

COVID-19 – CANADA EMERGENCY WAGE SUBSIDY (CEWS)

TAXNET PRO

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Overview

The Canada Emergency Wage Subsidy (the CEWS) was enacted by [Bill C-14: A second Act respecting certain measures in response to COVID-19](#), on April 11, 2020. Per Finance [Backgrounder 2020-04-11: The Canada Emergency Wage Subsidy](#), the “[CEWS] aims to prevent further job losses, encourage employers to re-hire workers previously laid off as a result of COVID-19, and help better position Canadian companies and other employers to more easily resume normal operations following the crisis”. With the exception of “public institutions” (including municipalities and local governments, Crown corporations, wholly owned municipal corporations, public universities, colleges, schools and hospitals), employers of all sizes and across all sectors of the economy carrying on business in Canada may be eligible for the CEWS, including individuals, public and private corporations, certain partnerships with members that include eligible entities, NPOs, trusts, registered charities and certain tax-exempts.

To qualify for the CEWS in the first three qualifying periods, an eligible entity must see a drop of at least 15% in “qualifying revenue” in March 2020 or a 30% decline in qualifying revenue in April 2020 or May 2020, either on a year-over-year basis or compared to an average of revenue earned in January and February 2020 (see under “Qualifying Revenue Decline Test”). At the time of writing, the necessary percentage drop in qualifying revenue for qualifying periods 4 to 7 has not yet been announced. The computation of “qualifying revenue” can be complex and the rules have several interpretive issues (see under “Qualifying Revenue”). It is not necessary to demonstrate that the revenue decline relates in any way to the COVID-19 crisis. Generally, the available CEWS in respect of “eligible remuneration” paid to an existing arm’s length “eligible employee” in respect of a weekly period between March 15 and June 6 (i.e. for remuneration paid in respect of qualifying periods 1 to 3) is the greater of: 1) 75% of the amount of remuneration paid, up to a maximum benefit of \$847, and 2) the amount of remuneration paid, up to a maximum benefit of \$847 per week, or 75% of the employee's pre-crisis weekly remuneration (referred to in ITA 125.7(1) as “baseline remuneration”). A modified CEWS computation applies in respect of new employees and non-arm’s length employees (the maximum benefit remains \$847 per week for such employees). The CEWS cannot be claimed in respect of new non-arm’s length employees.

The Government announced that the subsidy program was being extended to August 29th in Finance News Release 2020-05-15: [Government extends the Canada Emergency Wage Subsidy](#) (see also a related [May 8 Global News Report](#)). At the time of writing, it had not yet been announced whether the amounts of “75%” and “\$847” would remain the same for qualifying periods 4 to 7.

An “eligible employee” is generally an individual who is employed in Canada other than an individual who has been without remuneration for 14 or more consecutive days during a qualifying period. The 14-day test is intended to minimize overlapping periods during which an individual is eligible to claim the [Canada Emergency Response Benefit](#) (CERB) and an eligible entity is also able to claim the CEWS in respect of the individual (see under “Interaction with the Canada Emergency Response Benefit (CERB)”). Eligible remuneration includes salary, wages, and other remuneration such as taxable benefits, but does not include severance pay or stock option benefits (Finance and the CRA have also stated that eligible remuneration does not include taxable benefits that are not “paid”, such as a taxable benefit in respect of the personal use of a corporate vehicle – see under “Eligible Remuneration”). The CEWS cannot be claimed in respect of a contractor (the CEWS could, however, be claimed in respect of an arm’s length contractor that is hired as a new employee during a qualifying period).

To be eligible for the CEWS, a laid-off employee does not have to return to active work. Rather, the legislation specifically recognizes that an eligible entity may choose to utilize the CEWS to subsidize a paid leave, either in the case of a re-hired laid-off employee or an existing employee that enters a paid-leave during a qualifying period. In the case of a re-hired employee, the CRA has further confirmed that the CEWS may be claimed for retroactive remuneration paid in respect of a qualifying period, including in cases where the CEWS provides for a 100% wage subsidy (see under “Claiming the CEWS in Respect of Retroactive Pay”).

In addition to the 75% subsidy in respect of eligible remuneration (up to the \$847 cap) paid to an eligible employee, the CEWS also includes a refund of employer-paid contributions to Employment Insurance, the Canada Pension Plan, the Quebec Pension Plan, and the Quebec Parental Insurance Plan. This refund covers 100% of employer-paid contributions for eligible employees for each week throughout which those employees are on leave with pay and for which the employer is eligible to claim for the CEWS for those employees.

Prior to claiming the CEWS in respect of an eligible employee, an eligible employer must pay the eligible remuneration and collect and remit the regular employer and employee contributions to payroll programs. In most cases, up to the maximum subsidy level, an employer will incur the 25% portion of the cost of remuneration not covered by the CEWS. There are, however, cases in which the subsidy may fully cover the cost of the remuneration paid to an arm’s length employee who is re-hired at a reduced salary. Although the Government has indicated that it “expects” employers to “make their best effort to top-up employees’ salaries to bring them to pre-crisis levels”, the legislation contains no requirement to satisfy this “expectation”, which may better be described as a “suggestion” or an “encouragement” (see under “Temporary Wage Reductions”). The Government has encouraged employers to re-hire employees and claim the CEWS in respect of retroactive remuneration. Effectively, to claim the subsidy: 1) the eligible remuneration must have been paid; 2) the application must be made before October 2020 (the application process is discussed under “CEWS Applications”); and 3) the remuneration must have been paid *in respect of* any week between March 15 and August 29. There is no overall limit on the subsidy amount that an eligible employer may claim. The CEWS is taxable for an eligible employer (effectively, the subsidy will offset the deduction otherwise available in respect of the underlying remuneration paid).

In [Backgrounder 2020-04-11](#), the government estimated that the cost of the CEWS program would be \$73B (it is unclear whether the projected cost takes into account the taxability of the subsidy for employers, the taxability of the underlying remuneration paid to eligible employees, or the reduced CERB and EI payouts attributable to the CEWS). It was reported by the National Post on April 22 (Christopher Nardi, "[Ottawa expects one million companies to apply for COVID-19 wage subsidy program starting next week](#)") that the CRA had expected to process roughly one million CEWS applications. Based on [CEWS statistics posted by the CRA](#), as of May 11th, approximately 132,000 applications had been accepted (see also Christopher Nardi, "[Over two weeks after launch, Ottawa's wage subsidy failing to attract businesses as expected](#)", National Post, May 13).

As of [May 27th](#), 284,038 CEWS applications had been accepted (since 289,525 applications had been received, 98.1% of applications had been accepted). Furthermore, as of May 27th, based on approved applications, the CRA reported that:

- wages in respect of 2.3M employees will be supported by the CEWS in Qualifying Period 1 (as of May 11th, the CRA reported that CEWS applications had been accepted in respect of 1.7M employees);
- wages in respect of 1.44M employees will be supported by the CEWS in Qualifying Period 2 (a decline of 38% compared to qualifying period 1);
- 161,512 applications were accepted in qualifying period 1;
- 122,526 applications were accepted in qualifying period 2; and
- \$7.9B of subsidies have been paid.

[On May 28th](#), Finance provided a revised CEWS cost estimate of \$45B for qualifying periods 1 to 3, stating: "Revised estimate for the first 12-week period, based on observed take-up. Estimates for the additional 12-week extension to be determined, pending outcome of consultations launched by the Department of Finance on May 25". Given that only \$7.9B of subsidies had been paid as of May 27th, and that there was a large decline in employees in respect of which the CEWS was being claimed in qualifying period 2 as compared to qualifying period 1, it is difficult to determine how the \$45B estimate was computed (i.e. the estimate appears high). Taking into consideration the extension of the program to [August 29](#), \$73B could have, for example, covered the full gross cost of the CEWS being paid in respect of approximately 3.078M employees, assuming the maximum weekly subsidy remains \$847 for qualifying periods 4 to 7 (computed as: $(\$73B)/(\$847 \times 28 \text{ weeks (March 15 to August 29, 2020)})$). Interestingly, on April 11, the Government estimated that the cost of the CERB would be \$24B. On May 28th, the CERB cost estimate was increased to [\\$60B](#) based on "observed take-up". The CRA has reported that [8.25M](#) unique applications have been received for the CERB and a total of [\\$41B](#) of benefits had been paid as of May 26. When comparing the April estimates with the revised May 28 estimates, the CEWS cost estimate for the first 3 qualifying periods declined \$28B, while the total estimated costs of the CERB program increased \$36B. Notably, the Canadian media¹ has reported that CERB fraud is likely widespread, which seems to be supported by the labour statistics outlined below. The government has stated on many occasions that it intends to recover inappropriate payments at the "back-end" through the income-tax system (more information will be available to quickly identify fraudulent claims during the 2021 personal tax return filing season).

Regarding the impact of the crisis on employment levels, on May 8, Statistics Canada released its [Labour Force Survey for April 2020](#), reporting in part that (updated figures will be release on June 5):

The April LFS results released today reflect labour market conditions during the week of April 12 to April 18. By then, the COVID-19 economic shutdown had been fully implemented in all provinces and territories... Following a drop of over one million in March, employment fell by nearly two million in April, bringing the total employment decline since the beginning of the COVID-19 economic shutdown to over three million. In addition, the number of people who were employed but worked less than half of their usual hours for reasons related to COVID-19 increased by 2.5 million from February to April. As of the week of April 12, the cumulative effect of the COVID-19 economic shutdown—the number of Canadians who were either not employed or working substantially reduced hours—was 5.5 million, or more than one-quarter of February's employment level... The magnitude of the decline in employment since February (-15.7%) far exceeds declines observed in previous labour market downturns... The unemployment rate rose 5.2 percentage points in April to 13.0%. This followed an increase of 2.2 percentage points in March. Over the period since comparable data became available in 1976, the April unemployment rate was second only to the 13.1% observed in December 1982... The April unemployment rate would be 17.8%, when adjusted to reflect those who were not counted as unemployed for reasons specific to the COVID-19 economic shutdown. During the week of April 12, 1.1 million people were not in the labour force but had worked recently (in March or April) and wanted to work. They were not counted as unemployed but were counted as not in the labour force because they did not look for work, presumably due to ongoing business closures and very limited opportunities to find new work...

The number of solo self-employed workers (2.0 million)—that is, those with no employees—was little changed in April compared with February (not adjusted for seasonality). For this group of workers, the impact of the COVID-19 shutdown has been felt through a significant loss of hours worked. In April, 59.4% of the solo self-employed (1.2 million) worked less than half of their usual hours during the week of April 12, including 38.4% who did not work any hours...

Most of those who were absent from work were not paid

During the reference week of April 12 to 18, 2.4 million people were employed but absent for the full week. This was an increase of 2.1 million compared with February, with the increase being attributable to the COVID-19 economic shutdown. The number of people who worked some hours, but less than half of their usual hours, increased by 380,000, bringing the total increase in absences since February attributable to COVID-19 to 2.5 million. About 60% of those who were absent for the entire reference week were employees, while the remainder were self-employed. Among employees, about three in four were not paid for the reference week, an increase since March, when 55.8% were not paid. Less than 1 in 10 self-employed workers who had an incorporated business received pay...

Small businesses facing significant COVID-19 impacts

Larger firms and institutions seem to have been more able than smaller businesses to retain employees on payroll, likely due to their capacity to put measures in place to adjust to the COVID-19 economic shutdown. This pattern was observed across industries, including wholesale and retail trade; construction; manufacturing; and transportation and warehousing. Overall, employment in firms of 100 employees or more declined by 12.6% (not adjusted for seasonality) from February to April. Employment in firms of between 20 and 99 employees declined by 25.1%, while in the smallest firms (less than 20 employees), it declined by 30.8%...

An initial profile of applicants to economic benefit programs

On March 25, the federal government announced the Canada Emergency Response Benefit (CERB), aimed at complementing the Employment Insurance (EI) program and moderating the impact of lost employment resulting from the COVID-19 economic shutdown. To build a portrait of CERB and EI applicants, the April LFS included an additional question on applications to these programs. Employment and Social Development Canada has announced that, as of April 19, the first day of April LFS interviews, 6.7 million Canadians had applied for either EI or CERB benefits since March 15...

As permitted by ITA 125.7, the CRA has stated that it intends to publish the name of all CEWS applicants (see under “Public Disclosure of Applicants”).

On April 6, 2020, CPA Canada and the Canadian Tax Foundation made a [Joint Submission](#) (“the [Joint Submission](#)”) to the government raising various concerns with respect to the design and administration of the CEWS program. Many of the concerns raised were addressed by the enacted legislation, as reflected in an April 14th update to the [Joint Submission](#). Subsequently, on April 24, a [Joint Submission Short List](#) was released in response to government request for “a short list of key [remaining] priorities” (see Bruce Ball, “[Update: Canada Emergency Wage Subsidy and other COVID-19 tax issues](#)”, CPA Canada *Taxation Blog*, April 24, 2020). The CRA also added an FAQ to Canada.ca dealing the CEWS (“[Frequently asked questions - Canada emergency wage subsidy \(CEWS\)](#)”) on April 24. The FAQ is referred to throughout this Newsletter as “the CRA CEWS FAQ”. The CRA CEWS FAQ was subsequently updated on May 5th to add several clarifications, and the CRA has stated further updates will be made (at the time of writing, the CRA CEWS FAQ had last been updated on May 7). The CRA CEWS FAQ covers several of the issues identified on the [Joint Submission Short List](#).

Additional [Joint Submission Short List](#) queries were addressed in:

- a conference call hosted by CPA Canada with the CRA on May 11, 2020 (see under “[Federal government COVID-19 tax updates](#)” ([a recorded version of the call](#) has been posted) – the CRA’s responses provided during the call are discussed in the Newsletter below and are summarized in a CPA Canada *Taxation Blog* post: Bruce Ball, [COVID-19 tax update: CEWS Q&A, other developments and CRA discussions](#), May 14); and,
- in Finance News Release 2020-05-15: [Government extends the Canada Emergency Wage Subsidy](#), and [Backgrounder 2020-05-15](#).

Outstanding queries are anticipated to be addressed in future updates to the CRA CEWS FAQ.

Certain penalty provisions and anti-avoidance rules were added by Bill C-14 with the intention of ensuring “that the subsidy is not inappropriately obtained and to help ensure that employees are paid the amounts they are owed”. For example, employers that engage in “artificial transactions” to reduce revenue for the purpose of claiming the CEWS may be subject to a penalty equal to 25% of the value of the subsidy claimed, in addition to the requirement to repay in full the subsidy that was improperly claimed. The CRA has also stated that “if a person (such as an accountant or tax preparer) files or prepares the wage subsidy application on behalf of the employer, they could be subject to a third-party penalty under the Act, if they know, or would reasonably be expected to know, that the application contains false statements, including an omission of information” (see under “Third-Party Civil Penalties”).

Following the implementation of the CEWS, the Québec government announced on April 30 that it will grant employers a credit on contributions to the Health Services Fund for employees on forced leave (see the related [Information Bulletin](#) published by the Ministère des Finances).

CEWS Consultation

Per Finance News Release 2020-05-25 – [Canada Emergency Wage Subsidy Consultation](#):

Current status: Open

Opened on May 25, 2020 and will close to input on June 5, 2020.

The Government of Canada is taking immediate, significant and decisive action through Canada's COVID-19 Economic Response Plan to support Canadians and protect jobs during the global COVID-19 outbreak. The Canada Emergency Wage Subsidy (CEWS), which was announced on April 1, 2020, helps employers protect jobs, rehire employees, and provide workers with a decent income. The subsidy covers 75 per cent of an employee's wages (up to \$847 per week) for employers who have been hard-hit by COVID-19. This consultation will help inform potential changes to the CEWS to help maximize employment and best meet the needs of businesses and workers during these challenging times.

How to participate:

Survey:

Share your experience by taking [a short survey](#).

Email:

Provide us with in-depth feedback on the guiding questions below by [email](#).

Who is the focus of this consultation?

The Department of Finance Canada is seeking information and feedback from businesses of all sizes, labour representatives, not-for-profits and charities on potential changes to the program, with a view to maximize employment in Canada and encourage growth.

Key questions for consideration:

The consultation seeks input on the seven questions intended to inform advice to the government on potential changes to the program.

- Are there specific challenges associated with the CEWS program? For example, are there challenges with respect to its accessibility, its incentive impacts, or any other aspect?
- What adjustments to the CEWS would you propose to provide the right level of support to those most affected by the pandemic while supporting the economic recovery?

- Would adding complexity to the CEWS program be acceptable in order to expand access to this support, or better target support to those who need it?
- To what extent are employers using the CEWS to provide support to furloughed employees as compared to using it as a means to pay active employees? Do employers value maintaining ties with furloughed employees by keeping them on the payroll? Should the level of support for furloughed employees be the same as for active employees?
- What are the key barriers to rehiring workers recently laid off due to the pandemic?
- Are there specific factors that are preventing or discouraging employers from applying for the CEWS?
- If you are a seasonal business, are there any unique challenges you are facing in relation to the CEWS?

Related information:

- [Government extends the Canada Emergency Wage Subsidy](#)
- [Government provides further flexibility for employers to access the Canada Emergency Wage Subsidy](#)
- [Government Announces Details of the Canada Emergency Wage Subsidy to Help Businesses Keep Canadians in their jobs](#)
- [COVID-19 Emergency Response Act, No. 2 receives Royal Assent to help businesses keep Canadians in their jobs](#)
- [Government Introduces COVID-19 Emergency Response Act, No. 2 to Help Businesses Keep Canadians in their Jobs](#)
- [Prime Minister announces support for small businesses facing impacts of COVID-19](#)
- [Canada's COVID-19 Economic Response Plan: Support for Canadians and businesses](#)

CEWS Qualification Requirements

The wage subsidy may be claimed by a “qualifying entity” in which “eligible remuneration” has been paid to an “eligible employee” in respect of a week that falls within a “qualifying period” (see ITA 125.7(2)). ITA 125.7(1) provides for various definitions that apply for the purposes of ITA 125.7 and ITA 163(2.901).

Qualifying Period

The CEWS may only be claimed for eligible remuneration paid in respect of a “qualifying period”. A “qualifying period” means:

- 1) *Qualifying Period 1*: the period that begins on March 15, 2020 and ends on April 11, 2020 (para (a));
- 2) *Qualifying Period 2*: the period that begins on April 12, 2020 and ends on May 9, 2020 (para (b)); or,
- 3) *Qualifying Period 3*: the period that begins on May 10, 2020 and ends on June 6, 2020 (para (c)).

A “qualifying period” also includes a prescribed period that ends no later than September 30, 2020 (para (d)). The Government announced in a May 15th [News Release](#) that the CEWS program was being extended until [August 29](#) (i.e. new qualifying periods will be prescribed) (see also Christopher Nardi, “[COVID-19 wage subsidy will be extended by three months to August, Justin Trudeau says](#)”, National Post, May 15, 2020). Presumably, the new prescribed qualifying periods will be as follows:

- 4) *Qualifying Period 4*: the period that begins on June 7, 2020 and ends on June 27, 2020;
- 5) *Qualifying Period 5*: the period that begins on June 28 and ends on July 18;

- 6) *Qualifying Period 6*: the period that begins on July 19 and end on August 8;
- 7) *Qualifying period 7*: the period that beings on August 9 and end on August 29.

ITA 125.7(8) further provides authority for the Government to change the “75%” and “\$847” amounts in ITA 125.7(2)A by Regulation (i.e. the maximum amount of the subsidy for the additional qualifying periods could be increased or decreased). At the time of writing, the Government had not yet indicated whether the amounts of “75%” and “\$847” would change for qualifying periods 4 to 7. In accordance with the “specified percentage” definition, in respect of the new prescribed qualifying periods, the government also has the ability to change the percentage threshold relevant for purposes of applying the Qualifying Revenue Decline Test (i.e. the revenue decline benchmark for qualifying periods 4 to 7 may not be 30% or 15%). Per Finance News Release 2020-05-15: [Government extends the Canada Emergency Wage Subsidy](#):

The Government will consult with key business and labour representatives over the next month on potential adjustments to the program to incent jobs and growth, including the 30 per cent revenue decline threshold. Any potential changes following the consultation will have as key objectives to maximize employment, ensure the CEWS reflects the immediate needs of businesses, and support the post-crisis economic recovery.

Qualifying Entity

For a qualifying period, a “qualifying entity” is defined as an “eligible entity” that meets each of the following conditions:

- 1) it files an application with the CRA in respect of the qualifying period in prescribed form and manner before October 2020 (para (a));
- 2) the individual who has “principal responsibility for the financial activities” of the eligible entity attests that the application is “complete and accurate in all material respects” (para (b));
- 3) the qualifying revenue decline test is satisfied (see below under “Qualifying Revenue Decline Test”) (para (c)); and,
- 4) it had, on March 15, 2020, a business number in respect of which it is registered with the CRA to make remittances required under ITA 153 (i.e. payroll source deduction remittances) (note that there are no relieving rules in the legislation dealing with reorganizations, such as amalgamations or wind-ups, that could occur during a qualifying period) (para (d)).

Regarding ITA 125.7(1)“qualifying entity”(a) ((1) above), [Backgrounder 2020-04-11](#) (see under “How to Apply”) states that “[e]mployers would have to keep records demonstrating their reduction in arm’s-length revenues and remuneration paid to employees”.

The condition in ITA 125.7(1)“qualifying entity”(d) appears intended to preclude an entity that had no employees before March 15, 2020 from hiring employees after the crisis (i.e. after March 15, 2020) in order to claim CEWS (i.e. since an entity that did not have a payroll number before the crisis will not be a “qualifying entity”). It is not required that remittances had been made before March 16; it is only required that the entity had a payroll account number.

Paragraph 125.7(1)“qualifying entity”(d) could prevent a closely-held small business corporation that only compensates its owner(s)-manager(s) in the form of dividends from claiming the CEWS (i.e. if the corporation does not have a payroll account number; “eligible remuneration” does not include dividends).

See also under “CEWS Applications”.

Eligible Entity

General Comments

Only an “eligible entity” may meet the definition of a “qualifying entity” (i.e. only an “eligible entity” can claim the CEWS). An “eligible entity” is typically referred to by Finance as an “eligible employer” (this term is not used in ITA 125.7).

“Eligible Entity” Definition

An “eligible entity” is defined as meaning:

- 1) a corporation, other than a corporation that is exempt from tax under Part I or that is a “public institution” (an “eligible entity” may include, for example, a CCPC (ITA 125(7)), a co-operative corporation (other than certain tax exempt co-operatives), a “public corporation” (ITA 89(1)), corporations controlled by public corporations, a Canadian subsidiary of a foreign corporation, or a non-resident corporation with an existing CRA payroll account number that has “eligible employees” employed in Canada) (para (a));
- 2) an individual (i.e. an unincorporated employer can apply for the subsidy) (para (b));
- 3) a registered charity, other than a “public institution” (para (c));
- 4) a person that is exempt from tax under Part I because of ITA 149(1)(e), (j), (k) or (l), other than a “public institution” (para (d));
- 5) a partnership, all of the members of which are described herein or in any of (1) to (4) above (para (e)); or,
- 6) a prescribed organization (para (f)) (see below).

An “eligible entity” for purposes of the CEWS is defined more broadly than an “eligible employer” for purposes of the 10% Temporary Wage Subsidy program; an “eligible employer” for purposes of the 10% Temporary Wage Subsidy is defined in ITA 153(1.03) as follows:

“eligible employer” means a person or partnership that (a) employs one or more eligible employees; (b) has, on March 18, 2020, a business number in respect of which the person or partnership is registered with the Minister to make remittances required under this section; and (c) is any of (i) a Canadian-controlled private corporation for the purposes of section 125 that (A) would have a business limit for its last taxation year that ended before the start of the eligible period greater than nil, if the amount determined for paragraph 125(5.1)(b) were deemed to be nil, or (B) if the corporation does not have a taxation year that ended before the start of the eligible period, would meet the condition in clause (A) if its taxation year ended immediately before the start of the eligible period, (ii) an individual (*other than a trust*), (iii) a partnership, all of the members of which are described in subparagraphs (i) to (iii) or (v), (iv) a person exempt from tax under Part I because of paragraph 149(1)(l), and (v) a registered charity.
[emphasis added]

Trusts

An eligible entity includes an “individual”. Generally, a trust is considered to be an individual for purposes of the ITA by virtue of ITA 104(2). Consequently, a commercial trust or a personal trust may qualify as an “eligible entity”.

In News Release [2020-05-15](#), the government announced that it “intends to propose legislative amendments to ensure that the CEWS continues to meet its objectives”, [including amendments that would] “better align the treatment of trusts and corporations for the purpose of determining CEWS eligibility”. In [Backgrounder 2020-05-15](#), Finance states:

Proposed legislative changes

The Government also intends to propose legislative amendments to ensure that the CEWS continues to meet its objectives. These proposed changes are explained below. They would come into effect upon being enacted...

Tax-Exempt Trusts

Under the current rules, trusts are eligible for the CEWS, as they are generally considered to be individuals for tax purposes. The government proposes to amend the CEWS to better align the tax treatment of trusts and corporations for CEWS purposes. As a result, trusts with employees would continue to be eligible for the CEWS, subject to the following added exceptions: 1) In cases where the trust is a tax-exempt entity (other than a public institution), it would qualify only if it is a registered charity or one of the other types of eligible tax-exempt entities. 2) In cases where the trust is a public institution, it would qualify only if it is a prescribed organization. This change is proposed to apply in respect of the third qualifying period (May 10 to June 6 [(i.e. qualifying period 3)]) and any subsequent qualifying period [(i.e. qualifying periods 4 to 7)].

Public Institutions

An “eligible entity” does not include a corporation, an individual, a partnership, an NPO or a registered charity that is a “public institution”. Effectively, public bodies, including municipalities and local governments, Crown corporations, wholly-owned municipal corporations, public universities, colleges, schools and hospitals, are not permitted to claim the CEWS. More specifically, a “public institution” is defined in ITA 125.7(1) as meaning: 1) an organization described in any of paragraphs 149(1)(a) to (d.6) (generally, employees of a country other than Canada (i.e. foreign governments), members of the family and servants of employees of a country other than Canada, municipal authorities and First Nation bands, corporations owned by the Crown, corporations 90% owned by the Crown, corporations wholly-owned by Crown corporations, municipalities and local governments and wholly owned municipal corporations) or 2) a school, school board, hospital, health authority, public university or college.

Tax Exempts

A person that is exempt from tax under Part I because of ITA 149(1)(e), (j), (k) or (l), other than a “public institution”, may be eligible to claim the CEWS (ITA 125.7(1)“eligible entity”(d)). The latter organizations include:

- 1) an agricultural organization, a board of trade or a chamber of commerce, no part of the income of which was payable to, or was otherwise available for the personal benefit of, any proprietor, member or shareholder thereof (ITA 149(1)(e));
- 2) certain non-profit SR&ED corporations (ITA 149(1)(j));
- 3) a labour organization or society or a benevolent or fraternal benefit society or order (ITA 149(1)(k)); and,
- 4) non-profit organizations (NPOs) (i.e. a club, society or association that, in the opinion of the CRA, was not a charity and that was organized and operated exclusively for social welfare, civic improvement, pleasure or recreation or for any other purpose except profit, no part of the income of which was payable to, or was otherwise available for the personal benefit of, any proprietor, member or shareholder thereof unless the proprietor, member or shareholder was a club, society or association the primary purpose and function of which was the promotion of amateur athletics in Canada) (ITA 149(1)(l)).

An “eligible entity” also includes a “registered charity” (ITA 248(1)) other than a “public institution” (para (c)). As discussed below, certain special rules apply for the purposes of computing the “qualifying revenue” of an NPO or registered charity (i.e. for the purposes of satisfying the Qualifying Revenue Decline Test).

On Canada.ca under “[Canada Emergency Wage Subsidy \(CEWS\)](#)”, the CRA states (May 12, 2020):

Who is an eligible employer

To be eligible to receive the wage subsidy, you must: be an eligible employer; have experienced an eligible reduction in revenue, and have had a CRA payroll account on March 15, 2020

Types of eligible employers

Eligible employers include: individuals (including trusts); taxable corporations; persons that are exempt from corporate tax (Part I of the *Income Tax Act*), other than public institutions: non-profit organizations, agricultural organizations, boards of trade, chambers of commerce, non-profit corporations for scientific research and experimental development, labour organizations or societies, benevolent or fraternal benefit societies or orders; registered charities; partnerships consisting of eligible employers.

Public institutions are not eligible for the subsidy. This includes municipalities and local governments, Crown corporations, public universities, colleges, schools and hospitals.

[Read more about who is an eligible employer](#)

Prescribed Organizations

In News Release [2020-05-15](#), the government announced the introduction of Part LXXXIX.1 of the ITRs in order to extend eligibility for the CEWS to the following entities retroactive to the start of the program:

- 1) Partnerships that are up to 50-per-cent owned by non-eligible members;

- 2) Indigenous government-owned corporations that are carrying on a business, as well as partnerships where the partners are Indigenous governments and eligible employers;
- 3) Registered Canadian Amateur Athletic Associations;
- 4) Registered Journalism Organizations; and
- 5) Non-public colleges and schools, including institutions that offer specialized services, such as arts schools, driving schools, language schools or flight schools.

Part LXXXIX.1 reads as follows:

8901.1 For the purposes of paragraph (f) of the definition eligible entity in subsection 125.7(1) of the Act, the following entities are prescribed:

- (a) a corporation that meets the following conditions: (i) it is described in paragraph 149(1)(d.5) of the Act, (ii) not less than 90% of the shares, or the capital, of the corporation are owned by one or more Aboriginal governments (as defined in subsection 241(10) of the Act) — or similar Indigenous governing bodies — described in paragraph 149(1)(c) of the Act, and (iii) it carries on a business;
- (b) a corporation that meets the following conditions: (i) it is described in paragraph 149(1)(d.6) of the Act, (ii) all of the shares (except directors' qualifying shares), or the capital, of the corporation are owned by one or more of (A) an Aboriginal government (as defined in subsection 241(10) of the Act) — or a similar Indigenous governing body — described in paragraph 149(1)(c) of the Act, or (B) a corporation described in this paragraph or paragraph (a), and (iii) it carries on a business;
- (c) a partnership, each member of which is (i) an eligible entity, or (ii) an Aboriginal government (as defined in subsection 241(10) of the Act) — or a similar Indigenous governing body — described in paragraph 149(1)(c) of the Act;
- (d) a partnership, in respect of a qualifying period, if throughout the qualifying period it is the case that $A \leq 0.5B$ where A is the total of all amounts, each of which is the fair market value of an interest in the partnership held — directly or indirectly, through one or more partnerships — by a person or partnership other than an eligible entity, and B is the total fair market value of all interests in the partnership;
- (e) a person described in paragraph 149(1)(g) or (h) of the Act; and
- (f) a person or partnership that operates a private school or private college.

Part LXXXIX.1 was deemed to have come into force on April 11, 2020.

In [Backgrounder 2020-05-15](#), Finance states:

Regulatory changes

The Government has made regulatory changes to prescribe certain types of organizations in order to extend eligibility for the CEWS to additional groups. The prescribed organizations described below may now begin applying for the CEWS, provided they meet all other eligibility criteria.

Partnerships with One or More Non-Eligible Members

Currently, in order for a partnership to be eligible for the CEWS, all of its members must be eligible entities (generally, individuals, taxable corporations, non-profit organizations, or registered charities). As a result, partnerships in which non-eligible entities hold even a minority interest are currently precluded from claiming the CEWS. Partnerships will be eligible entities for purposes of the CEWS so long as non-eligible members, taken together, do not hold a majority of the interests in the partnership. Specifically, in order for a partnership to qualify for the CEWS, the fair market value of interests in the partnership held by non-eligible entities at all times in the qualifying period must not exceed 50 per cent of the fair market value of all interests in the partnership. This change is retroactive to April 11, 2020, which means that it applies to the first qualifying period starting March 15, 2020 and subsequent qualifying periods.

[This addition to the scope of the “eligible entity” definition addresses, in part, the following issue that was raised in the [Joint Submission Short List](#): “Common commercial arrangements include partnerships with non-eligible entities as partners. Although the stated intention is to provide the CEWS to all businesses that suffer revenue declines of 30% or more, there appear to be common partnership arrangements that will not qualify as one or more of the partners are not eligible entities. This could impact a large number of private equity funds and portfolio companies as well as other arrangements. Examples include: 1) Partnerships where pension plans or funds are included as one of the partners or corporations exempt under paragraph 149(1)(d.5), 2) Tiered partnerships, 3) Public/private partnerships where private sector partners have typical business risks”. See also Bruce Ball, “[COVID-19 tax update: CEWS, employee expenses and benefits, deadline extensions](#)”, May 7, 2020, under “Partnerships and eligibility requirements”, and “[COVID-19 tax update: CEWS Q&A, other developments and CRA discussions](#)”, May 14, CPA Canada, *Taxable Blog*. Furthermore, see the CRA CEWS FAQ under “3-1. How does the wage subsidy apply to an eligible employer that is a partnership?” (q. 3-1 was added on May 5th), in which the CRA states:

While a partnership does not file an income tax return and is not taxed at the partnership level, it is deemed to be a taxpayer for the purposes of the wage subsidy... Provided a partnership has an open payroll program (RP) account on March 15, 2020, and meets all other eligibility requirements (see Q4), it can make an application for the wage subsidy (see Q26). A wage subsidy payment will be sent by direct deposit to the bank account on file for that RP account or by cheque to the address on file for that RP account, if there is no banking information associated with the RP account (see Q28). A partnership is also deemed to be a taxpayer for the purposes of repaying amounts received under the wage subsidy, if it is found to not meet the eligibility requirements, or that are in excess of what it was entitled to. Finally, where the anti-avoidance rule (see Q34) in respect of the wage subsidy for a claim period applies to a partnership, the partnership will be liable to the corresponding penalty as if it were a corporation and may have to pay back any wage subsidy that it received for that period.

It should also be noted that ITA 125.7(7) provides that a partnership is deemed: 1) for the purposes of ITA 125.7(2) and ITA 160.1(1) to be a taxpayer; and 2) for the purposes of ITA 125.7(2) to have a liability under Part I for a taxation year in which a qualifying period ends.]

Indigenous Government-Owned Businesses

Currently, in order for Indigenous government-owned corporations to be eligible for the CEWS, they must be taxable. The government is extending eligibility for the CEWS to include Indigenous government-owned corporations that are carrying on a business and are tax-exempt under paragraph 149(1)(d.5) of the *Income Tax Act*, as well as their wholly-owned subsidiaries that are carrying on a business and are tax-exempt under paragraph 149(1)(d.6) of the *Income Tax Act*. As well, partnerships where each partner of the partnership is either an Indigenous government or an eligible employer will be eligible entities for purposes of the CEWS. This rule is in addition to the rule for partnerships outlined above. Indigenous governments would include First Nation bands, self-governing Indigenous governments and other comparable Indigenous governing bodies. This change is retroactive to April 11, 2020, which means that it applies to the first qualifying period starting March 15, 2020 and subsequent qualifying periods.

[This amendment was previously announced in an April 30 update to the [CPA Canada Federal Government COVID-19 tax](#) webpage: see under “Update on CEWS and Indigenous businesses”.]

Registered Canadian Amateur Athletic Associations

Registered Canadian Amateur Athletic Associations (RCAAs) are national associations responsible for the promotion of sport on a nation-wide basis, and are heavily involved in the preparation of Canada’s Olympic teams. There are approximately 125 RCAAs in Canada, including Hockey Canada, Lacrosse Canada and Biathlon Canada. Because provincial, regional and local members of an RCAA are considered non-profit organizations, they are eligible for the CEWS. However, the national-level RCAAs are currently excluded because they fall under a category of tax-exempt entity that is not explicitly included in the list of eligible entities for the CEWS. The government is extending CEWS eligibility to national-level RCAAs that are tax-exempt under paragraph 149(1)(g) of the *Income Tax Act*. This change is retroactive to April 11, 2020, which means that it applies to the first qualifying period starting March 15, 2020 and subsequent qualifying periods.

Registered Journalism Organizations

Canadian journalism organizations generally qualify for support under the CEWS. However, non-profit Canadian journalism organizations that register as qualified donees under the new “registered journalism organization” category would be ineligible for the CEWS. This is because this new category of tax-exempt entities is not explicitly included in the list of eligible entities for the CEWS. To address this discrepancy, the government is extending eligibility for the CEWS to registered journalism organizations that are tax-exempt under paragraph 149(1)(h) of the *Income Tax Act*. This change is retroactive to April 11, 2020, which means that it applies to the first qualifying period starting March 15, 2020 and subsequent qualifying periods.

Non-public Educational and Training Institutions

The government will allow private colleges and private schools to be eligible entities for purposes of the CEWS. This will allow non-public educational and training institutions to qualify for the wage subsidy. This would include for-profit and not-for-profit institutions such as arts schools, language schools, driving schools, flight schools and culinary schools. This change is retroactive to April 11, 2020, which means that it applies to the first qualifying period starting March 15, 2020.

[The addition of private schools to the “eligible entity” definition addresses, in part, the following issue that had been raised in the [Joint Submission Short List](#):

Many private schools are registered charities. It is not clear, though, whether a private school is included in the definition of “public institution”, because that definition includes “a school” without any “public” qualifier (whereas a private university or college appears not to be included as a public institution). Clarification should be provided, as excluding private schools would appear to be unintentional. Similar concerns were raised for private hospitals”.

See also Bruce Ball, [COVID-19 tax update: CEWS Q&A, other developments and CRA discussions](#), CPA Canada, *Taxation Blog*, May 14”].

Qualifying Revenue

“Qualifying Revenue” Definition

Pursuant to ITA 125.7(1), “qualifying revenue” of an eligible entity for a “prior reference period” (ITA 125.7(1)) or a “current reference period” (ITA 125.7(1)) means:

the inflow of cash, receivables or other consideration arising in the course of the *ordinary activities* of the eligible entity — generally from the sale of goods, the rendering of services and the use by others of resources of the eligible entity — *in Canada* in the particular period, subject to the following... [emphasis added]

(c) it excludes, for greater certainty, extraordinary items [(per [Backgrounder 2020-04-11](#), qualifying revenue also excludes “amounts on account of capital”)];

(d) it excludes amounts derived from persons or partnerships not dealing at arm’s length with the eligible entity; and

(e) it excludes, for greater certainty, deemed overpayments under subsection (2) [i.e. qualifying revenue excludes the CEWS)] and deemed remittances under subsection 153(1.02) [(see the 10% Temporary Wage Subsidy)].

ITA 125.7(4) further provides that qualifying revenue of an eligible entity is to be determined in accordance with the eligible entity’s “normal accounting practices”, subject to any of the special rules in ITA 125.7(4)(a) to (d). The latter provisions deal with the ability to compute revenue on a consolidated or a non-consolidated basis (see under “Consolidated Revenue”), joint ventures (see under “Joint Ventures”), and certain non-arm’s length revenue (see under “Non-Arm’s Length Revenue”). As discussed under “Election to Use the Cash Method”, ITA 125.7(4)(e) further permits eligible entities to calculate qualifying revenue under the cash method.

ITA 125.7(1) “qualifying revenue” (a) and (b) provide for special rules in respect of registered charities and NPOs (see under “Special Rules Applicable to Charities and NPOs”).

“Qualifying revenue” should be computed on a gross basis since the definition does not refer to cash outflows (i.e. expenses/net income is not relevant for purposes of determining CEWS eligibility).

“Normal Accounting Practices”

Pursuant to ITA 125.7(4):

For the purposes of the definition qualifying revenue in subsection (1), the qualifying revenue of an eligible entity is to be determined in accordance with its *normal accounting practices*, except that... an eligible entity may make an election... to determine its revenues based on the cash method [emphasis added]

The term “normal accounting practises” is not defined in the ITA. The “normal accounting practices” of an eligible entity are not required to conform with GAAP. If there is a change in accounting policies in 2019 or 2020, the CRA may not consider the revised practises to reflect the entity’s “normal accounting practises”. In other words, to avoid scrutiny, the accounting practices used in both the prior and the current reference period when applying the Qualifying Revenue Decline Test should generally be consistent. The term “normal accounting practises” is further discussed under “Consolidated versus Non-Consolidated Revenue”.

In a May 11 conference call with CPA Canada, the CRA responded to queries regarding the meaning of “normal accounting practices”. The CRA emphasized that “qualifying revenue” for CEWS computation purposes is based on “accounting revenue” as opposed to taxable income (i.e. the tax treatment of a particular amount is not relevant for purposes of the “qualifying revenue” definition) The CRA’s responses provided during the conference were summarized in a CPA Canada *Taxation Blog* post which states in part (Bruce Ball, [COVID-19 tax update: CEWS Q&A, other developments and CRA discussions](#), May 14):

Normal Accounting Practices

Members raised several questions about whether certain gains and other amounts should be included when computing revenue for the CEWS:

Should unrealized hedging gains be included?

The CRA stressed that the CEWS revenue computation should be based on the entity’s “normal accounting practices” and not on how the revenue is actually taxed. So, if the entity normally includes unrealized hedging gains in revenue for accounting purposes, they should include it in revenue for the CEWS.

Should unrealized gains on investments be included?

Again, the CRA said the entity should include these amounts for CEWS purposes if this is the normal accounting practice.

Should professionals include their work in process (WIP)?

As background, for accounting purposes, some firms may recognize WIP in revenue as work is performed, while others may wait and only recognize WIP as revenue when it is actually billed. How the WIP is included in income for income tax purposes is not relevant for CEWS revenue computations. Responding to this question during the French call, the CRA stated that the CEWS revenue test would be based on how WIP is recognized as revenue for accounting purposes. As a reminder, employers may be able to deal with revenue recognition inconsistencies by electing to use the cash-basis of accounting to compute revenue for the CEWS.

Revenue from “Ordinary Activities”

Per ITA 125.7(1):

“qualifying revenue”, of an eligible entity for a prior reference period or a current reference period, means the inflow of cash, receivables or other consideration arising in the course of the *ordinary activities* of the eligible entity — generally from the sale of goods, the rendering of services and the use by others of resources of the eligible entity — in Canada in the particular period... [emphasis added]

The “qualifying revenue” definition is exhaustive (i.e. since the definition uses the word “means” rather than “includes”).

Finance chose not to utilize the existing definition of “gross revenue” in ITA 248(1) as the starting point for computing “qualifying revenue” (ITA 248(1) defines “gross revenue” of a taxpayer for a taxation year as meaning the total of: i) all amounts received in the year or receivable in the year (depending on the method regularly followed by the taxpayer in computing the taxpayer’s income) otherwise than as or on account of capital, and ii) all amounts (other than amounts referred to in (i)) included in computing the taxpayer’s income from a business or property for the year because of certain specific provisions). Rather, the “qualifying revenue” definition appears to be intended to incorporate accounting standards, which was confirmed by the CRA in the conference call with CPA Canada referred to above.

The “qualifying revenue” definition is very similar to the definition of revenue in paragraph 3400.03(a) of Part II (Accounting Standards for Private Enterprises (ASPE)) of the *CPA Canada Handbook – Accounting*, which reads:

(a) Revenue is the inflow of cash, receivables or other consideration arising in the course of the ordinary activities of an enterprise, normally from the sale of goods, the rendering of services and the use by others of enterprise resources yielding interest, royalties and dividends. Revenue is net of items such as trade or volume discounts, returns and allowances, claims for damaged goods and certain excise and sales taxes. Excise and sales taxes to be netted against revenue would normally include those imposed at the time of sale and would normally exclude those imposed prior to the time of sale on either the goods or their constituents.

[Unlike the ASPE definition of revenue (or the definition of revenue in former IAS 18), the “qualifying revenue” definition does not specifically refer to “interest, royalties and dividends”; the lack of the incorporation of the latter terms seemingly expands the potential scope of the “qualifying revenue” definition.]

Similarly, sections 1 to 8 of former International Accounting Standard (IAS) 18: *Revenue*, read as follows:

- 1 This Standard shall be applied in accounting for revenue arising from the following transactions and events: (a) the sale of goods; (b) the rendering of services; and (c) the use by others of entity assets yielding interest, royalties and dividends.
- 2 This Standard supersedes IAS 18 Revenue Recognition approved in 1982.

- 3 Goods includes goods produced by the entity for the purpose of sale and goods purchased for resale, such as merchandise purchased by a retailer or land and other property held for resale.
- 4 The rendering of services typically involves the performance by the entity of a contractually agreed task over an agreed period of time. The services may be rendered within a single period or over more than one period. Some contracts for the rendering of services are directly related to construction contracts, for example, those for the services of project managers and architects. Revenue arising from these contracts is not dealt with in this Standard but is dealt with in accordance with the requirements for construction contracts as specified in IAS 11 Construction Contracts.
- 5 The use by others of entity assets gives rise to revenue in the form of: (a) interest — charges for the use of cash or cash equivalents or amounts due to the entity; (b) royalties — charges for the use of long-term assets of the entity, for example, patents, trademarks, copyrights and computer software; and (c) dividends — distributions of profits to holders of equity investments in proportion to their holdings of a particular class of capital....
- 7 The following terms are used in this Standard with the meanings specified: Revenue is the gross inflow of economic benefits during the period arising in the course of the ordinary activities of an entity when those inflows result in increases in equity, other than increases relating to contributions from equity participants...
- 8 Revenue includes only the gross inflows of economic benefits received and receivable by the entity on its own account. Amounts collected on behalf of third parties such as sales taxes, goods and services taxes and value added taxes are not economic benefits which flow to the entity and do not result in increases in equity. Therefore, they are excluded from revenue. Similarly, in an agency relationship, the gross inflows of economic benefits include amounts collected on behalf of the principal and which do not result in increases in equity for the entity. The amounts collected on behalf of the principal are not revenue. Instead, revenue is the amount of commission.

ITA 125.7(1)“qualifying revenue” refers to inflows “arising in the course of the ordinary activities of the eligible entity”. The term “ordinary activities” is not defined in the ITA.

Sections 4.27 to 4.32 of the “Conceptual Framework for Financial Reporting” in the Introduction to Part I of the 2019 IFRS Standards (which were superseded in 2020), reproduced below, may provide assistance in interpreting the intended meaning of “ordinary activities”:

4.27 Income and expenses may be presented in the income statement in different ways so as to provide information that is relevant for economic decision-making. *For example, it is common practice to distinguish between those items of income and expenses that arise in the course of the ordinary activities of the entity and those that do not. This distinction is made on the basis that the source of an item is relevant in evaluating the ability of the entity to generate cash and cash equivalents in the future; for example, incidental activities such as the disposal of a long-term investment are unlikely to recur on a regular basis. When distinguishing between items in this way consideration needs to be given to the nature of the entity and its operations. Items that arise from the ordinary activities of one entity may be unusual in respect of another.*

4.28 Distinguishing between items of income and expense and combining them in different ways also permits several measures of entity performance to be displayed. These have differing degrees of inclusiveness. For example, the income statement could display gross margin, profit or loss from ordinary activities before taxation, profit or loss from ordinary activities after taxation, and profit or loss.

Income

4.29 *The definition of income encompasses both revenue and gains. Revenue arises in the course of the ordinary activities of an entity and is referred to by a variety of different names including sales, fees, interest, dividends, royalties and rent.*

4.30 *Gains represent other items that meet the definition of income and may, or may not, arise in the course of the ordinary activities of an entity. Gains represent increases in economic benefits and as such are no different in nature from revenue. Hence, they are not regarded as constituting a separate element in this Conceptual Framework.*

4.31 *Gains include, for example, those arising on the disposal of non-current assets. The definition of income also includes unrealised gains; for example, those arising on the revaluation of marketable securities and those resulting from increases in the carrying amount of long-term assets. When gains are recognised in the income statement, they are usually displayed separately because knowledge of them is useful for the purpose of making economic decisions. Gains are often reported net of related expenses.*

4.32 Various kinds of assets may be received or enhanced by income; examples include cash, receivables and goods and services received in exchange for goods and services supplied. Income may also result from the settlement of liabilities. For example, an entity may provide goods and services to a lender in settlement of an obligation to repay an outstanding loan.

[emphasis added]

In [Backgrounder 2020-04-11](#), Finance states that “[a]n employer’s revenue for [purposes of the CEWS] would be its revenue in Canada earned from arm’s-length sources. Revenue would be calculated using the employer’s normal accounting method, and would exclude revenues from extraordinary items and *amounts on account of capital*” [emphasis added]. ITA 125.7 does not specifically exclude amount on account of capital from qualifying revenue (the “gross revenue” definition in ITA 248(1) specifically carves-out amounts “as or on account of capital”). Presumably, Finance considers this exclusion to be captured within the preamble to the “qualifying revenue” definition. It appears that the reference to “amounts on account of capital” in [Backgrounder 2020-04-11](#) is a reference to gains reported for accounting purposes (for example, gains on disposals of property, plant and equipment or on the disposals of investments), which may or may not be the same, in terms of timing or amount, as the congruent capital gain or loss recognized for tax purposes.

In question 6 of the CRA CEWS FAQ, the CRA states:

Qualifying revenue of an eligible employer means the inflow of cash, receivables, or other consideration arising in the course of its ordinary activities in Canada in a particular period. These inflows are generally from the sale of goods, the rendering of services, and the use—by others—of the eligible employer's resources. In the case of an eligible employer that is a registered charity, qualifying revenue generally

includes gifts and other amounts received in the course of its ordinary activities. Where it operates a related business (as defined in subsection 149.1 of the Act), the revenue from that related business is also included in the registered charity's qualifying revenue. In the case of an eligible employer that is a non-profit organization, qualifying revenue generally includes membership fees and other amounts received in the course of its ordinary activities. Qualifying revenue excludes amounts from extraordinary items, amounts on account of capital and amounts from persons or partnerships that the eligible employer was not dealing with at arm's length. Amounts from the Canada Emergency Wage Subsidy and the 10% Temporary Wage Subsidy for Employers are ignored when calculating qualifying revenue. An eligible employer's qualifying revenue is used to determine the required reduction in revenue necessary to qualify for the Canada Emergency Wage Subsidy (see Q5).

The CEWS Application Guide similarly states: "An employer's revenue for this purpose is generally its revenue in Canada earned from arm's-length sources. Revenue is calculated using the employer's normal accounting method, and excludes revenues from extraordinary items and amounts on account of capital. Employers are allowed to calculate their revenues under the accrual method or the cash method, but not a combination of both".

Regarding investment income/property income, CPA Canada posed the following query in the [Joint Submission Short List](#): "Will the subsidy be available to an eligible entity, including a NPO or charity, that earns portfolio income? The legislation does not appear to address portfolio investment income generally, whether having such income is an issue or how it should or should not be considered for the revenue test". The CRA CEWS FAQ was subsequently updated on May 5th to clarify that:

6-1. Does qualifying revenue include investment revenue, such as interest or dividends from investments in securities?

The qualifying revenue of an eligible employer is generally determined in accordance with its normal accounting practices. To the extent that investment revenue, such as interest or dividends from investments in securities, arises in the course of an eligible employer's ordinary activities in Canada in the particular period, is not an extraordinary item or on account of capital, and is included in revenue under its normal accounting practices, it would generally be included in qualifying revenue. [According to Bruce Ball ("[COVID-19 tax update: CEWS, employee expenses and benefits, deadline extensions](#)", CPA Canada *Taxable Blog*, May 7, 2020), this update "confirms that investment income, such as interest and dividends, should be included in the revenue test (question 6-1)"].

Other than amounts on account of capital or extraordinary items, it is not clear what amounts, if any, are intended to be excluded from "qualifying revenue" by the phrase "in the course of the ordinary activities". As suggested by the above accounting standards, this determination may depend in part on the nature of the activities of the entity (i.e. as "items that arise from the ordinary activities of one entity may be unusual in respect of another"). It seems arguable that items excluded from "qualifying revenue" could include, for example: lawsuit settlements; income from discontinued operations; items that are reported in "other comprehensive income" for financial reporting purposes (for example, revaluation surpluses, remeasurements of defined benefit plans, gains and losses arising from translating the financial statements of a foreign operation, and gains and losses from investments in equity instruments measured at fair value); reversals of write-downs of inventories to net realizable value or of property, plant and equipment to recoverable amount; other reversals of accounting provisions; or certain hedging gains. However, it also seems arguable that the

latter amounts could be included in “qualifying revenue”. At the time of writing, neither Finance nor the CRA had provided any examples of “inflows” recognized by an entity in accordance with its normal accounting practises that should be excluded from “qualifying revenue” (i.e. other than amounts on account of capital and extraordinary items).

CPA Canada posed the following queries respecting the computation of “qualifying revenue” in the [Joint Submission Short List](#):

Revenue Computation

In many industries, such as the oil and gas industry, companies engage in significant hedging. Income in any given month may include both realized and unrealized hedge gains and losses. The cash they would receive on the unrealized gains may not be received for many years. It also means that two companies in an identical economic situation could be treated very differently from a CEWS point of view based on their hedging activities. Again, it would appear that a basic revenue test will not determine the loss of business from the crisis accurately. Can the CRA comment?...

Where a partnership and a partner are both eligible entities, the process to apply the revenue test is unclear for the corporate partners. In particular, do the partners consider partnership revenue when applying the revenue test at the partner level?

Extraordinary Items

Pursuant to paragraph (c) of the definition, “qualifying revenue” excludes “extraordinary items”. The term “extraordinary items” is not defined in the ITA. Furthermore, the concept of “extraordinary items” is generally no longer used for GAAP purposes.

The exclusion of extraordinary items from qualifying revenue is arguably redundant given that qualifying revenue only includes, by definition, amounts arising in the course of the ordinary activities of the eligible entity. The “qualifying revenue” definition states that the exclusion of extraordinary items applies “for greater certainty”.

Under current IFRS, there is no special distinction for items of an operational nature that occur irregularly or infrequently. Rather, such items are specifically prohibited from being separately classified/segreated as an “extraordinary item” (IAS 1, para. 87 states: “An entity shall not present any items of income or expense as extraordinary items, in the statement(s) presenting profit or loss and other comprehensive income or in the notes”). The International Accounting Standards Board (IASB) ceased recognizing “extraordinary items” in 2002. Formerly, IAS 8: *Net Profit or Loss for the Period, Fundamental Errors and Changes in Accounting Policies* (issued in 1993) required “extraordinary items” to be disclosed in the income statement separately from the profit or loss from ordinary activities. The former standard defined “extraordinary items” as “income or expenses that arise from events or transactions that are clearly distinct from the ordinary activities of the enterprise and therefore are not expected to recur frequently or regularly”.

The Financial Accounting Standards Board (FASB) removed the concept of “extraordinary items” from US GAAP in 2015 (see [ASU 2015-01](#)). The FASB found that it was extremely rare for companies to report extraordinary items. Before 2015, under US GAAP, extraordinary items were generally defined as transactions

that were both unusual and not expected to recur in the foreseeable future (if an event or transaction met both these requirements, a company was required to separate the transaction from ordinary operations in financial statements). Under US GAAP, companies continue to be required to disclose infrequent and unusual events (such items are not, however, classified as “extraordinary items”).

Most private companies in Canada can prepare financial statements in accordance with GAAP using ASPE as opposed to IFRS. In December 2009, the Accounting Standards Board (AcSB) released Part II of the *CPA Canada Handbook – Accounting*, which consists of ASPE. In conjunction with this release, the AcSB approved for publication the contents of a related document setting out its rationale for ASPEs. According to paragraph 175 of that document (*Accounting Standards for Private Enterprises – Background Information and Basis for Conclusions*):

In the course of reviewing the presentation requirements in respect of extraordinary items, the AcSB noted that many financial statement users in the private enterprise sector did not believe there was significant value to the information required by EXTRAORDINARY ITEMS, Section 3480. Stakeholders consulted agreed that extraordinary items are rare in practice. Given the significant time that often passes between the balance sheet date and issuance of the financial statements, users noted that they would expect to be informed of extraordinary items prior to receiving the financial statements. When the disclosure is of value, stakeholders commented that the "fair presentation" requirements in GENERAL STANDARDS OF FINANCIAL STATEMENT PRESENTATION, Section 1400, are sufficient to require entities to disclose extraordinary or unusual events separately. *As a result, Section 3480 was excluded. This decision also achieved harmonization with reporting by publicly accountable enterprises because IFRSs do not include an extraordinary item classification.* [emphasis added]

Generally, former section 3480 of the *CICA Handbook* required the separate presentation of “extraordinary items”, which were defined as items that were not expected to occur frequently over several years, that did not typify the normal business activities of the entity, and that did not depend primarily on decisions or determinations by management or owners.

Despite the fact that the concept of “extraordinary items” is no longer relevant for accounting purposes, the GIFI section of Form T2 (corporate tax return) continues to contain a line item for “extraordinary items”. According to the CRA Guide RC4088: *General Index of Financial Information (GIFI)*:

Extraordinary items and income taxes

9975 Extraordinary item(s)

This item includes gains/losses resulting from events that: 1) are not expected to occur regularly over a period of years; 2) do not typify normal business activities; 3) do not depend primarily on decisions or determinations by management. Examples include the expropriation of a corporation's or partnership's land and buildings for a highway, the destruction of a large portion of a wheat crop by a tornado, and an explosion in a nuclear reactor resulting in high-level radioactive emission.

The May 5th version of the CRA CEWS FAQ was updated in part to include the following comments regarding the intended application of the “extraordinary items” exclusion from the “qualifying revenue” definition:

.....

6-2. Is government assistance directly related to the COVID-19 crisis considered an extraordinary item for purposes of calculating the qualifying revenue of an eligible employer?

... For greater certainty, qualifying revenue does not include extraordinary items. “Extraordinary items” is not a term defined in the Act. Generally, the CRA would expect extraordinary items to meet all three of the following characteristics:

1. Not be expected to occur regularly or frequently within several years
 - Grants or other government assistance that an entity is eligible to receive on a regular or reoccurring basis would not meet this criteria.
2. Not typical of the normal activities or risks inherent in the normal operations of the entity
 - Consideration should be given to the nature of the services or products offered by an entity and the normal environment in which it operates.
3. Primarily out of the control of owners or management
 - Consideration should be given to the extent that inflows are influenced by the decision of owners or management.

The determination of whether an entity has an extraordinary item is a question of fact. However, due to the highly unusual economic impact and response resulting from the COVID-19 crisis, the CRA would generally consider emergency government assistance, including assistance from provinces and municipalities, directly related to COVID-19 to be an extraordinary item. However, the CRA would not consider COVID-19 related government assistance to be extraordinary to the extent that it replaces or is meant to replace normal or recurring government assistance.

Consolidated versus Non-Consolidated Revenue

Many corporate groups operate separate businesses in one or more legal entities. In recognition of this fact, ITA 125.7(4)(a) provides that if a group of eligible entities normally prepares consolidated financial statements, each member of the group may determine its qualifying revenue separately, *provided every member of the group determines its qualifying revenue on that basis*. It appears that this choice may be made for each qualifying period (the cash method election in ITA 125.7(4)(e) is the only election that specifically states it “must apply for all qualifying periods”).

Where a corporate group’s financial statements are normally prepared on a consolidated basis, qualifying revenues cannot be computed on a consolidated basis for some members and a legal entity basis for others in a qualifying period. In particular, if the normal accounting practice is to prepare consolidated financial statements, “each member of the group” may nonetheless compute qualifying revenue on a non-consolidated basis, but only if “every member of the group determines its qualifying revenue” on a non-consolidated basis.

A group of eligible entities may prepare consolidated financial statements under more than one form of GAAP (for example, under IFRS and US GAAP). In such a case, it would seem that either accounting practise would reflect a “normal” accounting practise of the entity.

If the “normal accounting practice” of a group of eligible entities *is not* to prepare consolidated financial statements, pursuant to ITA 125.7(4)(b), if an eligible entity and *each member* of an “affiliated group” of

eligible entities of which the eligible entity is a member jointly elect, the qualifying revenue of the group may be determined on a consolidated basis in accordance with “relevant accounting principles” provided that each member of the group computes qualifying revenue on a consolidated basis (presumably, for the particular qualifying period). The CRA CEWS FAQ states (q. 10, 33): “This election must be made and retained with the eligible employer's other books and records (see Q33) in support of its wage subsidy claim and eligibility, and the individual who has principal responsibility for the eligible employer's financial activities must attest that this is the case... A signed attestation, and record of any elections made for the purposes of determining your qualifying revenue, must also be maintained and made available to the CRA upon request”.

The consolidated versus non-consolidated “qualifying revenue” provisions in ITA 125.7 read as follows:

- (1) “qualifying revenue”, of an eligible entity for a prior reference period or a current reference period, means the inflow of cash, receivables or other consideration arising in the course of the ordinary activities of the eligible entity — generally from the sale of goods, the rendering of services and the use by others of resources of the eligible entity — in Canada in the particular period, subject to the following...
 - (4) For the purposes of the definition qualifying revenue in subsection (1), the qualifying revenue of an eligible entity is to be determined in accordance with its normal accounting practices, except that
 - (a) if a group of eligible entities normally prepares consolidated financial statements, each member of the group may determine its qualifying revenue separately, *provided every member of the group determines its qualifying revenue on that basis*;
 - (b) if an eligible entity and each member of an affiliated group of eligible entities of which the eligible entity is a member *jointly elect*, the qualifying revenue *of the group* determined on a consolidated basis in accordance with relevant accounting principles is to be used for each member of the group; [emphasis added]

According to the CRA CEWS FAQ (May 5th update):

10. Are there special rules for calculating the qualifying revenue of members of an affiliated group?

If an eligible employer and each member of an affiliated group of eligible employers of which the eligible employer is a member jointly elect (see note below), the qualifying revenue of the affiliated group, determined on a consolidated basis in accordance with relevant accounting principles, is to be used for each member of the group. This rule applies even if one or more members of an affiliated group may have no revenue to report in the claim period. If an eligible employer and each member of an affiliated group of eligible employers of which the eligible employer is a member jointly elect, the qualifying revenue of the affiliated group, determined on a consolidated basis in accordance with relevant accounting principles, is to be used for each member of the group. This rule applies even if one or more members of an affiliated group may have no revenue to report in the claim period. If this election is made, all members of the affiliated group of eligible employers must use this method for calculating the qualifying revenue. Eligible employers that are affiliated with the group cannot choose to form smaller affiliated groups or choose to not be part of the affiliated group for the purpose of the election and calculating qualifying revenue. This means that it is the broadest affiliated group of eligible employers that must elect and not a subset of that group...

10-1. What is the meaning of the term “affiliated” and “affiliated group” in the special rules referred to in question 10?

The definitions of “affiliated persons” and “affiliated group of persons” in the Act apply for purposes of the special rule for calculating revenue of members of an affiliated group. Some examples of “affiliated persons” are: 1) an individual and their spouse or common-law partner; 2) two corporations if each is controlled by a person, and those two persons are affiliated with each other; 3) two corporations if one corporation is controlled by one person who is affiliated with each member of a group that controls the other corporation; 4) two corporations if each corporation is controlled by a group and each member is affiliated with at least one member of the other group. An affiliated group of persons means a group of persons each member of which is affiliated with every other member.

10-2. Can affiliated corporations that are not in the same ownership chain, determine their qualifying revenue on a consolidated basis, even if they cannot prepare consolidated financial statements?

On the assumption that affiliated corporations that are not in the same ownership chain, are otherwise eligible employers, they can jointly elect to determine their revenue on a consolidated basis, as though the relevant accounting principles for consolidation applied to them. This means, for example, that intercompany transactions should be eliminated. Where there are multiple entities in an affiliated group, if an election is going to be made, all eligible employers in the affiliated group must consolidate for the purpose of calculating qualifying revenue. It is not possible to have only some of those eligible employers in the affiliated group elect to consolidate. This consolidation would be solely for purposes of calculating qualifying revenue for members of an affiliated group for purposes of the wage subsidy.

...

12-1. Can an eligible employer change their approach used for calculating the qualifying revenue from claim period to claim period?

Special rules described in Q8-Q12 exist for an eligible employer to calculate its qualifying revenue. Any of these special rules may apply to an eligible employer for the relevant reference periods used for a particular claim period, provided all the requirements of such rule have been met for that particular claim period. Once a specific rule is chosen, the eligible employer must use the same rule for calculating qualifying revenue for the prior and current reference periods used for the particular claim period. However, for the special rules described in Q8-Q11, an eligible employer may choose to apply a different approach in a subsequent claim period, provided that all the requirements for the application of that different rule are met for that subsequent claim period. An eligible employer that chooses to determine its revenues based on the cash method, as described in Q12, must use this method for all claim periods. [In other words, the optimal method of computing revenue under each of the options available under ITA 125.7(4)(a)-(d) may be selected for each particular qualifying period; the same method (other than in the case of an election to use the cash method) does not have to be used in each qualifying period (i.e. the “qualifying revenue” definition applies in respect of a prior reference period or current reference period).]

The consolidated versus non-consolidated “qualifying revenue” rules may be summarized as follows (per qualifying period):

- 1) Subject to (2) below, if the normal accounting practise is for a group of eligible entities to prepare consolidated financial statements (i.e. where the members of the “group” are made up of each entity that reports on a consolidated basis for normal accounting purposes), the consolidated qualifying revenue of the group must be used to determine whether each eligible entity that is a member of the group meets the Qualifying Revenue Decline Test;
- 2) If the normal accounting practise is for a group of eligible entities to prepare consolidated financial statements, notwithstanding (1) above, every particular member of the group can determine whether it meets the Qualifying Revenue Decline Test based on the non-consolidated qualifying revenue of each particular member (for greater certainty, where (2) applies, no member of the group referred to in (1) above may determine whether it meets the Qualifying Revenue Decline Test based on the consolidated qualifying revenue of the group);
- 3) Subject to (4) below, if the normal accounting practise of an eligible entity is to prepare non-consolidated financial statements, the non-consolidated qualifying revenue of the eligible entity must be used to determine whether the eligible entity meets the Qualifying Revenue Decline Test;
- 4) If the normal accounting practise of an eligible entity is to prepare non-consolidated financial statements, notwithstanding (3) above, if the eligible entity is a member of an affiliated group (as determined under ITA 251.1), each member of the affiliated group can jointly elect to determine whether it meets the Qualifying Revenue Decline Test based on the consolidated qualifying revenue of the affiliated group, determined in accordance with “relevant” accounting principles (for greater certainty, where (4) applies, no member of the affiliated group referred to in (3) above may determine whether it meets the Qualifying Revenue Decline Test based on the non-consolidated qualifying revenue of the eligible entity computed in accordance with normal accounting practices).

It should also be considered that:

- Although listed entities will, as a general rule, be required to prepare consolidated financial statements in accordance with GAAP, at the legal entity level, non-consolidated financial statements may or may not be prepared in accordance with GAAP. For tax purposes, legal-entity financial statements generally must be prepared to file tax returns (i.e. for an eligible entity with a T2 filing requirement). In these circumstances, it appears that the CRA would consider the consolidated financial statements to reflect the “normal accounting practices” of an eligible entity that is a member of the consolidated group. However, the financial statements prepared for tax-filing purposes could be used for purposes of applying the Qualifying Revenue Decline test provided each eligible entity uses such statements for this purpose (an election would not be required to be filed in such a case pursuant to ITA 125.7(4)(b) – ITA 125.7(4)(a) provides that in cases where a group of eligible entities normally prepares consolidated financial statements, each member of the group *may* (without filing an election) determine its qualifying revenue separately provided every member of the group determines its qualifying revenue on that basis);
- Whereas ITA 125.7(4)(a) is relevant “if a group of eligible entities normally prepares consolidated financial statements”, ITA 125.7(4)(b) is relevant to “an affiliated group of eligible entities”. ITA 125.7(4)(a) appears to rely on accounting standards with respect to which entities must report on a consolidated basis. On the other hand, per ITA 125.7(4)(b) is relevant where an “affiliated group” of eligible entities wishes to elect to report revenue on a consolidated basis. ITA 251.1 sets out rules for determining when persons are “affiliated” with one another for purposes of the Act. An “affiliated group of persons” is defined, for the purposes of ITA 251.1, as a group of persons each member of which is affiliated with every other member (ITA 251.1(3)). ITA 251.1(1) makes reference to an “affiliated group”. As noted below, in the CRA CEWS

FAQ May 5th update, the CRA clarified that the affiliation rules in ITA 251.1 apply for the purposes of classifying an “affiliated group of eligible entities” under ITA 125.7(4)(b) (on the [Joint Submission Short List](#), clarification had been sought on this matter);

- In the case of a small business, it will often be the case that financial statements are not prepared in accordance with GAAP (regardless of whether the business is carried on by an individual, corporation, partnership, or trust). Legal entity financial statements will, however, normally be prepared by all small businesses for tax-filing purposes. Thus, in the case of an affiliated group of eligible entities carrying on one or more small businesses, consolidated statements will often not be prepared even though such statements would be required to be prepared under GAAP (i.e. if GAAP were followed). The election in ITA 125.7(4)(b) is intended to provide relief in this scenario (i.e. by allowing for “affiliated” eligible entities, as determined under ITA 251.1, to prepare consolidated financial statements under “relevant accounting principles” if such statements will allow for an increased aggregate CEWS claim for the affiliated group). There is, of course, no direct correlation between the affiliation rules in ITA 251.1 and the consolidation rules under accounting principles. However, it should be mentioned that there are some similarities in the concepts, and it may be the case that entities required to report on a consolidated basis under GAAP are also “affiliated” entities for tax purposes (for a high-level summary of IFRS consolidation rules, see the [relevant section](#) of Deloitte’s IAS Plus site – for a comparison of IFRS and ASPE standards, see BDO, “[ASPE-IFRS: A Comparison – Subsidiaries and Consolidations](#)”, *Assurance and Accounting Publications*);
- The consolidation method may allow for an increased overall CEWS claim in cases where certain eligible entities in a group would not meet the Qualifying Revenue Decline Test on a stand-alone basis, but do meet the test on a consolidated basis (for example, because one member of the affiliated group suffers a significant qualifying revenue decline). On the other hand, the non-consolidated approach may be beneficial in the opposite situation. Consequently, eligible entities should assess the amount of the CEWS available under all available qualifying revenue computation methods and select the optimal approach;
- The consolidation method in ITA 125.7(4)(a) or (b) will not allow for revenue declines from members of an group carrying on business outside of Canada to assist an eligible entity meet the Qualifying Revenue Decline Test (“qualifying revenue”, whether computed on a consolidated or non-consolidated basis, only includes revenue earning in the ordinary course of activities carried on in Canada – note, however, the limited exception to this rules in the context of applying the non-arm’s length revenue rule in ITA 125.7(4)(d)).

The following comments/examples are provided in the CRA CEWS FAQ regarding the qualifying revenue consolidation rules:

9. Are there special rules for calculating the qualifying revenue of a group of eligible employers?

The qualifying revenue of an eligible employer is generally determined in accordance with its normal accounting practices. *Consequently, when a group of eligible employers generally prepares consolidated financial statements, each member of the group will determine its qualifying revenue in accordance with those statements. However, each member of such a group may determine its qualifying revenue separately and not based on the consolidated statements, so long as every member of the group determines its qualifying revenue on that separate basis.* [emphasis added]

Example 7

Corporation A owns all the shares of Corporation B. Both corporations are eligible employers. Corporation A prepares consolidated financial statement for accounting purposes. Assume that there is no intercompany revenue. Below are the qualifying revenue for each corporation as well as their qualifying revenue on a consolidated basis for March 2019 and March 2020.

Example 7 table

	Qualifying revenue for March 2019	Qualifying revenue for March 2020	Reduction in Qualifying revenue in March 2020 as compared to March 2019
Corporation A	\$1,000,000	\$1,000,000	0%
Corporation B	\$1,000,000	\$800,000	20%
Total on a consolidated basis	\$2,000,000	\$1,800,000	10%

In accordance with normal accounting practice Corporations A and B will not be eligible for the wage subsidy as their qualifying revenue, determined on a consolidated basis, has not experienced the required reduction in revenue of at least 15%. Therefore, Corporation A and Corporation B have decided to determine their qualifying revenue separately. In that case, while Corporation A will not qualify for the wage subsidy, as it has not experienced the required reduction in revenue of at least 15%, Corporation B will qualify for the wage subsidy because its qualifying revenue has dropped by more than 15%. [Note that election is not required to be filed for Corporation B to file the application computing revenue on a non-consolidated basis.]

9-1. How is the qualifying revenue arising in the course of ordinary activities in Canada determined when a consolidated group includes non-residents of Canada?

A non-resident may be part of a group of eligible employers that normally prepares consolidated financial statements (see Q9) or a member of an affiliated group of eligible employers that jointly elects to compute qualifying revenue on a consolidated basis as described in Q10. In accordance with accounting principles for consolidation, consolidated revenue excludes transactions between members of the group but includes global revenue of the group. The qualifying revenue of an eligible employer does not include the portion of consolidated revenue that does not arise in the course of ordinary activities in Canada. The eligible employer can however include the portion of the consolidated revenue that arises in the course of ordinary activities in Canada whether or not the ultimate sale to third parties occurs in Canada.

For example, an amount representing a portion of the revenue from a sale to a third party by a non-resident member of the group may be included in computing the qualifying revenue of the eligible employer if it can be demonstrated that it arose in the course of the ordinary activities of the group in Canada. In determining whether a portion of the amount of a sale to a third party arose in Canada, each transaction or series of transactions will need to be considered in light of the facts and circumstances of that particular situation.

10. Are there special rules for calculating the qualifying revenue of members of an affiliated group?

If an eligible employer and each member of an affiliated group of eligible employers of which the eligible employer is a member jointly elect, the qualifying revenue of the affiliated group, determined on a

consolidated basis in accordance with relevant accounting principles, is to be used for each member of the group. This rule applies even if one or more members of an affiliated group may have no revenue to report in the claim period. [The latter comment presumably is intended to clarify that the Qualifying Revenue Decline Test can be met by an eligible entity with nil revenue in each comparison period if the test is met on a consolidated qualifying revenue basis.]

Example 8

Individual Mr. A, owns all the shares of Corporation A and his spouse Mrs. A, owns all of the shares of Corporation B. Both corporations are eligible employers. Corporation A and Corporation B form an affiliated group and each corporation is a member of that group [(note that the corporations in this example are affiliated in accordance with ITA 251.1(1)(c))]. **Assume that there is no intercompany revenue.** Below are the qualifying revenues for each corporation as well as on a consolidated basis, assuming such a consolidation was done, for March 2019 and March 2020.

Example 8 table

	Qualifying revenue for March 2019	Qualifying revenue for March 2020	Reduction in Qualifying revenue in March 2020 as compared to March 2019	
Corporation A	\$200,000	\$200,000		0%
Corporation B	\$200,000	\$100,000		50%
Total on a consolidated basis	\$400,000	\$300,000		25%

Because Corporation A and Corporation B are members of an affiliated group [as determined under ITA 251.1], they could jointly elect that the qualifying revenue of the affiliated group be determined on a consolidated basis in accordance with relevant accounting principles, and the consolidated amount will be used as the qualifying revenue by each member of the group. Thus, both Corporations A and B will be eligible for the wage subsidy, as their qualifying revenue, determined on a consolidated basis, has dropped by more than 15%. Without this election only Corporation B would qualify for the wage subsidy. [Note that the normal accounting practise of Corporation A and Corporation B is **not** to prepare consolidated financial statements; this is why an election must be made to report qualifying revenue on a consolidated basis].

The following revenue consolidation issues were raised in the [Joint Submission](#):

- Integrated business organizations – Many integrated businesses have used separate corporations to conduct business, and this may involve significant intercompany transactions. A classic example would be an organization that manufactures, wholesales and has retail stores. In such a case, the manufacturing corporation may sell all of its production to the wholesale corporation and the retail corporation. Similarly, the wholesale corporation may have significant sales to the retail corporation. In this scenario, it would appear that salaries paid inside the manufacturing corporation could never qualify no matter how badly the organization is affected by the crisis since its revenue for the 30% test will always be zero. There will be many corporate structures where this will be an issue.
- Centralized provision of services within an organization – Some businesses have established separate entities to provide services to other members of business group for a fee, and these other group

members earn the third-party revenue. In such a case, it appears that the salaries and wages of the entity providing services could never qualify.

- Paymaster corporations – Similar to the previous point, some organizations have centralized their payroll function in one corporation and allocate the cost to other members of the group. Passing on the payroll cost will not give rise to revenue that can be considered when applying.

Update: Two possible remedies were included in s.125.7(4). First, the legislation allows a group of affiliated entities to calculate consolidated revenue and then each eligible entity in the group can use the consolidated amounts for the purposes of the revenue test. Although a decline in revenue will be measured for the group as a whole, it does help to eliminate issues where revenue generation and payroll functions do not coordinate properly.

Second, the legislation provides a special rule where all or substantially all of an eligible entity's qualifying revenue is from other non-arm's length entities. In these situations, the rule generally allows the entity to determine its decline in revenue based on the decline in arm's length revenue experienced by non-arm's entities from which it earned revenue.

On the [Joint Submission Short List](#), the following queries continue to be posed under “Corporate Group Issues”:

Concerns around cost sharing arrangements – A number of concerns were raised around cost sharing arrangements where one entity manages and incurs payroll costs and is reimbursed by parties to the cost sharing arrangement.

Amalgamations result in 2020 versus 2019 comparison issues. Specifically, as a result of the amalgamation paragraph 87(2)(a) deems the Amalco to be a new corporation, which means that the “eligible entity” did not exist in 2019 and there is no comparator for the “prior reference period”. In certain situations, depending on the date of the amalgamation, the January/February 2020 period is also not available as a comparator.

Acquisitions can also be problematic. Any business that starts after March 1, 2019 is required to use the January/February 2020 comparator. Depending on the cycle of the business, the January/February comparator might be lower than the March 2020 number, but then the revenues could drop in April and May and such businesses would not be able to access the wage subsidy (depending on the revenue drop), so perhaps consideration needs to be given to a different methodology for new businesses.

In the May 11 [conference call](#) with CPA Canada previously referenced, the CRA addressed certain of the queries raised above. On its *Taxation Blog*, CPA Canada summarized the relevant questions and responses as follows (Bruce Ball, [COVID-19 tax update: CEWS Q&A, other developments and CRA discussions](#), May 14):

How does the CEWS work in a paymaster arrangement? Only a “qualifying entity” can file a CEWS claim, and they must have had a payroll account to qualify.

The CRA acknowledged that these rules could disqualify some paymaster arrangements, such as where one entity manages and incurs the payroll of different parties under a cost-sharing agreement. The CRA

said they are still reviewing this issue. This question is quite common, however, and many members are awaiting an answer.

*Say two companies amalgamated on December 31, 2019. Could they use their combined revenue for March, April and May 2019 to measure the percentage of their revenue drop for the CEWS? On an amalgamation, the combined company is deemed to be a new corporation (see *Income Tax Act* (“ITA”), paragraph 87(2)(a)). Since the “eligible entity” did not exist in 2019, there is no comparator for the “prior reference period.”*

The CRA is still reviewing this issue and will update their Frequently Asked Questions (FAQs) on the CEWS when they have an answer.

If a large corporate group regularly prepares multiple divisional consolidations and all these groups comprise of an “affiliated group of eligible entities,” can it select any group to be the affiliated group? The CEWS legislation allows a group of affiliated eligible entities to elect to calculate consolidated revenue under paragraph 125.7(4)(b). Each eligible group member can then use the consolidated amounts for the CEWS revenue test.

The CRA stated that the employer should use the definition of “affiliated persons” and “affiliated group of persons” in ITA section 251.1, and that employers cannot cherry-pick which companies to include. We understand from the CRA FAQ that where an election is made under paragraph 125.7(4)(b), it must be used by the entire group of affiliated entities. As considerable uncertainty remains, we continue to discuss consolidation issues and the application of paragraphs 125.7(4)(a) and (b) with the CRA.

As you can see, a number of open questions still require further guidance and clarification from the CRA. We will continue to update you as we find out more information.

In regards to amalgamations, in Finance [News Release 2020-05-15](#), it was announced that the government intends to propose legislative amendments to “[e]nsure that the CEWS applies appropriately to corporations formed on the amalgamation of two predecessor corporations”. Per [Backgrounder 2020-05-15](#):

Corporations formed on the amalgamation of two or more predecessor corporations (or where one corporation is wound up into another) may not qualify for the CEWS since they would not have benchmark revenues to prove a revenue decline or their benchmark revenues may not provide a full picture of their pre-crisis revenues. The government proposes to amend the CEWS to allow corporations formed on an amalgamation of two or more predecessor corporations (or where a corporation is wound up into another), to calculate benchmark revenue for the CEWS revenue-decline test using their combined revenues, unless it is reasonable to consider that one of the main purposes for the amalgamation (or the winding up) was to qualify for the CEWS. This change is proposed to be retroactive to April 11, 2020, which means that it would apply to the first qualifying period starting March 15, 2020 and subsequent qualifying periods.

Affiliated Entities

As discussed above, the definition of “affiliated persons” and “affiliated group of persons” in ITA 251.1 should be used for the purposes of applying ITA 125.7. Generally, pursuant to ITA 251.1(1), for the purposes of the ITA, “affiliated persons”, or persons affiliated with each other, are defined as follows:

- Two individuals are considered to be affiliated only if they are spouses or “common-law partners”;
- A corporation is considered to be affiliated with a person who controls the corporation, each member of an affiliated group of persons that controls the corporation, and a spouse or common-law partner of a person or member of an affiliated group that controls the corporation;
- Two corporations are also affiliated where each corporation is controlled by a person who is affiliated with the other, one corporation is controlled by a person and the other corporation is controlled by a group of persons, each member of which is affiliated with the controller of the first corporation, and each corporation is controlled by a group of persons, and each member of each group is affiliated with at least one member of the other;
- A corporation and a partnership are affiliated if the corporation is controlled by a particular group of persons, each member of the group that controls the corporation is affiliated with at least one member of a “majority-interest group of partners” of the partnership, and each member of the majority-interest group is affiliated with at least one member of the group that controls the corporation;
- A partnership is considered to be affiliated with a majority-interest partner of the partnership;
- Two partnerships are also considered to be affiliated if the same person is a majority-interest partner in both partnerships, a majority-interest partner of one partnership is affiliated with each member of a majority-interest group of another partnership, and each member of a majority-interest group of both partnerships is affiliated with at least one member of the other group;
- A person and a trust are affiliated if the person is a majority-interest beneficiary of the trust or would, if ITA 251.1(1) were read without reference to ITA 251.1(1)(g), be affiliated with a majority-interest beneficiary of the trust; and,
- Two trusts are considered to be affiliated with each other if a contributor to one of the trusts is affiliated with a contributor to the other trust and a majority-interest beneficiary of one of the trusts is affiliated with a majority-interest beneficiary of the other trust, a majority-interest beneficiary of one of the trusts is affiliated with each member of a majority-interest group of beneficiaries of the other trust, or each member of a majority-interest group of beneficiaries of each of the trusts is affiliated with at least one member of a majority-interest group of beneficiaries of the other trust.

Joint Ventures

If a joint venture employer only has employees and the revenues of the venture participants are earned directly (or through another entity), the eligible entity (i.e. the joint venture employer) may not otherwise be eligible for the CEWS. In such situations, ITA 125.7(1) “qualifying entity” (c) is intended to provide relief by allowing the eligible entity (i.e. the joint venture employer) to use the qualifying revenue of the joint venture to establish that the Qualifying Revenue Decline Test has been met. In particular, ITA 125.7(4)(c) provides that if all of the interests in an eligible entity are owned by participants in a joint venture and “all or substantially all” of the qualifying revenue of the eligible entity for a qualifying period is in respect of the joint venture, then the eligible entity may use the qualifying revenues of the joint venture (determined as if the joint venture were an eligible entity) instead of its qualifying revenues for the purposes of ITA 125.7(1) “qualifying entity” (c). In other words, if all the interests in an eligible entity are owned by participants in a joint venture and all or substantially all of the eligible entity’s qualifying revenues are in respect of the joint venture, the eligible entity

may use the joint venture's qualifying revenues instead of its own for the purposes of meeting the Qualifying Revenue Decline Test.

The phrase "all or substantially all" is not defined in the ITA. The phrase has been interpreted for administrative purposes by the CRA generally to mean 90% or more. However, although this rule of thumb has generally been used in practise, the courts' have interpreted the phrase in certain tax related contexts as requiring something less than 90% (as low as 76% has been found to meet an "all or substantially all" test by the courts).

The CRA CEWS FAQ was updated on May 5th to add the following comments respecting the CRA's interpretation of the meaning of "all or substantially all":

8-1. What is the meaning of the phrase "all or substantially all" in the special rules referred to in questions 8 and 11?

Generally, the phrase "all or substantially all" means at least 90%. This requirement will be considered to be met where at least 90% of an eligible employer's qualifying revenue is from one or more particular persons or partnerships with which it does not deal at arm's length. However, the "all or substantially all" test could, depending on the circumstances and context, be satisfied even if the 90% level is not strictly achieved.

Non-Arm's Length Revenue

Pursuant to paragraph (d) of the definition, "qualifying revenue" excludes amounts "derived from" persons or partnerships not dealing at arm's length with the eligible entity. Thus, as a general rule, non-arm's length revenue is excluded from qualifying revenue.

For the meaning of "arm's length", see ITA 251 and Income Tax Folio S1-F5-C1: *Related Persons and Dealing at Arm's Length*. Also, the CRA CEWS FAQ was updated on May 5th to state:

8-2. What factors are used to determine if a partnership is not dealing at arm's length with a partnership of which it is a member?

Income Tax Folio S1-F5-C1, [Related Persons and Dealing at Arm's Length](#) provides guidance on the meaning of arm's length. Where persons are not related to each other, the arm's length determination is a question of fact and each transaction or series of transactions must be examined on its own merits, in light of all the facts and circumstances of that particular situation. The following criteria have generally been used by the courts in determining whether non-related parties engaging in a transaction are not dealing at arm's length: 1) whether there is a common mind which directs the bargaining for both parties to a transaction; 2) whether the parties to a transaction act in concert without separate interests; and 3) whether there is de facto control (that is, control in fact). It is not required that all three tests be satisfied in every case. In any particular case, any one or more of the criteria may be of greater or lesser importance in the determination whether the parties are dealing at arm's length.

Paragraphs 1.42 to 1.44.1 of the Folio summarize the factors to be considered in situations involving partnerships:

- Where a partnership owns a majority of the issued voting shares of a corporation, the partnership will not be considered to deal at arm's length with the corporation.
- Where one partner is in a position to control a partnership, that partner is not considered to be dealing at arm's length with the partnership. For example, a partner can be in a position to control a partnership through ownership of a controlling interest or through a mandate vested in that partner by the other partners. However, when a partner is not in a position to control a partnership and that partner has little or no say in directing the operations of the partnership, it is generally recognized that the partner is dealing at arm's length with the partnership.
- Where a related group of partners owns a controlling interest in a partnership, each member of that related group will not be considered to deal at arm's length with the partnership.
- Partners are not necessarily considered not to deal at arm's length with each other in transactions outside of their partnership activity merely because they are members of the same partnership. However, their partnership in business would be a factor to be considered in any other transaction between them.
- The determination of whether a partnership is dealing at arm's length with a person who is not a partner will generally be made on the basis of the relationship of the directing minds of the partnership and the person at the relevant time.

ITA 125.7(4)(d) provides for a narrow exception from the non-arm's length rule. The provision provides that if:

- 1) "all or substantially all" (the meaning of this phrase is discussed above) of an eligible entity's qualifying revenue — determined without reference to ITA 125.7(1)"qualifying revenue"(d) — for a qualifying period is from one or more particular persons or partnerships with which it does not deal at arm's length, and
- 2) each particular person or partnership jointly elects with the eligible entity, for the purposes of ITA 125.7(1)"qualifying entity"(c),

the eligible entity's qualifying revenue for the "prior reference period" is deemed to be \$100, and the eligible entity's qualifying revenue for the "current reference period" is deemed to be the aggregate amounts determined by the formula $\$100(A/B)(C/D)$ where,

- A is the eligible entity's qualifying revenue (determined without reference to paragraph (d) of the definition qualifying revenue in subsection (1)) for the current reference period attributable to a particular person or partnership,
- B is the total of all amounts, each of which is the eligible entity's qualifying revenue (determined without reference to ITA 125.7(1)"qualifying revenue"(d)) for the current reference period "attributable" (this term is not defined) to a particular person or partnership,
- C is the particular person or partnership's qualifying revenue (determined as if the "qualifying revenue" definition were read without reference to "in Canada" – i.e. as noted in the CRA CEWS FAQ, for the purposes of this variable, the amount used for each of the particular person's or partnership's qualifying revenue is modified to include revenues earned outside of Canada, and the particular person or partnership can be either a resident or a non-resident (see the example below)) for the current reference period, and

D is the particular person or partnership's qualifying revenue (again, determined as if the "qualifying revenue" definition were read without reference to "in Canada") for the prior reference period.

In simplified terms, ITA 125.7(4)(d) may be relevant where all or substantially all of an eligible entity's qualifying revenue is derived from non-arm's length entities. In such a case, where an election is filed, the eligible entity can meet the Qualifying Revenue Decline Test if the test is met based on the decline of the arm's length revenue realized by the non-arm's length party. For example, assume SupplierCo sells machinery parts exclusively to a related company, JamesCo. JamesCo sells fully assembled equipment to third-parties. By filing the election under ITA 125.7(4)(c), SupplierCo could determine whether it meets the Qualifying Revenue Decline Test based on the decline in JamesCo's qualifying revenue derived from arm's length sales.

The [Joint Submission Short List](#) comments that: "Issues regarding [ITA] 125.7(4)(d) – where all or substantially all of an eligible entity's qualifying revenue is from other non-arm's length entities, paragraph 125.7(4)(d) allows the entity to determine its decline in revenue based on the decline in arm's length revenue experienced by non-arm's entities from which it earned revenue. Some specific questions and issues have been identified, including the calculation details in certain scenarios and the implications of non-resident involvement. Also, guidance more generally with examples would be helpful". The following comments/example are provided in the CRA CEWS FAQ (q. 8):

Special rules exist for an eligible employer that derives all or substantially all of its revenue from one or more particular persons or partnerships with which it does not deal at arm's length. Essentially, if the eligible employer and each of these particular persons or partnerships with which it does not deal at arm's length jointly elect (see note below), the eligible employer's qualifying revenue for the prior reference period is deemed to be \$100 and a weighted-average approach (see Example 6), is used to determine qualifying revenue for the current reference period. When calculating the qualifying revenue for the current reference period under this rule, the eligible employer's qualifying revenue includes amounts derived from persons or partnerships not dealing at arm's length with it. *The amount used for each of the particular person's or partnership's qualifying revenue is modified to include revenues earned outside of Canada. The particular person or partnership can be either a resident or a non-resident.* For more information about non-arm's length, please see Income Tax Folio [S1-F5-C1, Related Persons and Dealing at Arm's Length](#). *Note: This election must be made and retained with the eligible employer's other books and records in support of its wage subsidy claim and eligibility (see Q33), and the individual who has principal responsibility for the eligible employer's financial activities must attest that this is the case.* [emphasis added]

Example 5

Corporation A, an eligible employer, provides management services, including payroll services, to Corporation B. All of Corporation A's revenues are from Corporation B with which it does not deal at arm's length. Corporation B's revenues are from arm's-length customers. Under the special rule, in order to determine whether Corporation A can qualify for the wage subsidy, Corporation A's qualifying revenue for the current reference period is determined by reference to the required reduction in qualifying revenue for Corporation B for that reference period.

Example 6

All or substantially all of the revenues of Corporation X, (an eligible employer), are from two corporations (Corporation Y and Corporation Z) with which it does not deal at arm's length. Corporation X's total revenue for March 2020 was \$1,450 of which \$400 was attributable to Corporation Y and \$1,000 was attributable to Corporation Z. \$50 was from an arm's-length taxpayer. Corporation Y's qualifying revenue for March 2020 was \$1,000 and for March 2019 was \$1,500. Corporation Z's qualifying revenue for March 2020 was \$1,300 and for March 2019 was \$2,000. Calculation of Corporation X's qualifying revenue for the current reference period:

Qualifying revenue (QR) calculation in relation to Corporation Y: $\$100 \times \400 (QR attributable to Corporation Y)/ $\$1,400$ (Corporation X's total QR from non-arm's-length persons or partnerships) \times $\$1,000$ (Corporation Y QR for current reference period)/ $\$1,500$ (Corporation Y QR for prior reference period) = 19

QR calculation in relation to Corporation Z: $\$100 \times \$1,000$ (QR attributable to Corporation Z)/ $\$1,400$ (Corporation X's total QR from non-arm's-length persons or partnerships) \times $\$1,300$ (Corporation Z's QR for current reference period)/ $\$2,000$ (Corporation Z's QR for prior reference period) = 46

The weighted average qualifying revenue for Corporation X for the current reference period is \$65 ($\$19 + \46). Since the prior reference period's qualifying revenue is deemed to be \$100, Corporation X has experienced the required reduction in revenue of at least 15% for the claim period. Corporation Y and Corporation Z must jointly elect with Corporation X in order to use this special rule.

See also Keung et al., "[Bill C-14 – The 75% Canada Emergency Wage Subsidy](#)", Moodys COVID-19 Updates and Resources, April 13, 2020.

Election to Use the Cash Method

In response to stakeholder concerns, the enacted rules introduced an option to report revenues on the cash basis for purposes of determining whether the Qualifying Revenue Decline Test has been met (for examples of concerns raised, such the timing of the recognition of bad debts and the timing of the recognition of WIP revenue by professionals, see the [Joint Submission](#) and Bruce Ball, [COVID-19 tax update: CEWS Q&A, other developments and CRA discussions](#), CPA Canada, *Taxation Blog*, May 14). According to Finance News Release [2020-04-08](#), this option was added "[i]n recognition that the time between when revenue is earned and when it is paid could be highly variable in certain sectors of the economy".

More specifically, pursuant to ITA 125.7(4)(e), an eligible entity may make an election, *which must apply for all qualifying periods*, to determine its revenues based on the cash method within the meaning assigned by ITA 28(1) with any modifications that the circumstances require. Once chosen, the same accounting method must be used by the eligible entity throughout the program period. Per the CRA CEWS FAQ: (q. 12, 33): "This election must be made and retained with the eligible employer's other books and records (see Q33) in support of its wage subsidy claim and eligibility, and the individual who has principal responsibility for the eligible employer's financial activities must attest that this is the case... A signed attestation, and record of any elections made for the purposes of determining your qualifying revenue, must also be maintained and made available to the CRA upon request".

If an election is not filed to use the cash method, Finance has indicated that "qualifying revenue" is expected to be computed using accrual accounting principles (note, however, that the "normal accounting practices" of an eligible entity do not have to conform with GAAP). For example, in News Release [2020-04-11B: Government](#)

Introduces COVID-19 Emergency Response Act, No. 2 to Help Businesses Keep Canadians in their Jobs, Finance stated: “It is... proposed that employers be allowed to measure revenues either on the basis of accrual accounting (as they are earned) or cash accounting (as they are received). Once chosen, the same accounting method would have to be used by the employer throughout the program period”. Also, in News Release 2020-04-08: [Government provides further flexibility for employers to access the Canada Emergency Wage Subsidy](#), Finance stated: “[i]n recognition that the time between when revenue is earned and when it is paid could be highly variable in certain sectors of the economy, it is proposed that employers be allowed to measure revenues either on the basis of accrual accounting (as they are earned) or cash accounting (as they are received)”. On Canada.ca under [“Canada Emergency Wage Subsidy \(CEWS\)”](#), the CRA similarly states:

Eligible Revenue

Eligible revenue generally includes revenue earned in Canada from: 1) selling goods, 2) rendering services, and 3) others' use of your resources. Use your normal accounting method when calculating revenue. You can use the cash method or the accrual method, but you must use the same approach throughout.

The following “clarifying” comments were added to the CRA CEWS FAQ in the May 5th update:

If the normal accounting practices of an eligible employer is the accrual method, the employer would be allowed to elect (see note below) to calculate its qualifying revenue under the cash method instead of the accrual method, but not a combination of both. The election will apply for all claim periods. *However, where the eligible employer determines its qualifying revenue under the cash method, in accordance with its normal accounting practices, it cannot elect to use the accrual method.* [emphasis added]

ITA 125.7(4) applies “for the purposes of the definition qualifying revenue in subsection (1)”. Consequently, if the election is made, it appears that qualifying revenue for the prior reference period must also be computed using the cash method (presumably, Finance and the CRA would have this expectation). For entities that regularly prepare a Statement of Cash Flows, comparable figures may not be difficult to compute.

Under ITA 28(1), revenue is generally computed without taking into account uncollected sales invoices or income attributable to WIP inventory. Uncollected amounts may be taken into revenue only when collected. Inventories are not reflected in revenue until sold and realized in cash. The relevant portions of ITA 28(1) read as follows:

For the purpose of computing the income of a taxpayer for a taxation year from a... business, the income from the business for that year may, if the taxpayer so elects, be computed in accordance with a method (in this section referred to as the “cash method”) whereby the income therefrom for that year shall be deemed to be an amount equal to the total of

(a) all amounts that (i) were received in the year, or are deemed by this Act to have been received in the year, in the course of carrying on the business, and (ii) were in payment of or on account of an amount that would, if the income from the business were not computed in accordance with the cash method, be included in computing income from the business for that or any other year...

(d) the total of all amounts each of which is an amount included in computing the taxpayer's income for the year from the business because of subsection 13(1) [(CCA recapture)], 80(13) or 80.3(3) or (5) [(i.e. under the debt forgiveness rules)]...

Special Rules Applicable to Charities and NPOs

NPOs and registered charities are permitted to choose whether or not to include government assistance in revenues for the purpose of applying the qualifying revenue decline test. According to Finance News Release [2020-04-08](#), this option was added “to recognize that different types of organizations are experiencing different types of funding pressures”. Once chosen, the same approach would have to be maintained by the organization throughout the program period.

In particular, pursuant to ITA 125.7(1)“qualifying revenue”(a)(i), in the case of an eligible entity described in paragraph (c) of the definition, qualifying revenue *includes* revenue from a related business (as defined in ITA 149.1(1)), gifts, and other amounts received in the course of its ordinary activities. However, notwithstanding ITA 125.7(1)“qualifying revenue”(a)(i), ITA 125.7(1)“qualifying revenue”(a)(ii) provides that an eligible entity described in paragraph (c) may elect to exclude funding received from government sources ([such as grants](#)) in the determination of its qualifying revenue *for all* of its prior reference periods and current reference periods. The CRA CEWS FAQ states (q. 7, 33): “[An election under ITA 125.7(1)“qualifying revenue”(a)(ii)] must be made and retained with the eligible employer's other books and records (see Q33) in support of its wage subsidy claim and eligibility, and the individual who has principal responsibility for the eligible employer's financial activities must attest that this is the case... A signed attestation, and record of any elections made for the purposes of determining your qualifying revenue, must also be maintained and made available to the CRA upon request”.

Similarly, pursuant to ITA 125.7(1)“qualifying revenue”(b)(i), in the case of an eligible entity described in paragraph (d) of the definition, qualifying revenue includes membership fees and other amounts received in the course of its ordinary activities. However, notwithstanding ITA 125.7(1)“qualifying revenue”(b)(i), ITA 125.7(1)“qualifying revenue”(b)(ii) provides that an eligible entity described in paragraph (d) may elect to exclude funding received from government sources ([such as grants](#)) in the determination of its qualifying revenue *for all* of its prior reference periods and current reference periods. As mentioned above, per the CRA CEWS FAQ (q. 7, 33): “[An election under ITA 125.7(1)“qualifying revenue”(b)(ii)] must be made and retained with the eligible employer's other books and records (see Q33) in support of its wage subsidy claim and eligibility, and the individual who has principal responsibility for the eligible employer's financial activities must attest that this is the case... A signed attestation, and record of any elections made for the purposes of determining your qualifying revenue, must also be maintained and made available to the CRA upon request”.

Qualifying Revenue Decline Test

General Comments

In respect of qualifying periods 1 to 3, for the purposes of determining whether the qualifying revenue decline test is met, most eligible entities may either:

- 1) compare their qualifying revenue of March, April and May 2020 to that of the same month of 2019, or

- 2) compare their qualifying revenue of March, April and May 2020 to an average of their revenue earned in January and February 2020.

For Qualifying Period 1 (i.e. March 15 to April 11), a decline in qualifying revenue in March 2020 of 15% is required to satisfy the test. For Qualifying Periods 2 (i.e. April 12 to May 9) and 3 (May 10 to June 6), a decline in qualifying revenue, in April 2020 or May 2020 respectively, of 30% is required to satisfy the test. The lower benchmark threshold in March is intended to recognize that many businesses did not begin to be affected by the COVID-19 crisis until partway through the month. At the time of writing, as discussed above, the percentage benchmark had not yet been set for qualifying periods 4 to 7.

Once an employer is found eligible for a Qualifying Period, the employer will automatically qualify for the next Qualifying Period (thus, an attestation made in an CEWS application can effectively apply to more than one qualifying period). In particular, pursuant to ITA 125.7(9), if, absent the application of ITA 125.7(9), an eligible entity meets the conditions in ITA 125.7(1)“qualifying entity”(c) in respect of a particular qualifying period, the eligible entity is deemed to meet the conditions of paragraph (c) in respect of the immediately following qualifying period. Thus, for example, an employer with a revenue drop of more than 15% in March 2020 would be eligible for the CEWS for Qualifying Periods 1 and 2, covering remuneration paid between March 15 and May 9 (if an application was not filed for Qualifying Period 2, a new application would have to be filed for Qualifying Period 3 in order to re-qualify for the CEWS). Similarly, an employer with a revenue drop of 30% in April would be eligible for the CEWS for Qualifying Periods 2 and 3, covering remuneration paid between May 10 to June 6.

In [Backgrounder 2020-04-11](#), under “Eligible Periods”, Finance summarizes the rules as follows (note that qualifying periods 4-7 have since been added – see under “Qualifying Period”):

Eligibility would generally be determined by the change in an eligible employer’s monthly revenues, year-over-year, for the calendar month in which the period began. On April 8, 2020, the Government announced that all employers would be allowed to calculate their change in revenue using an alternative benchmark to determine their eligibility [(note that the Alternative Approach *must* be used by an employer that was not carrying on a business or otherwise carrying on its ordinary activities on March 1, 2019)]. This would provide more flexibility to employers for which the general approach may not be appropriate, including high-growth firms, sectors that faced difficulties in 2019, non-profits and charities, as well as employers established after February 2019. Under this alternative approach, employers would be allowed to compare their revenue using an average of their revenue earned in January and February 2020. Employers would select the general year-over-year approach or this alternative approach when first applying for the CEWS and would be required to use the same approach for the entire duration of the program. The Government is also announcing that, in order to provide certainty to employers, once an employer is found eligible for a specific period, the employer would automatically qualify for the next period... Once an approach is chosen, the employer would have to apply it throughout the program period.

The table below outlines each claiming period, the required reduction in revenue and the reference period for eligibility.

	<i>Claiming period</i>	<i>Required reduction in revenue</i>	<i>Reference period for eligibility</i>
<i>Period 1</i>	March 15 to April 11	15%	March 2020 over: <ul style="list-style-type: none"> • March 2019 or • Average of January and February 2020
<i>Period 2</i>	April 12 to May 9	30%	Eligible for Period 1 OR April 2020 over: <ul style="list-style-type: none"> • April 2019 or • Average of January and February 2020
<i>Period 3</i>	May 10 to June 6	30%	Eligible for Period 2 OR May 2020 over: <ul style="list-style-type: none"> • May 2019 or • Average of January and February 2020

The following example is provided in [Backgrounder 2020-04-11](#):

ABC Inc. is a start-up that started its operations last September. It reported revenues of \$100,000 in January and \$140,000 in February, for a monthly average of \$120,000. In March, its revenues dropped to \$90,000. Because revenues in March are 25 per cent lower than \$120,000, ABC inc. would be eligible for the CEWS for the first and second claiming period. To be eligible for the third claiming period, ABC Inc. revenues would have to be \$84,000 or less for the month of April or May (that is, 30 per cent lower than \$120,000)

As highlighted in the above table, the qualifying periods during which eligible remuneration is paid in respect of which the CEWS may be claimed straddle the months in which qualifying revenue is tested (i.e. March 2020, April 2020, and May 2020). As a result, in some cases, an eligible entity may not know whether it has met the

Revenue Decline Test before it has paid eligible remuneration. Such circumstances should be limited by the application of ITA 125.7(9). For example, an eligible entity that meets the revenue test in March 2020 would qualify for the CEWS for eligible remuneration paid in respect of the March 15 to May 9 period. Similarly, if the eligible entity then meets the revenue decline test in April 2020, it could file another application that would cover remuneration paid in respect of the April 12 to June 6 period (ITA 125.7(9) applies “absent the application of this subsection”; consequently, an attestation can be made in respect of April 2020 revenue even if an eligible entity is deemed to meet the test for the second qualifying period by ITA 125.7(9) – filing such an application could allow the eligible entity to be deemed to meet the test for the third qualifying period in ITA 125.7(9)). The following example is provided in the CRA CEWS FAQ (q.5):

[I]f an eligible employer meets the condition for the reduction in respect of the first claim period - March 15 to April 11, 2020, the employer will be considered to have met the required reduction in revenue in respect of the second reference period - April 12 to May 9, 2020, without necessarily making a determination. But the eligible employer will have to make a determination for the third claim period - May 10 to June 6, 2020 (see Table 2 below). In a situation where the eligible employer, subsequently determines that it actually experienced the required reduction in revenue, without applying the deeming rule, for the second claim period - April 12 to May 9, 2020, the eligible employer will be considered to have experienced the required reduction in revenue for that third claim period because of the deeming rule that can now be applied to the third period (see Example 1).

An eligible entity can file a CEWS application as late as September 30, 2020 (ITA 125.7(1) “qualifying entity”(a)). Therefore, if the entity does not immediately require funds, it may be beneficial to file a CEWS application after May 2020 (i.e. once the eligible entity has complete information to assess what elections (if any) should be filed to maximize the CEWS claim. Per ITA 125.7(5)(a) (see under “Payment of the CEWS by the Government”), it appears that an eligible entity will not be permitted to amend an application once made (i.e. it is important to make the optimal elections in the first application filed).

Revenue Decline Test

The qualifying revenue decline test is contained in ITA 125.7(1) “qualifying entity”(c). In respect of qualifying periods 1 to 3, for an eligible entity to meet the definition of a “qualifying entity”, it is required that:

- the qualifying revenues for the “current reference period” of the eligible entity
 - the “current reference period” (ITA 125.7(1)) for a qualifying period means 1) March 2020 for Qualifying Period 1 (i.e. the period that begins on March 15, 2020 and ends on April 11, 2020), 2) April 2020 for Qualifying Period 2 (i.e. the period that begins on April 12, 2020 and ends on May 9, 2020), and 3) May 2020 for Qualifying Period 3 (i.e. the period that begins on May 10, 2020 and ends on June 6, 2020 –
- be equal to or less than the “specified percentage” for the qualifying period
 - the “specified percentage” (ITA 125.7(1)) for a qualifying period means: 1) for Qualifying Period 1, 85%; 2) for Qualifying Period 2 or 3, 70%; and 3) if the Government prescribes an additional qualifying period for the CEWS, a prescribed percentage will be the “specified percentage” for the new qualifying period –

of either:

- 1) the eligible entity's qualifying revenues for the "prior reference period" under the General Approach (i.e. if ITA 125.7(1) "prior reference period" (a) or (c) applies – para (c) is only relevant if the Government chooses to prescribe an additional qualifying period after May 2020) (if the General Approach applies, the reference period is March 2019 for Qualifying Period 1, April 2019 for Qualifying Period 2, and May 2019 for Qualifying Period 3), or
- 2) if the Alternative Approach applies (i.e. if ITA 125.7(1) "prior reference period" (b) applies), the amount determined by the formula $0.5A(B/C)$, where:
 - A is the eligible entity's qualifying revenues for January and February 2020,
 - B is the number of days in January and February 2020 (i.e. 60 days), and
 - C is the number of days in January and February 2020 during which the eligible entity was carrying on business.

Even if an eligible entity does not meet the Qualifying Revenue Decline Test by a small margin in respect of a qualifying period (for example, if revenue only declines 14.5% in March 2020), the CEWS will not be available for that period (i.e. the test is an all-or-nothing test). In the May 11 [conference call](#) with CPA Canada, the CRA indicated that it would generally not seek to deny a CEWS claim under audit where a potential audit adjustment to the computation of "qualifying revenue" would otherwise result in the test not being satisfied by a minor percentage amount.

As confirmed in the CRA CEWS FAQ (q. 5), the decline in revenue does not have to relate to the COVID-19 crisis (effectively, if the test is met, it is implicitly assumed that the revenue decline relates to the COVID-19 crisis).

If the Alternative Approach is chosen, by virtue of the formula in (2) above, average January and February 2020 qualifying revenue is effectively reduced if the employer was not carrying on business during any days during those months. It appears that this rule is intended to prevent the comparable revenue figure from being inflated in cases where an entity ceased operations before March. Presumably, variable C should remain "60" for businesses that were not operating, for example, on weekends in accordance with normal procedures. Per the CRA CEWS FAQ (q. 5):

Where a business is carried on throughout January and February 2020, the factor (B/C) will be 1. Hence, there will be no adjustment to the average qualifying revenue. In a situation where an eligible employer was not carrying on business—or otherwise not carrying on its ordinary activities—through out the months of January or February 2020, for example, in the case of a new business that started mid January, the qualifying revenues for the months of January and February 2020 will be grossed up by the factor (B/C), to make the comparison of the qualifying revenue in the prior reference period comparable to the qualifying revenue in the current period (see Example 4 [reproduced in the Appendix]). However, if operations began anytime after February 2020, the employer would not be eligible for the wage subsidy.

The following tables/examples are provided in the CRA CEWS FAQ (the tables/examples below do not reflect the addition of qualifying periods 4 to 7):

Table 1 below summarizes each relevant period and the required reduction in revenue to qualify to claim the wage subsidy.

Relevant Periods

	Claim periods	Required reduction in revenue	Reference periods for comparison under the general approach	Reference periods for comparison under the alternative approach
Period 1	March 15 to April 11, 2020	15%	March 2020 over March 2019	March 2020 over average of January and February 2020
Period 2	April 12 to May 9, 2020	30% Footnote 1	April 2020 over April 2019	April 2020 over average of January and February 2020
Period 3	May 10 to June 6, 2020	30%	May 2020 over May 2019	May 2020 over average of January and February 2020

Note 1: If the eligible employer meets the 15% required reduction in revenue for the first claim period - March 15 to April 11, 2020, it will be deemed to have met the 30% required reduction in revenue for the second claim period - April 12 to May 9, 2020 (see Table 2).

If an eligible employer has not experienced the required reduction in revenue to qualify to claim the wage subsidy for a particular claim period, it may still qualify to claim the wage subsidy for another claim period if it has experienced the required reduction in revenues in that other claim period. Once an eligible employer has determined that it has experienced the required reduction in revenue for a particular claim period, it is automatically considered to have experienced the required reduction in revenue for the immediately following claim period (deeming rule). As a result, the employer does not have to make this determination again for that next claim period (see Table 2 below). However, this deeming rule does not automatically extend to apply to the period after that next claim period. For example, if an eligible employer meets the condition for the reduction in respect of the first claim period - March 15 to April 11, 2020, the employer will be considered to have met the required reduction in revenue in respect of the second reference period - April 12 to May 9, 2020, without necessarily making a determination. But the eligible employer will have to make a determination for the third claim period - May 10 to June 6, 2020 (see Table 2 below). In a situation where the eligible employer, subsequently determines that it actually experienced the required reduction in revenue, without applying the deeming rule, for the second claim period - April 12 to May 9, 2020, the eligible employer will be considered to have experienced the required reduction in revenue for that third claim period because of the deeming rule that can now be applied to the third period (see Example 1).

Table 2

Claim period 1 March 15 to April 11, 2020 Footnote 2	Claim period 2 April 12 to May 9, 2020 Footnote 2	Claim period 3 May 10 to June 6, 2020 Footnote 2
Reduction of revenue of less than 15%	Reduction of revenue of less than 30%	Reduction of revenue of less than 30%
Does not qualify under the regular rule	Does not qualify under the regular rule	Does not qualify under the regular rule
Reduction of revenue of less than 15%	Reduction of revenue of 30% or more	Reduction of revenue of less than 30%
Does not qualify under the regular rule	Qualifies under the regular rule	Does not qualify under the regular rule but qualifies under the deeming rule (because the employer meets the 30% reduction of revenue in the claim period 2)
Reduction of revenue of 15% or more	Reduction of revenue of less than 30%	Reduction of revenue of less than 30%
Qualifies under the regular rule	Does not qualify under the regular rule but qualifies under the deeming rule (because the employer meets the required 15% reduction of revenue in the claim period 1)	Does not qualify under the regular rule
Reduction of revenue of 15% or more	Reduction of revenue of 30% or more	The deeming rule does not apply because the reduction of revenue during the claim period 2 was not 30% or more.
Qualifies under the regular rule	Reduction of revenue of 30% or more	Reduction of revenue of less than 30%
Reduction of revenue of 15% or more	Qualifies under the regular rule as well as under the deeming rule (because the employer meet the 15% reduction of revenue in the claim period 1)	Not qualifies under the regular rule but qualify under the deeming rule (because the employer meets the 30% reduction of revenue in the claim period 2)
Qualifies under the regular rule	Reduction of revenue of 30% or more	Reduction of revenue of 30% or more
Reduction of revenue of 15% or more	Qualifies under the regular rule as well as under the deeming rules (because the employer meet the 15% reduction of revenue in the claim period 1)	Qualify under the regular rule as well as under the deeming rules (because the employer meets the 30% reduction of revenue in the claim period 2)
Qualifies under the regular rule	Reduction of revenue of 30% or more	Reduction of revenue of 30% or more

Note 2: For the required reduction in revenue to qualify to claim the wage subsidy under the general and alternative approach see Table 1.

Example 1

XYZ Inc. started its operations in July 2019. It reported revenues of \$100,000 in January 2020 and \$140,000 in February 2020, for a monthly average of \$120,000. In March, its revenues dropped to \$90,000. Because revenues in March 2020 are 25% lower than \$120,000, XYZ Inc. would be eligible for the wage subsidy for both the first claim period (March 15 to April 11, 2020), and the second claim period (April 12 to May 9, 2020), because of the deeming rule.

It should be noted that the **automatic determination** for the second period is not relevant for the determination of the required revenue reduction for the third period. XYZ Inc. would need to have experienced the required reduction of 30% in the third period to qualify for that period, or to have experienced the 30% required reduction for the second period (meaning, to have revenue of \$84,000 or less – that is, 30% lower [than] \$120,000 – for that second period. In that circumstance because it has qualified for the second period using the 30% required reduction, XYZ Inc. is automatically considered to have experienced the required reduction in revenue for the third claim period because of the deeming rule).

Example 2

An eligible employer is determining if it has experienced the required reduction in revenue to qualify in order to claim the wage subsidy for the first claim period, from March 15 to April 11, 2020. The eligible employer is using the general year-over-year approach to determine its reduction in revenue. Its qualifying revenues for March 2019 were \$250,000 and its qualifying revenues for March 2020 are \$180,000. Because its qualifying revenue for March 2020 has declined by 28 % when compared to its qualifying revenue for March 2019, the eligible employer has experienced the required reduction in revenue of at least 15% for the first claim period and may qualify to claim the wage subsidy for that period. Because it has qualified for the first claim period, the eligible employer is automatically considered to have experienced the required reduction in revenue for the second claim period (April 12 to May 9) and does not need to make the determination again when claiming the wage subsidy for that next claim period. For clarity, it will be deemed to have met the 30% test for the second period.

Example 3

Assuming an eligible employer did not experience the required reduction in its qualifying revenue in the first claim period (March 15- April 11, 2020), the eligible employer will then determine if it has experienced the required reduction in revenue to qualify in order to claim the wage subsidy for the second claim period, (April 12 to May 9, 2020). The eligible employer has elected to apply the alternative approach to determine its reduction in revenue. The average of qualifying revenues earned in both January and February 2020 were \$1 million and its qualifying revenue for April 2020 is \$900,000. Because its qualifying revenue for April 2020 has declined by only 10% when compared to the average of its qualifying revenues earned in both January and February 2020, the eligible employer has not experienced the required reduction in revenue of at least 30% for the second claim period. It will therefore, not qualify for the wage subsidy for that period. Because it has not qualified for the second claim period, the eligible employer must make the determination for the next claim period if it seeks to make a wage subsidy claim for that period

Example 4

An eligible employer is determining if it has experienced the required reduction in revenue to qualify in order to claim the wage subsidy for the first claim period, from March 15 to April 11, 2020. Since the

eligible employer began operations only on January 14, 2020, it must use the alternative approach to determine its reduction in revenue. Its total qualifying revenues earned in January and February 2020 was \$90,000. Its average qualifying revenue for the two months will be \$57,447 $[0.5 \times 90,000 \times (60/47)]$. Its qualifying revenue for March 2020 is \$39,600. Because its qualifying revenue for March 2020 has declined by 31% when compared to the average of its qualifying revenues earned in both January and February 2020, the eligible employer has experienced the required reduction in revenue of at least 15% for the first claim period and will qualify to claim the wage subsidy for that period. Because it has qualified for the first claim period, the eligible employer is automatically considered to have experienced the required reduction in revenue for the second claim period (April 12 to May 9, 2020).

The Alternative Approach

The “prior reference period” for a qualifying period of an eligible entity means:

- 1) *The General Approach (para (a))*: subject to (2) below: i) for Qualifying Period 1, March 2019, ii) for Qualifying Period 2, April 2019, and iii) for the Qualifying Period 3, May 2019 (para (a)); and,
- 2) *The Alternative Approach (para (b))*: January and February 2020, if either (para (a)):
 - i) on March 1, 2019, the eligible entity was not carrying on business or otherwise carrying on its ordinary activities, or
 - ii) the qualifying period is any of March 2020, April 2020, or May 2020, *and* the eligible entity elects *for all* of those paragraphs (presumably, the application will include a section allowing an eligible entity to make this election).

ITA 125.7(1)“prior reference period”(a) is subject to ITA 125.7(1)“prior reference period”(b). Thus, the Alternative Approach is effectively the default approach if the condition in ITA 125.7(1)“period reference period”(b)(i) is met. More specifically, pursuant to ITA 125.7(1)“period reference period”(b)(i), the Alternative Approach must be used if, on March 1, 2019, the eligible entity “was not carrying on business or otherwise carrying on its ordinary activities”. For any other eligible entity (i.e. if, on March 1, 2019, the eligible entity *was* carrying on business or otherwise carrying on its ordinary activities), the entity has the discretion to use the General Approach or elect to use the Alternative Approach. Where an election is made to use the Alternative Approach, the election applies to each of Qualifying Periods 1, 2 and 3 (i.e. it applies to all currently prescribed qualifying periods). The CRA CEWS FAQ states (q. 2, 33): “[An election under ITA 125.7(1)“prior reference period”(b)(ii)] must be made and retained with the eligible employer's other books and records (see Q33) in support of its wage subsidy claim and eligibility, and the individual who has principal responsibility for the eligible employer's financial activities must attest that this is the case... A signed attestation, and record of any elections made for the purposes of determining your qualifying revenue, must also be maintained and made available to the CRA upon request”.

The Alternative Approach also must be used if on March 1, 2019, the eligible entity “was not... carrying on its ordinary activities”. The term “ordinary activities” is not defined for this purpose.

The CRA CEWS FAQ (May 5th update) states that an eligible employer may not use a daily average instead of a monthly comparison to calculate the percentage decrease in revenue under the alternative approach (q. 5-1).

For most eligible entities, the Alternative Approach was added as a relieving measure. For example, in News Release [2020-04-08](#), the Government stated:

Today, Finance Minister Bill Morneau provided further details on the eligibility criteria for businesses to access the Canada Emergency Wage Subsidy (CEWS). These details will ensure that the proposed CEWS meets the government's objective to support the employers that are hardest hit by the COVID-19 pandemic and protect the jobs Canadians depend on during these difficult times... In order to address the realities faced by the not-for-profit sector, high growth companies and new businesses, the Government proposes the following additional flexibility... To measure their revenue loss, it is proposed that *all employers* have the flexibility to compare their revenue of March, April and May 2020 to that of the same month of 2019, or to an average of their revenue earned in January and February 2020. [emphasis added]

Also, in News Release [2020-04-11B](#), Finance stated “[f]lexibility in the measurement of revenue for the purpose of applying the revenue decline test [will] ensure more consistent access to the wage subsidy across impacted organizations, including newly created businesses and high-growth companies, as well as non-profit organizations and registered charities”.

As discussed under “Qualifying Period”, the CEWS program is being extended until [August 29](#). A newly prescribed period will thus become the “current reference period” for each new qualifying period (ITA 125.7(1)“current reference period”(d)). A parallel rule applies under the “prior reference period” definition (ITA 125.7(1)“current reference period”(c)).

CRA Examples

On Canada.ca under “[Canada Emergency Wage Subsidy \(CEWS\)](#)”, the CRA states (May 12, 2020) (the examples below do not reflect the addition of qualifying periods 4 to 7):

What is an eligible revenue reduction?

You must determine if your reduced revenue makes you eligible to apply for the wage subsidy in a particular period.

If you determine that you qualify for the CEWS for one claim period, you will automatically qualify for the following claim period.

Calculate your reduction by comparing your eligible revenue for the starting month of the claim period with your baseline revenue. Your baseline revenue is either:

- the revenue you earned in the corresponding month in 2019, or
- the average of the revenue you earned in January and February, 2020

You must choose one of these baseline revenue options for your method of comparison and will not be able to change it for your subsequent calculations for the other 2 periods.

Eligibility periods for the Canada Emergency Wage Subsidy

Eligibility period	Start and end dates	Baseline revenue	Eligibility period revenue	Required reduction
1	March 15, 2020 to April 11, 2020	<ul style="list-style-type: none"> March 2019, or Average of January and February 2020 	March 2020	15%
2	April 12, 2020 to May 9, 2020	<ul style="list-style-type: none"> April 2019, or Average of January and February 2020 	April 2020	30%
3	May 10, 2020 to June 6, 2020	<ul style="list-style-type: none"> May 2019, or Average of January and February 2020 	May 2020	30%

Eligible revenue

Eligible revenue generally includes revenue earned in Canada from:

- selling goods
- rendering services, and
- others' use of your resources

Use your normal accounting method when calculating revenue. You can use the cash method or the accrual method, but you must use the same approach throughout.

Special revenue circumstances

Registered charities and non-profit organizations

Registered charities and non-profit organizations may choose whether or not to include revenue from government sources, such as grants, when applying for the subsidy. You must take the same approach for each period you are applying for.

[Read more about eligible revenue for charities and non-profit organizations](#)

Non-arm's length transactions and affiliated groups

There are special rules for revenue related to certain non-arm's-length transactions and affiliated groups.

[Read more about calculating eligible revenue](#) in specific situations

Examples of revenue reduction calculation

Example 1: Automatically qualifying for a subsequent period

Business "A" eligibility

Period 1: March 15 to April 11 (15% revenue reduction required)

Example 1 - Period 1: March 15 to April 11 (15% revenue reduction required): Revenue

Jan 2020	Feb 2020	Mar 2020	Baseline (compare to Mar 2020)
\$100,000	\$140,000	\$130,000	<ul style="list-style-type: none"> March 2019: \$170,000 (23.5% reduction) Jan/Feb 2020 average: \$120,000 (0% reduction)

CEWS eligibility: Qualifies for period 1

Baseline chosen: Corresponding month in 2019

Note: Whatever baseline you initially choose, it must remain the same for each of the following periods

Period 2: April 12 to May 9 (30% revenue reduction required)

Example 1 - Period 2: April 12 to May 9 (30% revenue reduction required): Revenue

Jan 2020	Feb 2020	April 2020	Baseline (compare to Apr 2020)
\$100,000	\$140,000	\$120,000	<ul style="list-style-type: none"> April 2019: \$160,000 (25% reduction) Jan/Feb 2020 average: \$120,000 (0% reduction)

CEWS eligibility: Qualifies for period 2

Baseline chosen: Corresponding month in 2019

Although the employer's revenue has not met the 30% reduction for period 2, because they qualified for period 1, they automatically qualify for the following claim period.

Note: Whatever baseline you initially choose, it must remain the same for each of the following periods

Period 3: May 10 to June 6 (30% revenue reduction required)

Example 1 - Period 3: May 10 to June 6 (30% revenue reduction required): Revenue

Jan 2020	Feb 2020	May 2020	Baseline (compare to May 2020)
\$100,000	\$140,000	\$130,000	<ul style="list-style-type: none"> May 2019: \$190,000 (31.6% reduction) Jan/Feb 2020 average: \$120,000 (0% reduction)

CEWS eligibility: Qualifies for period 3

Baseline chosen: Corresponding month in 2019

Note: Whatever baseline you initially choose, it must remain the same for each of the following periods

Example 2: Only qualifying for period 3

Business "B" eligibility

Period 1: March 15 to April 11 (15% revenue reduction required)

Example 2 - Period 1: March 15 to April 11 (15% revenue reduction required): Revenue

Jan 2020	Feb 2020	Mar 2020	Baseline (compare to Mar 2020)
\$100,000	\$140,000	\$105,000	<ul style="list-style-type: none"> • March 2019: \$115,000 (8.7% reduction) • Jan/Feb 2020 average: \$120,000 (12.5% reduction)

CEWS eligibility: Does not qualify for period 1

Baseline chosen: Corresponding month in 2019 and average of Jan/Feb are both below 15%.

Period 2: April 12 to May 9 (30% revenue reduction required)

Example 2 - Period 2: April 12 to May 9 (30% revenue reduction required): Revenue

Jan 2020	Feb 2020	April 2020	Baseline (compare to Apr 2020)
\$100,000	\$140,000	\$120,000	<ul style="list-style-type: none"> • April 2019: \$160,000 (25% reduction) • Jan/Feb 2020 average: \$120,000 (0% reduction)

CEWS eligibility: Does not qualify for period 2

Baseline chosen: Corresponding month in 2019 and average of Jan/Feb are both below 30%

Period 3: May 10 to June 6 (30% revenue reduction required)

Example 2 - Period 3: May 10 to June 6 (30% revenue reduction required): Revenue

Jan 2020	Feb 2020	May 2020	Baseline (compare to May 2020)
\$100,000	\$140,000	\$120,000	<ul style="list-style-type: none"> • May 2019: \$180,000 (33.3% reduction) • Jan/Feb 2020 average: \$120,000 (0% reduction)

CEWS eligibility: Qualifies for period 3

Baseline chosen: Corresponding month in 2019

Note: Whatever baseline you initially choose, it must remain the same for each of the following periods

Example 3: Qualifying for all 3 periods

Business "C" eligibility

Period 1: March 15 to April 11 (15% revenue reduction required)

Example 3 - Period 1: March 15 to April 11 (15% revenue reduction required): Revenue

Jan 2020 Feb 2020 Mar 2020 Baseline (compare to Mar 2020)

\$100,000	\$140,000	\$110,000	<ul style="list-style-type: none"> March 2019: \$140,000 (21.4% reduction) Jan/Feb 2020 average: \$120,000 (8.3% reduction)
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CEWS eligibility: Qualifies for period 1

Baseline chosen: Corresponding month in 2019

Note: Whatever baseline you initially choose, it must remain the same for each of the following periods

Period 2: April 12 to May 9 (30% revenue reduction required)

Example 3 - Period 2: April 12 to May 9 (30% revenue reduction required): Revenue

Jan 2020 Feb 2020 April 2020 Baseline (compare to Apr 2020)

\$100,000	\$140,000	\$120,000	<ul style="list-style-type: none"> April 2019: \$160,000 (25% reduction) Jan/Feb 2020 average: \$120,000 (0% reduction)
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CEWS eligibility: Qualifies for period 2

Baseline chosen: Corresponding month in 2019

Although the employer's revenue has not met the 30% reduction for period 2, because they qualified for period 1, they automatically qualify for the following claim period.

Note: Whatever baseline you initially choose, it must remain the same for each of the following periods

Period 3: May 10 to June 6 (30% revenue reduction required)

Example 3 - Period 3: May 10 to June 6 (30% revenue reduction required): Revenue

Jan 2020 Feb 2020 May 2020 Baseline (compare to May 2020)

\$100,000	\$140,000	\$100,000	<ul style="list-style-type: none"> May 2019: \$150,000 (33.3% reduction) Jan/Feb 2020 average: \$120,000 (16.6% reduction)
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CEWS eligibility: Qualifies for period 3

Baseline chosen: Corresponding month in 2019

Note: Whatever baseline you initially choose, it must remain the same for each of the following periods

Computation of the CEWS

Subsidy Computation Formula

Pursuant to ITA 125.7(2), for a qualifying entity for a qualifying period, an overpayment on account of the qualifying entity's liability under Part I for the taxation year in which the qualifying period ends is deemed to have arisen during the qualifying period in an amount determined by the formula $A - B - C + D$, where:

- A is the aggregate amounts for "eligible employees" (ITA 125.7(1)) *in respect of a week in the qualifying period equal to the greater of:*
- (a) *the least of:*
- i) 75% of "eligible remuneration" (ITA 125.7(1)) paid to the eligible employee in respect of that week,
 - ii) \$847, and
 - iii) if the eligible employee does not deal at arm's length with the qualifying entity in the qualifying period, nil, and
- (b) *the least of:*
- i) the amount of eligible remuneration paid to the eligible employee in respect of that week,
 - ii) 75% of "baseline remuneration" in respect of the eligible employee determined for that week, and
 - iii) \$847;
- B is the aggregate amounts deemed to have been remitted under ITA 153(1.02) (10% Temporary Wage Subsidy Program) by the qualifying entity in the qualifying period (i.e. if an entity is eligible for both the 75% CEWS and the 10% temporary wage subsidy, the CEWS is reduced by the amount claimed or intended to be claimed under the temporary wage subsidy program in respect of eligible remuneration paid in the same period – see under "Interaction with the 10% Temporary Wage Subsidy");
- C is the total of all amounts received by *the eligible employee* (i.e. an eligible employee in respect of which an amount is included in A above) for each week in the qualifying period as a work-sharing benefit under the *Employment Insurance Act* (i.e. EI benefits received by eligible employees through

the work-sharing program reduce the available CEWS in respect of that employee – see under “Interaction with the Work-Sharing Program”); and

- D is the total of all amounts, each of which is for *an* eligible employee in respect of a week in the qualifying period, if the eligible employee is “on leave with pay” for that week and the amount is an amount payable by the qualifying entity: i) as an employer’s premium under the *Employment Insurance Act*, ii) as an employer’s contribution under the *Canada Pension Plan* or under a provincial pension plan as defined in section 3 of the *Canada Pension Plan*, or iii) as an employer’s premium under *the Act respecting parental insurance*, CQLR, c. A-29.011 (Quebec) (i.e. for eligible entities with employees on paid leave and for which the employer is eligible to claim the CEWS, the CEWS is increased by 100% (the \$847 cap does not apply) of employer-paid contributions to EI, CPP, the QPP, and the QPIP for each week throughout – see under “Reimbursement of Payroll Contributions”).

In more general terms, the CEWS amount for a given “eligible employee” (ITA 125.7(1)) in respect of “eligible remuneration” (ITA 125.7(1)) paid for the period between March 15 and June 6, 2020 is the *greater of*:

- 1) 75% of the amount of remuneration paid, up to a maximum benefit of \$847 per week, in respect of a week that falls in a qualifying period (or nil in the case of a non-arm’s length employee); and
- 2) the lesser of either: i) the “eligible remuneration” paid, up to a maximum benefit of \$847 per week, in respect of a week that falls in a qualifying period or ii) 75% of the employee’s weekly “baseline remuneration”.

In effect, different CEWS computation rules apply to existing employees, non-arm’s length employees, and new employees (each of which are discussed below under a separate heading).

ITA 125.7(8) provides that for any period referred to in ITA 125.7(1) “qualifying period” (d) (i.e. the additional qualifying periods that the Government has announced will be added), the following may be prescribed: 1) the percentages in ITA 125.7(2)A(a)(i) and (b)(ii), and 2) the amounts in ITA 125.7(2)A(a)(ii) and (b)(iii) (i.e. if there is an additional qualifying period, the variables of “75%” and “\$847” in the subsidy computation formula may be increased or decreased). At the time of writing, Finance had not yet indicated whether the amounts of “75%” and “\$847” would change for qualifying periods 4 to 7.

The phrase “in respect of” used in ITA 125.7(2) has a wide scope; see, for example, *Feedlot Health Management Services Ltd.*, [2015] 3 C.T.C. 2100 (TCC).

The CEWS is computed based on remuneration paid *in respect of* a week during a qualifying period; the remuneration may be paid at any time before October 2020. In particular, for a week in a qualifying period, the CEWS is computed based on “eligible remuneration paid to the eligible employee in respect of that week”. Thus, if eligible remuneration has not been paid to an employee in respect of a qualifying week, the CEWS cannot be claimed in respect of that employee for that week. If an employee is remunerated on an uneven basis (for example, through commissions), a reasonable amount should be allocated to qualifying weeks. For example, if a bonus is paid in respect of work performed during a number of qualifying weeks, presumably, it would be reasonable to allocate a pro-rated amount to each qualifying week (any reasonable allocation should be acceptable – as of the time of writing, specific guidance had not been provided related to this issue).

The CRA has stated that it plans to launch a process in June to allow claimants to change CEWS applications that have already been submitted. The process will allow for an increase or decrease in the claim (Bruce Ball, [COVID-19 tax update: CEWS Q&A, other developments and CRA discussions](#), CPA Canada, *Taxation Blog*, May 14).

Baseline Remuneration

Pursuant to ITA 125.7(1), in respect of an “eligible employee” of an “eligible entity”, “baseline remuneration” is defined as “the average weekly eligible remuneration *paid* to the eligible employee by the eligible entity during the period that begins on January 1, 2020 and ends on March 15, 2020, excluding any period of seven or more consecutive days for which the employee was not remunerated” [emphasis added]. The “baseline remuneration” definition is relevant for the purposes of ITA 125.7(1) “eligible remuneration” (d) and ITA 125.7(2)A(ii). “Baseline remuneration” is referred to in [Backgrounder 2020-04-11](#) as an employee’s pre-crisis weekly remuneration.

The “baseline remuneration” definition refers to the average weekly remuneration *paid* during the relevant period as opposed to remuneration paid *in respect of* the relevant period (i.e. amounts paid before January 1 or after March 15 technically are not relevant for purposes of the computation). As mentioned above, the CEWS computation, on the other hand, is based on amounts paid in respect of a qualifying week.

Per Finance [News Release 2020-05-15](#), the government intends to propose legislative amendments to “ensure that the CEWS continues to meet its objectives”, including amendments to “[p]rovide flexibility for employers of existing employees who were not regularly employed in early 2020, such as seasonal employees”. Per the related [Backgrounder](#):

[The enacted] rules can lead to unintended outcomes in some situations, such as when employees were on parental, disability, or unpaid leave from January 1 to March 15 of 2020, or when individuals – whether dealing at arm’s length or non-arm’s length with their employer – are employed on a seasonal basis.

To bridge these gaps, the government proposes to amend the CEWS to allow employers to choose one of two periods when calculating the baseline remuneration of their employees. Specifically, employers would be allowed to calculate baseline remuneration for an employee as the average weekly remuneration paid to the employee from January 1 to March 15 of 2020 or, alternatively, as the average weekly remuneration paid to the employee from March 1 to May 31 of 2019, in both cases excluding any period of 7 or more consecutive days without remuneration. Employers would be able to choose which period to use on an employee-by-employee basis. This change is proposed to be retroactive to April 11, 2020, which means that it would apply to the first qualifying period starting March 15, 2020 and subsequent qualifying periods.

The CRA CEWS FAQ states:

18. What is baseline remuneration?

Baseline remuneration means the average weekly eligible remuneration paid to an eligible employee by an eligible employer during the period that begins on January 1, 2020, and ends on March 15, 2020.

However, any period of seven or more consecutive days for which the employee was not remunerated is excluded from the calculation.

18-1. Can eligible remuneration be retroactively paid to increase baseline remuneration?

No. A payment of eligible remuneration from an eligible employer to an eligible employee made subsequent to the period that begins on January 1, 2020 and ends on March 15, 2020, is excluded from baseline remuneration. For a payment of eligible remuneration to be included in baseline remuneration, such an amount must be paid between January 1, 2020 and March 15, 2020, inclusive.

Note: On May 15, 2020, the government announced a proposal to amend the wage subsidy to allow employers to choose one of two periods when calculating the baseline remuneration of their employees. Specifically, employers would be allowed to calculate baseline remuneration for an employee as the average weekly remuneration paid to the employee from January 1 to March 15 of 2020, or, alternatively, as the average weekly remuneration paid to the employee from March 1 to May 31 of 2019, in both cases excluding any period of 7 or more consecutive days without remuneration. Employers would be able to choose which period to use on an employee-by-employee basis.

This proposed change is not yet enacted and would come into effect when it receives Royal Assent. The change is proposed to be retroactive to April 11, 2020, which means that it would apply to the first claim period starting March 15, 2020 and subsequent claim periods.

This proposed change does not impact the above response that eligible remuneration cannot be paid retroactively to increase baseline remuneration.

Eligible Employees

The CEWS can only be claimed in respect of “eligible remuneration” paid to an “eligible employee” (ITA 125.7(2)A). An “eligible employee” of an eligible entity in respect of a week in a qualifying period is defined as an individual employed *in Canada* by the eligible entity in the qualifying period, other than an individual who is without remuneration by the eligible entity in respect of 14 or more consecutive days in the qualifying period (i.e. if an eligible entity has not paid remuneration to an employee in respect of 14 or more consecutive days during any one of the three qualifying periods, the employee is not an “eligible employee” for that qualifying period and the CEWS may not be claimed in respect of any remuneration paid to the employee in that qualifying period).

In the CRA CEWS FAQ, the agency states (q. 13): “Eligible employee status is determined in respect of each week in each claim period, so an employee that is not an eligible employee in a preceding claim period (because, for example, the 14 day remuneration condition has not been met) may become eligible in a following claim period (see example under Q15)”.

A non-resident employee can be an eligible employee since eligible employee status is determined based on where the individual is employed and not where the individual resides.

Per the CRA CEWS FAQ, q. 16: “Generally, a non-resident individual employed in Canada during a claim period will qualify as an eligible employee as long as all other conditions to be an eligible employee are met”.

Eligible Remuneration

The CEWS can only be claimed in respect of “eligible remuneration” paid to an “eligible employee” (ITA 125.7(2)A). Pursuant to ITA 125.7(1), “eligible remuneration” of an eligible employee of an eligible entity is defined as amounts described in ITA 153(1)(a) or (g), other than:

- 1) *Severance pay*: “for greater certainty”, a “retiring allowance” (ITA 248(1)) (para (a));
- 2) *Stock option benefits*: amounts deemed to have been received by the eligible employee as a benefit under or because of any of ITA 7(1)(a) to (d.1) (para (b));
- 3) *Avoidance rule*: any amount received that can reasonably be expected to be paid or returned, directly or indirectly, in any manner whatever, to:
 - ii) the eligible entity,
 - iii) a person or partnership not dealing at “arm’s length” (for the meaning of “arm’s length”, see section 251 and Income Tax Folio S1-F5-C1: *Related Persons and Dealing at Arm’s Length*) with the eligible entity, or
 - iv) another person or partnership at the direction of the eligible entity (para (c)); and
- 4) *Avoidance rule*: any amount that is paid in respect of a week in the qualifying period, if, as part of an arrangement involving the eligible employee and the eligible entity:
 - i) the amount is in excess of the eligible employee’s “baseline remuneration” (ITA 125.7(1)),
 - ii) after the qualifying period, the eligible employee is “reasonably expected” to be paid a lower weekly amount than their baseline remuneration, and
 - iii) “one of the main purposes” (this phrase has been given a wide scope by the Courts: see for example *Groupe Honco*, 2013 CarswellNat 1476 (FCA)) for the arrangement is to increase the amount of the CEWS claimed (para (d)).

ITA 153(1) refers to salary, wages or other remuneration, other than amounts described in ITA 212(5.1), and amounts paid at any time by an employer to an employee if, at that time, the employer is a qualifying non-resident employer and the employee is a qualifying non-resident employee.

“Salary or wages” are defined in ITA 248(1) as meaning the income of a taxpayer from an office or employment as computed under subdivision a of Division B of Part I and includes all fees received for services not rendered in the course of the taxpayer’s business. “Salary or wages” does not include superannuation or pension benefits or retiring allowances. In more general terms, “salary or wages” includes a taxpayer’s income from an office or employment and therefore includes the value of board and lodging and all other fringe benefits of a taxable nature received from the taxpayer’s employer (for examples of typical taxable fringe benefits, see Folio S2-F3-C2: *Benefits and Allowances Received from Employment*, and CRA Guide T4130: *Taxable Benefits and Allowances*). These types of payments are required to be included in income by virtue of ITA 5 and 6 and are classed as “remuneration” under the Regulations. Fees received as business income are excluded.

ITA 153(1)(g) refers to “fees, commissions or other amounts for services, other than amounts described in [ITA] 115(2.3) or 212(5.1)”. Thus, where a fee or commission is paid as compensation for “service” (singular), the existence of an office or employment is implied and the amount is classified as “salary or wages”. Where such an amount is paid for “services”, the implication is that it comprises business income and consequently tax deductions are not required if the payee is a resident of Canada.

In [Backgrounder 2020-04-11](#), Finance states that “eligible remuneration may include salary, wages, and other remuneration like taxable benefits. These are amounts for which employers would generally be required to withhold or deduct amounts to remit to the Receiver General on account of the employee’s income tax obligation. [However, eligible remuneration] does not include severance pay [(see para (a) of the definition)], or items such as stock option benefits [(see para (b) of the definition)] or the personal use of a corporate vehicle”. The CRA CEWS FAQ further states that “eligible remuneration of an eligible employee means amounts paid to employee as salary, wages, and other remuneration, certain taxable benefits (*provided such amounts are actually paid*) (q. 17) [emphasis added]. Despite the latter comments, the legislation does not appear to support that “eligible remuneration” only includes taxable benefits that are “actually paid”.

Per *Sherman’s Notes* to ITA 125.7, Finance has indicated that the word “paid” in ITA 125.7(2)A(a)(i) and (b)(i) was intended to exclude automobile benefits. However, ITA 153(1)(a) include non-cash taxable benefits. ITA 125.7(2) specifically refers to “eligible remuneration paid”. The word “paid” is not defined in the ITA. According to the *Canadian Oxford Dictionary* (2nd Ed.) “pay” means “1. Give (a person, etc.) what is due for services done, goods received, debts incurred, etc.”. The definition of “payment” in *Black’s Law Dictionary* (9[th] Ed.) refers to: “performance of an obligation by the delivery of money or some other valuable thing accepted in partial or full discharge of the obligation”. “Eligible remuneration” means “amounts” described in ITA 153(1)(a) or (g), other than the specifically excepted items. The word “amount” is defined in ITA 248(1) as meaning “money, rights or things expressed in terms of the amount of money or the value in terms of money of the right or thing,...”. Consequently, it seems that the phrase “eligible remuneration paid” in ITA 125.7(2) technically includes both cash and non-cash taxable benefits.

With respect to ITA 125.7(1)“eligible remuneration”(c) and (d), in [Backgrounder 2020-04-11](#), Finance stated that “anti-abuse rules would be put in place... to help ensure that employees are paid the amounts they are owed”. Given the cap on the weekly CEWS, this issue should not be relevant in most cases.

The CRA CEWS FAQ confirms that “eligible remuneration” does not have to be taxable in the hands of the eligible employee, stating:

19. Will an eligible employer qualify for the wage subsidy in respect of eligible remuneration that it pays, if the amount is not taxable to the eligible employee?

Eligible remuneration of an eligible employee means amounts for which the eligible employer would generally be required to make payroll deductions to be remitted to the CRA, irrespective of whether the amounts are taxable to the eligible employee. For example, salaries and wages paid to a status Indian (we use the term “Indian” because it has a legal meaning in the *Indian Act*) whose income is exempt from tax under a specific provision of the Act are considered eligible remuneration and would qualify for the purpose of calculating the wage subsidy.

In the May 5th update to the CRA CEWS FAQ, the CRA states that certain tips may be included in “eligible remuneration”:

17-1. Are tips included in eligible remuneration?

Whether tips are included in eligible remuneration depends on the type of tips received by the eligible employee. Controlled tips as well as declared tips are eligible remuneration for the purpose of the wage

subsidy. However, direct tips are not eligible remuneration for the purposes of the wage subsidy. The CRA webpage on [Tips and gratuities](#) describe three types of tips:

- **Controlled tips:** The term controlled tips refers to tips that an employer controls or possesses and then must pay to the employee.
- **Direct tips:** Direct tips are paid directly by the customer to the employee. The employer has no control over the tip amount or its distribution. The employer is merely a conduit for the tip from the customer to the employee.
- **Declared tips (in the province of Quebec only):** Declared tips are the amount of tips that provincial law requires an employee to declare to their employer along with their controlled tips. Employees working in a regulated establishment in Quebec must declare their direct tips to their employer.

Existing Arm's Length Employees

For most eligible employees (i.e. employees that deal at arm's length with the eligible entity and that were employed at the start of 2020), the CEWS an eligible entity may claim (ignoring Variable D discussed below) in respect of a week during qualifying periods 1 to 3 is equal to – subject to a maximum cap of \$847 per week – the greater of:

- 1) 75% of eligible remuneration paid to the eligible employee in respect of that week (A(a)(i)); and,
- 2) the least of: i) 100% of the amount of eligible remuneration paid to the eligible employee in respect of that week (A(b)(i)), and ii) 75% of “baseline remuneration” in respect of the eligible employee determined for that week ((A(b)(ii)).

Due to the pandemic, certain eligible entities have reduced the wages they pay to existing arm's length employees. Alternatively, employees may have been laid off, and then re-hired at a reduced wage. In respect of employees in such situations, the “baseline remuneration” factor acts as a relieving measure by allowing for the CEWS to be computed based on 100% of pre-crisis remuneration.

Assume, for example, that James has been a long-time arm's length employee of TravelAgencyCo. TravelAgencyCo has suffered a significant decline in revenue due to the pandemic and was forced to lay-off James on February 28, 2020. TravelAgencyCo is a qualifying entity for purposes of the CEWS. As such, TravelAgencyCo chooses to re-hire James on March 15, 2020, but at a reduced salary. Before February, James earned eligible remuneration of \$1,000 per week. Upon being re-hired, James' reduced eligible remuneration is \$700 per week. For the week of March 16, TravelAgencyCo can claim a CEWS of \$700 (plus employer contributions to CPP and EI if James is on paid leave – see variable D discussed below), computed as the greater of:

- 1) A(a) – the least of: i) \$525 (75% x \$700), and ii) \$847 [(i.e. \$525)], and
- 2) A(b) – the least of: i) \$700, ii) \$750 (75% x \$1,000), and iii) \$847 [(i.e. \$700)].

If instead of being re-hired at a reduced wage, James was recalled from layoff and maintained his former salary, the employer would bear some of the cost of James' remuneration. The CEWS would be \$750 in such a case, computed as the greater of:

- 1) A(a) – the least of: i) \$750 (75% x \$1,000), and ii) \$847 [(i.e. \$750)], and,
- 2) A(b) – the least of: i) \$1,000, ii) \$750 (75% x \$1,000), and iii) \$847 [(i.e. \$750)].

The first scenario, in which TravelAgencyCo bears no cost for re-hiring James at a reduced wage, appears consistent with the spirit of the legislation (i.e. one of the intentions of the legislation is to encourage employers to rehire former employees, whether or not the employee is put on paid-leave). TravelAgencyCo could increase James' salary to the pre-crisis level after the subsidy period.

As highlighted by the above example, generally, an eligible entity that qualifies for the CEWS and that has already terminated employees could re-hire the employees, pay the employees a salary of \$847 per week, and claim a subsidy in respect of the *full* amount of the salary paid in respect of a qualifying period provided that the baseline remuneration paid to the employee was at least \$1,130. If the re-hired employee performs any work for the employer in a week during a qualifying period, the employer will not be entitled to claim a refund for its portion of contributions to payroll plans (see below under “Reimbursement of Payroll Contributions”). Furthermore, the employer must have funds available to pay the salary as the subsidy can only be claimed after the salary is paid. The CRA CEWS FAQ includes an example in which the CRA highlights that: “As can be seen from the above example [(No. 11)], where the eligible remuneration is equal to or less than 75% of the baseline remuneration for an eligible employee, the employer is eligible for 100% wage subsidy in respect of that employee (in this case, salary paid to Ken during the claim period)”. Furthermore, as discussed under “Claiming the CEWS in Respect of Retroactive Pay”, employers have been encourage to claim the CEWS in respect of retroactive eligible remuneration paid to a re-hired employee.

On canada.ca, under “[Determine your eligible employees](#)”, the CRA states:

Who are eligible employees?

An eligible employee is an individual employed in Canada by you (the eligible employer) during the claim period, **except** if there was a period of 14 or more consecutive days in that period where they did not receive any pay (eligible remuneration) by you. *Employee eligibility is based on whether the person is employed in Canada, not where they live.* [emphasis added]

Retroactively hiring and paying employees

Employees who have been laid off or furloughed can become eligible retroactively, as long as you rehire them and their retroactive pay and status meet the eligibility criteria for the claim period. You must rehire and pay such employees before you include them in your calculation for the subsidy. [emphasis added]

Eligible employees and the Canada Emergency Response Benefit (CERB)

Rehired individuals may have received, or continue to receive, the Canada Emergency Response Benefit (CERB). Depending on the specific situation, these individuals may be required to repay some or all of the amounts they received. More information to come on this shortly. CERB recipients who already know they will need to repay their CERB payment can access the steps needed to return or repay the benefit.

[Repayment instructions have been provided on Canada.ca under “[Apply for Canada Emergency Response Benefit \(CERB\) with CRA](#)”. See also below under “Interaction with the CERB”.]

What is eligible remuneration

Eligible remuneration includes amounts you paid an employee as salary, wages and other taxable benefits, fees, and commissions. These are amounts employers would be required to make payroll deductions on to be remitted to the CRA. Severance pay and items such as stock option benefits or the personal use of a corporate vehicle are **not** part of eligible remuneration.

Baseline remuneration

When calculating the wage subsidy, you will need to determine an employee's baseline remuneration. Baseline remuneration is considered to be the average weekly eligible remuneration paid to an employee during the period of January 1, 2020, to March 15, 2020. However, you may exclude from your calculation any period of seven or more consecutive days for which the employee was not paid.

New Arm's Length Employees

For new employees, the CEWS is limited to 75% of eligible remuneration paid in a week during a qualifying period (i.e. since for new employees, "baseline remuneration" is nil). As noted in the CRA CEWS FAQ (q. 22):

22. Can I claim the wage subsidy for an eligible employee even if they were hired after March 15, 2020?

Yes, an eligible employer may be able to claim the wage subsidy for eligible remuneration paid to eligible employees hired after March 15, 2020. However, for an eligible employee that does not deal at arm's-length with the eligible employer, it may be able to claim the wage subsidy only if that employee was employed by the eligible employer and has received eligible remuneration during the period from January 1, 2020 to March 15, 2020 (baseline remuneration).

Example 14

ABC Ltd. is an eligible employer and John is the sole shareholder of the corporation having two employees. It laid off its employees at the beginning of March 2020. However, on March 16, ABC Ltd. hires two new employees, Ali and John's wife Sally. Since Sally does not deal at arm's length with ABC Ltd. and she was not an employee of ABC Ltd. prior to March 16, 2020, ABC Ltd. will not be eligible for wage subsidy in respect of eligible remuneration paid to Sally. Provided Ali otherwise qualifies as an eligible employee of ABC Ltd. and receives eligible remuneration, ABC Ltd. may be eligible to claim wage subsidy in respect of the eligible remuneration paid to Ali.

Non-Arm's Length Employees

Special rules apply to eligible employees who do not deal at arm's length with a qualifying entity. For the meaning of "arm's length", see ITA 251 and Income Tax Folio S1-F5-C1: *Related Persons and Dealing at Arm's Length*. Generally, non-arm's length employees include an employee who controls an employer, an employee who is related to someone who controls an employer, or an employee who acts in concert with a common interest with an employer. Thus, this restriction will typically apply to owner-managers and employees working in a family-owned business.

More specifically, the value computed for ITA 125.7(2)A(a) is nil if the eligible employee does not deal at arm's length with the qualifying entity in the qualifying period. Consequently, for a non-arm's length employee, for each week during a qualifying period, the CEWS amount (ignoring variable D) is equal to the least of:

- 1) the amount of eligible remuneration paid to the eligible employee in respect of the particular week,
- 2) 75% of the baseline remuneration in respect of the eligible employee determined for that week, and
- 3) \$847.

Thus, for non-arm's length employees, the maximum weekly subsidy of \$847 is reduced if either: i) 75% of the baseline remuneration in respect of the non-arm's length employee is less than \$847, or ii) the amount of actual remuneration paid to the non-arm's length employee during the week in the qualifying period is less than \$847 (i.e. the CEWS for non-arm's length employees is limited to the eligible remuneration paid in any pay period between March 15 and June 6, 2020, up to a maximum benefit of the lesser of \$847 per week and 75% of the employee's baseline weekly remuneration – the relevant amounts have not yet been prescribed for qualifying periods 4 to 7).

The CEWS is only available in respect of non-arm's length employees employed prior to March 15, 2020 (see ITA 125.7(2)A(b)(ii)). Presumably, this rule is intended to prevent an eligible entity from hiring a non-arm's length employee during a qualifying period simply to claim the subsidy. Furthermore, the CEWS in respect of a non-arm's length employee cannot be increased by increasing the eligible remuneration paid to the employee after March 15, 2020 (i.e. since the maximum subsidy is limited to a factor based on pre-crisis earnings). Again, this rule is presumably intended to act as an anti-avoidance measure, designed to prevent an eligible entity from increasing amounts paid to non-arm's length employees (for example, family members) only to claim an increased CEWS.

If a non-arm's length employee was only compensated with dividends between January 1 to March 15, 2020, the CEWS cannot be claimed in respect of the employee by virtue of the "baseline remuneration" definition. The punitive nature of these rules in respect of owner-managers primarily remunerated through dividends was confirmed in the May 5th version of the CRA CEWS FAQ, which was updated in part to add the following comments/examples:

17-2. In an owner-managed corporation, is the salary and dividends paid to the owner-manager considered eligible remuneration for the purpose of the wage subsidy?

In an owner managed corporation, the owner-manager may pay themselves dividends rather than salaries. In addition, such payments may not be made on a regular basis throughout the year. For the purpose of the wage subsidy, dividends are not considered eligible remuneration. Accordingly, an eligible employer that pays a dividend instead of salary to an owner-manager that is also an eligible employee in a claim period, will not be eligible for the wage subsidy in respect of that dividend. Further, where an eligible employer pays the owner-manager both dividends and salary in a claim period but has not paid any salary during the period that begins on January 1, 2020 and ends on March 15, 2020 (baseline remuneration), it will not be eligible for the wage subsidy in respect of eligible remuneration paid to the owner-manager in the claim period.

Example 9-1

Katherine, who manages the operations of XYZ Inc., also owns all of the issued shares of the corporation. XYZ Inc. is an eligible employer and has continuously employed two employees in Canada. During the period from January 1 to March 15, 2020, Katherine received average weekly eligible remuneration of \$500 (baseline remuneration) and also received a dividend of \$2,000 per month. On account of decreasing revenues during the COVID-19 crisis, XYZ Inc. is no longer able to retain its two employees and lays them off. Katherine continues to operate XYZ Inc.'s business. XYZ Inc. maintains Katherine's weekly salary of \$500, but her dividend payment is reduced to \$1,000 per month. Since Katherine does not deal at arm's length with XYZ Inc., the wage subsidy amount in respect of a week in a claim period will be limited to the lesser of the amount of the eligible remuneration paid in respect of the week (up to a maximum of \$847) and 75% of the eligible employee's baseline remuneration. Accordingly, XYZ Inc.'s wage subsidy amount for a week in a claim period is \$375, which represents 75% of the baseline remuneration of \$500. It does not include the dividend that was paid to Katherine, as dividends are not considered eligible remuneration. XYZ Inc. is thus entitled to a total wage subsidy amount of \$1,500 for the 4 week claim period (i.e. $\$375 \times 4 \text{ weeks} = \$1,500$).

Example 9-2

In Example 9-1 now consider a situation where XYZ Inc. pays Katherine no salary but only a dividend of \$2,000 per month for the period from January 1 to March 15, 2020. All other facts remain the same. Since Katherine does not deal at arm's length with XYZ Inc., the wage subsidy amount in respect of a week in a claim period will generally be limited to the lesser of the amount of the eligible remuneration paid in respect of the week (up to a maximum of \$847) and 75% of the eligible employee's baseline remuneration. In this scenario, though Katherine received eligible remuneration during the claim period, her baseline remuneration is nil because she received only dividend from January 1 to March 15, 2020, and dividends are not considered eligible remuneration for the purposes of the wage subsidy. Therefore, in this situation, the wage subsidy amount of XYZ Inc. for the claim period is nil.

Small businesses that do not qualify for the CEWS (or businesses that require additional support) may want to consider the [Canada Emergency Business Account](#) (CEBA) program (see also News Release 2020-04-16: [Prime Minister announces additional support for small businesses](#)). Very briefly, the CEBA is a COVID-19 response measure that was added to provide interest-free loans of up to \$40K to small businesses and NPOs. The loans are intended to assist in covering operating costs during a period where revenues have been temporarily reduced. To qualify, such organizations need to demonstrate they paid between \$20K to \$1.5M in total payroll in 2019 (according to the CIBC [CEBA FAQ site](#), for this purpose, "payroll" includes all employment income reported on all employee T4s for 2019 (Box 14 and Box 71)). Business owners can apply for support from the CEBA through their banks and credit unions. Significantly, repaying the balance of the loan on or before December 31, 2022 results in loan forgiveness of 25% (i.e. up to \$10,000).

The following example is provided in the CRA FAQ (q. 23):

An eligible employer may be eligible to claim the wage subsidy in respect of an eligible employee who does not deal at arm's length with it, provided the individual was an eligible employee of the eligible employer anytime during the period beginning January 1 and ending March 15, 2020, and received eligible remuneration at that time (baseline remuneration).

Example 15: Consider the example in Q 22 [reproduced below]. In that example, if Sally was an eligible employee of ABC Ltd. anytime during the period beginning January 1 and ending March 15, 2020 and received baseline remuneration, even if she was laid off and rehired after March 15, 2020, ABC Ltd. may be eligible for the wage subsidy for the claim period that she was employed.

In respect of seasonal workers, see under “Baseline Remuneration” above.

Interaction with the 10% Temporary Wage Subsidy (Variable B)

The *COVID-19 Emergency Response Act* included the implementation of a 10% wage subsidy (the “10% Temporary Wage Subsidy”) through the enactment of ITA 153(1.02). An eligible entity may be eligible for both the CEWS and the 10% Temporary Wage Subsidy. The 10% Temporary Wage Subsidy is immediately available (i.e. without the need to file an application) through reduced source deduction remittances. The subsidy allows certain “eligible employers” (generally, small CCPCs, NPOs, and registered charities) to reduce income tax remittances by 10% of remuneration paid to employees between March 18 and June 20, 2020 up to a maximum of \$1,375 per employee and \$25,000 per employer; an employer cannot reduce its required CPP or EI premiums). For employers that are eligible for both the CEWS and the 10% Temporary Wage subsidy for a period, pursuant to ITA 125.7(2)B, any deemed remittance under the 10% Temporary Wage Subsidy for remuneration paid in a specific period reduces the amount available to be claimed under the CEWS in that same period (i.e. the maximum combined subsidy per employee is \$10,164).

Employers who are ineligible for the CEWS (for example, because the revenue decline test is not met) may be eligible for the 10% Temporary Wage Subsidy (and vice versa).

Subject to the filing of an election, the CRA is taking the position that an eligible employer that is eligible for both subsidies for a period must reduce the CEWS claim by all amounts *eligible* to be claimed under the 10% Temporary Wage Subsidy for remuneration paid in a specific claim period (i.e. even if remittances were insufficient to claim the full 10% subsidy in the period). Presumably, the CRA is administering the rule in this fashion to avoid the potential for an excessive subsidy being claimed (i.e. a subsidy in excess of the maximum CEWS available per employee. As highlighted by the CRA below, an “eligible employer” (ITA 153(1.03) can reduce future payroll remittances to claim the 10% subsidy in cases where the full subsidy has not been claimed in pay-periods that coincide with the CEWS qualifying period. **The following example is provided in the [10% Temporary Wage Subsidy FAQ](#), which was updated on May 26:**

12. How does the 10% Temporary Wage Subsidy for Employers interact with the Canada Emergency Wage Subsidy?

The Canada Emergency Wage Subsidy (CEWS) provides a subsidy equal to 75% of the eligible remuneration paid by an eligible employer, up to a maximum of \$847 per week for each eligible employee. For more information on the CEWS, see [Canada Emergency Wage Subsidy](#) .

You may be eligible for both the 10% Temporary Wage Subsidy for Employers and the CEWS. Employers who are eligible for both subsidies can only claim a maximum cumulative subsidy of 75% of the eligible remuneration that they pay. Therefore, if you are eligible for both subsidies, you must reduce your CEWS claim by any amount that you reduce your remittances by, under the 10% Temporary Wage Subsidy for Employers in the same period.

However, if you only want to claim the CEWS for a specific period, you may elect for the 10% Temporary Wage Subsidy for Employers to be equal to a lower percentage of the remuneration you pay, between 0% and 10%, for that period.

Example

You are eligible for both subsidies. You paid \$20,500 of remuneration from April 12, 2020 to May 9, 2020, and calculated your 10% Temporary Wage Subsidy to be \$2,050. For simplicity, you would only like to claim the CEWS. You may elect for the 10% Temporary Wage Subsidy for Employers to be equal to 0% of the remuneration you paid from April 12, 2020 to May 9, 2020. When you apply for the CEWS for the same period, you will not have to reduce your claim by the amount you were eligible for under the 10% Temporary Wage Subsidy for Employers.

Note: If you elect for the 10% Temporary Wage Subsidy for Employers to be equal to a lower percentage of the remuneration you pay, you must indicate the election on your self-identification form. For more information, see [question 14](#).

....

14. Do I need to report anything to the CRA?

After the eligibility period ends on June 19, 2020, eligible employers will be required to complete a self-identification form for each payroll program account where remittances were reduced by an amount of the subsidy. The CRA will use this information to reconcile the subsidy with your payroll program account.

Eligible employers who did not reduce their remittances must also complete this form to allow the CRA to credit your payroll program account by the amount of the subsidy that you are eligible for.

If you elected for the 10% Temporary Wage Subsidy for Employers to be equal to a lower percentage of the remuneration you paid, you must indicate on your self-identification form that you reduced your remittances by a lower amount than what you were entitled to. If you fail to do so, you will be credited for the entire 10% subsidy and your CEWS claim may be reduced and recovered if necessary .

If you have a credit in your payroll program account after the subsidy is applied and your account is reconciled, the CRA will pay the amount to you or transfer it to your next year's remittance.

The self-identification form will be posted on this page when it becomes available.

The following example/comments are provided in the CRA [CEWS FAQ](#):

21. Will I be eligible for both the Canada Emergency Wage Subsidy and the 10% Temporary Wage Subsidy for Employers?

You may be eligible for both the Canada Emergency Wage Subsidy (CEWS) and the [10% Temporary Wage Subsidy for Employers](#) (10% temporary wage subsidy). However, for an eligible employer that is eligible for both subsidies for a period, all amounts that the employer claims under the 10% temporary wage subsidy for remuneration paid in a specific claim period, reduce the amount available to be claimed under the CEWS in that same period.

The 10% temporary wage subsidy is equal to 10% (or a lower percentage that the employer elects - see note below), of the remuneration that an eligible employer pays from March 18, 2020 to June 19, 2020, up to \$1,375 for each employee, to a maximum of \$25,000 total per employer.

If the income taxes you deduct with respect to the remuneration you paid are not sufficient to offset the value of the subsidy in that period, you can reduce future payroll remittances to benefit from the subsidy. However, the entire amount claimed under the 10% temporary wage subsidy must be applied to reduce the CEWS for the claim period in which the remuneration is paid.

Note: If an eligible employer completes their CEWS application and does not enter any amount for the 10% temporary wage subsidy, the CEWS will be determined as if the employer is electing 0% as the prescribed percentage for calculating their 10% temporary wage subsidy and requesting the maximum CEWS. However, the eligible employer should indicate the 0% election on the self-identification form under the 10% temporary wage subsidy program.

Example 13

Assume an eligible employer is eligible for both the subsidies. It calculates its 10% temporary wage subsidy as \$2,050 on remuneration paid from April 12 to May 9, 2020 (which coincides with the second claim period), using the 10% rate. However, it only deducted \$1,050 of federal, provincial, or territorial income tax from its employees for that period.

While the eligible employer can still reduce a future payroll remittance by \$1,000 in respect of the balance (even if that remittance is in respect of remuneration paid after May 9, 2020), its CEWS claim for the same period (April 12 to May 9, 2020), is reduced by the entire amount of \$2,050.

Example 13-1

In Example 13, assume the eligible employer elects to apply a percentage less than 10% to determine the 10% temporary wage subsidy such that the subsidy is now only \$1,050. It is now able to offset the entire \$1,050 of the subsidy against the \$1,050 from the federal, provincial, or territorial income tax withheld from its employees for that period. In this situation, its CEWS claim for the same period (April 12, to May 9, 2020), is reduced by only \$1,050.

Example 13-2

Now assume in Example 13, the eligible employer elects a percentage of 0% for the 10% temporary wage subsidy. Consequently that subsidy will be nil on remuneration paid from April 12, to May 9, 2020 (which coincides with the second claim period). In this situation, it does not reduce the amount of federal, provincial, or territorial income tax withheld from its employees for that period. In addition, its CEWS claim for the same period (April 12, to May 9, 2020), is not reduced. Where the eligible employer does not claim any amount, it should indicate the 0% election on the self-identification form under the 10% temporary wage subsidy program.

The [CEWS Application Guide](#) further states:

Line F – 10% Temporary Wage Subsidy for Employers reduction

The 10% Temporary Wage Subsidy for Employers reduces the amount of income tax source deductions that employers have to remit to CRA on behalf of their employees by up to 10% of their remuneration (to a maximum of \$1,375 per employee up to \$25,000 per employer). Many employers that qualify for the CEWS also qualify for the 10% Temporary Wage Subsidy for Employers.

CEWS and the 10% Temporary Wage Subsidy for Employers are intended to provide total support of up to 75% for payroll, not 75% + 10%. If you are eligible for both wage subsidies for a claim period, all amounts

that you calculate under the 10% Temporary Wage Subsidy for Employers in the period will reduce the amount available to be claimed under the CEWS in that same period. Enter the amount of 10% Temporary Wage Subsidy for Employers that you calculated for the period in the box for line F.

On May 15, 2020, the government adopted regulatory changes that permit employers to elect to use a percentage lower than 10% in calculating its 10% Temporary Wage Subsidy for Employers. If you do not enter any amount for the 10% Temporary Wage Subsidy for Employers in your application, the CEWS will be determined as if you are electing 0% as the prescribed percentage for calculating your 10% Temporary Wage Subsidy for Employers and requesting the maximum CEWS.

If you calculated an amount for the 10% Temporary Wage Subsidy for Employers but did not reduce the source deductions you remitted to the CRA, the CRA will treat you as having over-remitted your employee source deductions (so that normally you will be entitled to a refund). The CRA will require you to fill out a self-identification form, that will be published in the coming months, in order for us to credit your payroll program account by the amount of the subsidy. If you elected 0% as the prescribed percentage for calculating your 10% Temporary Wage Subsidy for Employers, you should indicate the 0% election on the self-identification form.

Read more: [FAQ - 10% Temporary Wage Subsidy for Employers](#).

See also Bruce Ball, "[COVID-19 tax update: Deadlines, international issues and wage subsidies](#)", CPA Canada, *Taxation Blog*, May 29:

STREAMLINED PROCESS FOR WAGE SUBSIDIES:

The CRA is streamlining its processes for claims for the Temporary Wage Subsidy (TWS) and [CEWS]. As you may recall, the TWS works by deeming eligible employers to have over-remitted their employee income tax source deductions for the TWS they are eligible for. Employers claim the TWS by simply reducing their source deductions by the deemed over-remittance. Employers also eligible for the CEWS would then reduce their CEWS claim by the total of all TWS amounts they are eligible for (whether claimed or not). They would report this amount on line F of the CEWS application form. This process created extra work when employers are eligible for both the TWS and the CEWS. We asked the CRA to simplify the process in situations where the TWS claim simply reduces the CEWS amount. We were also concerned that some employers would assume that they could not claim the TWS amount and enter "0" on line F. Two recent announcements ease the process. First, TWS regulations released on May 15 indicate that the TWS is computed at 10 per cent of remuneration paid or at a lower percentage elected by the eligible employer. This allows an employer to essentially choose to not claim the TWS by electing a TWS percentage of 0 per cent. Recent updates to the CRA's Frequently Asked Questions on CEWS and TWS advise employers how to make the election. The CRA indicates that if an employer completes the CEWS application and does not enter an amount on line F for the TWS, the CEWS will be determined as though the employer had elected a TWS rate of 0 per cent and is thus claiming the maximum CEWS. The CRA's FAQ also instructs employers to indicate the 0 per cent election on the "self-identification form under the 10% temporary wage subsidy program." The self-identification form is not yet available. When ready, the CRA will post it on their TWS FAQ page. This relief is welcome but note that only the CEWS and TWS FAQ pages have been updated. The CRA's instructions on the CEWS application form do not yet reflect this change").

Historical Note

In the Backgrounder to News Release 2020-04-27: *Government of Canada launches applications for the Canada Emergency Wage Subsidy*, **the CRA had initially stated:**

The 10% Temporary Wage Subsidy for Employers reduces the amount of income tax source deductions that employers have to remit to CRA on behalf of their employees by up to 10% of their remuneration (to a maximum of \$1,375 per employee up to \$25,000 per employer). Many employers that qualify for the CEWS also qualify for the 10% Temporary Wage Subsidy for Employers. CEWS and the 10% Temporary Wage Subsidy for Employers are intended to provide total support of up to 75% for payroll, not 75% + 10%. If you did not reduce the source deductions you remitted to the CRA, but you were entitled to the 10% Temporary Wage Subsidy for Employers, the CRA will treat you as having over-remitted your employee source deductions (so that normally you will be entitled to a refund). Additional information is available in the [CEWS Application Guide](#).

In a May 11th [conference call](#) with CPA Canada, the CRA had again stated that, where applicable, it would treat eligible employers that did not reduce their source deductions as having over-remitted their source deductions pursuant to the 10% Temporary Wage Reduction program (see Bruce Ball, [COVID-19 tax update: CEWS Q&A, other developments and CRA discussions](#), CPA Canada, *Taxation Blog*, May 14).

Interaction with the EI Work-Sharing Program (Variable C)

On March 18, 2020, the Government announced an extension of the maximum duration of the [Work-Sharing program](#) from 38 weeks to 76 weeks for employers affected by COVID-19. This measure is intended to provide income support to employees eligible for Employment Insurance who agree to reduce their normal working hours because of developments beyond the control of their employers. By virtue of ITA 125.7(2)C, for employers and employees that are participating in a Work-Sharing program, EI benefits received by employees through the Work-Sharing program reduces the benefit that an eligible entity is entitled to receive under the CEWS.

Reimbursement of Payroll Contributions (Variable D)

Pursuant to ITA 125.7(2)D, the CEWS may be increased by an additional amount to compensate employers for their contributions to the Canada Pension Plan, Employment Insurance, Quebec Pension Plan and Quebec Parental Insurance Plan paid in respect of eligible employees who are “on leave with pay”. In News Release [2020-04-08](#), Finance states that the payroll contribution refund will “apply to the entire amount of employer-paid contributions in respect of remuneration paid to furloughed employees in a period where the employer is eligible for the CEWS. This will make it easy and cost effective for employers to rehire people previously laid off” (i.e. variable D is intended to provide an incentive for employers to re-hire employees for whom they currently do not have work, or to retain such employees). The payroll contribution portion of the CEWS computation (i.e. ITA 125.7(2)D) is not limited to a cap (i.e. the \$847 limit in variable A does not apply to variable D). An employer must, however, first make the required payroll remittances before obtaining a refund by applying for the CEWS.

The term “on leave with pay” is not defined in the ITA. According to [Backgrounder 2020-04-11](#):

On April 8, 2020, the Government proposed to expand the CEWS by introducing a new 100 per cent refund for certain employer-paid contributions to Employment Insurance, the Canada Pension Plan, the Quebec Pension Plan, and the Quebec Parental Insurance Plan. This refund would cover 100 per cent of

employer-paid contributions for eligible employees for each week throughout which those employees are on leave with pay and for which the employer is eligible to claim for the CEWS for those employees. *In general, an employee will be considered to be on leave with pay throughout a week if that employee is remunerated by the employer for that week but does not perform any work for the employer in that week. This refund would not be available for eligible employees that are on leave with pay for only a portion of a week.* This refund would not be subject to the weekly maximum benefit per employee of \$847 that an eligible employer may claim in respect of the CEWS. There would be no overall limit on the refund amount that an eligible employer may claim. *For greater certainty, employers would be required to continue to collect and remit employer and employee contributions to each program as usual. Eligible employers would apply for a refund, as described above, at the same time that they apply for the CEWS...* [emphasis added]

The following example is provided in [Backgrounder 2020-04-11](#):

Maude and Stéphane own a corporation that operates an automobile repair shop in Saint Boniface, Manitoba. They are working full time, each drawing a salary of \$1,300 per week, and have three part-time employees, each earning \$800 per week, for a total weekly payroll of \$5,000. Maude and Stéphane have reduced their opening hours due to decreased demand for their services. They had initially laid off their employees, but they have now decided to re-hire them following the announcement of the Canada Emergency Wage Subsidy. Their employees are not being asked to report to work during this challenging period. Maude and Stéphane are now keeping their employees on the payroll, paying them 75 per cent of their pre-crisis salary (\$600 per week). Maude and Stéphane would be eligible for a weekly wage subsidy of \$3,494 (\$847 for each of themselves and \$600 for each of their employees). Maude and Stéphane would also be eligible for a 100-per-cent refund of their employer-paid contributions to Employment Insurance and the Canada Pension Plan in respect of their employees, providing an additional benefit of up to \$124 per week. At the end of each claiming period, Maude and Stéphane would submit an application through the Canada Revenue Agency portal, attesting that their decline in revenues in each month is sufficient to qualify, when compared to the average of January and February. They would also report the total remuneration paid to themselves and their furloughed employees during the month. As Maude and Stéphane have access to direct deposits with the Canada Revenue Agency, they would receive their subsidy shortly after each application.

Regarding eligible entities carrying on business in Quebec, the provincial government announced on April 30 that it will grant employers a credit on contributions to the Health Services Fund for employees on forced leave. This assistance, which offsets costs not covered by the federal measure, will be in force for the duration of the 12-week wage subsidy. For details, see the [Information Bulletin](#) published by the Ministère des Finances.

Interaction with the Canada Emergency Response Benefit (CERB)

As part of its COVID-19 Economic Response Plan, the Government introduced the CERB, which provides temporary income support to workers who have stopped working because of the COVID-19 crisis. Individuals who are eligible for EI regular or sickness benefits may also be eligible for the CERB. The CERB provides \$500 per week for a maximum of 16 weeks, and is available from March 15, 2020 to October 3, 2020. An individual can apply no later than December 2, 2020 for payments retroactive to within that period. Per the CRA's CERB [FAQ](#):

What are the eligibility criteria for the Canada Emergency Response Benefit?

The Benefit is available to workers: 1) Residing in Canada, who are at least 15 years old; 2) Who have stopped working because of reasons related to COVID-19 or are eligible for Employment Insurance regular or sickness benefits or have exhausted their Employment Insurance regular benefits between December 29, 2019 and October 3, 2020; 3) Who had employment and/or self-employment income of at least \$5,000 in 2019 or in the 12 months prior to the date of their application; and, 4) Who have not quit their job voluntarily. *When submitting your first claim, you cannot have earned more than \$1,000 in employment and/or self-employment income for 14 or more consecutive days within the four-week benefit period of your claim. When submitting subsequent claims, you cannot have earned more than \$1,000 in employment and/or self-employment income for the entire four-week benefit period of your new claim.* Provided it is allowed in your province or territory, you may also receive provincial or territorial support payments at the same time you receive the Canada Emergency Response Benefit. [emphasis added]

If an individual continues to qualify for the CERB, the individual must re-apply for a payment for multiple 4-week periods, to a maximum of 16 weeks (i.e. 4 periods). The CERB is paid in blocks of four weeks in the amount of \$2,000 (\$500 per week).

Some “duplication” may arise between the CERB and the CEWS if an employee is re-hired by an employer during a period in respect of which the employee is receiving the CERB. As previously discussed, the CEWS can only be claimed in respect of “eligible remuneration” paid to an “eligible employee”. An “eligible employee” of an eligible entity in respect of a week in a qualifying period is defined as an individual employed *in Canada* by the eligible entity in the qualifying period, other than an individual who is without remuneration by the eligible entity in respect of 14 or more consecutive days in the qualifying period. Thus, if an eligible entity has not paid eligible remuneration to an employee in respect of 14 or more consecutive days during a qualifying period (i.e. from March 15 to April 11, from April 12 to May 9, or from May 10 to June 6), the employee is not an “eligible employee” for that qualifying period and the CEWS may not be claimed in respect of any remuneration paid to the employee in that period. This rule is intended to limit instances in which the CEWS is claimed in respect of an eligible employee that has already claimed the CERB (in some cases, however, this rule will also prevent the CEWS from being available in respect of certain newly hired employees in the second-half of a qualifying period). In cases where duplication arises, [Backgrounder 2020-04-11](#) states:

An eligible employee is an individual who is employed in Canada. Eligibility for the CEWS of an employee’s remuneration will be available to employees other than those who have been without remuneration for 14 or more consecutive days in the eligibility period, i.e., from March 15 to April 11, from April 12 to May 9, or from May 10 to June 6. This rule replaces the previously announced restriction that an employer would not be eligible to claim the CEWS for remuneration paid to an employee in a week that falls within a 4-week period for which the employee is eligible for the Canadian Emergency Response Benefit... To ensure that the [CERB] applies as intended, the Government will consider implementing an approach to limit duplication. This could include a process to allow individuals rehired by their employer during the same eligibility period to cancel their CERB claim and repay that amount. [As mentioned above, CERB repayment instructions have since been provided on Canada.ca under “[Apply for Canada Emergency Response Benefit \(CERB\) with CRA](#)”.]

See also under “[Return or repay a payment](#)” on the CERB section of Canada.ca (updated May 11).

The following Q&A was added to the May 5th version of the CRA CEWS FAQ:

14-1. If an eligible employer rehires an employee or hires a new employee who may have received CERB payments, will the employee be required to repay any or all of the CERB payments?

Individuals are required to repay the CERB if they no longer meet the eligibility requirements for the four-week period in question. For example, consider a laid off employee who has applied for the CERB for the four-week period of April 12 – May 9. At the time of application, the laid off employee expected to have little or no work or income for the four-week period of April 12 - May 9. However, the laid off employee finds out immediately afterwards that their employer will rehire them and will give back-pay for that same four-week period. In this situation, the rehired employee will be asked to repay the CERB for that four-week period of April 12 – May 9. The conditions under which an employee is required to pay back the CERB differ slightly depending on whether it is the first four-week period for which the employee claimed the CERB, or whether it is for the subsequent four-week period. For the first four-week CERB eligibility period, the employee will need to repay the \$2,000 for this period if they have or will earn, for a period of two consecutive weeks in this four-week period, more than \$1,000 (before taxes) from employment and self-employment income. For the second four-week CERB eligibility period, the employee will need to repay the \$2,000 for an eligibility period if they have or will earn more than \$1,000 (before taxes) from employment and self-employment income during that period. We will provide additional scenarios and examples shortly.

[How to return a CERB payment](#)

ITA 241(4) authorizes the communication of taxpayer information obtained under the Act to specified persons for specific purposes. Bill C-14 added ITA 241(4)(d)(vii.5) to provide that an “official” (ITA 241(10)) may provide “taxpayer information” (ITA 241(10)) to an official solely for the purposes of the administration and enforcement of the *Canada Emergency Response Benefit Act* or the evaluation or formulation of policy for that Act.

Claiming the CEWS in Respect of Retroactive Pay

The CRA/Finance have specifically indicated that it would not be abusive to re-hire employees, remunerate such employees retroactively, and claim the CEWS in respect of the retroactive remuneration paid (the Government has encouraged employers to re-hire employees and retroactively claim the subsidy). For example, in CRA CEWS FAQ, the agency states that “[i]t is possible for an eligible employer to hire back eligible employees and pay them retroactively in respect of a claim period, to be able to qualify for the wage subsidy”. Also, on canada.ca under “[Determine your eligible employees](#)”, the CRA states:

Retroactively hiring and paying employees

Employees who have been laid off or furloughed can become eligible retroactively, as long as you rehire them and their retroactive pay and status meet the eligibility criteria for the claim period. You must rehire and pay such employees before you include them in your calculation for the subsidy.

In the case of a re-hired employee, the net “cost” to the government of the maximum CEWS per-week per eligible employee is effectively, all other factors held equal, \$347 (i.e. \$847 minus \$500 (CERB otherwise payable)).

The following comments/example is provided in the CRA CEWS FAQ:

14. Can an eligible employer claim the wage subsidy for an employee that the employer hires back and pays retroactively?

Yes. It is possible for an eligible employer to hire back eligible employees and pay them retroactively in respect of a claim period, to be able to qualify for the wage subsidy. Refer to the example in Q20. Further, if such an employee has received a Canada Emergency Response Benefit (CERB) payment from the CRA for a claim period, and it is later determined that they are no longer eligible for the CERB, whether due to the employment or otherwise, there are ways for the employee to return or repay the CERB amount. For more details on repayment, please refer to [Return or repay](#) on the Apply for CERB web page.

15. Can an eligible employer claim the wage subsidy in respect of an eligible employee who has received payments under the CERB?

Yes, in certain situations, an eligible employer may be eligible to claim the wage subsidy in respect of an eligible employee who has received payments under the CERB program. However, as explained above (see Q13), where an individual has not received any remuneration from the eligible employer for a period of 14 or more consecutive days in a claim period, the individual will not qualify as an eligible employee for that period of employment. Therefore, the eligible employer will not be eligible for the wage subsidy in respect of that employee for that claim period.

The onus is on the eligible employer to ensure that an employee has received eligible remuneration for more than 14 consecutive days in a claim period, to be eligible for the wage subsidy in respect of that employee, for that claim period. However, it is the employee's responsibility to determine their eligibility for the CERB for any period. [emphasis added]

Where an employee has received a CERB payment from the CRA and it is later determined that they are no longer eligible for the CERB, whether due to the employment or otherwise, the employee may want to return or repay the CERB payment. For more details, please refer to [Return or repay](#) on the Apply for CERB web page.

Example 9

Carl, as a sole proprietor, owns a corner store in London, Ontario, where he normally employs Molly on a full-time basis and two other employees on a part time basis. Carl had laid off all his employees on March 15, 2020, due to a decreased demand for his shop's goods and services. However, following the announcement of the wage subsidy, Carl has determined that he is an eligible employer and decided to re-hire Molly—effective April 5, 2020—. He also hires a new employee, Paul, on April 12th. Paul was laid off by his previous employer due to the COVID-19 crisis.

Even though Molly was employed for a week in the first claim period (March 15, 2020, to April 11, 2020), she is not an eligible employee in that period because she was without remuneration from Carl for more than 14 consecutive days (21 days - March 15, 2020, to April 4, 2020). However, she may be an eligible employee in the following claim period (April 12-May 9, 2020), assuming Carl keeps Molly on his payroll and continues to pay her. If Carl had instead chosen to rehire and pay Molly retroactively to March 15, 2020, she would have qualified as an eligible employee for the first claim period. In this scenario, Carl would have been eligible to claim the wage subsidy for the first claim period, in respect of the eligible remuneration paid to Molly.

Paul receives eligible remuneration starting April 12. Assuming Paul receives eligible remuneration for 14 or more consecutive days in the second claim period (April 12, 2020 - May 9, 2020), Paul would qualify as an eligible employee and Carl would be eligible to claim the wage subsidy with respect to the eligible remuneration paid to Paul, for the second claim period.

Now assume that both Paul and Molly received CERB payments during the time they were laid off, and Paul continued to receive CERB payments after he was hired. Carl's eligibility for the wage subsidy will not change because of the CERB payments to Molly and Paul. However, it is Paul and Molly's responsibility to determine their eligibility for the CERB for any period. If they have received a CERB payment and they are no longer eligible, they have the ability to return or repay the CERB payment.

The [CEWS Application Guide](#) includes a section that states:

Did you retroactively rehire one or more employees during this period?

Employers may retroactively re-hire employees and use the CEWS program to help pay the related wages. Employees who are retroactively rehired by their employer for the same period may not be eligible to receive the Canada Emergency Response Benefit (CERB). As a result, we encourage employers to communicate with employees that they may be required to repay some or all of the CERB to the Government of Canada. Select "Yes", if you did retroactively rehire one or more employees during the period covered by this claim. Select "No", if you did not retroactively rehire during this period. This information will help the government with the administration of the CERB.

As a general rule, given the requirements for making a CERB claim, a laid-off eligible employee receiving the CERB plus a related provincial benefit would be in a better financial position if the employee were re-hired and paid a weekly salary that, at a minimum, exceeds \$500 plus the amount of the related provincial benefit.

See also John Oakey, "Canada Emergency Wage Subsidy – Subsidize up to 100% of payroll costs", Baker Tilly Canada (article available on Taxnet Pro), April 27, 2020.

Examples

The following CEWS computation examples are provided in the CRA CEWS FAQ:

Example 10

John and Zac own a corporation, XYZ Ltd. that operates a garage in London, Ontario. They are working full time, but do not draw any salary, and have two full time employees each earning a weekly salary of \$1,200 (their baseline remuneration), for an annual salary of \$64,800, and two part-time employees, each earning \$500 per week (their baseline remuneration), for an annual salary of \$27,000. John and Zac have reduced their opening hours due to decreased demand for their service following the COVID-19 crisis, and laid off all their employees effective March 15, 2020. Following the announcement of the wage subsidy, they decide to re-hire, effective April 12, 2020, two of their laid off employees, Ahmed (full time employee) and Ken (part-time employee). These employees are paid the same weekly salary that they received before being laid-off - \$1,200 and \$500 respectively (eligible remunerations). Assume that XYZ Ltd. is an eligible employer that qualifies for the wage subsidy and it does not receive any other subsidy. Further assume that the rehired employees are employed for the entire claim period April 12 - May 9, 2020. The weekly qualifying remuneration for the claim period is calculated as follows:

Example 10 table

	Ahmed	Ken
75% of eligible remuneration [A]	\$900	\$375
Maximum amount (i.e. \$847) [B]	\$847	\$847
Nil, for non-arm's length employees [C]	N/A	N/A
Lesser of Amounts A to C [D]	\$847	\$375
Eligible remuneration [E]	\$1,200	\$500
75% of baseline remuneration [F]	\$900	\$375
Maximum amount (i.e. \$847) [G]	\$847	\$847
Lesser of Amounts E to G [H]	\$847	\$375
Qualifying weekly remuneration per employee; Greater of Amounts D and H [I]	\$847	\$375
Total number of eligible employees [J]	1	1
Total Qualifying remuneration; Amount I multiplied by Amount J [K]	\$847	\$375
Total for the claim period; Amount K multiplied by 4 (number of weeks in the claim period)	\$3,388	\$1,500

Total Canada Emergency Wage Subsidy that XYZ Ltd. is eligible to claim for the claim period is: \$4,888 (\$3,388 + \$1,500)

Note: As can be seen from the above example, where the eligible remuneration is equal to or less than 75% of the baseline remuneration for an eligible employee, the employer is eligible for 100% wage subsidy in respect of that employee (in this case, salary paid to Ken during the claim period).

Example 11

In the above Example 10, now consider a situation where the owners, John and Zac draw a weekly salary of \$1,500 (annual salary of \$81,000), and continue to do so during the claim period indicated in the above example. *In addition, the two employees are now rehired for a reduced weekly salaries of \$900 for Ahmed and \$300 for Ken (their respective eligible remunerations) [emphasis added].* The weekly qualifying remuneration for the claim period is calculated as follows:

Example 11 table

	Ahmed	Ken	Owner (John and Zac)
75% of eligible remuneration [A]	\$675	\$225	\$1,125
Maximum amount (i.e. \$847) [B]	\$847	\$847	\$847

Example 11 table

	Ahmed	Ken	Owner (John and Zac)
Nil, for non-arm's length employees [C]	N/A	N/A	\$0
Lesser of Amounts A to C [D]	\$675	\$225	\$0
Eligible remuneration [E]	\$900	\$300	\$1,500
75% of baseline remuneration [F]	\$900	\$375	\$1,125
Maximum amount (i.e. \$847) [G]	\$847	\$847	\$847
Lesser of Amounts E to G [H]	\$847	\$300	\$847
Qualifying weekly remuneration per employee; Greater of Amounts D and H [I]	\$847	\$300	\$847
Total number of eligible employees [J]	1	1	2
Total Qualifying remuneration; Amount I multiplied by Amount J [K]	\$847	\$300	\$1,694
Total for the claim period; Amount K multiplied by 4 (number of weeks in the claim period)	\$3,388	\$1,200	\$6,776

Total Canada Emergency Wage Subsidy that XYZ Ltd. is eligible to claim for the claim period is: \$11,364 (\$3,388 + \$1,200 + \$6,776)

Example 12

Eliza and Abdi own a corporation, Alpha Ltd., that operates a take-out restaurant in Sudbury, Ontario. They are working full time, each drawing a salary of \$1,000 per week (baseline remuneration), and have four part-time employees, each earning \$500 per week (baseline remuneration), for a total weekly payroll of \$4,000. Eliza and Abdi have reduced their opening hours due to decreased demand for their service following the COVID-19 crisis, and laid off two of their employees effective March 15, 2020. Following the announcement of the wage subsidy, they decide to re-hire them effective March 28, 2020. Eliza and Abdi also decided to pay their two employees retroactively for the entirety of the time they had been laid off. However, these two rehired employees are not being asked to report to work during this challenging period and will be paid only \$300 per week while the retained employees will be paid a weekly salary of \$600, (both eligible remunerations). Alpha Ltd. did not receive any other subsidy or work-sharing benefits during the claim period, beginning March 15, 2020 and ending April 11, 2020. Assuming that Alpha Ltd. is an eligible employer that qualifies for the wage subsidy, the qualifying weekly remuneration for the claim period is calculated as follows:

Example 12 table

	Retained employee	Rehired employee	Owner (Eliza and Abdi)
75% of eligible remuneration [A]	\$450	\$225	\$750
Maximum amount (i.e. \$847) [B]	\$847	\$847	\$847
Nil, for non-arm's length employees [C]	N/A	N/A	\$0
Lesser of Amounts A to C [D]	\$450	\$225	\$0
Eligible remuneration [E]	\$600	\$300	\$1,000
75% of baseline remuneration [F]	\$375	\$375	\$750
Maximum amount (i.e. \$847) [G]	\$847	\$847	\$847
Lesser of Amounts E to G [H]	\$375	\$300	\$750

Example 12 table

	<i>Retained employee</i>	<i>Rehired employee</i>	<i>Owner (Eliza and Abdi)</i>
Qualifying weekly remuneration per employee; <i>Greater of Amounts D and H [I]</i>	\$450	\$300	\$750
CPP withholdings eligible for refund; 5.25% of Amount I [J]	\$0	\$15.75	\$0
EI withholdings eligible for refund; 2.212% of Amount I [K]	\$0	\$6.60	\$0
Total of Amounts H to K [L]	\$450	\$322.35	\$750
Total number of eligible employees [M]	2	2	2
Total Qualifying remuneration; Amount L multiplied by Amount M [N]	\$900	\$644.70	\$1,500
Total for the claim period; Amount N multiplied by 4 (weeks) [O]	\$3,600	\$2,579	\$6,000
10% Temporary subsidy received for the claim period [P]	\$0	\$0	\$0
Work-sharing benefit received for the claim period [Q]	\$0	\$0	\$0
Amounts that reduce the wage subsidy; Amount P plus Amount Q [R]	\$0	\$0	\$0
Canada Emergency Wage Subsidy that Alpha Ltd. is eligible to claim for the claim period; Amount O minus Amount R	\$3,600	\$2,579	\$6,000

Total Canada Emergency Wage Subsidy that Alpha Ltd. is eligible to claim for the claim period is: \$12,179 (\$3,600 + \$2,579 + \$6,000)

Below are two examples of when an eligible employer can claim the wage subsidy if it pays their eligible employees on a monthly basis.

Example 16

An eligible employer pays its sole eligible employee monthly, on the first of each month for the previous month, based on an annual salary of \$52,000 per year. The eligible employee would therefore have \$1,000 of pay for each of the four weeks in the first claim period (that begins on March 15, 2020 and ends on April 11, 2020). Once the eligible employer has paid the eligible employee for each of the weeks in the claim period, the eligible employer would be able to apply for the wage subsidy. In this example, that would be after the eligible employee is paid on May 1, 2020, because the eligible employee's April 1, 2020 paycheque does not reflect the eligible employee's salary for a portion of the first claim period (i.e., April 1, 2020 to April 11, 2020). The wage subsidy would be calculated based on the \$1,000 per week that the eligible employee is paid for each of the weeks in the first claim period. Similarly, the eligible employer would be able to apply for the wage subsidy for the second claim period (that begins on April 12, 2020 and ends on May 9, 2020) after it has paid the eligible employee for each of the weeks in that period. This would be after the June 1, 2020 paycheque is paid and would also be calculated based on the \$1,000 per week that the eligible employee is paid for each of the weeks in the second claim period. If the eligible employer does not qualify for the wage subsidy in the third claim period (that begins on May 10, 2020 and ends on June 6, 2020), the eligible employer would still be entitled to the wage subsidy in respect of the eligible employee's salary for the second claim period even

though the June 1, 2020 paycheque is paid during the third claim period. That is because the wage subsidy calculation is based on an eligible employee's pay for each of the weeks in the relevant period regardless of the eligible employer's pay cycle.

Example 17

The facts are the same as in example 1, except that the eligible employer had laid off the eligible employee in early March 2020 and, in May 2020, the eligible employer rehired the eligible employee retroactive to March 15, 2020. In this example, the eligible employee is paid for the period from March 15 to the end of May in their June 1, 2020 paycheque. As with the first example, the eligible employer would be able to apply for the wage subsidy in respect of each of the first two claim periods after it pays its eligible employee for the weeks covering these periods (i.e., on June 1, 2020) and the wage subsidy would be calculated based on the \$1,000 per week that the eligible employee is paid for those weeks. The wage subsidy in relation to remuneration paid in respect of the third claim period (from May 10 to June 6) could then be claimed after the July 1, 2020 paycheque, assuming the eligible employer qualifies for wage subsidy for the third claim period.

Contractors

The CEWS is not available in respect of contractors; the subsidy is only available where “eligible remuneration” has been paid to an “eligible employee”.

Since the CEWS is available to new employees, it appears as though an eligible entity could choose to hire a contractor as an employee (i.e. after first terminating the existing contract) and then claim the CEWS in respect of eligible remuneration paid to the “new” employee after March 15, 2020 (the entity would be required to have had a payroll account number with the CRA before March 16, and the contractor would have to deal at arm’s length with the eligible entity in order for the CEWS to be available). None of the avoidance rules added by Bill C-14 appear to thwart such planning. The potential application of the GAAR would, however, have to be considered.

Employees with Multiple Employers

Pursuant to ITA 125.7(5)(b), for the purposes of ITA 125.7, if an eligible employee is employed in a week by two or more qualifying entities that do not deal with each other at arm’s length, the total amount of the deemed overpayment under ITA 125.7(2) (i.e. the total amount of the CEWS) in respect of the eligible employee for that week may not exceed the amount that would arise if the eligible employee’s eligible remuneration for that week were paid by one qualifying entity. In other words, if the same employee is employed in a week by two or more non-arm’s length employers, the total CEWS claimed cannot exceed the amount of the subsidy that would be payable if only one employer had paid all of the eligible employee’s remuneration for that week.

The following comments with respect to ITA 125.7(5)(b) are made in the CRA CEWS FAQ:

24. Is there a special rule for the amount of wage subsidy that can be claimed if an eligible employee is employed by two or more eligible employers?

Generally, there is no limit on the wage subsidy amount that an eligible employer may claim or the total number of eligible employees it could employ during the claim period. However, there is a special rule where an eligible employee is employed in a week by two or more eligible employers that do not deal with each other at arm's length. In this situation, the total amount of wage subsidy in respect of the eligible employee for that week cannot exceed the amount that would arise if the eligible employee's eligible remuneration for that week were paid by only one eligible employer that qualifies for the wage subsidy.

Avoidance Rules

As previously discussed, the “eligible remuneration” definition includes avoidance rules which generally provide that eligible remuneration for purposes of claiming the subsidy does not include an amount that can reasonably be expected to be repaid or returned directly or indirectly to an eligible entity or an amount of remuneration paid in excess of an employee’s baseline remuneration where one of the main purposes for the increase in remuneration is to increase the available CEWS.

Temporary Wage Reductions

In Finance News Release [2020-04-11A](#): *COVID-19 Emergency Response Act, No. 2 receives Royal Assent to help businesses keep Canadians in their jobs*, the Government states that the CEWS is intended to “provide a strong incentive for employers to pay employees who have been sent home for health and safety reasons or due to lack of work”, and that the CEWS will “enable employers to retain employees who are still on the payroll and to rehire workers previously laid off”. Similarly, in [Backgrounder 2020-04-11](#), Finance states that the purpose of the CEWS is to “help employers keep and return workers to their payroll through the challenges posed by the COVID-19 pandemic... This wage subsidy aims to prevent further job losses, encourage employers to re-hire workers previously laid off as a result of COVID-19, and help better position Canadian companies and other employers to more easily resume normal operations following the crisis”. Finance further comments that “[w]hile the Government has designed the [CEWS] to provide generous and timely financial support to employers, it has done so with the expectation that employers will do their part by using the subsidy in a manner that supports the health and well-being of their employees... [Employers] would be expected where possible to maintain existing employees’ pre-crisis employment earnings”. Finally, in News Release [2020-04-11B](#), Finance states that “[a]ll employers would be expected to at least make best efforts to bring employees’ wages to their pre-crisis levels”. The term “best efforts” is highly subjective (at the time of writing, the Government had not provided any specific guidance on what it meant by the phrase “best efforts”, and also had not outlined any particular consequences that would apply in respect of a failure to meet the stated “expectations”).

Despite the above comments, Parliament chose not to make CEWS eligibility contingent on maintaining employee remuneration at pre-crisis levels. Furthermore, if an employer does not meet the Government’s “expectations” for any reason, no penalties may be imposed under the CEWS legislation. Effectively, the

Government has encouraged employers to pay pre-crisis remuneration levels where possible, but this is not a subsidy claim requirement.

The CRA CEWS FAQ includes an example where an employee is re-hired at a lower salary, and the CEWS covers the entire amount of the reduced remuneration paid (including retroactive pay). See under “Claiming the CEWS in Respect of Retroactive Pay”.

CRA Calculator

Per CRA News Release 2020-04-21: [Government of Canada launches Canada Emergency Wage Subsidy Calculator for Employers](#):

To help employers keep and re-hire workers amidst the challenges posed by the COVID-19 pandemic, the Government is implementing the Canada Emergency Wage Subsidy (CEWS). This important economic measure provides a 75% wage subsidy of up to \$847 per employee per week, to eligible employers, for up to 12 weeks, preventing further job losses and encouraging employers to re-hire workers previously laid off as a result of COVID-19, retroactive to March 15, 2020.

Today, the Honourable Diane Lebouthillier, Minister of National Revenue, launched the [Canada Emergency Wage Subsidy calculator](#) to support employers as they prepare to apply for the CEWS.

The CEWS calculator can be found on CRA’s [Canada Emergency Wage Subsidy Web page](#). This Web page incorporates feedback received during user testing with stakeholders, including the Canadian Federation of Independent Business and the Chartered Professional Accountants of Canada. It includes detailed information and instructions about who can apply for the subsidy, how eligibility is assessed, and how the subsidy is calculated. The calculator also includes a printable statement feature that employers can use to view their claim at a glance and, as of April 27, enter required information into the CEWS application form quickly and easily. By providing employers with additional details about their subsidy claim, the CEWS calculator can equip employers with important information they can use now to make more informed decisions about retaining and re-hiring workers. A series of information sessions will be held in the coming days to provide a forum for eligible employers. The CRA also encourages employers to sign up for *My Business Account* or *Represent a Client*, as employers will be able to apply through these portals. The CRA will open the application process on April 27, 2020. CEWS claims will be subject to verification by the CRA. Funds for approved applications will begin to be released on May 5.

Quotes

“The Canada Revenue Agency has a proven track record of delivering benefits to millions of Canadians every year. Following on the successful delivery of Canada Emergency Response Benefit payments to millions of Canadians, I am confident in the CRA’s ability to administer this critical fiscal measure that will provide urgently-needed support for Canadian employers and workers. Launching the CEWS calculator is an important first step to ensuring employers are equipped to apply for the subsidy.”

The Honourable Diane Lebouthillier, Minister of National Revenue

“The Canada Emergency Wage Subsidy will help many small business owners keep their employees during the COVID-19 pandemic. This will remove the stress of losing a job for workers and allow employers to bring their teams back together quickly as soon as the emergency phase is over. CFIB appreciates the work of the Canada Revenue Agency in operationalizing this key benefit. We were pleased to provide feedback to the CRA on its calculator designed to make it easier for firms to access the wage subsidy.”

Dan Kelly, President, Canadian Federation of Independent Business

“In this time of unprecedented uncertainty, Chartered Professional Accountants of Canada is working with organizations such as the Canadian Tax Foundation in providing constant input to the Canada Revenue Agency on important issues relating to the Canada Emergency Wage Subsidy program. It is encouraging to see the CRA putting a new tool in place aimed at helping employers determine required calculations well in advance of the application process being initiated.”

Bruce Ball, Vice-President, Tax, Chartered Professional Accountants of Canada

“The APFF wishes to highlight the importance of the Canada Emergency Wage Subsidy for the survival of a large number of Canadian businesses. Thanks to this subsidy, many businesses will avoid layoffs and will be able to rely on a quality workforce when they resume normal activities.”

Maurice Mongrain, President, Association of Fiscal and Financial Planning

Quick facts

- The Canada Emergency Wage Subsidy is one of the measures the Government of Canada announced as part of their economic response to support Canadians through the COVID-19 pandemic.
- In addition, employer-paid contributions to Employment Insurance (EI), the Québec Parental Insurance Plan (QPIP), the Canada Pension Plan (CPP) and the Québec Pension Plan (QPP) will be refunded when paid in respect of employees that are on leave with pay.

On the [web page](#) that contains the CEWS calculator, the CRA further states:

Calculate your subsidy amount

When you apply for the Canada Employment Wage Subsidy (CEWS), you will be asked to enter amounts such as the number of eligible employees and gross payroll. To get ready, you can determine these amounts and preview your subsidy claim now, based on information you enter. The calculator is a tool to help you estimate the amount of your wage subsidy. Before you calculate your subsidy, make sure you are eligible to apply. After you apply for the wage subsidy, your claim will be subject to verification.

How the subsidy is calculated

The CEWS amount is based on: 1) the number and type of [eligible employees](#) you have, and 2) the amount and [type of pay they received](#) before and during the crisis. [See the math behind the subsidy calculation.](#) There is no limit on the total subsidy amount that an eligible employer may claim.

Input your information

You can use the calculator below to determine the subsidy you can expect for your organization. This calculator will help you to determine some specific line amounts (lines A – G) that you will need to enter into the CEWS application form once it becomes available on April 27. *Note:* You must do a separate calculation and application for each payroll program (RP) account you have with the CRA.

How to use the calculator

- 1) Calculate the basic CEWS using the provided spreadsheet
- 2) Input the amounts from the spreadsheet on this page as indicated
- 3) Enter the refund of employer contributions for any employees on leave with pay
- 4) Enter any amounts for employees receiving a Work-Sharing benefit through Employment Insurance
- 5) Enter the amount you are eligible for under the 10% temporary wage subsidy program for this claim period
- 6) Print and save the information to enter in your future CEWS application

Note: You may be required to provide a full list of your employees and their Social Insurance Numbers (SIN) for verification after you apply. The CRA is not collecting or retaining any of the information you enter on this page or in the spreadsheet. These amounts are only used to help you determine the amount of CEWS you may be eligible to claim...

Gross payroll for eligible employees

Understand how situations are calculated

Employees who earn \$1,129.33 a week or more: The maximum subsidy is \$847 per week. For employees earning \$1,129.33 (or more) for each week in the claim period, the maximum weekly subsidy is ($\$1,129.33 \times 75\% = \847). The exception is for employees who are non-arm's length. The maximum weekly subsidy for these employees is the lesser of: 1) 100% of their weekly gross pay during the claim period, 2) 75% of their average weekly pay from the period January 1 to March 15, 2020; or 3) The maximum subsidy of \$847 ($\$1,129.33 \times 75\% = \847)...

Employees who earn \$1,129.32 or less, and have not experienced a reduction in pay since before the crisis: The subsidy for employees who have not experienced a reduction in pay is 75% of their weekly gross pay during the claim period. The exception is for employees who are non-arm's length...

Employees who earn \$1,129.32 or less, and have experienced a reduction in pay since before the crisis: The subsidy for employees who have experienced a reduction in pay and earn \$1,129.32 or less, is the lesser of: 1) 100% of their weekly gross pay during the claim period; 2) 75% of their average weekly pay from the period January 1 to March 15, 2020; or 3) The maximum subsidy of \$847 ($\$1,129.33 \times 75\% = \847)...

Calculate the values using the [spreadsheet](#) [which may be downloaded from canada.ca.] If you don't have Excel, you can open it in free spreadsheet solutions like Google Sheets, Numbers or OpenOffice.

Note: If you have an employee that also works for one or more related eligible employers, the combined total CEWS amount that can be claimed for that employee between yourself and any related eligible employers for each week is \$847. The calculations in the spreadsheet may need to be manually adjusted if you have such employees. A related eligible employer is any eligible employer that you do not deal with on an arm's length basis.

Example of an adjustment for an employee working for related entities

Westside Restaurant Ltd (WRL) and Eastside Bar Ltd (EBL) are both owned by the same person. Mary works full time at WRL but also works weekends at EBL. Mary earns \$1000 per week at WRL and another \$300 per week at EBL. Using the spreadsheet calculator, WRL determines the CEWS amount related to Mary for the week is \$750 (75% of \$1000). When EBL uses the spreadsheet calculator it shows a CEWS amount of \$225 (75% of \$300) for Mary. However, the total of those two amounts (\$750 + \$225) is \$975 – which exceeds the maximum of \$847 by \$128. The claim amount of WRL or EBL will need to be manually reduced by a total of \$128 so that the total CEWS amount related to Mary does not exceed the \$847 maximum for that week.

Input the values from the spreadsheet

Once the spreadsheet is complete, refer to the instructions and results sheet for the final values...

Premiums and contributions

As part of the CEWS, employers can claim a 100% refund for the employer-paid part of contributions made on behalf of eligible employees who are furloughed (on leave with full or partial pay) for any full week in the claim period, and for which the employer is eligible to claim the CEWS for those employees. These employer-paid contributions include: 1) Employment Insurance (EI), 2) the Canada Pension Plan (CPP), 3) the Quebec Pension Plan (QPP), and 4) the Quebec Parental Insurance Plan (QPIP)

Indicate the total amount of premiums or contributions during the selected period. Enter \$0 if not applicable...

Deductions

Amount that you are eligible to claim under the 10% Temporary Wage Subsidy for Employers (for the claim period)...

Total amount that your eligible employees have received under ESDC's Work-Sharing benefit program (for the claim period)...

Get results

After completing the four steps above, you can now calculate the results.

Arm's length and non-arm's length

Arm's length: Generally, an arm's-length employee includes any employee who does not own the business (or in the case of a corporation, control the corporation) and is not a member of that person's immediate family.

Non-arm's length (not at arm's length): A non-arm's-length employee is someone who owns the business (or in the case of a corporation, controls the corporation) or is part of that person's immediate family.

CPA Canada raised a number of issues/made suggestions related to the CRA's CEWS calculator. For example, the following comments were posted on CPA Canada's *Taxation Blog* (Bruce Ball, "[Update: Canada Emergency Wage Subsidy and other COVID-19 tax issues](#)", April 24, 2020):

Multiple payroll program accounts: The commentary suggests that employers must separately calculate and apply for each of their CRA payroll program accounts. This caused confusion for eligible entities with more than one payroll program account as the legislation in Bill C-14 requires the CEWS to be computed by the eligible entity as a whole. We discussed this with CRA, and we understand that eligible remuneration must be computed on a payroll program account basis...

More worksheets suggested: The calculator provides worksheet templates for employers who pay employees weekly or bi-weekly. Many employers follow a semi-monthly pay cycle, with payments on the 15th and last day of each month, so we suggested that the CRA develop templates for this and other pay cycles. [(The CRA has since added two examples (No.'s 16 and 17, reproduced above) to the CEWS FAQ in respect of an eligible employer claiming subsidy that pays eligible employees on a monthly basis)].

Taxable benefits: We asked the CRA for more specific guidance on what taxable benefits are included in eligible remuneration, particularly automobile benefits. The backgrounders from the Department of Finance Canada say such amounts should be excluded, but the legislation does not seem to require this.

In respect of computing the subsidy in the context of bi-weekly and monthly payrolls, the CRA CEWS FAQ was updated on May 5th in part to add the following clarifications:

26-1. How do my biweekly, monthly, or semi-monthly pay periods align with the eligible remuneration paid in respect of each week?

An eligible employer's payroll frequency (whether biweekly, semi-monthly, monthly, etc.) has no effect on the calculation of eligible remuneration paid for purposes of the wage subsidy. While the eligible remuneration must have been paid to the eligible employee, it does not matter whether the employee receives their paycheque for a week at the end of the week, at the end of the month, or otherwise. If an employer's payroll cycle does not align with the wage subsidy for the claim periods, they will have to do a manual calculation to reflect the remuneration paid in respect of that claim period. Employers will not be permitted to use an average of the daily wages paid. The eligible remuneration reported on an employer's wage subsidy application must reflect the actual amount paid in respect of the claim period.

26-2. Can I use an average daily wage if my payroll cycle does not align exactly with the wage subsidy claim period or do I have to use an exact daily figure?

In calculating the wage subsidy for an eligible employee for a particular week in a claim period, the eligible employer takes into account amounts paid to the employee in respect of that week. If an employee's remuneration fluctuates from day to day, for example depending on shifts and hours worked, employers will not be permitted to use an average of the daily wages paid to calculate the subsidy. In addition, an employer cannot use an average of total daily wages for all eligible employees to calculate the total subsidy for each week, as the subsidy must be determined on an employee-by-employee basis.

See also KPMG, "[Employers — Prepare to Apply for 75% Wage Subsidy](#)", *TaxNewsFlash-Canada* No. 2020-41, April 21, 2020.

CEWS Applications

Eligible entities will be able to apply for the CEWS through the CRA's *My Business Account* portal (if an eligible entity has not yet enrolled for access to [My Business Account](#), the entity should generally do so as soon as possible). On Canada.ca under "[Canada Emergency Wage Subsidy \(CEWS\)](#)", under "[How to Apply](#)", the CRA states (May 12):

On this page

- [Before you apply](#)
- [Apply for CEWS](#)

Before you apply

- Make sure your business details and [direct deposit](#) information for your payroll accounts (RP) are up to date. This will ensure that any payments to you will be processed quickly and easily. The CRA may contact you by phone to confirm your information. Register your payroll accounts for direct deposit
- You need to [calculate the estimated subsidy](#) for your business.
- If you are expecting a payment of \$25 million or more, you will have to get your payment through the large value transfer system (LVTS). Learn more: [LVTS registration process](#).

Apply for CEWS

You must submit a separate application for each CEWS claim period you are eligible for.

The subsidy will be processed at the payroll program (RP) account level, so you will have to file a separate application for each RP account.

Read the Privacy Statement

For an in-depth understanding of the online application requirements and input fields, refer to: [CEWS application guide](#)

There are **three ways** to apply:

1. Most businesses may apply using My Business Account

- [Register for My Business Account](#)
- 2. Business representatives may apply using Represent a Client
Note: Only representatives authorized at **Level 2 or 3** will be able to apply
- [Register for Represent a Client](#)

Download: Attestation for owner/managers and/or senior employees

3. If neither are an option for you, use the Web Forms application with your web access code. If you do not have a web access code, you will need to provide the date of registration or the total income tax reported in box 22 of the most recent original 2018 tax year submitted T4 summary.

[Get a web access code](#)

The CRA CEWS FAQ provides additional application information:

27. How do I claim the wage subsidy?

Eligible employers will be able to apply for the wage subsidy through the CRA's *My Business Account* portal or the Web Forms application.

Note: The online applications are currently being developed.

Representatives (authorized at a level 2 or 3) will be able to apply for the wage subsidy on behalf of their clients through the Represent a Client service, as well as through the Web Forms application.

To log in to or register for the CRA's online services, go to canada.ca/taxes-business-online.

To use the Web Forms application, or if you have misplaced or do not have a web access code, go to canada.ca/taxes-iref.

When completing the application, you will need:

- your payroll program account number (123456789RP0001, for example);
- to know which claim period you are applying for;
- all of the information necessary to complete the applicable fields in the application.

The processing of the wage subsidy will be performed at the payroll program account level, so you will have to file a separate application for each payroll program account. For example, if you have two payroll program accounts (123456789RP0001 and 123456789RP0002, for example) and are claiming wage subsidy for eligible employees under each account, you must file 2 separate applications.

When you apply for the wage subsidy, you will be asked to enter amounts such as the number of eligible employees and total eligible remuneration paid to those employees during the claim period. To get ready,

we have created a web page where you can determine these amounts and preview your subsidy now, based on information you enter. For more information, go to [Calculate your subsidy amount](#).

Upon completion of your application, you will be required to keep records supporting your wage subsidy claim (see Q33).

Review of CEWS Applications

According to an article published by the National Post (Christopher Nardi, "[Ottawa expects one million companies to apply for COVID-19 wage subsidy program starting next week](#)", April 22, 2020):

Many of the cheques Ottawa will send out under CEWS will be worth millions of dollars. So CRA said all applications will go through an automatic audit to check for any possible discrepancies or errors. Applications that either raise red flags or are requesting an amount over a certain threshold (which the government wouldn't reveal) will go through a manual audit that could take a few extra days. CRA says it has 3,000 auditors who will be working on CEWS applications as soon as the program launches next week. We feel pretty confident in having the data to detect anomalies. "We will have controls as to if a business even exists. Then, we'll have payroll records and historic data on those businesses we can use, and then we'll have future data. So we feel pretty confident in having the data to detect anomalies, either in the revenue flows or the employment patterns before we make a payment," a senior official told reporters. "The objective of the program is to help businesses meet their normal payroll. On the other hand, businesses who attempt to double-dip or engage in aggressive tax planning to exploit loopholes can expect the CRA to apply a full range of compliance measures," another official added during the briefing.

On Canada.ca under "[Canada Emergency Wage Subsidy \(CEWS\)](#)", the CRA states:

Incorrect or fraudulent claims

If you do not meet the Canada Emergency Wage Subsidy eligibility requirements for a period, you will be required to repay any amounts you received for that period. Penalties may apply in cases of fraudulent claims including fines or even imprisonment.

If you artificially reduce your revenue for the purpose of claiming the wage subsidy you will be required to repay any subsidy amounts you received plus a penalty equal to 25% of the total value.

Keep your records

You must keep records demonstrating your reduction in revenues and remuneration paid to employees...

After you apply for the wage subsidy, your claim will be subject to verification... You may be required to provide a full list of your employees and their Social Insurance Numbers (SIN) for verification after you apply.

In News Release 2020-04-27: *Government of Canada launches applications for the Canada Emergency Wage Subsidy*, the CRA stated:

As of today, employers can apply for the CEWS through *My Business Account* or through the CRA's online application portal, and their representatives can apply through *Represent a Client*. All claims that are approved through the CRA's automated verification process will be sent for payment on May 5, so that payments being made through direct deposit should begin to appear in employers' accounts as of May 7. Some applications will require a secondary verification, done manually, and in these cases the CRA may contact employers to verify information. It is expected that these secondary verifications will take no more than 72 hours in the vast majority of cases.

The CRA CEWS FAQ further states:

32. How will the CRA Ensure Compliance?

The CRA will use a combination of automated queries and validation within its data, follow-up phone calls to verify certain elements of the claim when necessary, and more comprehensive post-payment reviews or audits. The CRA will monitor the initial intake of claims and adjust its queries as necessary. The extent of future post-payment reviews will depend on the conclusions the CRA reaches as it reviews the intake of claims. As with the CERB, the CRA is actively monitoring the situation to ensure that compliance with the tax laws is assured. In order to maintain the integrity of the program and to ensure that it helps Canadians keep their jobs, the employer would be required to repay amounts paid under the wage subsidy if they do not meet the eligibility requirements.

33. What books and records do I need to support my claim?

The CRA expects that you will maintain adequate books and records to ensure that your claim is accurate and complete, and clearly supports your eligibility for the wage subsidy for a claim period. Books and records includes ledgers, journals, financial statements, contracts, elections, calculations or other working papers, payroll records, sales invoices and any other relevant document. For additional information about adequate records and recordkeeping, please see [What are records and who has to keep them?](#)

To support the claim in your wage subsidy application that your revenue for a current reference period has declined sufficiently from the relevant prior reference period, adequate calculations should generally be prepared and maintained through working papers. In situations where a small employer does not maintain detailed monthly records, the CRA will be reasonable; however, any assumptions made in any calculation should be included in the documentation and available for review if requested.

In addition to showing the calculation of the wage subsidy claimed for each eligible employee, the documentation maintained must also include an analysis of the nature of the remuneration. Dividends and other ineligible remuneration should be recognized and then clearly indicated as having been removed from the calculation. Supporting documentation should be retained.

A signed attestation, and record of any elections made for the purposes of determining your qualifying revenue, must also be maintained and made available to the CRA upon request.

See also Bruce Ball, "[Update: Canada Emergency Wage Subsidy and other COVID-19 tax issues](#)", *Taxation Blog*, CPA Canada, April 24, 2020, under "Pre- and post-payment verification".

When assessing whether to audit an eligible entity's CEWS claim in regards to the Qualifying Revenue Decline Test, items the CRA could review include, for example, publicly disclosed financial statements, financial statements filed with 2020 tax returns, and revenues reported in GST returns. CEWS claims may be more closely reviewed based on the nature of a taxpayer's business (i.e. the anticipated impact of the crisis on the revenues of businesses operating in various industries will presumably vary widely).

In June, the CRA plans to launch a process to allow claimants to change CEWS applications they have already been submitted. The process will allow for an increase or decrease in the claim (Bruce Ball, [COVID-19 tax update: CEWS Q&A, other developments and CRA discussions](#), CPA Canada, *Taxation Blog*, May 14).

See also under "Other Penalty and Avoidance Rules".

Application Guide

The CRA's [CEWS Application Guide](#) which is reproduced below:

Backgrounder

To help employers through the challenges posed by the COVID-19 pandemic, the Government has implemented the new Canada Emergency Wage Subsidy (CEWS). The CEWS aims to prevent further job losses, encourage employers to re-hire workers who were laid off as a result of COVID-19, and help position businesses to resume normal operations more easily following the crisis. The CEWS allows eligible employers to rehire workers who were laid-off due to COVID-19, retroactive to March 15, 2020. The CEWS application process is now open.

Applying for the CEWS

To provide more information and resources for employers and their representatives, the CEWS web page has been expanded to include an [application guide](#), the [CEWS attestation form](#), and a [Frequently Asked Questions \(FAQs\)](#) section that will be updated regularly.

The easiest way to apply for the CEWS is through *My Business Account* or *Represent a Client*.

The CRA will collect applications throughout this week, and we will use this time to optimize the parameters of our automated verification system based on information we gather through the applications we receive. This will allow us to process all of the applications we've received through our automated verification system on May 4. As such, employers can apply at a time that's convenient for them during this week. Employers who have taken advantage of the CEWS [calculator function](#) will be able to use the printable statement feature to enter required information into their application, submitting their claim quickly and easily.

Beginning April 27, 2020, certain financial institutions will offer CRA direct deposit online enrolment for business payroll accounts through their websites, helping businesses get their payments quickly and securely. Employers can sign up for direct deposit with their financial institutions even after applying for the CEWS. We recommend that employers register by May 3 in order to receive their first CEWS payment through direct deposit. Visit Canada.ca/cra-direct-deposit or your financial institution's website for more information. If

employers are not registered for direct deposit, they should allow additional time for their cheque to be delivered by mail to the address on their payroll account (RP).

Employers that are severely affected by the crisis and who make best efforts to demonstrate that they meet the eligibility requirements should expect that the CRA will accept their applications and representations. However, as is the case with other tax measures, CEWS claims will be subject to verification by the CRA. To this end, the CRA may telephone businesses to validate information...

Additional information is available in the [CEWS Application Guide](#).

For more information on the CEWS, please visit our [CEWS portal](#) including detailed FAQs about the subsidy and the application process. In addition, we have created infographics to explain eligibility and how to use the CEWS calculator.

Canada Emergency Wage Subsidy Application Guide (Updated May 28 – changes from the last version have been highlighted)

The [Canada Emergency Wage Subsidy](#) (CEWS) is a wage subsidy program, available for a period of twelve weeks from March 15, 2020 to June 6 2020 (on May 15th it was proposed that the CEWS be extended for an additional 12 weeks, until August 29th, 2020), that will generally provide a subsidy of 75% of the eligible remuneration paid by an eligible entity (eligible employer) to each employee – to a maximum of \$847 per week.

In order to qualify for CEWS, the eligible employer must have experienced a decline in revenues as follows:

Required reduction in revenue

	Claim periods	Required reduction in revenue	Reference periods for comparison under the general approach	Reference periods for comparison under the alternative approach
Period 1	March 15 to April 11, 2020	15%	March 2020 over March 2019	March 2020 over average of January and February 2020
Period 2	April 12 to May 9, 2020	30%	April 2020 over April 2019	April 2020 over average of January and February 2020
Period 3	May 10 to June 6, 2020	30%	May 2020 over May 2019	May 2020 over average of January and February 2020

***Additional periods will be identified soon.**

Eligible employers are able to apply for the CEWS through the Canada Revenue Agency's (CRA) My Business Account or Represent a Client portals or by going on-line and using a Web Access Code. If you have more than one payroll account number ("RP" number) you will need to do a separate application for each number (15-digit BN). However, the application of the CEWS program rules such as the revenue test and employer eligibility is determined at the legal entity level (9-digit BN), subject to special rules for the revenue test (subsection 125.7(4)) for, for example, corporate groups and non-arm's length revenue.

Eligible employers will be required to keep books and records demonstrating their reduction in arm's-length revenues and remuneration paid to employees. For additional information about adequate records and recordkeeping, please see [What are records and who has to keep them?](#)

The application requires an attestation. See information below regarding the requirements.

For more information about the CEWS program, please see [Frequently Asked Questions – Canada Emergency Wage Subsidy](#).

Before You Start

1. Ensure you have the following information, documents and records available:
 - Payroll Account Number (note, this number must have been obtained prior to March 16, 2020). If you have more than one payroll account number ("RP" number) you will need to do a separate application for each number.
 - Payroll Web Access Code (not required if filing via My Business Account or Represent a Client)
 - Period covered by this claim
 - Number of employees
 - Payroll information
2. Confirm that the eligible employer qualifies for the CEWS:

An eligible employer includes:

- a corporation (other than a public institution) that is not exempt from tax under Part I of the Income Tax Act (the Act);
- an individual (including a trust);
- a registered charity (other than a public institution);
- a person that is exempt from tax under Part I of the Act (other than a public institution), that is:
 - an agricultural organization;
 - a board of trade or a chamber of commerce;
 - a non-profit corporation for scientific research and experimental development;
 - a labour organization or society;
 - a benevolent or fraternal benefit society or order; and
 - a non-profit organization;
- a partnership, each member of which is a person or partnership described in this list;
- a prescribed organization:
 - certain Indigenous businesses; specifically:
 - a tax-exempt corporation (under paragraph 149(1)(d.5) of the Act) carrying on a business that is at least 90% owned by one or more Indigenous governments;
 - a tax-exempt corporation (under paragraph 149(1)(d.6) of the Act) carrying on a business that is owned 100% by one or more Indigenous governments or by tax-exempt corporations described above;
 - a partnership, each member of which is an eligible employer or an Indigenous government;

- in respect of a claim period, a partnership, if throughout the claim period, 50% or more of the fair market value of all interests in the partnership are held - directly or indirectly, through one or more partnerships - by eligible employers;
- a registered Canadian amateur athletic association;
- a registered journalism organization;
- a person or partnership that operates a private school or private college.

As of March 15, 2020, the above prescribed organizations are eligible employers for the purpose of wage subsidy.

A public institution such as a municipality, a local government, a Crown corporation, a public university, a college, a school, a school board, a health authority and a hospital are not eligible for the subsidy.

Changes proposed on May 15, 2020 will provide new rules regarding trust eligibility which will apply for the claim period of May 10 to June 6, 2020 and subsequent periods.

3. Review the information about calculating revenues:

An employer's revenue for this purpose is generally its revenue in Canada earned from arm's-length sources. Revenue is calculated using the employer's normal accounting method, and excludes revenues from extraordinary items and amounts on account of capital. Employers are allowed to calculate their revenues under the accrual method or the cash method, but not a combination of both. Employers select the cash or accrual accounting method when first applying for the CEWS and are required to use that method for the entire duration of the program. If the normal accounting practices of an eligible employer is the accrual method, the employer would be allowed to elect to calculate its qualifying revenue under the cash method instead of the accrual method. The election will apply for all claim periods.

For registered charities and non-profit organizations, the calculation includes most forms of revenue, excluding revenues from non-arm's length persons. These organizations are allowed to elect to exclude revenue from government sources as part of the calculation. Once chosen, the same approach applies throughout the program period. Special rules and options for the computation of revenue are provided in the CEWS program rules to take into account certain situations, including joint ventures and non-arm's length transactions, such as where an employer sells all of its output to a related company that in turn earns arm's length revenue. As well, affiliated groups are able to compute revenue on a consolidated basis. For further information, refer to the definition of "qualifying revenue" in subsection 125.7(1), and to subsection 125.7(4), of the Income Tax Act. As well, a special rule has been proposed that will apply for calculating the revenue in context of certain corporate re-organizations such as amalgamations and wind-ups.

Instructions on how to apply

Payroll Account Number

Enter your payroll account number and two-letter code for the type of program. If you have more than one payroll account number ("RP" number) you will need to do a separate application for each number .

A payroll account number is a number assigned to either an [employer](#), a [trustee](#) or a [payer of other amounts related to employment](#) to identify themselves when dealing with the CRA.

This 15-character payroll program account number contains the nine-digit business number (BN). The BN is a unique federal government numbering system that identifies your business and the various accounts you maintain. The payroll account number consists of:

- the nine-digit BN
- a two-letter code for the type of program (for payroll program, the letters are "RP")
- a four-digit reference number to identify each account in a program a business may have

Payroll Web Access Code

If you are not filing your application using My Business Account or Represent a Client, you will need to enter your BN and its associated Web Access Code. If you do not remember your code or you need a code for a new account, access the [Online Web access code](#) service or call our business and self-employed individuals line at 1-800-959-5525.

Period Covered by This Claim

Choose one of the periods in the drop-down menu. These are the employment periods for which CEWS is available: (i.e., currently, from March 15 to April 11, from April 12 to May 9, or from May 10 to June 6; more periods expected to be identified soon).

Are you the Business Owner or an Authorized Representative?

If you are applying using a Web Access Code you will need to identify if you are the "**business owner**" or an "**authorized representative**".

The web application must be completed by the person who is "the individual who has principal responsibility for the financial activities" of the employer. This may be the business owner or an employee of the business. This could be a Chief Financial Officer, a Vice-President, an accountant, or another senior employee who manages the employer's finances. This individual will be the person who completes the attestation required by the CEWS program rules. If you are completing the attestation for the CEWS application as the business owner or as [a senior employee who manages the employer's finances](#), pick "**business owner**".

The web application may also be completed by an authorized representative such as a professional tax advisor or a tax preparer. In this case, the authorized representative must certify that the prescribed attestation has been completed by the person who has principal responsibility for the financial activities of the employer. If you are completing the application as an authorized representative of an employer pick "**authorized representative**".

Line A - Number of eligible employees

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Enter the number of eligible employees you had on your payroll during the period covered by this claim in the box for line A.

An eligible employee is an individual who is employed in Canada. Eligibility for the CEWS of an employee's remuneration, will be limited to employees that have not been without remuneration for more than 14 consecutive days in the eligibility period, i.e., from March 15 to April 11, from April 12 to May 9, and from May 10 to June 6. That is, if the employer laid off or otherwise did not pay an employee, and did not retroactively re-hire them – and that was the situation for over 14 days in the eligibility period, the employer cannot count that employee as an eligible employee **for that claim period**.

Line B – Total eligible remuneration paid

Enter the total eligible remuneration paid in respect of weeks of the period of this claim in the box for line B.

Eligible remuneration of an eligible employee means amounts received as salary, wages, and certain other remuneration like fees, commissions or other amounts for services.

The following amounts are not considered eligible remuneration:

- a retiring allowance;
- stock option benefits;
- any amount received that can reasonably be expected to be paid or returned, directly or indirectly, to the eligible employer or to a person (including a partnership) with whom the eligible employer does not deal at arm's length;
- any amount that is paid in respect of a week in the claim period, if, as part of an arrangement involving the eligible employee and the eligible employer:
 - the amount is in excess of the eligible employee's baseline remuneration,
 - after the claim period, the eligible employee is reasonably expected to be paid a lower weekly amount than their baseline remuneration, and
 - one of the main purposes for the arrangement is to increase the amount of the CEWS.

These last two exclusions are directed at preventing schemes to inflate CEWS payments.

Did you retroactively rehire one or more employees during this period?

Employers may retroactively re-hire employees and use the CEWS program to help pay the related wages. Employees who are retroactively rehired by their employer for the same period may not be eligible to receive the Canada Emergency Response Benefit (CERB). As a result, we encourage employers to communicate with employees that they may be required to repay some or all of the CERB to the Government of Canada.

Select "**Yes**", if you did retroactively rehire one or more employees during the period covered by this claim. Select "**No**", if you did not retroactively rehire during this period. This information will help the government with the administration of the CERB.

Line C – Basic Canada Emergency Wage Subsidy

The CEWS is based on the number and type of employees you have, and the amount and type of pay they received before and during the COVID-19 crisis. The basic maximum is \$847 per week. This will generally be the amount for employees who earn \$1,129.33 a week **or more**. For employees who earn less than \$1,129.32 a week, the amount of the CEWS subsidy is generally 75% of the employee's weekly pay. Employers are also eligible for a subsidy of up to 75% of salaries and wages paid to new employees. Special rules apply in certain situations, including for "non-arm's length" employees. In general terms, these are employees such as the business owner or his or her family members. For these employees, the CEWS is limited to the least of the following amounts:

- 75% of "baseline remuneration" (in general terms, average weekly pay for the employee during the period January 1, 2020 to March 15, 2020)
- \$847
- the amount of eligible remuneration paid for the week

The CRA has prepared an [online calculator](#) to illustrate how to calculate the amount of CEWS that you are entitled to for most situations. The CEWS program rules in the Income Tax Act apply to determine the amount of CEWS entitlement. Once calculated, enter the base CEWS in the box for line C.

Line D – Employer's EI and QPIP premiums payable on salary paid to furloughed employees (enter \$0 if not applicable)

Enter the employer's Employment Insurance (EI) or Quebec Parental Insurance Plan (QPIP) contributions for furloughed employees (employees on leave with full or partial pay) for the relevant period in the box for line D.

This refund would apply to the entire amount of employer-paid contributions in respect of remuneration paid to furloughed employees in respect of weeks of a period where the employer is eligible for the CEWS.

Line E - Employer's CPP and QPP contributions payable on salary paid to furloughed employees (enter \$0 if not applicable)

Enter the employer's Canada Pension Plan (CPP) or (Quebec Pension Plan) QPP contributions for furloughed employees (employees on leave with full or partial pay) for the relevant period in the box for line E.

This refund would apply to the entire amount of employer-paid contributions in respect of remuneration paid to furloughed employees in a period where the employer is eligible for the CEWS.

Line F – 10% Temporary Wage Subsidy for Employers reduction

The 10% Temporary Wage Subsidy for Employers reduces the amount of income tax source deductions that employers have to remit to CRA on behalf of their employees by up to 10% of their remuneration (to a maximum of \$1,375 per employee up to \$25,000 per employer). Many employers that qualify for the CEWS also qualify for the 10% Temporary Wage Subsidy for Employers.

CEWS and the 10% Temporary Wage Subsidy for Employers are intended to provide total support of up to 75% for payroll, not 75% + 10%. If you are eligible for both wage subsidies for a claim period, all amounts that you

calculate under the 10% Temporary Wage Subsidy for Employers in the period will reduce the amount available to be claimed under the CEWS in that same period. Enter the amount of 10% Temporary Wage Subsidy for Employers that you calculated for the period in the box for line F.

On May 15, 2020, the government adopted regulatory changes that permit employers to elect to use a percentage lower than 10% in calculating its 10% Temporary Wage Subsidy for Employers. If you do not enter any amount for the 10% Temporary Wage Subsidy for Employers in your application, the CEWS will be determined as if you are electing 0% as the prescribed percentage for calculating your 10% Temporary Wage Subsidy for Employers and requesting the maximum CEWS.

If you calculated an amount for the 10% Temporary Wage Subsidy for Employers but did not reduce the source deductions you remitted to the CRA, the CRA will treat you as having over-remitted your employee source deductions (so that normally you will be entitled to a refund). The CRA will require you to fill out a self-identification form, that will be published in the coming months, in order for us to credit your payroll program account by the amount of the subsidy. If you elected 0% as the prescribed percentage for calculating your 10% Temporary Wage Subsidy for Employers, you should indicate the 0% election on the self-identification form.

Read more: [FAQ - 10% Temporary Wage Subsidy for Employers](#).

Line G – Amounts received by eligible employees under the ESDC's Work Sharing Benefit program (enter \$0 if not applicable)

For employers and employees that are participating in Employment and Social Development Canada's [Work-Sharing benefit program](#), EI benefits received by employees through the Work-Sharing program will reduce the benefit that their employer is entitled to receive under the CEWS.

Enter the total amount received under the Work-Sharing program by your eligible employees during the period covered by this claim in the box for line G. **On an administrative basis, we will accept a reasonable estimate of work sharing benefits received by your eligible employees if you do not have the exact amount.**

Line H – Canada Emergency Wage Subsidy (line C + line D + line E – line F – line G) (will be calculated when «Next» is selected)

This line is calculated for you automatically once you have entered the required information in the web application. It is the total amount you will be claiming in your application.

For subsidies of more than \$25 million, [contact us](#) to enroll for direct deposit on your payroll account and register for the large value transfer system if you are not already set up.

Attestation

Attestation is the act of signing of a formal document to confirm that you are bound by its contents.

If you are the individual with principal responsibility for the financial activities of the employer making the claim, you must complete and submit the Attestation for owner/manager and/or senior employees. This may be the business owner or an employee of the business. This could be a Chief Financial Officer, a Vice-

President, an accountant, or another senior employee who manages the employer's finances. If you are applying on behalf of your own business, the attestation form will be available within the online application itself.

Representatives need to do two things regarding attestation and form completion. First, they need to make sure that they have obtained the Attestation for owner/managers and/or senior employees:

- [Attestation for owner/managers and/or senior employees \(PDF\)](#)
- [Attestation for owner/managers and/or senior employees \(fillable/saveable PDF\)](#)

This form must be completed and signed by the individual who has principal responsibility of the financial activities of the eligible entity (the employer). An electronic signature is permitted. The CRA can request to see the signed copy of this attestation at any time.

Then, while completing the online application on behalf of their client, the representative must complete the confirmation section at the end of the application. This includes a confirmation that the attestation will be provided upon request and without delay in prescribed form and manner, and that failure to do so could result in the application of penalties or the reassessment of the claim to deny benefits.

Penalties may also apply in cases of fraudulent claims. The penalties may include fines or even imprisonment.

In addition, if an employer knowingly, or under circumstances amounting to gross negligence makes, or is involved in the making of, a false statement or omission in its CEWS application for a claim period, the employer is liable to a penalty – commonly referred to as the “gross negligence penalty” – of up to 50% of the difference between the amount of CEWS that it claimed in its application and the amount of CEWS to which it is actually entitled.

Receipt of CEWS

There is no deadline within which the CRA must pay the CEWS to an eligible entity that makes a valid application. Bill C-14 contains a provision stating that for the purpose of ITA 164(1.6), the CRA may make payments to a person or partnership out of the Consolidated Revenue Fund at the times and in the manner that the CRA considers appropriate. ITA 164(1.6) was added by Bill C-14 to provide that, notwithstanding ITA 164(2.01), at any time after the beginning of a taxation year of a taxpayer in which an overpayment is deemed to have arisen under ITA 125.7(2), the CRA may refund to the taxpayer all or any part of the overpayment. ITA 164(1.61) provides that for the purposes of ITA 164(1.6), references to a taxpayer include a partnership and the reference to a taxation year includes a fiscal period. Per the CRA CEWS FAQ:

28. How soon can I expect to receive my wage subsidy after applying?

For most complete applications that pass our system validations, a payment will be issued automatically, though some applications may be selected for a pre-claim review. While delays may occur if additional review is required or the CRA needs to contact you, you can generally expect to receive your payment within 10 business days if you are registered for direct deposit on your payroll account. If you are not registered for direct deposit, please allow additional time for your cheque to be delivered by mail to the address on your payroll account. Direct deposit is a fast, convenient, reliable, and secure way to get your

CRA payments directly into your account at a financial institution in Canada. To enrol for direct deposit or to update your banking information, go to [Direct deposit](#).

Note: If you are expecting an amount of \$25 million or more, you need to be registered for both [direct deposit](#) and the [Large Value Transfer System](#).

29. Are there any special T4 reporting requirements for the wage subsidy?

Employers will be expected to report the eligible remuneration paid to each employee in respect of the claim periods using three new codes in the “Other information” area at the bottom of the employees’ T4 slips. More information on the T4 reporting requirements will be released before the end of the year.

30. Will the wage subsidy be automatically applied against outstanding debt?

No, wage subsidy payments will not be automatically applied against any outstanding debt you have with the CRA. However, the legislation gives the CRA the ability to administer the wage subsidy program fairly and reasonably and allows for a common-sense approach to dealing with situations that prevent compliance with our tax laws. The CRA does have the discretion to reduce the amount of the wage subsidy payment if an applicant owes or are about to owe a debt and the CRA determines there is a risk of not collecting all or part of your tax debt.

31. Will the CRA withhold my wage subsidy because of outstanding returns?

No, wage subsidy payments will not be automatically withheld because of outstanding returns under the *Income Tax Act* or the *Excise Tax Act* (as well as certain other tax related laws). However, the legislation gives the CRA the ability to administer the wage subsidy program fairly and reasonably and allows for a common-sense approach to dealing with situations that prevent compliance with our tax laws. The CRA does have the discretion to withhold the amount of the wage subsidy payment in cases where there is a significant history of not complying with a duty or obligation under our tax laws.

In the “[Canada Emergency Wage Subsidy \(CEWS\)](#)” section of Canada.ca, under “[After you apply](#)”, the CRA states ([updated June 1](#)):

When and how we send your payment

The CEWS is paid by direct deposit or by cheque.

You can generally expect to receive your payment within 3 to 5 business days if you are registered for direct deposit on your payroll account. In some cases, we may need to delay your payment if we need to contact you for additional review of your claim.

If you are **not** [registered for direct deposit](#), please allow additional time for a cheque to be delivered by mail to the address on your payroll account.

If you are expecting a payment of more than \$25 million, you need to be registered for both direct deposit and for the Large Value Transfer System (LVTS). To begin the registration process, send LVTS an email at brdlvtsreg@cra-arc.gc.ca.

Apply again for later claim periods

You must submit a separate application for each CEWS claim period you are eligible for, even if you will automatically qualify for the wage subsidy for that period.

Change a claim you submitted

You may request adjustments to applications you have already submitted. To change a previous wage subsidy claim, visit:

- [My Business Account](#), or
- [Represent a Client](#)

If you applied using the Web Forms application and need to change your claim, you may [call CRA's business enquiries phone number.](#)

You will need to make sure you continue to meet eligibility requirements for any updated claims, and keep records supporting your wage subsidy claim adjustment.

When completing the adjustment, you will need:

- your payroll program account number (123456789RP0001, for example)
- to know which claim period you are adjusting
- all of the information necessary to change the amount on each line(s) you would like to adjust

Representatives who are changing a claim on behalf of an employer must be authorized at level 2 or 3. You will need to have an updated [Attestation for owner/managers and/or senior employees](#) to support the amended application.

Review of claim information

We will be reviewing claims to confirm the information you submit.

Calls and letters from the CRA

The CRA may need to contact you by phone or mail to confirm details, ask for more information about your application, or notify you that your claim was not approved. Please make sure your contact information is current.

Calls from the CRA

CRA phone agents will never:

- use threatening or coercive language
- ask for full bank information, or
- ask for your full Social Insurance Number (SIN)

CRA phone agents should be able to provide you with information about your CEWS application, as well as their name and phone number.

If you have concerns about a call you received regarding your CEWS application, please call the CEWS information line at 1-833-966-2099 and ask them to verify the name and number of the person that called you. You can also read more about [how to recognize scams](#).

Letters from the CRA

You may receive a letter from the CRA if your application for CEWS was not accepted, or if your claim was modified after we review the information.

Consequences of incorrect or fraudulent claims

If you do not meet the Canada Emergency Wage Subsidy eligibility requirements for a period, you will be required to repay any amounts you received for that period. Canadians can also report suspected CEWS misuse through the CRA's [Leads program](#).

Penalties may apply in cases of fraudulent claims, including fines or even imprisonment.

If you artificially reduce your revenue for the purpose of claiming the wage subsidy, you will be required to repay any subsidy amounts you received, plus a penalty equal to 25% of the total value.

[Read more about CEWS compliance](#)

Keep your records

You must keep records showing information that supports your wage subsidy claim, such as your reduction in revenue and amounts paid to employees.

[Read more about records you should keep](#)

Include the subsidy on your returns

The Canada Emergency Wage Subsidy is taxable. You must include the amount of CEWS you receive on your Annual Return of Income (e.g. Corporation Income Tax Return, Partnership Return) when calculating your taxable income.

You will also be expected to report the amount of the CEWS that was used to pay each of your employees' salaries by using a special code in the "other information" area at the bottom of the employees' T4 slips. More information on the reporting requirements will be released before the end of the year.

The CRA has posted [statistics](#) regarding CEWS application processing/payment times.

As mentioned above, if there are delays in processing an application, a claimant can contact the [CRA CEWS enquiry line](#) for an update. Where there is a delay, interest does not accrue on an unpaid CEWS. Bill C-14 amended ITA 164(3) to provide that the normal refund interest rules do not apply to an amount, or a portion of an amount, that can reasonably be considered to arise from the operation of ITA 125.7.

Pursuant to ITA 125.7(5)(a), for the purposes of ITA 125.7, the amount of any deemed overpayment by an eligible entity under ITA 125.7(2) in respect of a qualifying period cannot exceed the amount claimed by the qualifying entity (in the application referred to in ITA 125.7(1) “qualifying entity”(a)) in respect of that qualifying period. Thus, for example, if the CRA audits a CEWS application and determines that an eligible entity could have claimed an increased subsidy, an additional amount will not be paid to the eligible entity. This provision also may imply that an eligible entity will not be permitted to file an amended application.

For an eligible entity, the CEWS must be included in computing income for tax purposes. Pursuant to ITA 127.5(3), for the purposes of the ITA (other than ITA 127.5), and “for greater certainty”, the amount that a qualifying entity is deemed under ITA 127.5(2) to have overpaid is assistance received by it from a government immediately before the end of the qualifying period to which it relates. In [Backgrounder 2020-04-11](#), Finance states:

The usual treatment of tax credits and other benefits provided by the government would apply [(see ITA 9 and 12(1)(x)]. As a consequence, the wage subsidy received by an employer would be considered government assistance and be included in the employer’s taxable income [(effectively, the subsidy will offset the otherwise deductible remuneration paid to an eligible employee)]. Assistance received under either wage subsidy would reduce the amount of remuneration expenses eligible for other federal tax credits calculated on the same remuneration [(see ITA 127(18)-(21))].

The CRA CEWS FAQ also comments that:

25. Is the wage subsidy considered taxable income?

Yes. The wage subsidy received by an eligible employer is considered assistance received from a government immediately before the end of the claim period to which it relates. The amount is taxable and is to be included in the computing the income of the eligible employer. The eligible remuneration paid to the employee will be a deductible expense for the employer. However, the wage subsidy received by the eligible employer will not be included in the calculation of its qualifying revenue.

Public Disclosure of Applicants

Pursuant to ITA 241(3.5), the CRA *may* communicate or otherwise make available to the public, in any manner that the CRA considers appropriate, the name of any person or partnership that makes an application under ITA 125.7. The CRA has indicated it intends to exercise this authority. In particular, per in the CRA CEWS FAQ under “Ensuring Compliance”:

35. Will the CRA publish a list of employers that have applied for the CEWS?

Yes. The Act authorizes the CRA to publish the name of any eligible employer that makes an application for the wage subsidy. The CRA will provide updates regarding the timely publication of a list or registry of wage subsidy applicants. The process for making this information available is still under consideration. [Interestingly, as mentioned in the Overview, the CRA expects to receive one million CEWS applications (i.e. the list will be long, and the value of the list will largely depend upon searchability functions).]

Presumably, only the name of the eligible employer will be published (it is unclear whether the CRA also has the authority to also publish the name of the individual who attests to the CEWS in the application).

In the [Joint Submission Short List](#), the CRA has been asked: “What is the intended purpose of the disclosure provisions in section 241 and in what circumstances would the CRA anticipate releasing this information?”. Based on the CRA CEWS FAQ, it appears that the naming of applicants is intended dissuade fraudulent claims (it should be mentioned that several tax commentators have suggested that the publishing of the names of applicants may be intended to “shame” employers who claim the subsidy but nonetheless reduce employee remuneration to below pre-crisis levels).

In the case of public corporations, even if the CRA did not publish the names of applicants, in respect of a material subsidy claim, required disclosures (i.e per GAAP and/or securities laws) would likely indicate whether the subsidy has been received. Also, certain large Canadian public companies, such as [Air Canada](#), [WestJet](#) and [Air Transat](#), have already disclosed their intention to apply for the subsidy.

Other Penalty and Avoidance Rules

Potential Repayment of CEWS

According to [Backgrounder 2020-04-11](#), “[e]ligible employers [that apply for the CEWS must] keep records demonstrating their reduction in arm’s-length revenues and remuneration paid to employees”. Furthermore, “[i]n order to maintain the integrity of the program and to ensure that it helps Canadians keep their jobs, the employer would be required to repay amounts paid under the CEWS if they do not meet the eligibility requirements”. ITA 152(1) lists certain refunds and deemed payments of tax that are to be determined in the course of assessing a taxpayer's tax. Bill C-14 amended ITA 152(1)(b) to provide that the CRA shall, with all due dispatch, examine a taxpayer's return of income for a taxation year, assess the tax for the year, the interest and penalties, if any, payable and determine the amount of tax, if any, deemed by ITA 125.7(2) to be paid on account of the taxpayer's tax payable under Part I for the year. Thus, a subsidy repayment requirement could be assessed under the normal administrative provisions in Division I of the ITA.

Anti-Avoidance Rule

Per [Backgrounder 2020-04-11](#), “[e]mployers that engage in artificial transactions to reduce revenue for the purpose of claiming the CEWS would be subject to a penalty equal to 25 per cent of the value of the subsidy claimed, in addition to the requirement to repay in full the subsidy that was improperly claimed”. To enact this rule, ITA 125.7(6) was added to provide that the qualifying revenue of an eligible entity *for a current reference period* for a qualifying period is deemed to be equal to the qualifying revenue of the eligible entity for the relevant prior reference period if the following conditions are met:

- 1) the eligible entity, or a person or partnership not dealing at arm’s length with the eligible entity, enters into a transaction or participates in an event (or a series of transactions or events) or takes an action (or fails to take an action) — other than, “for greater certainty”, a decision under ITA 125.7(1) “qualifying revenue”(a)(ii) or (b)(ii) or the decision to use one of the methods of computing qualifying revenues under ITA 125.7(4) — that has the effect of reducing the qualifying revenues (determined without reference to ITA 125.7(6)) of the eligible entity for the current reference period; and

- 2) it is reasonable to conclude that “one of the main purposes” of the transaction, event, series or action in (1) above is to cause an eligible entity to qualify for the CEWS in respect of that qualifying period.

The *Groupe Honco*, 2013 CarswellNat 1476 (FCA) highlights the wide net that is cast when an avoidance provision refers to “one of the main purposes” of a transaction since such language makes it clear that a series of transactions may have several “main” purposes. The case also highlights the far-reaching interpretation of a “series” of transactions stemming from *Copthorne Holdings*, [2012] 2 C.T.C. 29 (SCC).

Pursuant to ITA 163(2.901), every eligible entity that is deemed by ITA 125.7(6) to have an amount of qualifying revenue for a current reference period for a qualifying period is liable to a penalty equal to 25% of the amount that would be deemed by ITA 125.7(2) to have been an overpayment (i.e. the CEWS) by the eligible entity during that qualifying period if that amount were calculated by reference to the information provided in the CEWS application that was filed. The CRA CEWS FAQ states the following regarding this penalty:

The CRA CEWS FAQ states the following with respect to penalties that may be imposed in relation to CEWS claims:

34. Are there penalties for non-compliance?

Yes. Due to a specific anti-avoidance rule, an employer will not be eligible to claim the wage subsidy for a current reference period if the employer (or a person or partnership that does not deal at arm's-length with that employer) participates in a plan that has one of the main purposes of effectively reducing the employer's qualifying revenues for the current reference period, in order to qualify for the subsidy. Where this anti-avoidance rule applies, the employer will be liable to a penalty equal to 25% of the amount of wage subsidy that is claimed in its application, and will have to pay back any wage subsidy that it received. If an employer knowingly, or under circumstances amounting to gross negligence, generally makes, or is involved in the making of a false statement or omission in its wage subsidy application for a claim period, the employer is liable to a penalty (commonly referred to as the “gross negligence penalty”) of up to 50% of the difference between the amount of wage subsidy that it claimed in its application and the amount of wage subsidy to which it is actually entitled.

Penalties may apply in cases of fraudulent claims. The penalties may include fines or even imprisonment.

Finally, if a person (such as an accountant or tax preparer) files or prepares the wage subsidy application on behalf of the employer, they could be subject to a third-party penalty under the Act, if they know, or would reasonably be expected to know, that the application contains false statements, including an omission of information. Third-party penalties are explained in detail in the CRA's [Information Circular IC01-1, Third-Party Civil Penalties](#). [See below under “Third-Party Civil Penalties”.]

The term “gross negligence” is not defined in the ITA. For a discussion of the meaning of the phrase, see paragraphs 11 to 13 of *LaPlante v R*, 2008 CarswellNat 2699 (TCC). “Gross negligence” involves greater neglect than simply a failure to use reasonable care. In *Venne*, 1984 CarswellNat 210 (FCTD), the Court noted that:

“Gross negligence” must be taken to involve greater neglect than simply a failure to use reasonable care. It must involve a high degree of negligence tantamount to intentional acting, an indifference as to whether the law is complied with or not.

The GAAR (i.e. ITA 245) could also apply to a misuse or abuse of ITA 125.7 (the GAAR specifically may apply to transactions that increase a refund or other amounts under the ITA).

False Statements or Omissions

ITA 163(2) imposes a penalty where a taxpayer knowingly, or in circumstances amounting to gross negligence, participates in or makes a false statement for the purposes of the ITA. The penalty is determined with reference to the understatement of tax or the overstatement of amounts deemed to be paid on account of tax. Bill C-14 amended ITA 163(2) by adding paragraph (i). ITA 163(2)(i) imposes a penalty where the false statement relates to the CEWS. More specifically, pursuant to ITA 163(2)(i), every person who, knowingly, or under circumstances amounting to gross negligence, has made or has participated in, assented to or acquiesced in the making of, a false statement or omission in respect of a CEWS application is liable to a penalty of the greater of \$100 and 50% of the total of the amount, if any, by which: i) the amount that would be deemed by ITA 125.7(2) to have been an overpayment by the person or partnership if that amount were calculated by reference to the information provided in the application filed pursuant to ITA 125.7 exceeds ii) the amount that is deemed by that provision to be an overpayment by the person or partnership. ITA 163(2.9) allows a penalty imposed under ITA 163(2)(i) to be assessed against a partnership.

In the case of an excessive CEWS claim that results from a reasonable filing position that the CRA subsequently challenges, a penalty should not be imposed (though all or a portion of the CEWS may have to be repaid with interest).

Fines or Imprisonment

In News Release [2020-04-11B](#), Finance states that “under existing provisions of the *Income Tax Act*, persons making, or participating in making, a false or deceptive statement could be prosecuted with a summary or indictable offence. Anyone found guilty could be sentenced to prison for up to 5 years” (see also q. 34 of the CRA CEWS FAQ, which states: “Penalties may apply in cases of fraudulent claims. The penalties may include fines or even imprisonment”).

Pursuant to ITA 239(1.1), every “person” (as broadly defined in ITA 248(1)) who obtains or claims a refund or credit under the ITA to which the person or any other person is not entitled or obtains or claims a refund or credit under the ITA in an amount that is greater than the amount to which the person or other person is entitled: i) by making, or participating in, assenting to or acquiescing in the making of, a false or deceptive statement in a return, certificate, statement or answer filed or made under the ITA or an ITR, ii) by destroying, altering, mutilating, hiding or otherwise disposing of a record or book of account of the person or other person, iii) by making, or assenting to or acquiescing in the making of, a false or deceptive entry in a record or book of account of the person or other person, iv) by omitting, or assenting to or acquiescing in an omission to enter a material particular in a record or book of account of the person or other person, v) wilfully in any manner, or vi) by conspiring with any person to commit any offence under ITA 239(1.1), is guilty of an offence and, in addition to any penalty otherwise provided, is liable on summary conviction to:

- 1) a fine of not less than 50% and not more than 200% of the amount by which the amount of the refund or credit obtained or claimed exceeds the amount, if any, of the refund or credit to which the person or other person, as the case may be, is entitled, or
- 2) both the fine described in (1) above and imprisonment for a term not exceeding 2 years.

Pursuant to ITA 241, “[w]here a corporation commits an offence under [the ITA], any officer, director or agent of the corporation who directed, authorized, assented to, acquiesced in or participated in the commission of the offence is a party to and guilty of the offence and is liable on conviction to the punishment provided for the offence [(including under ITA 239(1.1))] whether or not the corporation has been prosecuted or convicted”. Thus, an officer, director or agent of a corporation could potentially be liable to a penalty imposed under ITA 239(1.1) in respect of a fraudulent CEWS claim.

Third-Party Civil Penalties

ITA 163.2 empowers the CRA to impose civil penalties on third parties who knowingly, or in circumstances amounting to culpable conduct, make false statements or omissions in respect of another person's tax matters. Effectively, two different penalties may be imposed under this provision; a “planner penalty” (ITA 163.2(2)), and a “preparer penalty” (ITA 163.2(4)). The “preparer penalty” is almost identical to the penalty for false statements in tax planning arrangements in ITA 163.2(2), except that it only applies to statements that are “to, or by or on behalf of another person”. Specifically, ITA 163.2(4) reads:

Every person who makes, or participates in, assents to or acquiesces in the making of, a statement to, or by or on behalf of, another person (in this subsection and subsections (5) and (6), paragraph 12(c) and subsection (15) referred to as the “other person”) that the person knows, or would reasonably be expected to know but for circumstances amounting to culpable conduct, is a false statement that could be used by or on behalf of the other person for a purpose of this Act is liable to a penalty in respect of the false statement.

The tax preparer penalty is the greater of: 1) \$1,000, and 2) the lesser of: i) the penalty that would apply under ITA 163(2) if the other person made the statement in a return filed for the purposes of the Act and knew that the statement was false (generally 50% of the taxes saved by the taxpayer by making the false statement), and ii) \$100,000 and the person's gross compensation (the amount to which the tax preparer, or any person dealing at non-arm's length with the tax preparer, is entitled, at any time, whether absolutely or contingently, to receive in respect of a false statement that could be used by or on behalf of another person) at the time the notice of assessment of the penalty is sent to the person. The preparer penalty can be applied regardless of whether the statement is used, and regardless of whether the tax preparer has received any compensation for his or her services.

Third-party penalties could be imposed under ITA 163.2 in relation to a CEWS application. The CRA makes the following comments in question 34 of the CEWS FAQ:

Finally, if a person (such as an accountant or tax preparer) files or prepares the wage subsidy application on behalf of the employer, they could be subject to a third-party penalty under the Act, if they know, or

would reasonably be expected to know, that the application contains false statements, including an omission of information. Third-party penalties are explained in detail in the CRA's [Information Circular IC01-1, Third-Party Civil Penalties](#).

The meaning of a “false statement” and related terms are discussed in paragraphs 22-33 of the Circular:

A false statement is an incorrect statement, including a statement that is misleading because of an omission from the statement, regardless of whether the person making, participating in, or assenting to the making of, the statement has any intention to deceive. However, not every false statement would be subject to the third-party civil penalty. Example 3 at the end of the circular describes a situation in which a false statement resulted from an honest error and a penalty was not considered. In order for the third-party civil penalties to be considered, a person must know, or be reasonably expected to know, but for circumstances amounting to culpable conduct (explained in paragraph 24), that the statement is a false statement that could be used for a purpose of the ITA/ETA...

“Statement” includes an oral or documentary representation including those in electronic format. Examples include information provided on tax returns, tax credit forms, election forms, correspondence, invoices, donation receipts, statements, valuation reports, certifications, professional opinions, financial statements and their notes, contracts, prospectuses, selling documents, and other publications.

“Culpable conduct” must be present in the absence of actual knowledge of a false statement, in order for the third-party civil penalties to be considered. Culpable conduct refers to conduct that is not simply an honest error of judgement or failure to exercise reasonable care (i.e., ordinary negligence). As stated in the Revised Explanatory Notes Relating to Income Tax, issued in December 1999 by the Department of Finance, the concept “culpable conduct” is defined with reference to the types of conduct to which the courts have considered applying a civil penalty under the tax law (i.e., criteria considered for subsection 163(2) gross negligence penalty in the case of *Venne v. R.* (1984), 84 D.T.C. 6247 (Fed. T.D.)). “Culpable conduct” refers to conduct (an act or a failure to act) that is tantamount to intentional conduct, shows an indifference as to whether the ITA/ETA is complied with, or shows a wilful, a reckless or a wanton disregard of the law.

The expression “tantamount to intentional conduct” in the definition of culpable conduct means conduct that is equal, in effect, to intentional conduct, i.e., a person's conduct (an act or failure to act) shows that the person must have intended to make (or participate in or assent to the making of) a false statement.

The expression “tantamount to intentional conduct” in the definition of culpable conduct means conduct that is equal, in effect, to intentional conduct, i.e., a person's conduct (an act or failure to act) shows that the person must have intended to make (or participate in or assent to the making of) a false statement.

The expression “shows an indifference as to whether this Act is complied with” in the definition of culpable conduct describes the passive aspect of culpable conduct. The expression means that the person's actions or failure to act indicate that the person was wilfully blind regarding the facts or the application of the tax legislation. The person suspects that the situation demands that certain questions be asked. However, inquiries are not made because the person would then possess the knowledge of the false statement. This behaviour was addressed in *Sirois c. R.*, 1995 CarswellNat 555, [1995] 2 C.T.C. 2648

(T.C.C.) which relates to subsection 163(2) of the ITA, gross negligence on the part of the taxpayer. The court described the taxpayer's behaviour as "He buried his head in the sand."

The "indifference standard" is considered to be much greater than that of ordinary negligence. It is more or less equivalent to the standard used to measure the purposeful act of wilful, reckless or wanton disregard of the law. As stated in *Malleck v. R. (1997)*, 98 D.T.C. 1019 (T.C.C.) on page 1021, "There is, however, little, if any, difference between approaching "the willful, the reckless, the wanton," and indifference as to whether the law is complied with or not."

The expression "shows a wilful, reckless or wanton disregard of the law" in the definition of culpable conduct points to the situation where a reasonable, prudent person would know that it is highly likely that a false statement could be made but purposefully continues with the chosen course of action. For example, a tax return preparer decides to follow the instructions of his Canadian resident client and not report the client's foreign investment income on the tax return. The preparer is reasonably expected to know that the worldwide income of a Canadian resident is taxable in Canada. The preparer would be demonstrating wilful or wanton disregard of the law if he or she participates in a filing position that is clearly contrary to the legislation.

The definition of "participate" includes causing a subordinate to act or to omit information, and to know of, and to not make a reasonable attempt to prevent, the participation by a subordinate in an act or omission of information.

The definition of "subordinate" relating to a particular person includes not only employees, but also other persons over whose activities the particular person has direction, supervision or control. For example, if a particular person provides directions to, supervises or controls the activities of another person who is not an employee of the particular person or of anyone else (as in the case of a self-employed person), the other person would be considered to be a subordinate of the particular person for the purpose of determining whether the particular person participated in making a false statement. This provision may apply in a situation where a promoter, advisor or tax return preparer carves out certain activities relating to the making of a false statement and subcontracts these activities to an apparently unrelated person (in order to maintain that he or she did not participate in the making of the false statement).

An exception lies within the definition of "subordinate." Specifically, if a particular person is a member of a partnership, a person reporting to (i.e., activities of the person being directed, supervised or controlled by) the particular person is not a subordinate of another partner solely because the other partner is a member of the partnership. In other words, a person who reports to a particular partner is a subordinate of that particular partner and not of any other partner unless that person also reports to that other partner.

Subsection (9) provides that a person is not considered to have made or furnished, or participated in, assented to or acquiesced in the making of, a false statement solely because the person provided clerical services (other than bookkeeping services) or secretarial services relating to the statement.

For the purposes of the third-party civil penalties, clerical and secretarial duties do not include any involvement in the preparation of financial accounts. Clerical and secretarial duties are considered to be of an administrative nature, such as typing or formatting, without having any regard to content other than

the accurate reproduction of originals that are prepared by others. Bookkeeping services would include recording business accounts and transactions and could lead to penalties.

Applications Submitted by Representatives

CPA Canada posed the following query to the CRA on April 24 (see Bruce Ball, "[Update: Canada Emergency Wage Subsidy and other COVID-19 tax issues](#)", *Taxation Blog*):

Applications through Represent a Client: We have asked CRA for guidance on applications submitted through *Represent a Client* that clearly defines the expectations and responsibilities of taxpayers and advisors, in particular, around the attestation of the application. Bill C-14 seems to make it clear that the attestation should be done by a member of the applicant organization and not by an external advisor. The CRA say they are taking these concerns into account as they develop further guidance. We also asked the CRA to confirm what authorization access level representatives will need to have to apply for the CEWS on their client's behalf in RAC. We were told they must have level 2 or level 3 access and that more information will be provided in the upcoming guidance. [In the CRA CEWS FAQ, it is confirmed that Representatives authorized at a level 2 or 3 can file the application on behalf of clients.]

Also, the [Joint Submission Short List](#) including the following query: "How is the individual who has the principal responsibility for the eligible entity's financial activities to be determined for the purposes of the attestation? How will the attestation be communicated to the CRA? Will a process be established for this purpose where a representative is acting on behalf of a client (such as a requirement that the representative keep a copy of the attestation on hand)?"

On [CPA Canada's COVID-19 Federal Tax Updates](#), the following update was posted on April 28:

CEWS and revised Represent a Client confirmation page

As an update, we have received a communication from the CRA that Page 3 of the Canada Emergency Wage Subsidy (CEWS) application will be updated this evening with a new confirmation to be completed by representatives that are filing on behalf a client. The CRA has provided us with the [revised wording](#) and has confirmed that representatives who filed yesterday or today will be considered to have answered the revised confirmation.

In a May 7, 2020 CPA Canada *Taxation Blog* post ("[COVID-19 tax update: CEWS, employee expenses and benefits, deadline extensions](#)"), Bruce Ball indicates that "the CRA's revised *Represent a Client* confirmation page... addresses professional concerns by eliminating the need for practitioners to provide any level of assurance or opinion".

The CEWS Application Guide was updated on May 8th to read as follows under "Attestation":

Attestation is the act of signing of a formal document to confirm that you are bound by its contents. If you are the individual with principal responsibility for the financial activities of the employer making the claim, you must complete and submit the attestation form. If you are applying on behalf of your own business, the attestation form will be available within the online application itself.

Representatives need to do two things regarding attestation and form completion. First, they need to make sure that they have obtained the Attestation for owner/managers and/or senior employees:

- [Attestation for owner/managers and/or senior employees \(PDF\)](#)
- [Attestation for owner/managers and/or senior employees \(fillable/saveable PDF\)](#)

This form must be completed and signed by the individual who has principal responsibility of the financial activities of the eligible entity (the employer). An electronic signature is permitted. The CRA can request to see the signed copy of this attestation at any time. Then, while completing the online application on behalf of their client, the representative must complete the confirmation section at the end of the application. This includes a confirmation that the attestation will be provided upon request and without delay in prescribed form and manner, and that failure to do so could result in the application of penalties or the reassessment of the claim to deny benefits.

Penalties may also apply in cases of fraudulent claims. The penalties may include fines or even imprisonment. In addition, if an employer knowingly, or under circumstances amounting to gross negligence makes, or is involved in the making of, a false statement or omission in its CEWS application for a claim period, the employer is liable to a penalty – commonly referred to as the “gross negligence penalty” – of up to 50% of the difference between the amount of CEWS that it claimed in its application and the amount of CEWS to which it is actually entitled.

The CEWS Application Guide *formerly* read as follows:

Attestation is the act of signing of a formal document to confirm that you are bound by its contents. If you are the individual with principal responsibility for the financial activities of the employer making the claim, you must complete and submit the Attestation for Business owners.

Representatives need to attest by completing and submitting the Attestation for Representatives. Representatives also need to obtain a signed attestation using the prescribed form (electronic signature permitted) from the individual who has principal responsibility of the financial activities of the eligible entity (the employer). The CRA can request to see the signed copy of the prescribed attestation at any time. The representative agrees that it will be provided upon request and without delay in prescribed form and manner, and that failure to do so could result in the application of penalties or the reassessment of the claim to deny benefits...

Penalties may also apply in cases of fraudulent claims. The penalties may include fines or even imprisonment. In addition, if an employer knowingly, or under circumstances amounting to gross negligence makes, or is involved in the making of, a false statement or omission in its CEWS application for a claim period, the employer is liable to a penalty – commonly referred to as the “gross negligence penalty” – of up to 50% of the difference between the amount of CEWS that it claimed in its application and the amount of CEWS to which it is actually entitled.

Download: [Attestation for owner/managers and/or senior employees \(PDF\)](#)

Regardless of the person who attests to an application, a third-party advisor could be subject to penalties under ITA 163.2 based on the scope of the provision.

Part 1 of the owner/manager and/or senior employees Attestation form reads:

1. All information included in the application is to the best of my knowledge true and complete and is not false or misleading in all material respects.
2. I am the individual who has principal responsibility for the financial activities of the employer.
3. The employer is an eligible employer for the Canada Emergency Wage Subsidy (CEWS) as determined under the CEWS program rules in section 125.7 of the Income Tax Act (the "CEWS program rules").
4. The employer's qualifying revenue from activities carried on in Canada has declined by the specified amount (15% for period 1; 30% for periods 2 and 3) as compared to their revenue before the COVID-19 crisis, as determined under the CEWS program rules.
5. The amount of the claim in the CEWS is based on remuneration of employees that were on the employer's payroll during the period being claimed to the extent required under the CEWS program rules.
6. The claim amount was calculated based on eligible remuneration and does not include excluded remunerations under the CEWS program rules (for example, stock options, severance payments, etc.).
7. The claim has been reduced by the 10% Temporary Wage Subsidy as described in section 153 of the Income Tax Act.
8. The employer has and will maintain records for CRA review that demonstrate the revenue reduction, employee remuneration and any other information required to verify the amount of the CEWS claim. The employer will maintain records for the amount of wages paid to employees from the subsidy, and report these amounts on its employees' T4 slips and its T4 summary. These records will be made available to the CRA upon request.
9. The employer will repay amounts paid under the CEWS if it is later determined that the eligibility requirements were not met or the amounts were overstated.
10. I acknowledge that the CEWS program rules authorize the CRA to publish the names of CEWS applicants.

Part II of the owner/manager and/or senior employees attestation form provides an area to make various elections under ITA 125.7.

ITA 163.2(6) provides that an advisor will not be considered to have acted in circumstances amounting to culpable conduct, and thus the tax preparer and tax planner penalties will not apply, if the advisor relied in good faith on information provided by or on behalf of the person for whom the advisor acted. This exception also applies where the advisor failed to verify, investigate, or correct the information because of such reliance. "Good faith" is not defined in ITA 163.2. Per IC 01-1, "good faith is described as honesty of intention, and freedom from knowledge of circumstances which ought to put the holder on inquiry", and the "good faith reliance exception is available when the information used by the advisor or tax return preparer is not on its face, clearly false, or obviously unreasonable to a prudent person or does not raise obvious questions in the mind of the advisor or tax return preparer". There are a number of factors that could affect an advisor's ability to utilize the good faith defence in any specific situation, including the length of time the advisor has known the client, the knowledge the advisor had of the client's particular circumstances, the amounts involved (the larger the amount, the more questions that should be asked), and the expertise of the advisor (the more expertise, the easier it would be for the CRA to establish culpable conduct). In IC 01-1, the CRA provides a number of examples of the good faith defence.

Consistent with comments made above in relation to other potential penalties that could be imposed in relation to a CEWS application, third-party civil penalties should not be imposed in respect of an excessive CEWS claim that results from a reasonable filing position that is subsequently challenged by the CRA (i.e. presumably, the CRA will only apply penalties under ITA 163.2 in respect of clearly fraudulent applications). As noted in paragraph 16 of IC01-1, third-party penalties are not intended to apply to “differences of interpretations or opinion where there is *bona fide* uncertainty”. Paragraph 17 further states that “whether penalties will be assessed in a given situation where a false statement was made knowingly or in circumstances amounting to culpable conduct will depend upon the facts of the situation, [including]: whether the position taken is obviously wrong, unreasonable, and/or contrary to well-established case law; considering the advisor's experience with the relevant subject matter and knowledge of the taxpayer's specific circumstances, the extent of knowing or deliberate participation in false statements; the degree to which the culpable conduct represents the most aggressive and blatantly abusive behaviour; the extent to which there is a pattern of repeated abuse; and whether the reduction of taxes is significant”. The penalties would also generally not be applied to arrangements that are subject to the application of the GAAR. When assessing whether a position taken in a CEWS application is “obviously wrong [or] unreasonable”, it would have to be taken into consideration that several of the critical rules/definitions in ITA 125.7 are subject wide interpretation and only high-level guidance has been provided by Finance/the CRA (the “qualifying revenue” definition, for example, could be interpreted in a particular situation to equate to materially different figures that are both reasonable – by design, the definition casts a wide net).

The third-party civil penalty provisions came into force on June 29, 2000. Since that time, the imposition of penalties under the provision has been limited. In a February 27, 2013 OBA Webinar presentation (“Tax Controversy, Dispute Resolution, and Case Law Update”), the CRA reported that as of August 31, 2012, a total of 185 third-party penalty cases had been reviewed in respect of which \$70M of penalties had been assessed in 71 cases. In 2018 liaison meeting with the TEI (on Taxnet Pro, see Submission 2018-12-04: *Income Tax Questions Submitted to Canada Revenue Agency [With CRA Responses]*) under the heading “Key results from 2017-2018: International, large business and offshore compliance activities” (i.e. activities related to aggressive offshore tax planning, such as audits stemming from the so-called Panama Papers and Paradise Papers, where actions taken by the CRA included conducting criminal investigations into tax evasion and tax fraud), the CRA stated that in the 2017-2018 period, it assessed approximately \$21M of third-party penalties.

In the case of employees (which, by definition, includes an officer of a corporation) of an eligible entity, ITA 163.2(15) attributes the conduct of employees to their employer if their employer is the person who could use the false statements referred to in ITA 163.2(2) and (4), and exempts the employees from penalties. This exemption only applies to an employee other than a “specified employee” (i.e. a “specified employee” is generally a person who does not deal at arm's length with the employer, or a shareholder who owns 10% or more of the issued shares of any class of the employer). Also, technically, this exemption does not apply to employees of one corporation who perform tax planning or tax preparation services for other corporations in a related corporate group (e.g. they prepare the tax returns for a subsidiary), however, the CRA has stated (in IC 01-1) that in these situations, it would assess the preparer penalty against the employer and not the employee (unless the employee was placed in the consolidated role to avoid the third-party civil penalties or as part of a tax avoidance arrangement).

Appendix

CEWS Legislation

The *Income Tax Act* is amended by adding the following after section 125.6:

Definitions

125.7(1) The following definitions apply in this section and in subsection 163(2.901).

“baseline remuneration”, in respect of an eligible employee of an eligible entity, means the average weekly eligible remuneration paid to the eligible employee by the eligible entity during the period that begins on January 1, 2020 and ends on March 15, 2020, excluding any period of seven or more consecutive days for which the employee was not remunerated.

“current reference period”, for a qualifying period, means

- (a) for the qualifying period referred to in paragraph (a) of the definition qualifying period, March 2020;
- (b) for the qualifying period referred to in paragraph (b) of the definition qualifying period, April 2020;
- (c) for the qualifying period referred to in paragraph (c) of the definition qualifying period, May 2020; and
- (d) for the qualifying period referred to in paragraph (d) of the definition qualifying period, a prescribed period.

“eligible employee”, of an eligible entity in respect of a week in a qualifying period, means an individual employed in Canada by the eligible entity in the qualifying period, other than an individual who is without remuneration by the eligible entity in respect of 14 or more consecutive days in the qualifying period.

“eligible entity” means

- (a) a corporation, other than a corporation that is exempt from tax under [Part I] or is a public institution; (b) an individual;
- (b) a registered charity, other than a public institution;
- (c) a person that is exempt from tax under [Part I] because of paragraph 149(1)(e), (j), (k) or (l), other than a public institution;
- (d) a partnership, all of the members of which are described in this paragraph or any of paragraphs (a) to (d);
or
- (e) a prescribed organization.

“eligible remuneration”, of an eligible employee of an eligible entity, means amounts described in paragraph 153(1)(a) or (g), other than

- (a) for greater certainty, a retiring allowance;
- (b) amounts deemed to have been received by the eligible employee as a benefit under or because of any of paragraphs 7(1)(a) to (d.1);

- (c) any amount received that can reasonably be expected to be paid or returned, directly or indirectly, in any manner whatever, to (i) the eligible entity, (ii) a person or partnership not dealing at arm's length with the eligible entity, or (iii) another person or partnership at the direction of the eligible entity; and
- (d) any amount that is paid in respect of a week in the qualifying period, if, as part of an arrangement involving the eligible employee and the eligible entity, (i) the amount is in excess of the eligible employee's baseline remuneration, (ii) after the qualifying period, the eligible employee is reasonably expected to be paid a lower weekly amount than their baseline remuneration, and (iii) one of the main purposes for the arrangement is to increase the amount of the deemed overpayment under subsection (2).

"prior reference period", for a qualifying period of an eligible entity, means

- (a) subject to paragraph (b), (i) for the qualifying period referred to in paragraph (a) of the definition qualifying period, March 2019, (ii) for the qualifying period referred to in paragraph (b) of the definition qualifying period, April 2019, and (iii) for the qualifying period referred to in paragraph (c) of the definition qualifying period, May 2019;
- (b) January and February 2020, if (i) on March 1, 2019, the eligible entity was not carrying on business or otherwise carrying on its ordinary activities, or (ii) the qualifying period is referred to in any of paragraphs (a) to (c) of the definition qualifying period and the eligible entity elects for all of those paragraphs; and
- (c) for the qualifying period referred to in paragraph (d) of the definition qualifying period, a prescribed period.

"public institution" means

- (a) an organization described in any of paragraphs 149(1)(a) to (d.6); or
- (b) a school, school board, hospital, health authority, public university or college.

"qualifying entity", for a qualifying period, means an eligible entity that meets the following conditions:

- (a) it files an application with the Minister in respect of the qualifying period in prescribed form and manner, before October 2020;
- (b) the individual who has principal responsibility for the financial activities of the eligible entity attests that the application is complete and accurate in all material respects;
- (c) its qualifying revenues for the current reference period are equal to or less than the specified percentage, for the qualifying period, of (i) if paragraph (a) or (c) of the definition prior reference period applies, its qualifying revenues for the prior reference period, and (ii) if paragraph (b) of the definition prior reference period applies, the amount determined by the formula $0.5A(B/C)$ where A is its qualifying revenues for the prior reference period, B is the number of days in the prior reference period, and C is the number of days in the prior reference period during which the eligible entity was carrying on business; and
- (d) it had, on March 15, 2020, a business number in respect of which it is registered with the Minister to make remittances required under section 153.

"qualifying period" means

- (a) the period that begins on March 15, 2020 and ends on April 11, 2020;

- (b) the period that begins on April 12, 2020 and ends on May 9, 2020;
- (c) the period that begins on May 10, 2020 and ends on June 6, 2020; or
- (d) a prescribed period that ends no later than September 30, 2020.

“qualifying revenue”, of an eligible entity for a prior reference period or a current reference period, means the inflow of cash, receivables or other consideration arising in the course of the ordinary activities of the eligible entity — generally from the sale of goods, the rendering of services and the use by others of resources of the eligible entity — in Canada in the particular period, subject to the following:

- (a) in the case of an eligible entity described in paragraph (c) of the definition eligible entity, (i) it includes revenue from a related business (as defined in subsection 149.1(1)), gifts and other amounts received in the course of its ordinary activities, and (ii) notwithstanding subparagraph (i), the eligible entity may elect to exclude funding received from government sources in the determination of its qualifying revenue for all of its prior reference periods and current reference periods;
- (b) in the case of an eligible entity described in paragraph (d) of the definition eligible entity, (i) it includes membership fees and other amounts received in the course of its ordinary activities, and (ii) notwithstanding subparagraph (i), the eligible entity may elect to exclude funding received from government sources in the determination of its qualifying revenue for all of its prior reference periods and current reference periods;
- (c) it excludes, for greater certainty, extraordinary items;
- (d) it excludes amounts derived from persons or partnerships not dealing at arm’s length with the eligible entity; and
- (e) it excludes, for greater certainty, deemed overpayments under subsection (2) and deemed remittances under subsection 153(1.02).

specified percentage, for a qualifying period, means

- (a) for the qualifying period referred to in paragraph (a) of the definition qualifying period, 85%;
- (b) for the qualifying period referred to in paragraph (b) or (c) of the definition qualifying period, 70%; and
- (c) for the qualifying period referred to in paragraph (d) of the definition qualifying period, the prescribed percentage.

Wage subsidy (2) For a qualifying entity for a qualifying period, an overpayment on account of the qualifying entity’s liability under this Part for the taxation year in which the qualifying period ends is deemed to have arisen during the qualifying period in an amount determined by the formula $A - B - C + D$ where

- A is the total of all amounts, each of which is for an eligible employee in respect of a week in the qualifying period, equal to the greater of (a) the least of (i) 75% of eligible remuneration paid to the eligible employee in respect of that week, (ii) \$847, and (iii) if the eligible employee does not deal at arm’s length with the qualifying entity in the qualifying period, nil, and (b) the least of (i) the amount of eligible remuneration paid to the eligible employee in respect of that week, (ii) 75% of baseline remuneration in respect of the eligible employee determined for that week, and (iii) \$847;
- B is the total of all amounts each of which is an amount deemed to have been remitted under subsection 153(1.02) by the qualifying entity in the qualifying period;

- C is the total of all amounts received by the eligible employee for each week in the qualifying period as a work-sharing benefit under the Employment Insurance Act; and
- D is the total of all amounts, each of which is for an eligible employee in respect of a week in the qualifying period, if the eligible employee is on leave with pay for that week and the amount is (a) an amount payable by the qualifying entity (i) as an employer's premium under the *Employment Insurance Act*, or (ii) as an employer's contribution under the *Canada Pension Plan* or under a provincial pension plan as defined in section 3 of the *Canada Pension Plan*, or (b) an amount payable by the qualifying entity as an employer's premium under the Act respecting parental insurance, CQLR, c. A-29.011.

When assistance received (3) For the purposes of this Act other than this section, and for greater certainty, the amount that a qualifying entity is deemed under subsection (2) to have overpaid is assistance received by it from a government immediately before the end of the qualifying period to which it relates.

Computation of revenue (4) For the purposes of the definition qualifying revenue in subsection (1), the qualifying revenue of an eligible entity is to be determined in accordance with its normal accounting practices, except that

- (a) if a group of eligible entities normally prepares consolidated financial statements, each member of the group may determine its qualifying revenue separately, provided every member of the group determines its qualifying revenue on that basis;
- (b) if an eligible entity and each member of an affiliated group of eligible entities of which the eligible entity is a member jointly elect, the qualifying revenue of the group determined on a consolidated basis in accordance with relevant accounting principles is to be used for each member of the group;
- (c) if all of the interests in an eligible entity are owned by participants in a joint venture and all or substantially all of the qualifying revenue of the eligible entity for a qualifying period is in respect of the joint venture, then the eligible entity may use the qualifying revenues of the joint venture (determined as if the joint venture were an eligible entity) instead of its qualifying revenues for the purposes of paragraph (c) of the definition qualifying entity in subsection (1);
- (d) if all or substantially all of an eligible entity's qualifying revenue — determined without reference to

paragraph (d) of the definition qualifying revenue in subsection (1) — for a qualifying period is from one or more particular persons or partnerships with which it does not deal at arm's length and each particular person or partnership jointly elects with the eligible entity, for the purposes of paragraph (c) of the definition qualifying entity in subsection (1) (i) the eligible entity's qualifying revenue for the prior reference period is deemed to be \$100, and (ii) the eligible entity's qualifying revenue for the current reference period is deemed to be the total of all amounts, each of which is determined by the formula $\$100(A/B)(C/D)$ where

- A is the eligible entity's qualifying revenue (determined without reference to paragraph (d) of the definition qualifying revenue in subsection (1)) for the current reference period attributable to a particular person or partnership,

- B is the total of all amounts, each of which is the eligible entity's qualifying revenue (determined without reference to paragraph (d) of the definition qualifying revenue in subsection (1)) for the current reference period attributable to a particular person or partnership,
 - C is the particular person or partnership's qualifying revenue (determined as if the definition qualifying revenue in subsection (1) were read without reference to "in Canada") for the current reference period, and
 - D is the particular person or partnership's qualifying revenue (determined as if the definition qualifying revenue in subsection (1) were read without reference to "in Canada") for the prior reference period; and
- (e) an eligible entity may make an election, which must apply for all qualifying periods, to determine its revenues based on the cash method, within the meaning assigned by subsection 28(1) with any modifications that the circumstances require.

Deemed overpayment (5) For the purposes of this section,

- (a) the amount of any deemed overpayment by an eligible entity under subsection (2) in respect of a qualifying period cannot exceed the amount claimed by the qualifying entity — in the application referred to in paragraph (a) of the definition qualifying entity in subsection (1) — in respect of that qualifying period; and
- (a) if an eligible employee is employed in a week by two or more qualifying entities that do not deal with each other at arm's length, the total amount of the deemed overpayment under subsection (2) in respect of the eligible employee for that week shall not exceed the amount that would arise if the eligible employee's eligible remuneration for that week were paid by one qualifying entity.

Anti-avoidance — qualifying revenues (6) The qualifying revenue of an eligible entity for a current reference period for a qualifying period is deemed to be equal to the qualifying revenue of the eligible entity for the relevant prior reference period, if

- (a) the eligible entity, or a person or partnership not dealing at arm's length with the eligible entity, enters into a transaction or participates in an event (or a series of transactions or events) or takes an action (or fails to take an action) — other than, for greater certainty, a decision under subparagraph (a)(ii) or (b)(ii) of the definition qualifying revenue in subsection (1) or the decision to use one of the methods of computing qualifying revenues under subsection (4) — that has the effect of reducing the qualifying revenues (determined without reference to this subsection) of the eligible entity for the current reference period; and
- (b) it is reasonable to conclude that one of the main purposes of the transaction, event, series or action in paragraph (a) is to cause an eligible entity to qualify for the deemed overpayment under subsection (2) in respect of that qualifying period.

Partnerships (7) A partnership is deemed

- (a) for the purposes of subsection (2) and subsection 160.1(1), to be a taxpayer; and
- (b) for the purposes of subsection (2), to have a liability under this Part for a taxation year in which a qualifying period ends.

Prescribed amounts (8) For any period referred to in paragraph (d) of the definition qualifying period in subsection (1), the following may be prescribed:

- (a) the percentages in subparagraphs (a)(i) and (b)(ii) of the description of A in subsection (2); and
- (b) the amounts in subparagraphs (a)(ii) and (b)(iii) of the description of A in subsection (2).

Deeming rule — current reference period (9) If, absent the application of this subsection, an eligible entity meets the conditions in paragraph (c) of the definition qualifying entity in subsection (1) in respect of a particular qualifying period, then the eligible entity is deemed to meet the conditions of that paragraph in respect of the immediately following qualifying period.

Paragraph 152(1)(b) of the Act is replaced by the following:

(b) the amount of tax, if any, deemed by subsection 120(2) or (2.2), 122.5(3) or (3.001), 122.51(2), 122.7(2) or (3), 122.8(4), 122.9(2), 122.91(1), 125.4(3), 125.5(3), 125.6(2), 125.7(2), 127.1(1), 127.41(3) or 210.2(3) or (4) to be paid on account of the taxpayer's tax payable under this Part for the year.

Subsection 163(2) of the Act is amended by striking out "and" at the end of paragraph (g), by adding "and" at the end of paragraph (h) and by adding the following after paragraph (h):

(i) the amount, if any, by which (i) the amount that would be deemed by subsection 125.7(2) to have been an overpayment by the person or partnership if that amount were calculated by reference to the information provided in the application filed pursuant to section 125.7 exceeds (ii) the amount that is deemed by that subsection to be an overpayment by the person or partnership.

Subsection 163(2.9) of the Act is replaced by the following:

Partnership liable to penalty (2.9) If a partnership is liable to a penalty under paragraph (2)(i), subsection (2.4) or (2.901) or section 163.2, 237.1 or 237.3, sections 152, 158 to 160.1, 161 and 164 to 167 and Division J apply, with any changes that the circumstances require, in respect of the penalty as if the partnership were a corporation.

Penalty — COVID-19 (2.901) Every eligible entity that is deemed by subsection 125.7(6) to have an amount of qualifying revenue — for a current reference period for a qualifying period — is liable to a penalty equal to 25% of the amount that would be deemed by subsection 125.7(2) to have been an overpayment by the eligible entity during that qualifying period if that amount were calculated by reference to the information provided in the application filed pursuant to paragraph (a) of the definition qualifying entity in subsection 125.7(1).

Section 164 of the Act is amended by adding the following after subsection (1.53):

.....

COVID-19 refunds (1.6) Notwithstanding subsection (2.01), at any time after the beginning of a taxation year of a taxpayer in which an overpayment is deemed to have arisen under subsection 125.7(2), the Minister may refund to the taxpayer all or any part of the overpayment.

COVID-19 refunds — partnerships (1.61) For the purposes of subsection (1.6), references to a taxpayer include a partnership and the reference to a taxation year includes a fiscal period.

The portion of subsection 164(3) of the Act before paragraph (a) is replaced by the following:

Interest on refunds and repayments (3) If, under this section, an amount in respect of a taxation year (other than an amount, or a portion of the amount, that can reasonably be considered to arise from the operation of section 122.5, 122.61 or 125.7) is refunded or repaid to a taxpayer or applied to another liability of the taxpayer, the Minister shall pay or apply interest on it at the prescribed rate for the period that begins on the day that is the latest of the days referred to in the following paragraphs and that ends on the day on which the amount is refunded, repaid or applied:

Section 241 of the Act is amended by adding the following after subsection (3.4):

Information may be communicated (3.5) The Minister may communicate or otherwise make available to the public, in any manner that the Minister considers appropriate, the name of any person or partnership that makes an application under section 125.7.

Paragraph 241(4)(d) of the Act is amended by adding the following after subparagraph (vii.5):

(vii.6) to an official solely for the purposes of the administration and enforcement of the *Canada*

Emergency Response Benefit Act or the evaluation or formulation of policy for that Act,

Payments out of Consolidated Revenue Fund

Consolidated Revenue Fund

For the purpose of subsection 164(1.6) of the *Income Tax Act*, the Minister of National Revenue may make payments to a person or partnership out of the Consolidated Revenue Fund, at the times and in the manner that the Minister considers appropriate.

SOR/2020-107 – Regulations Amending the Income Tax Regulations (COVID-19 — Eligible Entities)

Registration: May 14, 2020

INCOME TAX ACT

P.C. 2020-331 May 13, 2020

Amendment

1. The *Income Tax Regulations* are amended by adding the following after Part LXXXIX:

PART LXXXIX.1

Eligible Entities Prescribed for COVID-19 Wage Subsidy

8901.1 For the purposes of paragraph (f) of the definition *eligible entity* in subsection 125.7(1) of the Act, the following entities are prescribed:

(a) a corporation that meets the following conditions:

(i) it is described in paragraph 149(1)(d.5) of the Act,

(ii) not less than 90% of the shares, or the capital, of the corporation are owned by one or more *Aboriginal governments* (as defined in subsection 241(10) of the Act) — or similar Indigenous governing bodies — described in paragraph 149(1)(c) of the Act, and

(iii) it carries on a business;

(b) a corporation that meets the following conditions:

(i) it is described in paragraph 149(1)(d.6) of the Act,

(ii) all of the shares (except directors' qualifying shares), or the capital, of the corporation are owned by one or more of

(A) an *Aboriginal government* (as defined in subsection 241(10) of the Act) — or a similar Indigenous governing body — described in paragraph 149(1)(c) of the Act, or

(B) a corporation described in this paragraph or paragraph (a), and

(iii) it carries on a business;

(c) a partnership, each member of which is

(i) an eligible entity, or

(ii) an *Aboriginal government* (as defined in subsection 241(10) of the Act) — or a similar Indigenous governing body — described in paragraph 149(1)(c) of the Act;

(d) a partnership, in respect of a qualifying period, if throughout the qualifying period it is the case that

$$A \leq 0.5B$$

where

A is the total of all amounts, each of which is the fair market value of an interest in the partnership held — directly or indirectly, through one or more partnerships — by a person or partnership other than an eligible entity, and

B is the total fair market value of all interests in the partnership;

(e) a person described in paragraph 149(1)(g) or (h) of the Act; and

(f) a person or partnership that operates a private school or private college.

Coming into Force

2. These Regulations are deemed to have come into force on April 11, 2020.

N.B. The Regulatory Impact Analysis Statement for these Regulations appears following SOR/2020-106, *Regulations Amending the Income Tax Regulations (COVID-19 — Deemed Remittance)*.

REGULATORY IMPACT ANALYSIS STATEMENT

Issues

On March 25, 2020, the *COVID-19 Emergency Response Act*, which included the implementation of a temporary 10 per cent wage subsidy (TWS), received royal assent. This subsidy allows most employers immediate access to funds by reducing the amount of employee payroll deductions that would otherwise be required to be remitted to the Canada Revenue Agency (CRA). In announcing the TWS, the Government stated that the subsidy is equal to 10 per cent of the remuneration an employer pays from March 18, 2020, to June 19, 2020, up to \$1,375 for each eligible employee to a maximum of \$25,000 total per employer. These amounts are required to be prescribed in the *Income Tax Regulations* (the Regulations).

The *COVID-19 Emergency Response Act, No. 2* received royal assent on April 11, 2020. This legislation introduced the Canada Emergency Wage Subsidy (CEWS), a refundable tax credit provided through the *Income Tax Act* (the Act). This measure provides support to those eligible employers that are hardest hit by the COVID-19 pandemic by providing a strong incentive for employers to pay employees who have been sent home for health and safety reasons or due to lack of work. It will enable employers to retain employees who are still on the payroll and to rehire workers previously laid off.

The CEWS provides a 75 per cent wage subsidy to the eligible employers currently listed in the Act for up to 12 weeks, starting March 15, 2020. Eligible entities currently defined in the Act include taxable corporations (excluding public institutions), individuals, certain entities exempt from income tax (excluding public institutions and including, for example, registered charities and non-profit organizations). Additional eligible employers can be prescribed in the Regulations.

Since the enactment of the *COVID-19 Emergency Response Act, No. 2*, the Government has identified some additional employers that should be eligible for the CEWS. It has also received comments from stakeholders in respect of other employers that do not qualify for the CEWS that should be considered eligible for this subsidy as these have also been hit hard by the COVID-19 pandemic and need this subsidy to help pay their employees. This includes registered journalism organizations, registered amateur athletic associations, private schools and colleges (including institutions that offer specialized services, such as driving schools, language schools or flight schools), and certain tax-exempt corporations that are owned by Indigenous governments. These latter corporations (unlike similar government-funded or government-owned entities) carry on business activities that rely heavily on external revenues as opposed to government funding.

For employers that are eligible for both the CEWS and the TWS, any benefit from the TWS for remuneration paid in a qualifying period, as defined in the Act, would reduce the amount available to be claimed by the employer under the CEWS in that same period. Therefore, in addition to giving legal effect to these amounts (the 10 per cent of the remuneration an employer pays from March 18, 2020, to June 19, 2020, up to \$1,375

for each eligible employee to a maximum of \$25,000 total per employer), it is also necessary that these amounts be prescribed in the Regulations so that the CEWS may be properly calculated.

Objective

- To provide support to more employers through the CEWS.
- For the TWS, to give legal effect to the amounts that an employer may receive in respect of this subsidy.

Description

The Regulations are amended to allow additional employers to become eligible for the CEWS. These additional employers include registered journalism organizations, registered amateur athletic associations, private schools and colleges (including institutions that offer specialized services, such as driving schools, language schools or flight schools), and tax-exempt corporations that are owned by Indigenous governments that carry on business activities. The amendments also allow additional partnership structures to qualify for the CEWS if those partnerships have Indigenous governments as members or other ineligible entities as members, and the interest of those ineligible members in the partnership does not exceed 50 per cent.

This is because, even though many of these types of entities typically receive government funding, these particular entities often do not. For example, schools receive government funding; however, private schools rely heavily on revenues from private individuals. Since schools are currently closed, revenues have drastically dropped for these entities and they require funding to help to continue to pay employees. Many Indigenous-government-owned corporations carry on businesses that are funded by business activities and are not funded by the Indigenous governments, so they too require additional funding to help pay employee wages for restaurants, hotels, etc., that are currently closed to the public. Additionally, many partnership structures rely heavily on business revenues, even where governments and other ineligible entities are members of those partnerships.

The addition of these entities as being eligible for the CEWS allows more employers to continue paying employees who are still receiving wages or to rehire employees that these businesses were forced to lay off due to drastic drops in business revenues.

The Regulations have been adopted to provide that the percentage of the remuneration that an employer is deemed to have paid is equal to 10 per cent of remuneration paid to employees during the eligible period (or a lower percentage if so chosen by the employer). The eligible period from March 18, 2020, to June 19, 2020, is already contained in the legislation. The Regulations are also adopted to cap this amount at \$1,375 for each eligible employee to a maximum of \$25,000 total per employer. The regulations allow an employer to keep these amounts in order to have access to money in a timely manner.

Regulatory development

Consultation

The Government has received feedback from stakeholders, since the enactment of the *COVID-19 Emergency Response Act, No. 2* with respect to the CEWS. Comments were received from accounting and law firms representing Canadian employers and businesses, as well as business associations and groups. These comments focused primarily on certain tax-exempt entities that did not qualify for the CEWS, including

private schools, certain Indigenous-government-owned corporations and some partnership structures involving ineligible entities.

The amendments incorporate many of those stakeholder views.

Regulatory analysis

Costs and benefits

The cost to Government of the CEWS measure has been estimated to be approximately \$73 billion. It is expected that the expanded list of eligible employers will not exceed the original anticipated cost of \$73 billion. Any additional cost is equal to the benefits employers will derive from the wage subsidy. Newly prescribed eligible entities which apply for the CEWS will encounter minor administrative costs. However, these costs should not outweigh amounts received as a benefit under the CEWS.

The expected costs of the TWS are not expected to increase with this technical amendment since the prescribed amounts are the same amounts announced as part of the introduction of the TWS measure.

Small business lens

Small businesses are not required to apply for the CEWS benefit. Any small businesses that become newly prescribed eligible entities and apply for the CEWS may encounter minor administrative costs. Nevertheless, these costs should not outweigh amounts received by small businesses as a benefit under the CEWS.

One-for-one rule

The one-for-one rule applies because any entity that becomes a newly prescribed eligible entity and applies for the CEWS will encounter minor administrative costs. The amendments address an emergency circumstance and are exempt from the requirement to offset administrative burden under the one-for-one rule.

Regulatory cooperation and alignment

Due to the urgency and specificity of these measures, there were no requirements, and therefore no steps that were taken to coordinate or to align with other regulatory jurisdictions.

Implementation, compliance and enforcement, and service standards

Implementation

The CEWS and the TWS are administered by the CRA. The CRA will apply the amendments in respect of a qualifying period, as defined in the Act, for 12 weeks starting on March 15, 2020, with respect to the entities that are prescribed eligible entities for purpose of the CEWS. It is possible that other entities could be prescribed at a later date. The prescribed amounts and percentage for purposes of the TWS will apply in respect of an eligible period, as defined in the Act, i.e. from March 18, 2020, to June 19, 2020.

The amendments to the Regulations are subject to the existing reporting and compliance mechanisms available to the Minister of National Revenue under the Act. These mechanisms allow the Minister of

National Revenue to assess and reassess tax payable, conduct audits and seize relevant records and documents.

Finance News Release 2020-05-15: [Government extends the Canada Emergency Wage Subsidy](#)

The Government of Canada is taking immediate, significant and decisive action through Canada's COVID-19 Economic Response Plan to support Canadians and protect jobs during the global COVID-19 pandemic. The Canada Emergency Wage Subsidy (CEWS) helps businesses keep employees on the payroll and encourages employers to re-hire workers previously laid off, and better positions businesses to bounce back following the crisis. Finance Minister Bill Morneau today announced that the Government of Canada will extend the CEWS by an additional 12 weeks to August 29, 2020. Extending the program will give workers greater confidence that they will continue to get the support they need during these difficult times. The Government will consult with key business and labour representatives over the next month on potential adjustments to the program to incent jobs and growth, including the 30 per cent revenue decline threshold. Any potential changes following the consultation will have as key objectives to maximize employment, ensure the CEWS reflects the immediate needs of businesses, and support the post-crisis economic recovery.

In addition, Minister Morneau also announced the approval of regulations to extend eligibility for the CEWS to ensure that it continues to support those employers and workers hardest hit by the COVID-19 pandemic, and protects the jobs Canadians depend on. These regulations extend eligibility for the CEWS to the following groups:

- Partnerships that are up to 50-per-cent owned by non-eligible members;
- Indigenous government-owned corporations that are carrying on a business, as well as partnerships where the partners are Indigenous governments and eligible employers;
- Registered Canadian Amateur Athletic Associations;
- Registered Journalism Organizations; and
- Non-public colleges and schools, including institutions that offer specialized services, such as arts schools, driving schools, language schools or flight schools.

The Government also intends to propose legislative amendments to ensure that the CEWS continues to meet its objectives. These proposed amendments would:

- Provide flexibility for employers of existing employees who were not regularly employed in early 2020, such as seasonal employees;
- Ensure that the CEWS applies appropriately to corporations formed on the amalgamation of two predecessor corporations and
- Better align the treatment of trusts and corporations for the purpose of determining CEWS eligibility.

The CEWS is a key measure in the Government of Canada's COVID-19 Economic Response Plan, a comprehensive plan to help ensure that Canadians can pay for essentials like mortgages, rent and groceries, and to help businesses continue to pay their employees and their bills during this time of uncertainty. Since its introduction, the wage subsidy has helped nearly 2 million Canadians keep or return to their jobs.

The government continues to assess and respond to the impact of COVID-19, and stands ready to take additional actions as needed to stabilize the economy and mitigate the impacts of the pandemic.

Quotes

“The COVID-19 pandemic has had a profound impact on Canadians in all communities and in all sectors of the economy. We have been listening to concerns raised by employers of all kinds, and we know that extending the duration of the wage subsidy and broadening eligibility will help more workers and will better position Canada for economic recovery. This will allow more businesses and organizations to retain or rehire employees in order to be better positioned when the economy rebounds.”

- Bill Morneau, Minister of Finance

Quick facts

- The government has taken action to support Canadian businesses through the outbreak of COVID-19, with targeted new initiatives that:
 - Extend the maximum duration of the Work-Sharing program, from 38 weeks to 76 weeks, for workers who agree to reduce their normal working hours because of developments beyond the control of their employers.
 - Introduce, in the second half of May, the Canada Emergency Commercial Rent Assistance (CECRA) for small businesses to provide a forgivable loan to eligible commercial property owners, who in turn give a rent reduction of at least 75 per cent for April (retroactive), May, and June to impacted small business tenants who have experienced at least a 70 per cent drop in pre-COVID-19 revenues.
 - Launch the Canada Emergency Wage Subsidy calculator to support employers as they prepare to apply for the CEWS. On April 27, 2020, the Canada Revenue Agency launched the application process for the CEWS.
 - Provide support to businesses through the Business Development Bank of Canada (BDC) and Export Development Canada (EDC) under the Business Credit Availability Program (BCAP). As part of this program, EDC and BDC will provide direct lending and other types of financial support at market rates to otherwise viable businesses and organizations whose access to financing would otherwise be restricted. By working in close cooperation with financial institutions, this program is filling gaps in market access and leveraging additional lending by private sector institutions. Employers with a total payroll of \$20,000 to \$1.5 million in 2019 will also be eligible to access the Canada Emergency Business Account, which will provide interest-free, partially forgivable loans of up to \$40,000 to small businesses, including not-for-profits.
 - Allow businesses, including self-employed individuals, to defer all Goods and Services Tax/Harmonized Sales Tax (GST/HST) payments, as well as customs duty payments owed for imports, until June. This measure is the equivalent of providing up to \$30 billion in interest-free loans to Canadian businesses. It will help businesses so they can continue to pay their employees and their bills, and help ease cash-flow challenges across the country.
 - Defer the payment of income taxes. The government is allowing taxpayers to defer, until after August 31, 2020, the payment of income tax amounts that become owing on or after March 18 and before September 2020. This relief, amounting to \$55 billion in liquidity support, would apply to new balances due, as well as instalments, under Part I of the *Income Tax Act*. No interest or penalties will accumulate on these amounts during this period.

[Backgrounder](#)

Supporting Employees and Employers

The government introduced the Canada Emergency Wage Subsidy (CEWS) to prevent further job losses, encourage employers to rehire workers previously laid off as a result of COVID-19, and help better position Canadian companies and other employers to more easily resume normal operations following the crisis. Currently, the CEWS is in place for a 12-week period, from March 15 to June 6, 2020.

Extension to August 29, 2020

Finance Minister Bill Morneau today announced that the Government of Canada will extend the CEWS by an additional 12 weeks to August 29, 2020. Extending the program will give workers greater confidence that they will continue to get the support they need during these difficult times. The Government will consult with key business and labour representatives over the next month on potential adjustments to the program to incent jobs and growth, including the 30 per cent revenue decline threshold. Any potential changes following the consultation will have as key objectives to maximize employment, ensure the CEWS reflects the immediate needs of businesses, and support the post-crisis economic recovery.

Regulatory changes

The Government has made regulatory changes to prescribe certain types of organizations in order to extend eligibility for the CEWS to additional groups. The prescribed organizations described below may now begin applying for the CEWS, provided they meet all other eligibility criteria.

Partnerships with One or More Non-Eligible Members

Currently, in order for a partnership to be eligible for the CEWS, all of its members must be eligible entities (generally, individuals, taxable corporations, non-profit organizations, or registered charities). As a result, partnerships in which non-eligible entities hold even a minority interest are currently precluded from claiming the CEWS.

Partnerships will be eligible entities for purposes of the CEWS so long as non-eligible members, taken together, do not hold a majority of the interests in the partnership. Specifically, in order for a partnership to qualify for the CEWS, the fair market value of interests in the partnership held by non-eligible entities at all times in the qualifying period must not exceed 50 per cent of the fair market value of all interests in the partnership.

This change is retroactive to April 11, 2020, which means that it applies to the first qualifying period starting March 15, 2020 and subsequent qualifying periods.

Indigenous Government-Owned Businesses

Currently, in order for Indigenous government-owned corporations to be eligible for the CEWS, they must be taxable. The government is extending eligibility for the CEWS to include Indigenous government-owned corporations that are carrying on a business and are tax-exempt under paragraph 149(1)(d.5) of the *Income Tax Act*, as well as their wholly-owned subsidiaries that are carrying on a business and are tax-exempt under paragraph 149(1)(d.6) of the *Income Tax Act*. As well, partnerships where each partner of the partnership is

either an Indigenous government or an eligible employer will be eligible entities for purposes of the CEWS. This rule is in addition to the rule for partnerships outlined above. Indigenous governments would include First Nation bands, self-governing Indigenous governments and other comparable Indigenous governing bodies.

This change is retroactive to April 11, 2020, which means that it applies to the first qualifying period starting March 15, 2020 and subsequent qualifying periods.

Registered Canadian Amateur Athletic Associations

Registered Canadian Amateur Athletic Associations (RCAAs) are national associations responsible for the promotion of sport on a nation-wide basis, and are heavily involved in the preparation of Canada's Olympic teams. There are approximately 125 RCAAs in Canada, including Hockey Canada, Lacrosse Canada and Biathlon Canada.

Because provincial, regional and local members of an RCAA are considered non-profit organizations, they are eligible for the CEWS. However, the national-level RCAAs are currently excluded because they fall under a category of tax-exempt entity that is not explicitly included in the list of eligible entities for the CEWS.

The government is extending CEWS eligibility to national-level RCAAs that are tax-exempt under paragraph 149(1)(g) of the *Income Tax Act*.

This change is retroactive to April 11, 2020, which means that it applies to the first qualifying period starting March 15, 2020 and subsequent qualifying periods.

Registered Journalism Organizations

Canadian journalism organizations generally qualify for support under the CEWS. However, non-profit Canadian journalism organizations that register as qualified donees under the new "registered journalism organization" category would be ineligible for the CEWS. This is because this new category of tax-exempt entities is not explicitly included in the list of eligible entities for the CEWS.

To address this discrepancy, the government is extending eligibility for the CEWS to registered journalism organizations that are tax-exempt under paragraph 149(1)(h) of the *Income Tax Act*.

This change is retroactive to April 11, 2020, which means that it applies to the first qualifying period starting March 15, 2020 and subsequent qualifying periods.

Non-public Educational and Training Institutions

The government will allow private colleges and private schools to be eligible entities for purposes of the CEWS. This will allow non-public educational and training institutions to qualify for the wage subsidy. This would include for-profit and not-for-profit institutions such as arts schools, language schools, driving schools, flight schools and culinary schools.

This change is retroactive to April 11, 2020, which means that it applies to the first qualifying period starting March 15, 2020.

Proposed legislative changes

The Government also intends to propose legislative amendments to ensure that the CEWS continues to meet its objectives. These proposed changes are explained below. They would come into effect upon being enacted.

Support for Seasonal Employees and Employees Returning from Extended Leave

Under the CEWS, the subsidy amount for a given employee on eligible remuneration paid in respect of the period between March 15 and June 6, 2020 is the greater of:

- 75 per cent of the amount of remuneration paid in respect of a week, up to a maximum benefit of \$847 per week; and
- the amount of remuneration paid in respect of a week, up to a maximum benefit of \$847 per week, or 75 per cent of the employee's pre-crisis weekly remuneration, whichever is less. The pre-crisis remuneration for a given employee is based on the average weekly remuneration paid between January 1 and March 15 inclusively, excluding any seven-day periods in respect of which the employee did not receive remuneration.

In effect, employers may be eligible for a subsidy of up to 100 per cent of the first 75 per cent of pre-crisis wages or salaries of existing employees. These employers would be expected where possible to maintain existing employees' pre-crisis employment earnings.

In addition, a special rule applies to employees that do not deal at arm's length with the employer. The subsidy amount for such employees is limited to the eligible remuneration paid in respect of any week in a qualifying period, up to a maximum benefit of the lesser of \$847 per week and 75 per cent of the employee's pre-crisis weekly remuneration. In effect, the subsidy is available in respect of non-arm's length employees only for those employed prior to March 16, 2020.

These rules can lead to unintended outcomes in some situations, such as when employees were on parental, disability, or unpaid leave from January 1 to March 15 of 2020, or when individuals – whether dealing at arm's length or non-arm's length with their employer – are employed on a seasonal basis.

To bridge these gaps, the government proposes to amend the CEWS to allow employers to choose one of two periods when calculating the baseline remuneration of their employees. Specifically, employers would be allowed to calculate baseline remuneration for an employee as the average weekly remuneration paid to the employee from January 1 to March 15 of 2020 or, alternatively, as the average weekly remuneration paid to the employee from March 1 to May 31 of 2019, in both cases excluding any period of 7 or more consecutive days without remuneration. Employers would be able to choose which period to use on an employee-by-employee basis.

This change is proposed to be retroactive to April 11, 2020, which means that it would apply to the first qualifying period starting March 15, 2020 and subsequent qualifying periods.

Amalgamations

Corporations formed on the amalgamation of two or more predecessor corporations (or where one corporation is wound up into another) may not qualify for the CEWS since they would not have benchmark

revenues to prove a revenue decline or their benchmark revenues may not provide a full picture of their pre-crisis revenues.

The government proposes to amend the CEWS to allow corporations formed on an amalgamation of two or more predecessor corporations (or where a corporation is wound up into another), to calculate benchmark revenue for the CEWS revenue-decline test using their combined revenues, unless it is reasonable to consider that one of the main purposes for the amalgamation (or the winding up) was to qualify for the CEWS.

This change is proposed to be retroactive to April 11, 2020, which means that it would apply to the first qualifying period starting March 15, 2020 and subsequent qualifying periods.

Tax-Exempt Trusts

Under the current rules, trusts are eligible for the CEWS, as they are generally considered to be individuals for tax purposes. The government proposes to amend the CEWS to better align the tax treatment of trusts and corporations for CEWS purposes. As a result, trusts with employees would continue to be eligible for the CEWS, subject to the following added exceptions:

- In cases where the trust is a tax-exempt entity (other than a public institution), it would qualify only if it is a registered charity or one of the other types of eligible tax-exempt entities.
- In cases where the trust is a public institution, it would qualify only if it is a prescribed organization.

This change is proposed to apply in respect of the third qualifying period (May 10 to June 6) and any subsequent qualifying period.

CRA News Release 2020-04-27: Government of Canada launches applications for the Canada Emergency Wage Subsidy

To help employers keep and re-hire workers amidst the challenges posed by the COVID-19 pandemic, the Government has implemented the Canada Emergency Wage Subsidy (CEWS). This important economic measure provides a subsidy of 75% of an eligible employee's weekly earnings, to a maximum of \$847 per employee per week, to eligible employers, for up to 12 weeks. Retroactive to March 15, 2020, the CEWS will prevent further job losses and encourage employers to re-hire workers previously laid off as a result of COVID-19. The Canada Revenue Agency (CRA) is administering the CEWS on behalf of the Government. Today, the Honourable Diane Lebouthillier, Minister of National Revenue, launched the application process for the CEWS. As of today, employers can apply for the CEWS through My Business Account or through the CRA's online application portal, and their representatives can apply through Represent a Client. All claims that are approved through the CRA's automated verification process will be sent for payment on May 5, so that payments being made through direct deposit should begin to appear in employers' accounts as of May 7. Some applications will require a secondary verification, done manually, and in these cases the CRA may contact employers to verify information. It is expected that these secondary verifications will take no more than 72 hours in the vast majority of cases.

The CRA has again partnered with financial institutions to enroll Canadian employers for direct deposit, and employers can now register business payroll accounts for direct deposit with the CRA through their bank portals.

Signing up for direct deposit will enable employers whose applications are approved to receive their CEWS payments quickly and securely. Employers can sign up for direct deposit with their financial institutions even after applying for the CEWS.

The CRA recognizes and appreciates the important role that stakeholder organizations are playing in providing feedback on how the CEWS program will operate. We look forward to continuing to work closely with employers and their representative organizations as we deliver the CEWS program.

Quotes

“We are living in unprecedented times and CRA public servants have shown incredible dedication in delivering our government’s economic measures to see us through this crisis. We successfully delivered the Canada Emergency Response Benefit and are well-equipped to continue this important work for Canadian businesses. This \$73 billion benefit will put Canadians back on the payroll and help our economy stabilize as we continue our fight against COVID-19 and look forward to our economic recovery from the crisis.”

The Honourable Diane Lebouthillier, Minister of National Revenue

Quick facts

- The CRA delivers benefits payments to millions of Canadians and business owners every year; this is at the core of our business.
- To ensure that the CRA can provide efficient service to employers as we deliver this critical measure, we have dedicated significant resources including thousands of CRA employees across Canada who will be implementing the CEWS program.

CRA News Release 2020-04-21: Government of Canada launches Canada Emergency Wage Subsidy Calculator for Employers

To help employers keep and re-hire workers amidst the challenges posed by the COVID-19 pandemic, the Government is implementing the Canada Emergency Wage Subsidy (CEWS). This important economic measure provides a 75% wage subsidy of up to \$847 per employee per week, to eligible employers, for up to 12 weeks, preventing further job losses and encouraging employers to re-hire workers previously laid off as a result of COVID-19, retroactive to March 15, 2020.

Today, the Honourable Diane Lebouthillier, Minister of National Revenue, launched the Canada Emergency Wage Subsidy calculator to support employers as they prepare to apply for the CEWS.

The CEWS calculator can be found on CRA’s Canada Emergency Wage Subsidy Web page. This Web page incorporates feedback received during user testing with stakeholders, including the Canadian Federation of Independent Business and the Chartered Professional Accountants of Canada. It includes detailed information and instructions about who can apply for the subsidy, how eligibility is assessed, and how the subsidy is calculated. The calculator also includes a printable statement feature that employers can use to view their claim at a glance and, as of April 27, enter required information into the CEWS application form quickly and easily.

By providing employers with additional details about their subsidy claim, the CEWS calculator can equip employers with important information they can use now to make more informed decisions about retaining and re-hiring workers. A series of information sessions will be held in the coming days to provide a forum for eligible employers.

The CRA also encourages employers to sign up for My Business Account or Represent a Client, as employers will be able to apply through these portals. The CRA will open the application process on April 27, 2020. CEWS claims will be subject to verification by the CRA. Funds for approved applications will begin to be released on May 5.

Quotes

“The Canada Revenue Agency has a proven track record of delivering benefits to millions of Canadians every year. Following on the successful delivery of Canada Emergency Response Benefit payments to millions of Canadians, I am confident in the CRA’s ability to administer this critical fiscal measure that will provide urgently-needed support for Canadian employers and workers. Launching the CEWS calculator is an important first step to ensuring employers are equipped to apply for the subsidy.”

The Honourable Diane LeBouthillier, Minister of National Revenue

“The Canada Emergency Wage Subsidy will help many small business owners keep their employees during the COVID-19 pandemic. This will remove the stress of losing a job for workers and allow employers to bring their teams back together quickly as soon as the emergency phase is over. CFIB appreciates the work of the Canada Revenue Agency in operationalizing this key benefit. We were pleased to provide feedback to the CRA on its calculator designed to make it easier for firms to access the wage subsidy.”

Dan Kelly, President, Canadian Federation of Independent Business

“In this time of unprecedented uncertainty, Chartered Professional Accountants of Canada is working with organizations such as the Canadian Tax Foundation in providing constant input to the Canada Revenue Agency on important issues relating to the Canada Emergency Wage Subsidy program. It is encouraging to see the CRA putting a new tool in place aimed at helping employers determine required calculations well in advance of the application process being initiated.”

Bruce Ball, Vice-President, Tax, Chartered Professional Accountants of Canada

“The APFF wishes to highlight the importance of the Canada Emergency Wage Subsidy for the survival of a large number of Canadian businesses. Thanks to this subsidy, many businesses will avoid layoffs and will be able to rely on a quality workforce when they resume normal activities.”

Maurice Mongrain, President, Association of Fiscal and Financial Planning

Quick facts

- The Canada Emergency Wage Subsidy is one of the measures the Government of Canada announced as part of their economic response to support Canadians through the COVID-19 pandemic.

- In addition, employer-paid contributions to Employment Insurance (EI), the Québec Parental Insurance Plan (QPIP), the Canada Pension Plan (CPP) and the Québec Pension Plan (QPP) will be refunded when paid in respect of employees that are on leave with pay.

[Canada.ca – CEWS Page](#)

Canada Emergency Wage Subsidy (CEWS)

The Canada Emergency Wage Subsidy (CEWS) supports employers that are hardest hit by the pandemic, and protect the jobs Canadians depend on.

The subsidy generally covers 75% of an employee's wages – up to \$847 per week - for employers of all sizes and across all sectors who have suffered a drop in gross revenues of at least 15% in March, and 30% in April and May. The program will be in place for a 12-week period, from March 15 to June 6, 2020.

Employers who are eligible for the CEWS are entitled to receive a 100% refund for certain employer contributions to Employment Insurance, the Canada Pension Plan, the Quebec Pension Plan, and the Quebec Parental Insurance Plan paid in respect of employees who are on leave with pay.

For employers that are eligible for both the CEWS and the 10% Temporary Wage Subsidy for a period, any benefit from the [10% Temporary Wage Subsidy](#) for remuneration paid in a specific period will generally reduce the amount available to be claimed under the CEWS in that same period.

Applications for the CEWS will be open on April 27.

[Be ready to apply for the CEWS](#)

Sections of site:

[Overview](#)

[Who is an eligible employer](#)

[Determine your eligible employees](#)

[Calculate your subsidy amount](#)

[How to apply](#)

[Contact the CRA](#)

[Note that content from the above links has been directly integrated into the CEWS Newsletter]

[Finance News Release 2020-04-11A: COVID-19 Emergency Response Act, No. 2 receives Royal Assent to help businesses keep Canadians in their jobs](#)

The Government of Canada is taking immediate, significant and decisive action to support Canadians and businesses facing hardship as a result of the COVID-19 global pandemic. The Canada Emergency Wage Subsidy is a key measure in the Government of [Canada's COVID-19 Economic Response Plan](#). It will provide a strong

incentive for employers to pay employees who have been sent home for health and safety reasons or due to lack of work. It will enable employers to retain employees who are still on the payroll and to rehire workers previously laid off. With the CEWS program, families across Canada will be able to count on a steady income. Today, Bill C-14, the *COVID-19 Emergency Response Act, No. 2*, received Royal Assent, bringing this measure into law. This legislation includes [additional flexibilities](#) announced on April 8, 2020, and refined as part of the legislative process. With these improvements, the Canada Emergency Wage Subsidy will provide effective support to those eligible employers that are hardest hit by the COVID-19 pandemic and will help protect the jobs Canadians depend on during these difficult times. The government continues to monitor all developments relating to the COVID-19 pandemic and will take further action as necessary to protect Canadians and the economy.

Quotes

“I want to thank my colleagues in the House of Commons, as well as Honourable Senators, for working quickly and cooperatively together to pass this vital legislation that will support Canadians during this critical time. The Canada Emergency Wage Subsidy will provide the needed support to help workers and businesses through this crisis and to position them to recover more quickly when it is over. The government will continue to do whatever it takes to support Canadians and the economy during this unprecedented global pandemic.”

Bill Morneau, Minister of Finance

“Today, all parties came together to pass the wage subsidy bill to support our country’s workers and employers. Canadians are better served when we work together.” *Pablo Rodriguez, Leader of the Government in the House of Commons*

[Finance News Release 2020-04-11B: Government Introduces COVID-19 Emergency Response Act, No. 2 to Help Businesses Keep Canadians in their Jobs](#)

The Government of Canada is taking immediate, significant and decisive action to support Canadians and businesses facing hardship as a result of the global COVID-19 outbreak. Today, Finance Minister Bill Morneau introduced in Parliament Bill C-14, the *COVID-19 Emergency Response Act, No. 2*, which, upon receiving Royal Assent, would bring this measure into law. The legislation introduced today includes [additional flexibilities](#) that would provide effective support to those eligible employers that are hardest hit by the COVID-19 pandemic and would help protect the jobs Canadians depend on during these difficult times. Taking action to protect a strong economy includes taking action to protect jobs. The proposed CEWS is a key measure in the Government of Canada’s [COVID-19 Economic Response Plan](#). It would provide a strong incentive for employers to pay employees who have been sent home for health and safety reasons or due to lack of work. It would enable employers to retain employees who are still on the payroll and to rehire workers previously laid off. With the CEWS program, families across Canada would be able to count on a steady income. The proposed CEWS would apply at a rate of 75% of the first \$58,700 earned by employees – representing a benefit of up to \$847 per week, per employee. The program would be in place for a 12-week period, from March 15 to June 6, 2020. [(Ignoring the refund for certain employer-paid payroll contributions, in respect of each an eligible employee, the maximum CEWS an eligible entity may claim in qualifying periods 1 to 3 is \$10,164 (\$847 x 12 weeks). The example salary of \$58,700 was computed as follows: $(\$847 \times 12) / 0.75$, rounded)]. Employers of all sizes and across all sectors of the economy would be eligible, with certain exceptions including public sector entities. Flexibility in the measurement of revenue for the purpose of applying the revenue decline test would also ensure more consistent access to the wage subsidy across impacted organizations, including newly created businesses and high-growth companies, as well as non-profit organizations and registered charities. An eligible employer’s entitlement to this wage subsidy would be based on the salary or wages actually paid to

employees. All employers would be expected to at least make best efforts to bring employees' wages to their pre-crisis levels.

Bill C-14 introduced today includes proposed improvements to the Canada Emergency Wage Subsidy that were announced in detail on April 8, 2020 and subsequently refined as part of the legislative process. These improvements include the following:

- To measure their revenue loss, it is proposed that employers compare their revenue of March, April and May 2020 to that of the same month of 2019 or, in order to provide added flexibility, to an average of their revenue earned in January and February 2020.
- For March, the government proposes to make the CEWS more accessible than originally announced by reducing this 30% benchmark to 15%, in recognition of the fact that many businesses did not begin to be affected by the crisis until partway through the month.
- To provide certainty for employers, the government is also proposing that once an employer is found eligible for a specific period, they would automatically qualify for the next period of the program. For example, an employer with a revenue drop of more than 15% in March would qualify for the first and second periods of the program, covering remuneration paid between March 15 and May 9. Similarly, an employer with a revenue drop of 30% in April would qualify for the second and third periods of the program, covering remuneration paid between May 10 to June 6.
- To recognize the challenges in measuring revenues of non-profit organizations and registered charities, it is proposed that they be allowed to choose whether or not to include government assistance in revenues for the purpose of applying the revenue decline test. Once chosen, the same approach would have to be maintained by the organization throughout the program period.
- It is also proposed that employers be allowed to measure revenues either on the basis of accrual accounting (as they are earned) or cash accounting (as they are received). Once chosen, the same accounting method would have to be used by the employer throughout the program period.
- It is also proposed that the CEWS provide an additional amount to compensate employers for their contributions to the Canada Pension Plan, Employment Insurance, Quebec Pension Plan and Quebec Parental Insurance Plan paid in respect of eligible employees who are on leave with pay due to COVID-19.

In order to maintain the integrity of the program and to ensure that it helps Canadians keep their jobs, the employer would be required to repay amounts paid under the CEWS if they do not meet the eligibility requirements. The government is also proposing a penalty of 25% of the CEWS received by an employer if the employer has engaged in transactions that artificially reduce the employer's revenue in order to qualify for the subsidy. As well, under existing provisions of the *Income Tax Act*, persons making, or participating in making, a false or deceptive statement could be prosecuted with a summary or indictable offence. Anyone found guilty could be sentenced to prison for up to 5 years. The government will continue to carefully monitor all developments relating to the COVID-19 outbreak and will continue to take further action to protect Canadians and the economy.

Quotes

"With the Canada Emergency Wage Subsidy, we are making sure to support Canadian businesses and Canadian workers through this crisis, ensuring they are well-positioned to recover quickly when the COVID-19 pandemic is over. We will continue to do whatever it takes to ensure Canadians are supported through the

outbreak, and that our economy remains resilient during these difficult times.” *Bill Morneau, Minister of Finance*

[CRA CEWS FAQ 2020-05-28: Frequently asked questions - Canada Emergency Wage Subsidy \(CEWS\)](#)

[Changes from the May 19th version as compared to the May 28th version are highlighted below]

Frequently asked questions - Canada emergency wage subsidy (CEWS)

On this page

- [Overview](#)
- [Eligibility](#)
- [Calculating Revenues](#)
- [Eligible Employees](#)
- [Eligible Remuneration](#)
- [Calculating the wage subsidy](#)
- [Claiming the wage subsidy](#)
- [Ensuring Compliance](#)

The following FAQs are intended to provide more in-depth technical information on the most commonly anticipated technical questions from businesses and tax professionals. These will be updated periodically as new questions arise. User friendly information, including a calculator has also been developed by the Canada Revenue Agency (CRA) and is now available under the [Canada Emergency Wage Subsidy \(CEWS\)](#).

Overview

1. What is the Canada Emergency Wage Subsidy?

The Canada Emergency Wage Subsidy (wage subsidy) is a subsidy available for a period of twelve weeks from March 15, 2020 to June 6, 2020, that will provide a subsidy of 75% of eligible remuneration, paid by an eligible entity ([eligible employer](#)) that qualifies, to each [eligible employee](#)—up to a maximum of \$847 per week.

Eligible employers, such as business owners, that see a drop of at least 15% of their [qualifying revenue](#) in March 2020 and 30% for the following months of April and May, when compared to their qualifying revenue for the same period in 2019 ([or the average of January and February 2020, in some circumstances](#)), will qualify for the wage subsidy. Special rules apply for [certain other employers](#).

Generally, the eligible employer's wage subsidy amount for an eligible employee (does not include an employee who is without remuneration in respect of 14 or more consecutive days), on [eligible remuneration](#) paid in respect of a [claim period](#), is the greater of:

- 75% of the eligible remuneration paid in respect of each week, up to an amount of \$847; and
- the least of - the eligible remuneration paid in respect of each week, an amount of \$847 and 75% of the employee's average weekly [eligible remuneration paid for the period between January 1 to March 15, 2020](#), whichever is less.

More information on the meaning of eligible employer, eligible employee and qualifying revenue is provided below.

2. What are the relevant periods for calculating the wage subsidy?

There are three periods that are relevant for calculating the wage subsidy.

Qualifying period (Claim period)

The claim period, is the period for which an eligible employer can claim the wage subsidy for remuneration paid to eligible employees. An eligible employer may be able to claim the wage subsidy for one or more of the following claim periods:

- the period that begins on March 15, 2020 and ends on April 11, 2020;
- the period that begins on April 12, 2020 and ends on May 9, 2020; and
- the period that begins on May 10, 2020 and ends on June 6, 2020.

Current reference period

The current reference period with respect to a claim period, is the period in respect of which an eligible employer's [qualifying revenue](#) would be compared to its qualifying revenue in the applicable prior reference period, to determine its revenue reduction. The applicable current reference period, for a claim period is:

- March 2020 – for the claim period that begins on March 15, 2020 and ends on April 11, 2020;
- April 2020 – for the claim period that begins on April 12, 2020 and ends on May 9, 2020; and
- May 2020 – for the claim period that begins on May 10, 2020 and ends on June 6, 2020.

Prior reference period

The prior reference period, with respect to a claim period, is the period in respect of which an eligible employer's qualifying revenue, would be compared to its qualifying revenue in the applicable current reference period, to determine its revenue reduction. The applicable prior reference period in respect of a claim period will depend on the approach the eligible employer chooses to compare its revenue.

Under the general year-over-year approach, the eligible employer compares its qualifying revenue in the current reference period to that of the same month for 2019. Under this approach, the prior reference period for a claim period is:

- March 2019 – for the claim period that begins on March 15, 2020 and ends on April 11, 2020;
- April 2019 – for the claim period that begins on April 12, 2020 and ends on May 9, 2020; and
- May 2019 – for the claim period that begins on May 10, 2020 and ends on June 6, 2020.

Under the alternative approach, an eligible employer may compare its qualifying revenue in the current reference period, with that of its average revenue earned in the months of January and February of 2020. Hence, under the alternative approach, the prior reference period for a claim period is January and February 2020.

An eligible employer can use the alternative approach if:

- on March 1, 2019, the eligible employer was not carrying on a business or otherwise carrying on its ordinary activities, or
- the eligible employer elects (see note below) to use January and February 2020 as the prior reference period for all the claim periods described above.

Once an approach is chosen, the eligible employer would be required to use the same approach for the entire duration of the program.

Note: This election must be made and retained with the eligible employer's other books and records (see Q33) in support of its wage subsidy claim and eligibility, and the individual who has principal responsibility for the eligible employer's financial activities must attest that this is the case.

Eligibility

3. Which employers are eligible for the wage subsidy?

For the purposes of the wage subsidy, an eligible employer means:

- a corporation (other than a public institution) that is not exempt from tax under Part I of the Income Tax Act (the Act);
- an individual (including a trust);
- a registered charity (other than a public institution);
- a person that is exempt from tax under Part I of the Act (other than a public institution), that is:
 - an agricultural organization;
 - a board of trade or a chamber of commerce;
 - a non-profit corporation for scientific research and experimental development;
 - a labour organization or society;
 - a benevolent or fraternal benefit society or order; and
 - a non-profit organization;
- a partnership, each member of which is a person or partnership described in this list;
- a [prescribed organization](#), including certain Indigenous businesses.

A public institution is a school, school board, hospital, health authority, public university or college. It also includes an organization described in any of paragraphs 149(1)(a) to (d.6) of the Act, for example, municipalities and local governments and tax-exempt Crown corporations.

3-1. How does the wage subsidy apply to an eligible employer that is a partnership?

While a partnership does not file an income tax return and is not taxed at the partnership level, it is deemed to be a taxpayer for the purposes of the wage subsidy.

For the purposes of the wage subsidy, a partnership is an eligible employer if each of its members is an eligible employer, including other partnerships that themselves are eligible employers (see Q3).

Provided a partnership has an open payroll program (RP) account on March 15, 2020, and meets all other eligibility requirements (see Q4), it can make an application for the wage subsidy (see Q26).

A wage subsidy payment will be sent by direct deposit to the bank account on file for that RP account or by cheque to the address on file for that RP account, if there is no banking information associated with the RP account (see Q28).

A partnership is also deemed to be a taxpayer for the purposes of repaying amounts received under the wage subsidy, if it is found to not meet the eligibility requirements, or that are in excess of what it was entitled to.

Finally, where the anti-avoidance rule (see Q34) in respect of the wage subsidy for a claim period applies to a partnership, the partnership will be liable to the corresponding penalty as if it were a corporation and may have to pay back any wage subsidy that it received for that period.

3-2. Are there any prescribed organizations that are eligible employers for the purposes of the wage subsidy?

Yes, the following prescribed organizations will be eligible employers for the purposes of the wage subsidy:

- certain Indigenous businesses; specifically:
 - a tax-exempt corporation (under paragraph 149(1)(d.5) of the Act) carrying on a business that is at least 90% owned by one or more Indigenous governments;
 - a tax-exempt corporation (under paragraph 149(1)(d.6) of the Act) carrying on a business that is owned 100% by one or more Indigenous governments or by tax-exempt corporations described above;
 - a partnership, each member of which is an eligible employer or an Indigenous government;
- in respect of a claim period, a partnership, if throughout the claim period, 50% or more of the fair market value of all interests in the partnership are held - directly or indirectly, through one or more partnerships - by eligible employers;
- a registered Canadian amateur athletic association;
- a registered journalism organization;
- a person or partnership that operates a private school or private college.

As of March 15, 2020, the above prescribed organizations are eligible employers for the purpose of wage subsidy.

3-3. What is a tax-exempt corporation under paragraph 149(1)(d.5) or (d.6) for purposes of the prescribed organizations?

A tax-exempt corporation under paragraph 149(1)(d.5) of the Act, in the context of a prescribed organization refers to a corporation, where:

- not less than 90% of the shares or capital (subject to note 1) are owned by one or more entities that are an Indigenous government (see note 2) described in paragraph 149(1)(c) that is a public body performing a function of government in Canada;
- no more than 10% of the income of the corporation is earned from activities carried on outside the geographical boundaries of the Indigenous government (the 10% geographical boundaries income test); and
- it carries on a business.

A tax-exempt corporation under paragraph 149(1)(d.6) (i.e., wholly-owned subsidiaries of certain corporations) in the context of a prescribed organization refers to a corporation where:

- all of the shares (except directors' qualifying shares) or the capital (subject to note 1) are owned by one or more entities each of which is
 - a tax-exempt corporation described in this paragraph or the paragraph above, or
 - an Indigenous government (see note 2) described in paragraph 149(1)(c) that is a public body performing a function of government in Canada;
- the 10% geographical boundary income test as required in paragraph 149(1)(d.5) applies all the way down a chain of subsidiaries, i.e., each must meet the same 10% geographical boundary income test; and

- it carries on a business.

Note 1: In the context of a corporation without share capital, the determination of the ownership necessitates a review of all the relevant documents such as articles of incorporation, by-laws and agreements relating to the operation and control of the corporation and its assets.

For purposes of determining the ownership tests in paragraphs 149(1)(d.5) and 149(1)(d.6) any right to acquire shares or capital of a corporation should be considered as though the right had been exercised.

No persons other than governmental bodies own shares that, in total, give them more than 10% of the votes that could be cast at any meeting of shareholders.

No person (or a group including any person) other than governmental bodies in fact controls the corporation.

Note 2: For the purpose of these rules, an Indigenous government means an Indian, Inuit or Métis government or similar Indigenous governing bodies exempt from tax under paragraph 149(1)(c) (for the purpose of that paragraph, all bands created under the Indian Act meet the criteria to be considered municipal or public bodies performing a function of government in Canada).

3-4. If a partnership has one or more members that are Indigenous governments, will it qualify for the wage subsidy?

A partnership, each member of which is an eligible employer, or an Indigenous government, is an eligible employer for the purposes of the wage subsidy. If such a partnership meets all other conditions necessary to qualify (see Q4), it can make an application for the wage subsidy.

3-5. Where a partnership has both eligible employers (including prescribed organizations), and non-eligible employers as its members, will such a partnership qualify for the wage subsidy?

A partnership that is an eligible employer and meets all other conditions (see Q4) necessary to qualify in respect of a claim period, can make an application for the wage subsidy (see Q26) for that claim period.

Generally, for the purposes of the wage subsidy, a partnership is an eligible employer if each of its members is an eligible employer (individuals, taxable corporations, non-profit organizations, or registered charities), including prescribed organizations (see Q3-2) and other partnerships that themselves are eligible employers (see Q3).

However, where the partnership interests are held by both eligible and non-eligible employers, the partnership will be an eligible employer if, throughout the claim period, 50% or more of the FMV of all interests in the partnership are held - directly or indirectly, through one or more partnerships - by eligible employers.

3-6. If a partnership has one or more members that are prescribed organizations, will it qualify for the wage subsidy?

An entity that is a prescribed organization (see Q3-2) for the purposes of the wage subsidy is an eligible employer. Hence, a partnership that has one or more members that are prescribed organizations, will qualify for the wage subsidy provided:

- all the remaining members are eligible employers (see Q3) or Indigenous governments, or
- where the remaining members are not all eligible employers or Indigenous governments, then throughout the claim period, 50% or more of the fair market value of all interests in the partnership are held—directly or indirectly, through one or more partnerships—by eligible employers.

3-7. Are all schools and colleges eligible for the wage subsidy?

Public institutions, including colleges and schools, are not eligible employers for the purposes of the wage subsidy.

However, a person or partnership that operates a private school or private college is a prescribed organization and is an eligible employer for the purposes of the wage subsidy.

Private schools and private colleges include for-profit and not-for-profit institutions such as arts schools, language schools, driving schools, flight schools and culinary schools.

3-8. Can an eligible employer that hires a third party to facilitate the administration of its payroll, qualify for the wage subsidy?

In order to qualify for the wage subsidy, an eligible employer must meet certain conditions. One of these conditions is that the eligible employer had an open payroll program account with the CRA on March 15, 2020.

An employer, as the entity who has discretion over the amounts they pay to their employees, is responsible for the payroll withholding, remitting, and reporting obligations under the Income Tax Act. This entity is the one who must register a business number and payroll program account with the CRA.

In many circumstances, an employer will hire a third party to facilitate the administration of their payroll. This third party simply performs actions on the employer's behalf and should, in all cases, be using the employer's business number and payroll program account to perform these actions.

Employers who did not have their own business number and payroll program account with the CRA on or before March 15, 2020 would not meet the eligibility criteria, and subsequently, would not be eligible for the wage subsidy. The third party cannot apply for the wage subsidy on behalf of an employer by using their own business number and payroll program account.

4. How does an eligible employer qualify for the wage subsidy?

In order to qualify for the wage subsidy in respect of a claim period, an eligible employer must meet the following conditions:

- it had an open payroll program account with the CRA on March 15, 2020;
- it experienced the required reduction in revenue for one or more claim period (see Q5);
- it makes a wage subsidy application for the claim period, in a prescribed form and manner, before October 2020; and
- the individual who has principal responsibility for the eligible employer's financial activities attests that the application mentioned above is complete and accurate in all material respects.

5. How is the reduction in revenue determined?

Once an eligible employer has calculated its qualifying revenue for each relevant reference period in a particular claim period, it would determine if it has experienced the required reduction in revenue to qualify for the wage subsidy for that claim period. However, the employer is under no obligation to prove that the decline in revenue is related to the COVID-19 crisis.

Table 1 below summarizes each relevant period and the required reduction in revenue to qualify to claim the wage subsidy.

Relevant Periods

Table 1

	Claim periods	Required reduction in revenue	Reference periods for comparison under the general approach	Reference periods for comparison under the alternative approach
Period 1	March 15 to April 11, 2020	15%	March 2020 over March 2019	March 2020 over average of January and February 2020
Period 2	April 12 to May 9, 2020	30% Footnote 1	April 2020 over April 2019	April 2020 over average of January and February 2020
Period 3	May 10 to June 6, 2020	30%	May 2020 over May 2019	May 2020 over average of January and February 2020

If an eligible employer has not experienced the required reduction in revenue to qualify to claim the wage subsidy for a particular claim period, it may still qualify to claim the wage subsidy for another claim period if it has experienced the required reduction in revenues in that other claim period.

Once an eligible employer has determined that it has experienced the required reduction in revenue for a particular claim period, it is automatically considered to have experienced the required reduction in revenue for the immediately following claim period (deeming rule). As a result, the employer does not have to make this determination again for that next claim period (see Table 2 below).

However, this deeming rule does not automatically extend to apply to the period after that next claim period. For example, if an eligible employer meets the condition for the reduction in respect of the first claim period - March 15 to April 11, 2020, the employer will be considered to have met the required reduction in revenue in respect of the second reference period - April 12 to May 9, 2020, without necessarily making a determination. But the eligible employer will have to make a determination for the third claim period - May 10 to June 6, 2020 (see Table 2 below).

In a situation where the eligible employer, subsequently determines that it actually experienced the required reduction in revenue, without applying the deeming rule, for the second claim period - April 12 to May 9, 2020, the eligible employer will be considered to have experienced the required reduction in revenue for that third claim period because of the deeming rule that can now be applied to the third period (see Example 1).

Table 2

Claim period 1	Claim period 2	Claim period 3
March 15 to April 11, 2020 Footnote 2	April 12 to May 9, 2020 Footnote 2	May 10 to June 6, 2020 Footnote 2
Reduction of revenue of less than 15%	Reduction of revenue of less than 30%	Reduction of revenue of less than 30%
Does not qualify	Does not qualify under the regular rule	Does not qualify under the regular rule

Table 2

Claim period 1 March 15 to April 11, 2020 Footnote 2	Claim period 2 April 12 to May 9, 2020 Footnote 2	Claim period 3 May 10 to June 6, 2020 Footnote 2
under the regular rule		
Reduction of revenue of less than 15%	Reduction of revenue of 30% or more	Reduction of revenue of less than 30%
Does not qualify under the regular rule	Qualifies under the regular rule	Does not qualify under the regular rule but qualifies under the deeming rule (because the employer meets the 30% reduction of revenue in the claim period 2)
Reduction of revenue of 15% or more	Reduction of revenue of less than 30%	Reduction of revenue of less than 30%
Qualifies under the regular rule	Does not qualify under the regular rule but qualifies under the deeming rule (because the employer meets the required 15% reduction of revenue in the claim period 1)	Does not qualify under the regular rule
Reduction of revenue of 15% or more	Reduction of revenue of 30% or more	The deeming rule does not apply because the reduction of revenue during the claim period 2 was not 30% or more.
Qualifies under the regular rule	Qualifies under the regular rule as well as under the deeming rule (because the employer meet the 15% reduction of revenue in the claim period 1)	Reduction of revenue of less than 30%
Reduction of revenue of 15% or more	Reduction of revenue of 30% or more	Not qualifies under the regular rule but qualify under the deeming rule (because the employer meets the 30% reduction of revenue in the claim period 2)
Qualifies under the regular rule	Qualifies under the regular rule as well as under the deeming rules (because the employer meet the 15% reduction of revenue in the claim period 1)	Reduction of revenue of 30% or more
Example 1		Qualify under the regular rule as well as under the deeming rules (because the employer meets the 30% reduction of revenue in the claim period 2)

XYZ Inc. started its operations in July 2019. It reported revenues of \$100,000 in January 2020 and \$140,000 in February 2020, for a monthly average of \$120,000. In March, its revenues dropped to \$90,000. Because revenues in March 2020 are 25% lower than \$120,000, XYZ Inc. would be eligible for the wage subsidy for both the first claim period (March 15 to April 11, 2020), and the second claim period (April 12 to May 9, 2020), because of the deeming rule.

It should be noted that the **automatic determination** for the second period is not relevant for the determination of the required revenue reduction for the third period. XYZ Inc. would need to have experienced the required reduction of 30% in the third period to qualify for that period, or to have experienced the 30% required reduction for the second period (meaning, to have revenue of \$84,000 or less –

that is, 30% lower than \$120,000 – for that second period. In that circumstance because it has qualified for the second period using the 30% required reduction, XYZ Inc. is automatically considered to have experienced the required reduction in revenue for the third claim period because of the deeming rule).

General “year-over-year” approach

For an eligible employer that was carrying on business—or otherwise carrying on its ordinary activities—on March 1, 2019, and is using the general year-over-year approach, the reduction in revenue determination is made by comparing the change in qualifying revenue, year-over-year, for the calendar month in which the claim period began.

If the qualifying revenue for the relevant month in the current year has declined when compared to the qualifying revenue for the relevant month in the prior year, by a percentage equal to or greater than the required reduction in revenue for the claim period (see Table above), then the eligible employer has experienced the required reduction in revenue for the claim period and qualifies to claim the wage subsidy for that claim period, assuming the other qualifying conditions are met (see Q4).

On the other hand, if the qualifying revenue for that current reference period has declined by a percentage less than the required reduction in revenue for the claim period, then the eligible employer has not experienced the required reduction in revenue when compared to that prior reference period and does not qualify to claim the wage subsidy for that claim period.

Example 2

An eligible employer is determining if it has experienced the required reduction in revenue to qualify in order to claim the wage subsidy for the first claim period, from March 15 to April 11, 2020. The eligible employer is using the general year-over-year approach to determine its reduction in revenue. Its qualifying revenues for March 2019 were \$250,000 and its qualifying revenues for March 2020 are \$180,000.

Because its qualifying revenue for March 2020 has declined by 28 % when compared to its qualifying revenue for March 2019, the eligible employer has experienced the required reduction in revenue of at least 15% for the first claim period and may qualify to claim the wage subsidy for that period.

Because it has qualified for the first claim period, the eligible employer is automatically considered to have experienced the required reduction in revenue for the second claim period (April 12 to May 9) and does not need to make the determination again when claiming the wage subsidy for that next claim period. For clarity, it will be deemed to have met the 30% test for the second period.

Alternative approach

For an eligible employer that was not carrying on business—or otherwise not carrying on its ordinary activities—on March 1, 2019, or that has elected to use this alternative approach (see note below) for all claim periods, the reduction in revenue determination is made by comparing the:

- the qualifying revenue for the calendar month in which the claim period began; and
- the average of the qualifying revenues earned in both January and February 2020.

If the qualifying revenue for the calendar month in which the claim period began has declined, when compared to the average of the qualifying revenues earned in both January and February 2020, by a percentage equal to or greater than the required reduction in revenue for the claim period (see Table above), then the eligible employer has experienced the required reduction in revenue for the claim period and may

qualify to claim the wage subsidy for that claim period, assuming the other qualifying conditions are met (see Q4).

When the alternative approach is chosen, the average qualifying revenue will be calculated as follows:

Average qualifying revenue = $0.5 \times A \times (B/C)$ where

A= qualifying revenues for the months of January and February of 2020

B= number of days in January and February 2020

C= number of days in January and February of 2020 during which the eligible employer was carrying on business—or otherwise carrying on its ordinary activities.

Where a business is carried on throughout January and February 2020, the factor (B/C) will be 1. Hence, there will be no adjustment to the average qualifying revenue.

In a situation where an eligible employer was not carrying on business—or otherwise not carrying on its ordinary activities—through out the months of January or February 2020, for example, in the case of a new business that started mid January, the qualifying revenues for the months of January and February 2020 will be grossed up by the factor (B/C), to make the comparison of the qualifying revenue in the prior reference period comparable to the qualifying revenue in the current period (see Example 4).

However, if operations began anytime after February 2020, the employer would not be eligible for the wage subsidy.

If the qualifying revenue for that current reference period has declined by a percentage less than the required reduction in revenue when compared to that prior reference period (January and February 2020), then the eligible employer has not experienced the required reduction in revenue for the claim period and does not qualify to claim the wage subsidy for that claim period.

Note: This election must be made and retained with the eligible employer's other books and records (see Q33) in support of its wage subsidy claim and eligibility, and the individual who has principal responsibility for the eligible employer's financial activities must attest that this is the case.

Example 3

Assuming an eligible employer did not experience the required reduction in its qualifying revenue in the first claim period (March 15- April 11, 2020), the eligible employer will then determine if it has experienced the required reduction in revenue to qualify in order to claim the wage subsidy for the second claim period, (April 12 to May 9, 2020). The eligible employer has elected to apply the alternative approach to determine its reduction in revenue. The average of qualifying revenues earned in both January and February 2020 were \$1 million and its qualifying revenue for April 2020 is \$900,000.

Because its qualifying revenue for April 2020 has declined by only 10% when compared to the average of its qualifying revenues earned in both January and February 2020, the eligible employer has not experienced the required reduction in revenue of at least 30% for the second claim period. It will therefore, not qualify for the wage subsidy for that period.

Because it has not qualified for the second claim period, the eligible employer must make the determination for the next claim period if it seeks to make a wage subsidy claim for that period

Example 4

An eligible employer is determining if it has experienced the required reduction in revenue to qualify in order to claim the wage subsidy for the first claim period, from March 15 to April 11, 2020. Since the eligible employer began operations only on January 14, 2020, it must use the alternative approach to determine its reduction in revenue. Its total qualifying revenues earned in January and February 2020 was \$90,000. Its

average qualifying revenue for the two months will be \$57,447 $[0.5 \times 90,000 \times (60/47)]$. Its qualifying revenue for March 2020 is \$39,600.

Because its qualifying revenue for March 2020 has declined by 31% when compared to the average of its qualifying revenues earned in both January and February 2020, the eligible employer has experienced the required reduction in revenue of at least 15% for the first claim period and will qualify to claim the wage subsidy for that period.

Because it has qualified for the first claim period, the eligible employer is automatically considered to have experienced the required reduction in revenue for the second claim period (April 12 to May 9, 2020).

5-1. Under the alternative approach can an eligible employer use a daily average instead of a monthly comparison to calculate the percentage decrease in revenue?

No, the alternative approach provides for a comparison of qualifying revenue for the calendar month in which the claim period began to the average of the qualifying revenues earned in both for January and February 2020.

Calculating Revenues

6. What is qualifying revenue?

Qualifying revenue of an eligible employer means the inflow of cash, receivables, or other consideration arising in the course of its ordinary activities in Canada in a particular period. These inflows are generally from the sale of goods, the rendering of services, and the use—by others—of the eligible employer's resources.

In the case of an eligible employer that is a registered charity, qualifying revenue generally includes gifts and other amounts received in the course of its ordinary activities. Where it operates a related business (as defined in subsection 149.1(1) of the Act), the revenue from that related business is also included in the registered charity's qualifying revenue.

In the case of an eligible employer that is a non-profit organization, qualifying revenue generally includes membership fees and other amounts received in the course of its ordinary activities.

Qualifying revenue excludes amounts from extraordinary items, amounts on account of capital and amounts from persons or partnerships that the eligible employer was not dealing with at arm's length. Amounts from the Canada Emergency Wage Subsidy and the 10% Temporary Wage Subsidy for Employers are ignored when calculating qualifying revenue.

An eligible employer's qualifying revenue is used to determine the required reduction in revenue necessary to qualify for the Canada Emergency Wage Subsidy (see Q5).

6-1. Does qualifying revenue include investment revenue, such as interest or dividends from investments in securities?

The qualifying revenue of an eligible employer is generally determined in accordance with its normal accounting practices. To the extent that investment revenue, such as interest or dividends from investments in securities, arises in the course of an eligible employer's ordinary activities in Canada in the particular period, is not an extraordinary item or on account of capital, and is included in revenue under its normal accounting practices, it would generally be included in qualifying revenue.

6-2. Is government assistance directly related to the COVID-19 crisis considered an extraordinary item for purposes of calculating the qualifying revenue of an eligible employer?

Qualifying revenue of an eligible employer is generally determined in accordance with its normal accounting practices. Qualifying revenue means the inflow of cash, receivables, or other consideration arising in the course of the ordinary activities of the eligible employer in Canada in a particular period. For greater certainty, qualifying revenue does not include extraordinary items.

“Extraordinary items” is not a term defined in the Act. Generally, the CRA would expect extraordinary items to meet all three of the following characteristics:

- a. Not be expected to occur regularly or frequently within several years
 - Grants or other government assistance that an entity is eligible to receive on a regular or reoccurring basis would not meet this criteria.
- b. Not typical of the normal activities or risks inherent in the normal operations of the entity
 - Consideration should be given to the nature of the services or products offered by an entity and the normal environment in which it operates.
- c. Primarily out of the control of owners or management
 - Consideration should be given to the extent that inflows are influenced by the decision of owners or management.

The determination of whether an entity has an extraordinary item is a question of fact. However, due to the highly unusual economic impact and response resulting from the COVID-19 crisis, the CRA would generally consider emergency government assistance, including assistance from provinces and municipalities, directly related to COVID-19 to be an extraordinary item. However, the CRA would not consider COVID-19 related government assistance to be extraordinary to the extent that it replaces or is meant to replace normal or recurring government assistance.

6-3. Can an eligible employer deduct its bad debts when determining its qualifying revenue under the accrual method?

When using the accrual method in accordance with its normal accounting practices, an eligible employer should usually not be able to deduct its bad debts (or an allowance for bad debts), when determining its qualifying revenue.

7. Are there special rules for calculating the qualifying revenue of a registered charity or non-profit organization?

Yes. In addition to the qualifying revenue inclusions specific to registered charities and non-profit organizations (see Q6), these eligible employers may elect (see note below) to exclude funding received from government sources when determining their qualifying revenue.

This election applies to the determination of qualifying revenue for all of an eligible employer's prior reference periods and current reference periods.

Note: This election must be made and retained with the eligible employer's other books and records in support of its wage subsidy claim and eligibility (see Q33), and the individual who has principal responsibility for the eligible employer's financial activities must attest that this is the case.

8. Are there special rules for calculating the qualifying revenue of an eligible employer that derives its revenue from one or more non-arm's length persons or partnerships?

Special rules exist for an eligible employer that derives all or substantially all of its revenue from one or more particular persons or partnerships with which it does not deal at arm's length.

Essentially, if the eligible employer and each of these particular persons or partnerships with which it does not deal at arm's length jointly elect (see note below), the eligible employer's qualifying revenue for the prior reference period is deemed to be \$100 and a weighted-average approach (see Example 6), is used to determine qualifying revenue for the current reference period.

When calculating the qualifying revenue for the current reference period under this rule, the eligible employer's qualifying revenue includes amounts derived from persons or partnerships not dealing at arm's length with it.

The amount used for each of the particular person's or partnership's qualifying revenue is modified to include revenues earned outside of Canada. The particular person or partnership can be either a resident or a non-resident.

For more information about non-arm's length, please see Income Tax Folio [S1-F5-C1, Related Persons and Dealing at Arm's Length](#).

Note: This election must be made and retained with the eligible employer's other books and records in support of its wage subsidy claim and eligibility (see Q33), and the individual who has principal responsibility for the eligible employer's financial activities must attest that this is the case.

Example 5

Corporation A, an eligible employer, provides management services, including payroll services, to Corporation B. All of Corporation A's revenues are from Corporation B with which it does not deal at arm's length. Corporation B's revenues are from arm's-length customers.

Under the special rule, in order to determine whether Corporation A can qualify for the wage subsidy, Corporation A's qualifying revenue for the current reference period is determined by reference to the required reduction in qualifying revenue for Corporation B for that reference period.

Example 6

All or substantially all of the revenues of Corporation X, (an eligible employer), are from two corporations (Corporation Y and Corporation Z) with which it does not deal at arm's length.

Corporation X's total revenue for March 2020 was \$1,450 of which \$400 was attributable to Corporation Y and \$1,000 was attributable to Corporation Z. \$50 was from an arm's-length taxpayer. Corporation X's arm's-length revenue is not included in the calculations.

Corporation Y's qualifying revenue for March 2020 was \$1,000 and for March 2019 was \$1,500.

Corporation Z's qualifying revenue for March 2020 was \$1,300 and for March 2019 was \$2,000.

Calculation of Corporation X's qualifying revenue for the current reference period:

Qualifying revenue (QR) calculation in relation to Corporation Y:

$$\$100 \times \$400 \text{ (QR attributable to Corporation Y)} / \$1,400 \text{ (Corporation X's total QR from non-arm's-length persons or partnerships)} \times \$1,000 \text{ (Corporation Y QR for current reference period)} / \$1,500 \text{ (Corporation Y QR for prior reference period)} = 19$$

QR calculation in relation to Corporation Z:

$\$100 \times \$1,000$ (QR attributable to Corporation Z)/ $\$1,400$ (Corporation X's total QR from non-arm's-length persons or partnerships) \times $\$1,300$ (Corporation Z's QR for current reference period)/ $\$2,000$ (Corporation Z's QR for prior reference period) = 46

The weighted average qualifying revenue for Corporation X for the current reference period is \$65 (\$19+\$46). Since the prior reference period's qualifying revenue is deemed to be \$100, Corporation X has experienced the required reduction in revenue of at least 15% for the claim period. Corporation Y and Corporation Z must jointly elect with Corporation X in order to use this special rule.

8-1. What is the meaning of the phrase “all or substantially all” in the special rules referred to in questions 8 and 11?

Generally, the phrase “all or substantially all” means at least 90%.

This requirement will be considered to be met where at least 90% of an eligible employer’s qualifying revenue is from one or more particular persons or partnerships with which it does not deal at arm’s length.

However, the “all or substantially all” test could, depending on the circumstances and context, be satisfied even if the 90% level is not strictly achieved.

8-2. What factors are used to determine if a partnership is not dealing at arm’s length with a partnership of which it is a member?

Income Tax Folio S1-F5-C1, [Related Persons and Dealing at Arm's Length](#) provides guidance on the meaning of arm’s length.

Where persons are not related to each other, the arm’s length determination is a question of fact and each transaction or series of transactions must be examined on its own merits, in light of all the facts and circumstances of that particular situation.

The following criteria have generally been used by the courts in determining whether non-related parties engaging in a transaction are not dealing at arm's length:

- whether there is a common mind which directs the bargaining for both parties to a transaction;
- whether the parties to a transaction act in concert without separate interests; and
- whether there is de facto control (that is, control in fact).

It is not required that all three tests be satisfied in every case. In any particular case, any one or more of the criteria may be of greater or lesser importance in the determination whether the parties are dealing at arm’s length.

Paragraphs 1.42 to 1.44.1 of the Folio summarize the factors to be considered in situations involving partnerships:

- Where a partnership owns a majority of the issued voting shares of a corporation, the partnership will not be considered to deal at arm's length with the corporation.
- Where one partner is in a position to control a partnership, that partner is not considered to be dealing at arm's length with the partnership. For example, a partner can be in a position to control a partnership through ownership of a controlling interest or through a mandate vested in that partner by the other partners. However, when a partner is not in a position to control a partnership and that partner has little or no say in directing the operations of the partnership, it is generally recognized that the partner is dealing at arm's length with the partnership.

- Where a related group of partners owns a controlling interest in a partnership, each member of that related group will not be considered to deal at arm's length with the partnership.
- Partners are not necessarily considered not to deal at arm's length with each other in transactions outside of their partnership activity merely because they are members of the same partnership. However, their partnership in business would be a factor to be considered in any other transaction between them.
- The determination of whether a partnership is dealing at arm's length with a person who is not a partner will generally be made on the basis of the relationship of the directing minds of the partnership and the person at the relevant time.

9. Are there special rules for calculating the qualifying revenue of a group of eligible employers?

The qualifying revenue of an eligible employer is generally determined in accordance with its normal accounting practices. Consequently, when a group of eligible employers generally prepares consolidated financial statements, each member of the group will determine its qualifying revenue in accordance with those statements.

However, each member of such a group may determine its qualifying revenue separately and not based on the consolidated statements, so long as every member of the group determines its qualifying revenue on that separate basis.

Example 7

Corporation A owns all the shares of Corporation B. Both corporations are eligible employers. Corporation A prepares consolidated financial statement for accounting purposes. Assume that there is no intercompany revenue. Below are the qualifying revenue for each corporation as well as their qualifying revenue on a consolidated basis for March 2019 and March 2020.

	Example 7 table		
	Qualifying revenue for March 2019	Qualifying revenue for March 2020	Reduction in Qualifying revenue in March 2020 as compared to March 2019
Corporation A	\$1,000,000	\$1,000,000	0%
Corporation B	\$1,000,000	\$800,000	20%
Total on a consolidated basis	\$2,000,000	\$1,800,000	10%

In accordance with normal accounting practice Corporations A and B will not be eligible for the wage subsidy as their qualifying revenue, determined on a consolidated basis, has not experienced the required reduction in revenue of at least 15%.

Therefore, Corporation A and Corporation B have decided to determine their qualifying revenue separately. In that case, while Corporation A will not qualify for the wage subsidy, as it has not experienced the required reduction in revenue of at least 15%, Corporation B will qualify for the wage subsidy because its qualifying revenue has dropped by more than 15%.

9-1. How is the qualifying revenue arising in the course of ordinary activities in Canada determined when a consolidated group includes non-residents of Canada?

A non-resident may be part of a group of eligible employers that normally prepares consolidated financial statements (see Q9) or a member of an affiliated group of eligible employers that jointly elects to compute qualifying revenue on a consolidated basis as described in Q10. In accordance with accounting principles for

consolidation, consolidated revenue excludes transactions between members of the group but includes global revenue of the group. The qualifying revenue of an eligible employer does not include the portion of consolidated revenue that does not arise in the course of ordinary activities in Canada. The eligible employer can however include the portion of the consolidated revenue that arises in the course of ordinary activities in Canada whether or not the ultimate sale to third parties occurs in Canada.

For example, an amount representing a portion of the revenue from a sale to a third party by a non-resident member of the group may be included in computing the qualifying revenue of the eligible employer if it can be demonstrated that it arose in the course of the ordinary activities of the group in Canada. In determining whether a portion of the amount of a sale to a third party arose in Canada, each transaction or series of transactions will need to be considered in light of the facts and circumstances of that particular situation.

10. Are there special rules for calculating the qualifying revenue of members of an affiliated group?

If an eligible employer and each member of an affiliated group of eligible employers of which the eligible employer is a member jointly elect (see note below), the qualifying revenue of the affiliated group, determined on a consolidated basis in accordance with relevant accounting principles, is to be used for each member of the group. This rule applies even if one or more members of an affiliated group may have no revenue to report in the claim period.

If this election is made, all members of the affiliated group of eligible employers must use this method for calculating the qualifying revenue. Eligible employers that are affiliated with the group cannot choose to form smaller affiliated groups or choose to not be part of the affiliated group for the purpose of the election and calculating qualifying revenue. This means that it is the broadest affiliated group of eligible employers that must elect and not a subset of that group.

Note: This election must be made and retained with the eligible entity's other books and records (see Q33) in support of its wage subsidy claim and eligibility, and the individual who has principal responsibility for the eligible entity's financial activities must attest that this is the case.

Example 8

Individual Mr. A, owns all the shares of Corporation A and his spouse Mrs. A, owns all of the shares of Corporation B. Both corporations are eligible employers. Corporation A and Corporation B form an affiliated group and each corporation is a member of that group. Assume that there is no intercompany revenue. Below are the qualifying revenues for each corporation as well as on a consolidated basis, assuming such a consolidation was done, for March 2019 and March 2020.

Example 8 table

	Qualifying revenue for March 2019	Qualifying revenue for March 2020	Reduction in Qualifying revenue in March 2020 as compared to March 2019
Corporation A	\$200,000	\$200,000	0%
Corporation B	\$200,000	\$100,000	50%
Total on a consolidated basis	\$400,000	\$300,000	25%

Because Corporation A and Corporation B are members of an affiliated group, they could jointly elect that the qualifying revenue of the affiliated group be determined on a consolidated basis in accordance with relevant accounting principles, and the consolidated amount will be used as the qualifying revenue by each member of the group. Thus, both Corporations A and B will be eligible for the wage subsidy, as their qualifying revenue,

determined on a consolidated basis, has dropped by more than 15%. Without this election only Corporation B would qualify for the wage subsidy.

10-1. What is the meaning of the term “affiliated” and “affiliated group” in the special rules referred to in question 10?

The definitions of “affiliated persons” and “affiliated group of persons” in the Act apply for purposes of the special rule for calculating revenue of members of an affiliated group. Some examples of “affiliated persons” are:

- an individual and their spouse or common-law partner;
- two corporations if each is controlled by a person, and those two persons are affiliated with each other;
- two corporations if one corporation is controlled by one person who is affiliated with each member of a group that controls the other corporation;
- two corporations if each corporation is controlled by a group and each member is affiliated with at least one member of the other group.

An affiliated group of persons means a group of persons each member of which is affiliated with every other member.

10-2. Can affiliated corporations that are not in the same ownership chain, determine their qualifying revenue on a consolidated basis, even if they cannot prepare consolidated financial statements?

On the assumption that affiliated corporations that are not in the same ownership chain, are otherwise eligible employers, they can jointly elect to determine their revenue on a consolidated basis, as though the relevant accounting principles for consolidation applied to them. This means, for example, that intercompany transactions should be eliminated.

Where there are multiple entities in an affiliated group, if an election is going to be made, all eligible employers in the affiliated group must consolidate for the purpose of calculating qualifying revenue. It is not possible to have only some of those eligible employers in the affiliated group elect to consolidate.

This consolidation would be solely for purposes of calculating qualifying revenue for members of an affiliated group for purposes of the wage subsidy.

11. Are there special rules when an eligible employer is owned by participants in a joint venture?

If all of the interests in an eligible employer are owned by participants in a joint venture and all or substantially all of the qualifying revenue of the eligible employer is in respect of the joint venture, then the eligible employer may use the qualifying revenues of the joint venture (determined as if the joint venture were an eligible employer), instead of its qualifying revenues, to determine if it experienced the required reduction in revenue in order to qualify for the wage subsidy.

12. Can I use the cash method of accounting when determining my qualifying revenue?

Qualifying revenue of an eligible employer is to be determined in accordance with its normal accounting practices.

If the normal accounting practices of an eligible employer is the accrual method, the employer would be allowed to elect (see note below) to calculate its qualifying revenue under the cash method instead of the accrual method, but not a combination of both. The election will apply for all claim periods.

However, where the eligible employer determines its qualifying revenue under the cash method, in accordance with its normal accounting practices, it cannot elect to use the accrual method.

Note: This election must be made and retained with the eligible employer's other books and records (see Q33) in support of its wage subsidy claim and eligibility, and the individual who has principal responsibility for the eligible employer's financial activities must attest that this is the case.

12-1. Can an eligible employer change their approach used for calculating the qualifying revenue from claim period to claim period?

Special rules described in Q8-Q12 exist for an eligible employer to calculate its qualifying revenue.

Any of these special rules may apply to an eligible employer for the relevant reference periods used for a particular claim period, provided all the requirements of such rule have been met for that particular claim period. Once a specific rule is chosen, the eligible employer must use the same rule for calculating qualifying revenue for the prior and current reference periods used for the particular claim period.

However, for the special rules described in Q8-Q11, an eligible employer may choose to apply a different approach in a subsequent claim period, provided that all the requirements for the application of that different rule are met for that subsequent claim period.

An eligible employer that chooses to determine its revenues based on the cash method, as described in Q12, must use this method for all claim periods.

Eligible Employees

13. Who is an eligible employee?

An eligible employee, in respect of a week in a claim period, means an individual employed in Canada by the eligible employer in the claim period, as long as the employee has not been without remuneration from the eligible employer in respect of a period of 14 or more consecutive days in the claim period.

Eligible employee status is determined in respect of each week in each claim period, so an employee that is not an eligible employee in a preceding claim period (because, for example, the 14 day remuneration condition has not been met) may become eligible in a following claim period (see example under Q15).

14. Can an eligible employer claim the wage subsidy for an employee that the employer hires back and pays retroactively?

Yes. It is possible for an eligible employer to hire back eligible employees and pay them retroactively in respect of a claim period, to be able to qualify for the wage subsidy. Refer to Example 12.

Further, if such an employee has received a Canada Emergency Response Benefit (CERB) payment from the CRA for a claim period, and it is later determined that they are no longer eligible for the CERB, whether due to the employment or otherwise the employee is required to repay the CERB payment. There are ways for the employee to return or repay the CERB amount. For more details on repayment, please refer to [Return or repay](#) on the Apply for CERB web page.

14-1. If an eligible employer rehires an employee or hires a new employee who may have received CERB payments, will the employee be required to repay any or all of the CERB payments?

Individuals are required to repay the CERB if they no longer meet the eligibility requirements for the four-week period in question. For example, consider a laid off employee who has applied for the CERB for the four-week period of April 12 – May 9. At the time of application, the laid off employee expected to have little or no

work or income for the four-week period of April 12 - May 9. However, the laid off employee finds out immediately afterwards that their employer will rehire them and will give back-pay for that same four-week period. In this situation, the rehired employee will be asked to repay the CERB for that four-week period of April 12 – May 9.

The conditions under which an employee is required to pay back the CERB differ slightly depending on whether it is the first four-week period for which the employee claimed the CERB, or whether it is for the subsequent four-week period.

For the first four-week CERB eligibility period, the employee will need to repay the \$2,000 for this period if they have or will earn, **for a period of two consecutive weeks in this four-week period**, more than \$1,000 (before taxes) from employment and self-employment income.

For the second four-week CERB eligibility period, the employee will need to repay the \$2,000 for an eligibility period if they have or will earn more than \$1,000 (before taxes) from employment and self-employment income during that period.

We will provide additional scenarios and examples shortly.

[How to return a CERB payment](#)

15. Can an eligible employer claim the wage subsidy in respect of an eligible employee who has received payments under the CERB?

Yes, in certain situations, an eligible employer may be eligible to claim the wage subsidy in respect of an eligible employee who has received payments under the CERB program. However, as explained above (see Q13), where an individual has not been paid any remuneration from the eligible employer in respect of a period of 14 or more consecutive days in a claim period, the individual will not qualify as an eligible employee for that period of employment. Therefore, the eligible employer will not be eligible for the wage subsidy in respect of that employee for that claim period.

The onus is on the eligible employer to ensure that an employee, who has not been paid eligible remuneration in respect of 14 or more consecutive days in a claim period, is not included for that claim period. However, it is the employee's responsibility to determine their eligibility for the CERB for any period.

Where an employee has received a CERB payment from the CRA and it is later determined that they are no longer eligible for the CERB, whether due to the employment or otherwise, the employee is required to return or repay the CERB payment. For more details, please refer to [Return or repay](#) on the Apply for CERB web page.

Example 9

Carl, as a sole proprietor, owns a corner store in London, Ontario, where he normally employs Molly on a full-time basis and two other employees on a part time basis. Carl had laid off all his employees on March 15, 2020, due to a decreased demand for his shop's goods and services. However, following the announcement of the wage subsidy, Carl has determined that he is an eligible employer and decided to re-hire Molly—effective April 5, 2020—. He also hires a new employee, Paul, on April 12th. Paul was laid off by his previous employer due to the COVID-19 crisis.

Even though Molly was employed for a week in the first claim period (March 15, 2020, to April 11, 2020), she is not an eligible employee in that period because she was without remuneration from Carl for more than 14 consecutive days (21 days - March 15, 2020, to April 4, 2020). However, she may be an eligible employee in the following claim period (April 12-May 9, 2020), assuming Carl keeps Molly on his payroll and continues to pay her.

If Carl had instead chosen to rehire and pay Molly retroactively to March 15, 2020, she would have qualified as an eligible employee for the first claim period. In this scenario, Carl would have been eligible to claim the wage subsidy for the first claim period, in respect of the eligible remuneration paid to Molly.

Paul receives eligible remuneration starting April 12. Assuming Paul is not without eligible remuneration in respect of 14 or more consecutive days in the second claim period (April 12, 2020 - May 9, 2020), Paul would qualify as an eligible employee and Carl would be eligible to claim the wage subsidy with respect to the eligible remuneration paid to Paul, for the second claim period.

Now assume that both Paul and Molly received CERB payments during the time they were laid off, and Paul continued to receive CERB payments after he was hired. Carl's eligibility for the wage subsidy will not change because of the CERB payments to Molly and Paul. However, it is Paul and Molly's responsibility to determine their eligibility for the CERB for any period. If they have received a CERB payment and they are no longer eligible, they are required to repay the CERB payment.

16. Can a non-resident employee be an eligible employee?

Yes, since eligible employee status is determined based on where the individual is employed and not where the individual resides. Generally, a non-resident individual employed in Canada during a claim period will qualify as an eligible employee as long as all other conditions to be an eligible employee are met.

Eligible Remuneration

17. What is eligible remuneration?

Eligible remuneration of an eligible employee means amounts paid to employee as salary, wages, and other remuneration, certain taxable benefits (provided such amounts are actually paid), and fees, commissions or other amounts paid for services. These are amounts for which an eligible employer would generally be required to make payroll deductions to be remitted to the CRA. The following amounts are not considered eligible remuneration:

- a retiring allowance;
- an amount deemed to have been received by the eligible employee as an employment benefit in respect of a stock option agreement;
- any amount received that can reasonably be expected to be paid or returned, directly or indirectly, to the eligible employer or to a person (or a partnership) at the direction of the eligible employer or with whom the eligible employer does not deal at arm's length;
- any amount that is paid in respect of a week in the claim period, if, as part of an arrangement involving the eligible employee and the eligible employer:
 - the amount is in excess of the eligible employee's baseline remuneration,
 - after the claim period, the eligible employee is reasonably expected to be paid a lower weekly amount than their baseline remuneration, and
 - one of the main purposes for the arrangement is to increase the amount of the wage subsidy.

17-1. Are tips included in eligible remuneration?

Whether tips are included in eligible remuneration depends on the type of tips received by the eligible employee. Controlled tips as well as declared tips are eligible remuneration for the purpose of the wage subsidy. However, direct tips are not eligible remuneration for the purposes of the wage subsidy.

The CRA webpage on [Tips and gratuities](#) describe three types of tips:

- **Controlled tips:** The term **controlled tips** refers to tips that an employer controls or possesses and then must pay to the employee.
- **Direct tips:** Direct tips are paid directly by the customer to the employee. The employer has no control over the tip amount or its distribution. The employer is merely a conduit for the tip from the customer to the employee.
- **Declared tips (in the province of Quebec only):** Declared tips are the amount of tips that provincial law requires an employee to declare to their employer along with their controlled tips. Employees working in a regulated establishment in Quebec must declare their direct tips to their employer.

17-2. In an owner-managed corporation, is the salary and dividends paid to the owner-manager considered eligible remuneration for the purpose of the wage subsidy?

In an owner managed corporation, the owner-manager may pay themselves dividends rather than salaries. In addition, such payments may not be made on a regular basis throughout the year.

For the purpose of the wage subsidy, dividends are not considered eligible remuneration. Accordingly, an eligible employer that pays a dividend instead of salary to an owner-manager that is also an eligible employee in a claim period, will not be eligible for the wage subsidy in respect of that dividend. Further, where an eligible employer pays the owner-manager both dividends and salary in a claim period but has not paid any salary during the period that begins on January 1, 2020 and ends on March 15, 2020 (baseline remuneration), it will not be eligible for the wage subsidy in respect of eligible remuneration paid to the owner-manager in the claim period.

Example 9-1

Katherine, who manages the operations of XYZ Inc., also owns all of the issued shares of the corporation. XYZ Inc. is an eligible employer and has continuously employed two employees in Canada.

During the period from January 1 to March 15, 2020, Katherine received average weekly eligible remuneration of \$500 (baseline remuneration) and also received a dividend of \$2,000 per month.

On account of decreasing revenues during the COVID-19 crisis, XYZ Inc. is no longer able to retain its two employees and lays them off. Katherine continues to operate XYZ Inc.'s business.

XYZ Inc. maintains Katherine's weekly salary of \$500, but her dividend payment is reduced to \$1,000 per month.

Since Katherine does not deal at arm's length with XYZ Inc., the wage subsidy amount in respect of a week in a claim period will be limited to the lesser of the amount of the eligible remuneration paid in respect of the week (up to a maximum of \$847) and 75% of the eligible employee's baseline remuneration.

Accordingly, XYZ Inc.'s wage subsidy amount for a week in a claim period is \$375, which represents 75% of the baseline remuneration of \$500. It does not include the dividend that was paid to Katherine, as dividends are not considered eligible remuneration. XYZ Inc. is thus entitled to a total wage subsidy amount of \$1,500 for the 4 week claim period (i.e. \$375 x 4 weeks = \$1,500).

Example 9-2

In Example 9-1 now consider a situation where XYZ Inc. pays Katherine no salary but only a dividend of \$2,000 per month for the period from January 1 to March 15, 2020. All other facts remain the same.

Since Katherine does not deal at arm's length with XYZ Inc., the wage subsidy amount in respect of a week in a claim period will generally be limited to the lesser of the amount of the eligible remuneration paid in respect of the week (up to a maximum of \$847) and 75% of the eligible employee's baseline remuneration.

In this scenario, though Katherine received eligible remuneration during the claim period, her baseline remuneration is nil because she received only dividend from January 1 to March 15, 2020, and dividends are not considered eligible remuneration for the purposes of the wage subsidy. Therefore, in this situation, the wage subsidy amount of XYZ Inc. for the claim period is nil.

18. What is baseline remuneration?

Baseline remuneration means the average weekly eligible remuneration paid to an eligible employee by an eligible employer during the period that begins on January 1, 2020, and ends on March 15, 2020. However, any period of seven or more consecutive days for which the employee was not remunerated is excluded from the calculation.

18-1. Can eligible remuneration be retroactively paid to increase baseline remuneration?

No. A payment of eligible remuneration from an eligible employer to an eligible employee made subsequent to the period that begins on January 1, 2020 and ends on March 15, 2020, is excluded from baseline remuneration. For a payment of eligible remuneration to be included in baseline remuneration, such an amount must be paid between January 1, 2020 and March 15, 2020, inclusive.

Note: On May 15, 2020, the government announced a proposal to amend the wage subsidy to allow employers to choose one of two periods when calculating the baseline remuneration of their employees. Specifically, employers would be allowed to calculate baseline remuneration for an employee as the average weekly remuneration paid to the employee from January 1 to March 15 of 2020, or, alternatively, as the average weekly remuneration paid to the employee from March 1 to May 31 of 2019, in both cases excluding any period of 7 or more consecutive days without remuneration. Employers would be able to choose which period to use on an employee-by-employee basis.

This proposed change is not yet enacted and would come into effect when it receives Royal Assent. The change is proposed to be retroactive to April 11, 2020, which means that it would apply to the first claim period starting March 15, 2020 and subsequent claim periods.

This proposed change does not impact the above response that eligible remuneration cannot be paid retroactively to increase baseline remuneration.

19. Will an eligible employer qualify for the wage subsidy in respect of eligible remuneration that it pays, if the amount is not taxable to the eligible employee?

Eligible remuneration of an eligible employee means amounts for which the eligible employer would generally be required to make payroll deductions to be remitted to the CRA, irrespective of whether the amounts are taxable to the eligible employee. For example, salaries and wages paid to a status Indian ^{Footnote 3} whose income is exempt from tax under a specific provision of the Act are considered eligible remuneration and would qualify for the purpose of calculating the wage subsidy.

Calculating the wage subsidy

20. How is the wage subsidy calculated?

For an eligible employer that qualifies for the wage subsidy, the amount of the wage subsidy for a claim period is the total of the following amounts in respect of the claim period (there is no overall limit on the wage subsidy amount that an eligible employer may claim):

- I. Total of all amounts, each of which is for an eligible employee in respect of a week in the claim period, equal to the greater of
 - a. the least of
 - i. 75% of eligible remuneration paid to the eligible employee in respect of that week,
 - ii. \$847, and
 - iii. if the eligible employee does not deal at arm's length with the eligible employer in the claim period, \$0, and
 - b. the least of
 - i. the amount of eligible remuneration paid to the eligible employee in respect of that week,
 - ii. 75% of baseline remuneration in respect of the eligible employee determined for that week, and
 - iii. \$847;
- II. Total of the employer contributions to Employment Insurance, the Canada Pension Plan, the Quebec Pension Plan, and the Quebec Parental Insurance Plan for an eligible employee for each week in the claim period throughout which week that employee is on leave with pay and for which claim period the employer is eligible for the wage subsidy for the employee (Note).

Less:
- III. Total of all amounts **claimed or intended** [(changed from "eligible")] to be claimed under the [10% Temporary Wage Subsidy for Employers](#), by the eligible employer that qualifies for the Canada Emergency Wage Subsidy for the claim period; and
- IV. Total of all amounts received by the eligible employee for each week in the claim period as a work-sharing benefit under the Employment Insurance Act.

Note: In general, for the amount in (II), an eligible employee will be considered to be on leave with pay throughout a week if that employee is remunerated by the eligible employer for that week but does not perform any work for the employer in that week. This amount in (II), would not be available for eligible employees that are on leave with pay for only a portion of a week.

Example 10

John and Zac own a corporation, XYZ Ltd. that operates a garage in London, Ontario. They are working full time, but do not draw any salary, and have two full time employees each earning a weekly salary of \$1,200 (their baseline remuneration), for an annual salary of \$64,800, and two part-time employees, each earning \$500 per week (their baseline remuneration), for an annual salary of \$27,000. John and Zac have reduced their opening hours due to decreased demand for their service following the COVID-19 crisis, and laid off all their employees effective March 15, 2020. Following the announcement of the wage subsidy, they decide to re-hire, effective April 12, 2020, two of their laid off employees, Ahmed (full time employee) and Ken (part-time employee). These employees are paid the same weekly salary that they received before being laid-off - \$1,200 and \$500 respectively (eligible remunerations).

Assume that XYZ Ltd. is an eligible employer that qualifies for the wage subsidy and it does not receive any other subsidy. Further assume that the rehired employees are employed for the entire claim period April 12 - May 9, 2020. The weekly qualifying remuneration for the claim period is calculated as follows:

Example 10 table

	Ahmed	Ken
75% of eligible remuneration [A]	\$900	\$375

Example 10 table

	Ahmed	Ken
Maximum amount (i.e. \$847) [B]	\$847	\$847
Nil, for non-arm's length employees [C]	N/A	N/A
Lesser of Amounts A to C [D]	\$847	\$375
Eligible remuneration [E]	\$1,200	\$500
75% of baseline remuneration [F]	\$900	\$375
Maximum amount (i.e. \$847) [G]	\$847	\$847
Lesser of Amounts E to G [H]	\$847	\$375
Qualifying weekly remuneration per employee; Greater of Amounts D and H [I]	\$847	\$375
Total number of eligible employees [J]	1	1
Total Qualifying remuneration; Amount I multiplied by Amount J [K]	\$847	\$375
Total for the claim period; Amount K multiplied by 4 (number of weeks in the claim period)	\$3,388	\$1,500

Total Canada Emergency Wage Subsidy that XYZ Ltd. is eligible to claim for the claim period is: \$4,888 (\$3,388 + \$1,500)

Example 11

In the above Example 10, now consider a situation where the owners, John and Zac draw a weekly salary of \$1,500 (annual salary of \$81,000), and continue to do so during the claim period indicated in the above example. In addition, the two employees are now rehired for a reduced weekly salaries of \$900 for Ahmed and \$300 for Ken (their respective eligible remunerations). The weekly qualifying remuneration for the claim period is calculated as follows:

Example 11 table

	Ahmed	Ken	Owner (John and Zac)
75% of eligible remuneration [A]	\$675	\$225	\$1,125
Maximum amount (i.e. \$847) [B]	\$847	\$847	\$847
Nil, for non-arm's length employees [C]	N/A	N/A	\$0
Lesser of Amounts A to C [D]	\$675	\$225	\$0
Eligible remuneration [E]	\$900	\$300	\$1,500
75% of baseline remuneration [F]	\$900	\$375	\$1,125
Maximum amount (i.e. \$847) [G]	\$847	\$847	\$847
Lesser of Amounts E to G [H]	\$847	\$300	\$847
Qualifying weekly remuneration per employee; Greater of Amounts D and H [I]	\$847	\$300	\$847
Total number of eligible employees [J]	1	1	2
Total Qualifying remuneration; Amount I multiplied by Amount J [K]	\$847	\$300	\$1,694
Total for the claim period; Amount K multiplied by 4 (number of weeks in the claim period)	\$3,388	\$1,200	\$6,776

Total Canada Emergency Wage Subsidy that XYZ Ltd. is eligible to claim for the claim period is: \$11,364 (\$3,388 + \$1,200 + \$6,776)

Note: As can be seen from the above example, where the eligible remuneration is equal to or less than 75% of the baseline remuneration for an eligible employee, the employer is eligible for 100% wage subsidy in respect

of that employee (in this case, salary paid to Ken in respect of the claim period) to a maximum of \$847 per week.

Example 12

Eliza and Abdi own a corporation, Alpha Ltd., that operates a take-out restaurant in Sudbury, Ontario. They are working full time, each drawing a salary of \$1,000 per week (baseline remuneration), and have four part-time employees, each earning \$500 per week (baseline remuneration), for a total weekly payroll of \$4,000. Eliza and Abdi have reduced their opening hours due to decreased demand for their service following the COVID-19 crisis, and laid off two of their employees effective March 15, 2020. Following the announcement of the wage subsidy, they decide to re-hire them effective March 28, 2020. Eliza and Abdi also decided to pay their two employees retroactively for the entirety of the time they had been laid off.

However, these two rehired employees are not being asked to report to work during this challenging period and will be paid only \$300 per week while the retained employees will be paid a weekly salary of \$600, (both eligible remunerations). Alpha Ltd. did not receive any other subsidy or work-sharing benefits during the claim period, beginning March 15, 2020 and ending April 11, 2020.

Assuming that Alpha Ltd. is an eligible employer that qualifies for the wage subsidy, the qualifying weekly remuneration for the claim period is calculated as follows:

Example 12 table

	Retained employee	Rehired employee	Owner (Eliza and Abdi)
75% of eligible remuneration [A]	\$450	\$225	\$750
Maximum amount (i.e. \$847) [B]	\$847	\$847	\$847
Nil, for non-arm's length employees [C]	N/A	N/A	\$0
Lesser of Amounts A to C [D]	\$450	\$225	\$0
Eligible remuneration [E]	\$600	\$300	\$1,000
75% of baseline remuneration [F]	\$375	\$375	\$750
Maximum amount (i.e. \$847) [G]	\$847	\$847	\$847
Lesser of Amounts E to G [H]	\$375	\$300	\$750
Qualifying weekly remuneration per employee; Greater of Amounts D and H [I]	\$450	\$300	\$750
CPP withholdings eligible for refund; 5.25% of Amount I [J]	\$0	\$15.75	\$0
EI withholdings eligible for refund; 2.212% of Amount I [K]	\$0	\$6.60	\$0
Total of Amounts I to K [L]	\$450	\$322.35	\$750
Total number of eligible employees [M]	2	2	2
Total Qualifying remuneration; Amount L multiplied by Amount M [N]	\$900	\$644.70	\$1,500
Total for the claim period; Amount N multiplied by 4 (weeks) [O]	\$3,600	\$2,579	\$6,000
10% Temporary subsidy received for the claim period [P]	\$0	\$0	\$0
Work-sharing benefit received for the claim period [Q]	\$0	\$0	\$0
Amounts that reduce the wage subsidy; Amount P plus Amount Q [R]	\$0	\$0	\$0

Example 12 table

	Retained employee	Rehired employee	Owner (Eliza and Abdi)
Canada Emergency Wage Subsidy that Alpha Ltd. is eligible to claim for the claim period; Amount O minus Amount R	\$3,600	\$2,579	\$6,000

Total Canada Emergency Wage Subsidy that Alpha Ltd. is eligible to claim for the claim period is: \$12,179 (\$3,600 + \$2,579 + \$6,000)

21. Will I be eligible for both the Canada Emergency Wage Subsidy and the 10% Temporary Wage Subsidy for Employers?

You may be eligible for both the Canada Emergency Wage Subsidy (CEWS) and the [10% Temporary Wage Subsidy for Employers](#) (10% temporary wage subsidy). However, for an eligible employer that is eligible for both subsidies for a period, all amounts that the employer claims under the 10% temporary wage subsidy for remuneration paid in a specific claim period, reduce the amount available to be claimed under the CEWS in that same period.

The 10% temporary wage subsidy is equal to 10% (or a lower percentage that the employer elects - see note below), of the remuneration that an eligible employer pays from March 18, 2020 to June 19, 2020, up to \$1,375 for each employee, to a maximum of \$25,000 total per employer.

If the income taxes you deduct with respect to the remuneration you paid are not sufficient to offset the value of the subsidy in that period, you can reduce future payroll remittances to benefit from the subsidy. However, the entire amount claimed under the 10% temporary wage subsidy must be applied to reduce the CEWS for the claim period in which the remuneration is paid.

Note: If an eligible employer completes their CEWS application and does not enter any amount for the 10% temporary wage subsidy, the CEWS will be determined as if the employer is electing 0% as the prescribed percentage for calculating their 10% temporary wage subsidy and requesting the maximum CEWS. However, the eligible employer should indicate the 0% election on the self-identification form under the 10% temporary wage subsidy program.

Example 13

Assume an eligible employer is eligible for both the subsidies. It calculates its 10% temporary wage subsidy as \$2,050 on remuneration paid from April 12 to May 9, 2020 (which coincides with the second claim period), using the 10% rate. However, it only deducted \$1,050 of federal, provincial, or territorial income tax from its employees for that period.

While the eligible employer can still reduce a future payroll remittance by \$1,000 in respect of the balance (even if that remittance is in respect of remuneration paid after May 9, 2020), its CEWS claim for the same period (April 12 to May 9, 2020), is reduced by the entire amount of \$2,050.

Example 13-1

In Example 13, assume the eligible employer elects to apply a percentage less than 10% to determine the 10% temporary wage subsidy such that the subsidy is now only \$1,050. It is now able to offset the entire \$1,050 of the subsidy against the \$1,050 from the federal, provincial, or territorial income tax withheld from its employees for that period. In this situation, its CEWS claim for the same period (April 12, to May 9, 2020), is reduced by only \$1,050.

Example 13-2

Now assume in Example 13, the eligible employer elects a percentage of 0% for the 10% temporary wage subsidy. Consequently that subsidy will be nil on remuneration paid from April 12, to May 9, 2020 (which coincides with the second claim period). In this situation, it does not reduce the amount of federal, provincial, or territorial income tax withheld from its employees for that period. In addition, its CEWS claim for the same period (April 12, to May 9, 2020), is not reduced. Where the eligible employer does not claim any amount, it should indicate the 0% election on the self-identification form under the 10% temporary wage subsidy program.

22. Can I claim the wage subsidy for an eligible employee even if they were hired after March 15, 2020?

Yes, an eligible employer may be able to claim the wage subsidy for eligible remuneration paid to eligible employees hired after March 15, 2020.

However, for an eligible employee that does not deal at arm's-length with the eligible employer, it may be able to claim the wage subsidy only if that employee was employed by the eligible employer and has been paid eligible remuneration for the period from January 1, 2020 to March 15, 2020 (baseline remuneration).

Example 14

ABC Ltd. is an eligible employer and John is the sole shareholder of the corporation having two employees. It laid off its employees at the beginning of March 2020. However, on March 16, ABC Ltd. hires two new employees, Ali and John's wife Sally. Since Sally does not deal at arm's length with ABC Ltd. and she was not an employee of ABC Ltd. prior to March 16, 2020, ABC Ltd. will not be eligible for wage subsidy in respect of eligible remuneration paid to Sally. Provided Ali otherwise qualifies as an eligible employee of ABC Ltd. and receives eligible remuneration, ABC Ltd. may be eligible to claim wage subsidy in respect of the eligible remuneration paid to Ali.

23. Can an eligible employer claim the wage subsidy for an eligible employee even if they do not deal at arm's length with each other?

An eligible employer may be eligible to claim the wage subsidy in respect of an eligible employee who does not deal at arm's length with it, provided the individual was an eligible employee of the eligible employer anytime during the period beginning January 1 and ending March 15, 2020, and was paid eligible remuneration for that time (baseline remuneration).

Example 15

Consider the example in Q 22. In that example, if Sally was an eligible employee of ABC Ltd. anytime during the period beginning January 1 and ending March 15, 2020 and received baseline remuneration, even if she was laid off and rehired after March 15, 2020, ABC Ltd. may be eligible for the wage subsidy for the claim period that she was employed.

24. Is there a special rule for the amount of wage subsidy that can be claimed if an eligible employee is employed by two or more eligible employers?

Generally, there is no limit on the wage subsidy amount that an eligible employer may claim or the total number of eligible employees it could employ during the claim period. However, there is a special rule where an eligible employee is employed in a week by two or more eligible employers that do not deal with each other at arm's length. In this situation, the total amount of wage subsidy in respect of the eligible employee for that week cannot exceed the amount that would arise if the eligible employee's eligible remuneration for that week were paid by only one eligible employer that qualifies for the wage subsidy.

25. Is the wage subsidy considered taxable income?

Yes. The wage subsidy received by an eligible employer is considered assistance received from a government immediately before the end of the claim period to which it relates. The amount is taxable and is to be included in computing the income of the eligible employer. The eligible remuneration paid to the employee will be a deductible expense for the employer.

However, the wage subsidy received by the eligible employer will not be included in the calculation of its qualifying revenue.

Claiming the wage subsidy

26. When can I claim the wage subsidy?

Eligible employers that qualify to claim the wage subsidy will be able to apply to the CRA starting on April 27, 2020.

Applications in respect of a claim period can be made only after the end of the claim period, provided the eligible employer has paid the eligible remuneration that it is claiming for that period.

Additionally, wage subsidy applications must be made before October 2020.

26-1. How do my biweekly, monthly, or semi-monthly pay periods align with the eligible remuneration paid in respect of each week?

An eligible employer's payroll frequency (whether biweekly, semi-monthly, monthly, etc.) has no effect on the calculation of eligible remuneration paid for purposes of the wage subsidy. While the eligible remuneration must have been paid to the eligible employee, it does not matter whether the employee receives their paycheque for a week at the end of the week, at the end of the month, or otherwise. If an employer's payroll cycle does not align with the wage subsidy for the claim periods, they will have to do a manual calculation to reflect the remuneration paid in respect of that claim period. Employers will not be permitted to use an average of the daily wages paid. The eligible remuneration reported on an employer's wage subsidy application must reflect the actual amount paid in respect of the claim period.

Below are two examples of when an eligible employer can claim the wage subsidy if it pays their eligible employees on a monthly basis.

Example 16

An eligible employer pays its sole eligible employee monthly, on the first of each month for the previous month, based on an annual salary of \$52,000 per year. The eligible employee would therefore have \$1,000 of pay for each of the four weeks in the first claim period (that begins on March 15, 2020 and ends on April 11, 2020).

Once the eligible employer has paid the eligible employee for each of the weeks in the claim period, the eligible employer would be able to apply for the wage subsidy. In this example, that would be after the eligible employee is paid on May 1, 2020, because the eligible employee's April 1, 2020 paycheque does not reflect the eligible employee's salary for a portion of the first claim period (i.e., April 1, 2020 to April 11, 2020).

The wage subsidy would be calculated based on the \$1,000 per week that the eligible employee is paid for each of the weeks in the first claim period.

Similarly, the eligible employer would be able to apply for the wage subsidy for the second claim period (that begins on April 12, 2020 and ends on May 9, 2020) after it has paid the eligible employee for each of the weeks in that period. This would be after the June 1, 2020 paycheque is paid and would also be calculated

based on the \$1,000 per week that the eligible employee is paid for each of the weeks in the second claim period.

If the eligible employer does not qualify for the wage subsidy in the third claim period (that begins on May 10, 2020 and ends on June 6, 2020), the eligible employer would still be entitled to the wage subsidy in respect of the eligible employee's salary for the second claim period even though the June 1, 2020 paycheque is paid during the third claim period. That is because the wage subsidy calculation is based on an eligible employee's pay for each of the weeks in the relevant period regardless of the eligible employer's pay cycle.

Example 17

The facts are the same as in example 1, except that the eligible employer had laid off the eligible employee in early March 2020 and, in May 2020, the eligible employer rehired the eligible employee retroactive to March 15, 2020. In this example, the eligible employee is paid for the period from March 15 to the end of May in their June 1, 2020 paycheque.

As with the first example, the eligible employer would be able to apply for the wage subsidy in respect of each of the first two claim periods after it pays its eligible employee for the weeks covering these periods (i.e., on June 1, 2020) and the wage subsidy would be calculated based on the \$1,000 per week that the eligible employee is paid for those weeks. The wage subsidy in relation to remuneration paid in respect of the third claim period (from May 10 to June 6) could then be claimed after the July 1, 2020 paycheque, assuming the eligible employer qualifies for wage subsidy for the third claim period.

26-2. Can I use an average daily wage if my payroll cycle does not align exactly with the wage subsidy claim period or do I have to use an exact daily figure?

In calculating the wage subsidy for an eligible employee for a particular week in a claim period, the eligible employer takes into account amounts paid to the employee in respect of that week. If an employee's remuneration fluctuates from day to day, for example depending on shifts and hours worked, employers will not be permitted to use an average of the daily wages paid to calculate the subsidy. In addition, an employer cannot use an average of total daily wages for all eligible employees to calculate the total subsidy for each week, as the subsidy must be determined on an employee-by-employee basis.

27. How do I claim the wage subsidy?

Eligible employers will be able to apply for the wage subsidy through the CRA's *My Business Account* portal or the Web Forms application.

Representatives (authorized at a level 2 or 3) will be able to apply for the wage subsidy on behalf of their clients through the Represent a Client service, as well as through the Web Forms application.

To log in to or register for the CRA's online services, go to canada.ca/taxes-business-online.

To use the Web Forms application, or if you have misplaced or do not have a web access code, go to canada.ca/taxes-iref.

When completing the application, you will need:

- your payroll program account number (123456789RP0001, for example);
- to know which claim period you are applying for;
- all of the information necessary to complete the applicable fields in the application.

The processing of the wage subsidy will be performed at the payroll program account level, so you will have to file a separate application for each payroll program account. For example, if you have two payroll program

accounts (123456789RP0001 and 123456789RP0002, for example) and are claiming wage subsidy for eligible employees under each account, you must file 2 separate applications.

When you apply for the wage subsidy, you will be asked to enter amounts such as the number of eligible employees and total eligible remuneration paid to those employees in respect of the claim period. To get ready, we have created a web page where you can determine these amounts and preview your subsidy now, based on information you enter. For more information, go to [Calculate your subsidy amount](#).

Upon completion of your application, you will be required to keep records supporting your wage subsidy claim (see Q33).

28. How soon can I expect to receive my wage subsidy after applying?

For most complete applications that pass our system validations, a payment will be issued automatically, though some applications may be selected for a pre-claim review.

While delays may occur if additional review is required or the CRA needs to contact you, you can generally expect to receive your payment within 10 business days if you are registered for direct deposit on your payroll account.

If you are not registered for direct deposit, please allow additional time for your cheque to be delivered by mail to the address on your payroll account.

Direct deposit is a fast, convenient, reliable, and secure way to get your CRA payments directly into your account at a financial institution in Canada. To enrol for direct deposit or to update your banking information, go to [Direct deposit](#).

Note: If you are expecting an amount of \$25 million or more, you need to be registered for both [direct deposit](#) and the [Large Value Transfer System](#).

29. Are there any special T4 reporting requirements for the wage subsidy?

Employers will be expected to report the eligible remuneration paid to each employee in respect of the claim periods using three new codes in the “Other information” area at the bottom of the employees' T4 slips. More information on the T4 reporting requirements will be released before the end of the year.

30. Will the wage subsidy be automatically applied against outstanding debt?

No, wage subsidy payments will not be automatically applied against any outstanding debt you have with the CRA.

However, the legislation gives the CRA the ability to administer the wage subsidy program fairly and reasonably and allows for a common-sense approach to dealing with situations that prevent compliance with our tax laws.

The CRA does have the discretion to reduce the amount of the wage subsidy payment if an applicant owes or are about to owe a debt and the CRA determines there is a risk of not collecting all or part of your tax debt.

31. Will the CRA withhold my wage subsidy because of outstanding returns?

No, wage subsidy payments will not be automatically withheld because of outstanding returns under the Income Tax Act or the Excise Tax Act (as well as certain other tax related laws).

However, the legislation gives the CRA the ability to administer the wage subsidy program fairly and reasonably and allows for a common-sense approach to dealing with situations that prevent compliance with our tax laws.

The CRA does have the discretion to withhold the amount of the wage subsidy payment in cases where there is a significant history of not complying with a duty or obligation under our tax laws.

Ensuring Compliance

32. How will the CRA Ensure Compliance?

The CRA will use a combination of automated queries and validation within its data, follow-up phone calls to verify certain elements of the claim when necessary, and more comprehensive post-payment reviews or audits.

The CRA will monitor the initial intake of claims and adjust its queries as necessary. The extent of future post-payment reviews will depend on the conclusions the CRA reaches as it reviews the intake of claims.

As with the CERB, the CRA is actively monitoring the situation to ensure that compliance with the tax laws is assured.

In order to maintain the integrity of the program and to ensure that it helps Canadians keep their jobs, the employer would be required to repay amounts paid under the wage subsidy if they do not meet the eligibility requirements.

33. What books and records do I need to support my claim?

The CRA expects that you will maintain adequate books and records to ensure that your claim is accurate and complete, and clearly supports your eligibility for the wage subsidy for a claim period.

Books and records includes ledgers, journals, financial statements, contracts, elections, calculations or other working papers, payroll records, sales invoices and any other relevant document. For additional information about adequate records and recordkeeping, please see [What are records and who has to keep them?](#)

To support the claim in your wage subsidy application that your revenue for a current reference period has declined sufficiently from the relevant prior reference period, adequate calculations should generally be prepared and maintained through working papers. In situations where a small employer does not maintain detailed monthly records, the CRA will be reasonable; however, any assumptions made in any calculation should be included in the documentation and available for review if requested.

In addition to showing the calculation of the wage subsidy claimed for each eligible employee, the documentation maintained must also include an analysis of the nature of the remuneration. Dividends and other ineligible remuneration should be recognized and then clearly indicated as having been removed from the calculation. Supporting documentation should be retained.

A signed attestation, and record of any elections made for the purposes of determining your qualifying revenue, must also be maintained and made available to the CRA upon request.

34. Are there penalties for non-compliance?

Yes. Due to a specific anti-avoidance rule, an employer will not be eligible to claim the wage subsidy for a claim period if the employer (or a person or partnership that does not deal at arm's-length with that employer) participates in a plan that has one of the main purposes of effectively reducing the employer's qualifying revenues for the current reference period, in order to qualify for the subsidy. Where this anti-avoidance rule applies, the employer will be liable to a penalty equal to 25% of the amount of wage subsidy that is claimed in its application, and will have to pay back any wage subsidy that it received. If an employer knowingly, or under circumstances amounting to gross negligence, generally makes, or is involved in the making of a false statement or omission in its wage subsidy application for a claim period, the employer is

liable to a penalty (commonly referred to as the “gross negligence penalty”) of up to 50% of the difference between the amount of wage subsidy that it claimed in its application and the amount of wage subsidy to which it is actually entitled.

Penalties may apply in cases of fraudulent claims. The penalties may include fines or even imprisonment.

Finally, if a person (such as an accountant or tax preparer) files or prepares the wage subsidy application on behalf of the employer, they could be subject to a third-party penalty under the Act, if they know, or would reasonably be expected to know, that the application contains false statements, including an omission of information. Third-party penalties are explained in detail in the CRA's [Information Circular IC01-1, Third-Party Civil Penalties](#).

35. Will the CRA publish a list of employers that have applied for the CEWS?

The Act authorizes the CRA to publish the name of any eligible employer that makes an application for the wage subsidy. The CRA will provide updates regarding the timely publication of a list or registry of wage subsidy applicants. The process for making this information available is still under consideration.

Footnotes

Footnote 1

If the eligible employer meets the 15% required reduction in revenue for the first claim period - March 15 to April 11, 2020, it will be deemed to have met the 30% required reduction in revenue for the second claim period - April 12 to May 9, 2020 (see Table 2).

[Return to footnote 1 referrer](#)

Footnote 2

For the required reduction in revenue to qualify to claim the wage subsidy under the general and alternative approach see Table 1

[Return to footnote 2 referrer](#)

Footnote 3

We use the term "Indian" because it has a legal meaning in the Indian Act.

[Department of Finance Canada Backgrounder](#) (Revised April 11, 2020)

What It Means for Canadian Employers

To help employers keep and return workers to their payroll through the challenges posed by the COVID-19 pandemic, the Prime Minister, Justin Trudeau, announced the new Canada Emergency Wage Subsidy on March 27, 2020. This would provide a 75-per-cent wage subsidy to eligible employers for up to 12 weeks, retroactive to March 15, 2020. This wage subsidy aims to prevent further job losses, encourage employers to re-hire workers previously laid off as a result of COVID-19, and help better position Canadian companies and other employers to more easily resume normal operations following the crisis. While the Government has designed the proposed wage subsidy to provide generous and timely financial support to employers, it has done so with the expectation that employers will do their part by using the subsidy in a manner that supports the health and well-being of their employees.

Eligible Employers

Eligible employers would include individuals, taxable corporations, partnerships consisting of eligible employers, non-profit organizations and registered charities. Public bodies would not be eligible for this subsidy. Public bodies would generally include municipalities and local governments, Crown corporations, wholly owned municipal corporations, public universities, colleges, schools and hospitals. This subsidy would be available to eligible employers that see a drop of at least 15 per cent of their revenue in March 2020 and 30 per cent for the following months (see Eligible Periods). In applying for the subsidy, employers would be required to attest to the decline in revenue [(ITA 125.7 “qualifying entity”(b)]. We encourage all eligible employers to rehire employees as quickly as possible and to apply for the Canada Emergency Wage Subsidy if they are eligible. To ensure that the Canada Emergency Response Benefit (CERB) applies as intended, the Government will consider implementing an approach to limit duplication. This could include a process to allow individuals rehired by their employer during the same eligibility period to cancel their CERB claim and repay that amount.

Calculating Revenues

An employer’s revenue for this purpose would be its revenue in Canada earned from arm’s-length sources. Revenue would be calculated using the employer’s normal accounting method, and would exclude revenues from extraordinary items and amounts on account of capital. On April 8, 2020, the government clarified that employers would be allowed to calculate their revenues under the accrual method or the cash method, but not a combination of both. Employers would select an accounting method when first applying for the CEWS and would be required to use that method for the entire duration of the program. For registered charities and non-profit organizations, the calculation will include most forms of revenue, excluding revenues from non-arm’s length persons. These organizations would be allowed to choose whether or not to include revenue from government sources as part of the calculation. Once chosen, the same approach would have to apply throughout the program period.

Special rules for the computation of revenue would be provided to take into account certain non-arm's length transactions, such as where an employer sells all of its output to a related company that in turn earns arm's length revenue. As well, affiliated groups would be able to compute revenue on a consolidated basis.

Amount of Subsidy

The subsidy amount for a given employee on eligible remuneration paid for the period between March 15 and June 6, 2020 would be the greater of: 1) 75 per cent of the amount of remuneration paid, up to a maximum benefit of \$847 per week; and 2) the amount of remuneration paid, up to a maximum benefit of \$847 per week or 75 per cent of the employee’s pre-crisis weekly remuneration, whichever is less. In effect, employers may be eligible for a subsidy of up to 100 per cent of the first 75 per cent of pre-crisis wages or salaries of existing employees. These employers would be expected where possible to maintain existing employees’ pre-crisis employment earnings. The pre-crisis remuneration for a given employee would be based on the average weekly remuneration paid between January 1 and March 15 inclusively, excluding any seven-day periods in respect of which the employee did not receive remuneration. Employers will also be eligible for a subsidy of up to 75 per cent of salaries and wages paid to new employees.

Eligible remuneration may include salary, wages, and other remuneration like taxable benefits. These are amounts for which employers would generally be required to withhold or deduct amounts to remit to the Receiver General on account of the employee's income tax obligation. However, it does not include severance pay, or items such as stock option benefits or the personal use of a corporate vehicle.

A special rule will apply to employees that do not deal at arm's length with the employer. The subsidy amount for such employees will be limited to the eligible remuneration paid in any pay period between March 15 and June 6, 2020, up to a maximum benefit of the lesser of \$847 per week and 75 per cent of the employee's pre-crisis weekly remuneration. The subsidy would only be available in respect of non-arm's length employees employed prior to March 15, 2020.

There would be no overall limit on the subsidy amount that an eligible employer may claim.

Employers are expected to make their best effort to top-up employees' salaries to bring them to pre-crisis levels.

Refund for Certain Payroll Contributions

On April 8, 2020, the Government proposed to expand the CEWS by introducing a new 100 per cent refund for certain employer-paid contributions to Employment Insurance, the Canada Pension Plan, the Quebec Pension Plan, and the Quebec Parental Insurance Plan. This refund would cover 100 per cent of employer-paid contributions for eligible employees for each week throughout which those employees are on leave with pay and for which the employer is eligible to claim for the CEWS for those employees. In general, an employee will be considered to be on leave with pay throughout a week if that employee is remunerated by the employer for that week but does not perform any work for the employer in that week. This refund would not be available for eligible employees that are on leave with pay for only a portion of a week. This refund would not be subject to the weekly maximum benefit per employee of \$847 that an eligible employer may claim in respect of the CEWS. There would be no overall limit on the refund amount that an eligible employer may claim. For greater certainty, employers would be required to continue to collect and remit employer and employee contributions to each program as usual. Eligible employers would apply for a refund, as described above, at the same time that they apply for the CEWS.

Eligible Periods

Eligibility would generally be determined by the change in an eligible employer's monthly revenues, year-over-year, for the calendar month in which the period began. On April 8, 2020, the Government announced that all employers would be allowed to calculate their change in revenue using an alternative benchmark to determine their eligibility. This would provide more flexibility to employers for which the general approach may not be appropriate, including high-growth firms, sectors that faced difficulties in 2019, non-profits and charities, as well as employers established after February 2019. Under this alternative approach, employers would be allowed to compare their revenue using an average of their revenue earned in January and February 2020. Employers would select the general year-over-year approach or this alternative approach when first applying for the CEWS and would be required to use the same approach for the entire duration of the program. The Government is also announcing that, in order to provide certainty to employers, once an employer is found eligible for a specific period, the employer would automatically qualify for the next period.

- ABC Inc. is a start-up that started its operations last September. It reported revenues of \$100,000 in January and \$140,000 in February, for a monthly average of \$120,000. In March, its revenues dropped to \$90,000. Because revenues in March are 25 per cent lower than \$120,000, ABC inc. would be eligible for the CEWS for the first and second claiming period. To be eligible for the third claiming period, ABC Inc. revenues would have to be \$84,000 or less for the month of April or May (that is, 30 per cent lower than \$120,000).

The amount of wage subsidy (provided under the [COVID-19 Economic Response Plan](#)) received by the employer in a given month would be ignored for the purpose of measuring year-over-year changes in monthly revenues.

- For example, if revenues in March 2020 were down 20 per cent compared to March 2019, the employer would be allowed to claim the CEWS (as calculated above) on remuneration paid between March 15 and April 11, 2020, as well as between April 12 to May 9.
- Alternatively, this employer could use its average revenue from the months of January and February 2020, instead of March 2019, to determine if it is eligible for the CEWS.

Once an approach is chosen, the employer would have to apply it throughout the program period.

The table below outlines each claiming period, the required reduction in revenue and the reference period for eligibility.

	<i>Claiming period</i>	<i>Required reduction in revenue</i>	<i>Reference period for eligibility</i>
<i>Period 1</i>	March 15 to April 11	15%	March 2020 over: <ul style="list-style-type: none"> • March 2019 or • Average of January and February 2020
<i>Period 2</i>	April 12 to May 9	30%	Eligible for Period 1 OR April 2020 over: <ul style="list-style-type: none"> • April 2019 or • Average of January and February 2020
<i>Period 3</i>	May 10 to June 6	30%	Eligible for Period 2 OR

			<p>May 2020 over:</p> <ul style="list-style-type: none"> • May 2019 or • Average of January and February 2020
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Eligible employees

An eligible employee is an individual who is employed in Canada. Eligibility for the CEWS of an employee's remuneration will be available to employees other than those who have been without remuneration for 14 or more consecutive days in the eligibility period, i.e., from March 15 to April 11, from April 12 to May 9, or from May 10 to June 6 [formerly read: "will be limited to employees that have been without remuneration..."]. This rule replaces the previously announced restriction that an employer would not be eligible to claim the CEWS for remuneration paid to an employee in a week that falls within a 4-week period for which the employee is eligible for the Canadian Emergency Response Benefit.

How to Apply

Eligible employers would be able to apply for the CEWS through the Canada Revenue Agency's *My Business Account* portal as well as a web-based application. Employers would have to keep records demonstrating their reduction in arm's-length revenues and remuneration paid to employees. More details about the application process will be made available shortly.

Ensuring Compliance

In order to maintain the integrity of the program and to ensure that it helps Canadians keep their jobs, the employer would be required to repay amounts paid under the CEWS if they do not meet the eligibility requirements. Penalties may apply in cases of fraudulent claims. The penalties may include fines or even imprisonment. In addition, anti-abuse rules would be put in place to ensure that the subsidy is not inappropriately obtained and to help ensure that employees are paid the amounts they are owed. Employers that engage in artificial transactions to reduce revenue for the purpose of claiming the CEWS would be subject to a penalty equal to 25 per cent of the value of the subsidy claimed, in addition to the requirement to repay in full the subsidy that was improperly claimed.

Interaction with 10 per cent Wage Subsidy

On March 25, 2020, the *COVID-19 Emergency Response Act*, which included the implementation of a temporary 10 per cent wage subsidy, received Royal Assent. For employers that are eligible for both the CEWS and the 10 per cent wage subsidy for a period, any benefit from the 10 per cent wage subsidy for remuneration paid in a specific period would generally reduce the amount available to be claimed under the CEWS in that same period.

Interaction with the Work-Sharing Program

On March 18, 2020, the Prime Minister announced an extension of the maximum duration of the [Work-Sharing program](#) from 38 weeks to 76 weeks for employers affected by COVID-19. This measure will provide income support to employees eligible for Employment Insurance who agree to reduce their normal working hours because of developments beyond the control of their employers. For employers and employees that are participating in a Work-Sharing program, EI benefits received by employees through the Work-Sharing program will reduce the benefit that their employer is entitled to receive under the CEWS.

Government Assistance

The usual treatment of tax credits and other benefits provided by the government would apply. As a consequence, the wage subsidy received by an employer would be considered government assistance and be included in the employer's taxable income. Assistance received under either wage subsidy would reduce the amount of remuneration expenses eligible for other federal tax credits calculated on the same remuneration.

How employers will benefit from the CEWS

Maude and Stéphane own a corporation that operates an automobile repair shop in Saint Boniface, Manitoba. They are working full time, each drawing a salary of \$1,300 per week, and have three part-time employees, each earning \$800 per week, for a total weekly payroll of \$5,000. Maude and Stéphane have reduced their opening hours due to decreased demand for their services. They had initially laid off their employees, but they have now decided to re-hire them following the announcement of the Canada Emergency Wage Subsidy. Their employees are not being asked to report to work during this challenging period.

Maude and Stéphane are now keeping their employees on the payroll, paying them 75 per cent of their pre-crisis salary (\$600 per week). Maude and Stéphane would be eligible for a weekly wage subsidy of \$3,494 (\$847 for each of themselves and \$600 for each of their employees). Maude and Stéphane would also be eligible for a 100-per-cent refund of their employer-paid contributions to Employment Insurance and the Canada Pension Plan in respect of their employees, providing an additional benefit of up to \$124 per week.

At the end of each claiming period, Maude and Stéphane would submit an application through the Canada Revenue Agency portal, attesting that their decline in revenues in each month is sufficient to qualify, when compared to the average of January and February. They would also report the total remuneration paid to themselves and their furloughed employees during the month. As Maude and Stéphane have access to direct deposits with the Canada Revenue Agency, they would receive their subsidy shortly after each application.

Canada's COVID-19 Economic Response Plan— Cost and Implementation

These measures are part of the Government of Canada's COVID-19 Economic Response Plan - a comprehensive plan to help ensure that Canadians can pay for essentials like mortgages, rent and groceries, and to help employers continue to pay their employees and their bills during this time of uncertainty.

Protecting Health and Safety

	2020-2021 Impact
COVID-19 Response Fund (including \$500 million in support for Provinces and Territories (2019-2020))	\$1.1 billion
Funding for Personal Protective Equipment and Supplies (of which, \$200 million in 2019-20)	\$2 billion
Total – Protecting Health and Safety	\$3 billion
Direct Support Measures	
Canada Emergency Response Benefit	\$24 billion
Enhanced GST Credit	\$5.5 billion
Enhanced Canada Child Benefit	\$1.9 billion
Temporary Business Wage Subsidy	\$975 million
Canada Emergency Wage Subsidy	\$73 billion
Canada Student Loan Payments	\$190 million
Support for Indigenous Communities	\$305 million
Support for the homeless (through Reaching Home)	\$157.5 million
Support for women’s shelters and sexual assault centres, including for facilities in Indigenous communities	\$50 million
Support for Seniors (of which, \$9M in 2019-20), Children and Youth	\$16.5 million
Support for Food Banks and Local Food Organizations (of which, \$25M in 2019-20)	\$100 million
Lower RRIF Minimum Withdrawal	\$495 million
Support for the Air Transportation Sector	\$331.4 million
Total – Direct Support Measures	\$107 billion
Liquidity Support	
CRA/CBSA liquidity support to businesses and individuals	
Income Tax Payment Deferral until September	\$55 billion
Sales Tax Remittance and Customs Duty Payments Deferral	\$30 billion
Total – CRA/CBSA liquidity support	\$85 billion
Business Credit Availability Program (BCAP) (through BDC and EDC)	
Small and Medium-sized Enterprise Loan and Guarantee program	\$40 billion
Canada Emergency Business Account	\$25 billion
Credit and liquidity support for the Agricultural Sector	\$5.2 billion
Credit and liquidity support through the Bank of Canada, OSFI, CMHC and commercial lenders	\$500 billion +
Total – BCAP, other credit and liquidity support	\$570 billion +

[Finance News Release 2020-04-08: Government provides further flexibility for employers to access the Canada Emergency Wage Subsidy](#)

The Government of Canada is taking immediate, significant and decisive action to support Canadians and employers facing hardship as a result of the global COVID-19 outbreak. Today, Finance Minister Bill Morneau provided further details on the eligibility criteria for businesses to access the Canada Emergency Wage Subsidy (CEWS). These details will ensure that the proposed CEWS meets the government's objective to support the employers that are hardest hit by the COVID-19 pandemic and protect the jobs Canadians depend on during these difficult times. The proposed CEWS would provide a strong incentive for employers to pay employees who have been sent home for health and safety reasons or due to lack of work. It would also enable employers to retain employees who are still on the payroll and rehire workers who have been previously laid off.

The proposed CEWS would apply at a rate of 75 per cent of the first \$58,700 normally earned by employees – representing a benefit of up to \$847 per week, per employee. The program would be in place for a 12-week period, from March 15 to June 6, 2020. Employers of all sizes and across all sectors of the economy would be eligible, with certain exceptions including public sector entities. An eligible employer's entitlement to this wage subsidy will be based entirely on the salary or wages actually paid to employees. All employers would be expected to make best efforts to bring employees' wages to their pre-crisis levels.

As well, the Government is proposing that employers eligible for the CEWS be entitled to receive a 100-per-cent refund for certain employer-paid contributions to Employment Insurance, the Canada Pension Plan, the Quebec Pension Plan, and the Quebec Parental Insurance Plan. This refund would apply to the entire amount of employer-paid contributions in respect of remuneration paid to furloughed employees in a period where the employer is eligible for the CEWS. This will make it easy and cost effective for employers to rehire people previously laid off.

In order to address the realities faced by the not-for-profit sector, high growth companies and new businesses, the Government proposes the following additional flexibility:

- To measure their revenue loss, it is proposed that all employers have the flexibility to compare their revenue of March, April and May 2020 to that of the same month of 2019, or to an average of their revenue earned in January and February 2020.
- For March, the Government proposes to make the CEWS more accessible than originally announced by reducing the 30-per-cent benchmark to 15 per cent, in recognition of the fact that many businesses did not begin to be affected by the crisis until partway through the month.
- In recognition that the time between when revenue is earned and when it is paid could be highly variable in certain sectors of the economy, it is proposed that employers be allowed to measure revenues either on the basis of accrual accounting (as they are earned) or cash accounting (as they are received). Special rules would also be provided to address issues for corporate groups, non-arm's length entities and joint ventures [ITA 125.7(4)].
- Registered charities and non-profit organizations would also be able to benefit from the additional flexibilities being provided to employers with respect to the revenue loss calculation. In addition, to recognize that different types of organizations are experiencing different types of funding pressures, it is proposed that charities and non-profit organizations be allowed to choose to include or exclude

government funding in their revenues for the purpose of applying the revenue reduction test [125.7(1)“qualifying revenue”].

The government will continue to carefully monitor all developments relating to the COVID-19 outbreak and will continue to take further action to protect Canadians and the economy.

Quotes

“The government will continue to do whatever it takes to support Canadians and the economy during this very difficult time. The Canada Emergency Wage Subsidy is one of the tools we have proposed to help businesses and workers. We are listening to the feedback that Canadians and the business community have provided and will make sure this subsidy serves the needs of Canadians.”

Bill Morneau, Minister of Finance

“We’ve heard the voices of small business owners and employers from across the country. These enhancements to the Canada Emergency Wage Subsidy will mean more flexibility and support for start-ups, high-growth companies, and non-profit organisations. We continue to listen, and we’ll be there for Canadian businesses every step of the way through this unprecedented challenge.”

Mary Ng, Minister of Small Business, Export Promotion and International Trade

“Our government is working as quickly as possible to help support our Canadian businesses and workers. This increased flexibility for employers to access the Canada Emergency Wage Subsidy will help Canadians keep their jobs, so they can continue to pay their bills and feed their families. We know these are trying times. We will continue to listen and take action to make sure we make it through, together.

Additional Sources

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- McCarthy Tétrault, “[COVID-19 Update - What Employers Need to Know About the Canada Emergency Wage Subsidy \(CEWS\)](#)”, April 12, 2020;
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- BDO, “[COVID-19–Wage Subsidy Programs](#)”, April 16, 2020;
- Fasken, “Early Details on the Canada Emergency Wage Subsidy”, *Tax Bulletin*, April 2, 2020 (available on Taxnet Pro);
- KPMG, “Employers — Canada Eases Access to 75% Wage Subsidy”, *TaxNewsFlash-Canada*, [No. 2020-38](#), April 8, 2020;

- [CFIB statement on Canada Emergency Wage Subsidy details](#)

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¹ See, for example, <https://nationalpost.com/news/number-of-cerb-claimants-topped-number-of-jobless-by-a-million-last-month-statistics-show>; <https://nationalpost.com/news/do-not-impose-a-stop-pay-federal-workers-ordered-to-ignore-cheating-in-cerb-and-ei-claims>; <https://www.cbc.ca/news/politics/cerb-cra-measures-1.5568835>; <https://www.cbc.ca/news/politics/wayne-easter-emergency-response-benefit-fraud-1.5570545>; <https://nationalpost.com/news/pm-shrugs-off-few-cerb-fraudsters-saying-ottawa-didnt-want-to-paralyze-payments-program-with-checks>; <https://thepostmillennial.com/trudeau-government-finally-admits-cerb-fraud-claims-are-a-problem>; <https://www.citynews1130.com/2020/05/21/theres-really-no-justification-for-charging-anybody-mp-wants-loophole-closed-to-curb-cerb-scams/>; <https://www.cbc.ca/news/politics/cerb-covid-pandemic-coronavirus-1.5552436>; <https://www.msn.com/en-ca/money/other/cracking-down-on-cerb-fraud-will-take-time/vi-BB146DP0>; and <https://www.brantfordexpositor.ca/news/number-of-cerb-claimants-topped-number-of-jobless-by-a-million-last-month-statistics-show/wcm/9b02889d-0284-4e83-958c-f3598d0dca05>.